

**CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
ELECTRIC CASE TESTIMONIES  
VOLUME 3**

<u>TAB NO.</u>	<u>WITNESSES</u>
9	<u>Electric Infrastructure and Operations Panel</u> Milovan Blair Robert Schimmenti Walter Alvarado Patrick McHugh Hugh Grant Matt Sniffen
10	<u>Customer Energy Solutions</u> Matt Ketschke Damian Sciano Vicky Kuo Thomas Magee Margarett Jolly Janette Espino
11	<u>Municipal Infrastructure Support Panel</u> Robert Boyle Theresa Kong John Minucci
12	<u>Customer Operations Panel</u> Marilyn Caselli Chris Grant Chris Osuji Hollis Krieger Michael Murphy Matt Sexton

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

TABLE OF CONTENTS

I.	Introduction .....	1
	A. Introduction and Qualifications of Panel Members .....	1
	B. Purpose of Filing .....	7
	C. Key Themes .....	13
	D. Testimony Format .....	18
II.	Electric System Description .....	19
	A. Importance of Electric Infrastructure to Service Area ..	19
	B. Description of T&D Systems .....	21
	C. Transmission System .....	22
	D. Transmission and Area Substations .....	23
	E. Distribution System .....	25
	F. Distributed Energy Resources .....	27
III.	Business Cost Optimization .....	28
IV.	T&D Capital and O&M Summary Information .....	37
V.	Detail of T&D Programs/Projects .....	47
	A. Grid Innovation Capital Expenditure Requirements .....	47
	1. Overview .....	47
	2. Required Investments .....	53
	B. New Business and System Expansion Capital and O&M Expenditure Requirements .....	65
	1. Load Growth Forecast .....	65
	2. Investment Approach Overview .....	70
	3. Non-Wires Solutions .....	71
	4. Utility Solutions .....	73
	5. O&M Program Changes .....	88
	C. Risk Reduction/Reliability Capital and O&M Expenditure Requirements .....	90
	1. System Resilience .....	91
	2. Transformers, Breakers, and Other Energy Delivery Equipment .....	107
	3. Monitoring, Supervisory, Protection, and Auxiliary Systems .....	122
	4. Structures, Housings, Buildings, and Other Miscellaneous Assets .....	132

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

5. O&M Program Changes .....	137
D. Replacement Capital Expenditure Requirements .....	141
E. Equipment Purchase Capital and O&M Expenditure Requirements.....	146
F. Safety and Security Capital and O&M Expenditure Requirements.....	150
G. Environmental Capital and O&M Expenditure Requirements.....	159
H. Information Technology Capital and O&M Expenditure Requirements.....	164
VI. Electric Production .....	176
A. Electric Production Overview.....	176
B. Summary.....	177
C. Detail of Programs/Projects.....	180
1. Replacement .....	180
2. Risk Reduction .....	185
3. Environmental .....	191
4. Safety and Security .....	196
VII. Metropolitan Transportation Authority.....	197
VIII. Special Issues.....	202
A. Reliability Performance Mechanism.....	202
1. Network Outages per 1,000 Customers Served .....	204
2. Adoption of SAIDI Metric .....	207
3. Heat Wave Exclusions .....	210
4. Network Summer Open Automatics .....	213
5. Remote Monitoring System Reporting .....	215
B. Major Storm Cost Reserve.....	217
C. Generator Retirement.....	224
D. Charges for Special Services.....	225
E. Reporting of Capital Expenditures.....	226
F. Review of and Proposed Changes to Safety Inspection Pilot Program.....	230
G. Tariff Changes.....	245
1. AMI Communications Equipment .....	245
2. Charge for Replacement of Damaged Meters .....	247
3. Temporary Service .....	249
4. High Tension Service Charge .....	253

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1       **I. Introduction**

2               **A. Introduction and Qualifications of Panel Members**

3   Q.    Would the members of the panel please state their names  
4           and business addresses?

5   A.    Robert Schimmenti, Milovan Blair, Patrick McHugh, Walter  
6           Alvarado, Hugh Grant, and Matthew Sniffen. The business  
7           address for all panelists is 4 Irving Place, New York, NY  
8           10003.

9   Q.    By whom are you employed, in what capacity, and what are  
10           your backgrounds and qualifications?

11   A.    (Schimmenti)

12                I am Robert Schimmenti, Senior Vice President of  
13                Electric Operations. I have been employed by  
14                Consolidated Edison Company of New York, Inc., ("Con  
15                Edison" or "the Company") for 31 years. I have held  
16                senior level positions in Electric Operations, Electric  
17                Construction, Control Center Operations and Substation  
18                Operations, including Vice President, Engineering and  
19                Planning, Electric Operations, Chief Engineer of  
20                Engineering and Planning, General Manager of Electric  
21                Construction, and General Manager of Substation  
22                Operations. I currently have overall responsibility for  
23                Con Edison's Electric Distribution Operations,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           Engineering and Planning, and Con Edison's Energy  
2           Services organization, which coordinates all aspects of  
3           the delivery of electric service to customers.

4           I earned a Bachelor of Engineering degree in  
5           electrical engineering from Hofstra University and a  
6           Master of Science degree in management technology from  
7           Polytechnic University. I have also completed the  
8           Transmission Systems program from Siemens PTI (Power  
9           Technology International).

10          (Blair)

11                 I am Milovan (Milo) Blair, Senior Vice President of  
12                 Central Operations for Con Edison. My responsibilities  
13                 include the planning, design, operation and maintenance  
14                 (O&M) of the Company's electric transmission system,  
15                 substations, primary control center, electric and steam  
16                 generating plants, and steam distribution system. I am  
17                 also responsible for the Company's engineering and  
18                 construction activities. I joined Con Edison in 1991 as  
19                 a Management Intern and have served as General Manager,  
20                 Substation Operations-Northern region, General Manager,  
21                 System Operations; Vice President, System and  
22                 Transmission Operations and Vice President  
23                 Brooklyn/Queens Electric Operations.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           I hold a MBA in Information Systems from St. John's  
2           University and a Bachelor of Science degree in Electrical  
3           Engineering from the City University of New York. I have  
4           completed the Senior Executive Program at Columbia  
5           University and the Siemens PTI Power Technology course  
6           and am licensed as a System Operator by the North  
7           American Electric Reliability Corporation ("NERC"). I  
8           currently serve on the executive board of the YMCA  
9           Bedford Stuyvesant Chapter and as a leadership council  
10          member of the City College of New York Grove School of  
11          Engineering.

12          (McHugh)

13           I am Patrick G. McHugh, vice president of  
14          Engineering & Planning for Con Edison. I assumed this  
15          responsibility in September 2014, after serving as vice  
16          president of Brooklyn/Queens Electric Operations. My  
17          responsibilities include overseeing energy services,  
18          engineering, and quality assurance. Engineering &  
19          Planning is also responsible for designing and monitoring  
20          the performance of the electric distribution system.

21           I have been with the Company for over 27 years after  
22          joining in 1991 as a management intern, and have held  
23          various positions with increasing responsibility including

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Chief Engineer of Distribution Engineering, General Manager  
2 Protective Systems Testing, Senior System Operator, and  
3 Chief District Operator. I hold a Bachelor of Science  
4 degree in electrical engineering from Clarkson University,  
5 a Bachelor of Arts degree in physics from Plattsburgh State  
6 University, and a master's degree in electrical engineering  
7 from Clarkson University. I have also completed the Siemens  
8 PTI Transmissions course.

9 (Alvarado)

10 I am Walter Alvarado, Vice President of System &  
11 Transmission Operations for Con Edison. My  
12 responsibilities include the planning, maintenance, and  
13 operation of the electric transmission system; I am also  
14 responsible for the operation of the steam system. I  
15 joined Con Edison in 1992 as a Management Intern and have  
16 served as General Manager, Manhattan Electric  
17 Construction; General Manager, Brooklyn Queens Electric  
18 Operations; and Vice President, Staten Island and  
19 Electric Services.

20 I hold a Master of Science in Computer Science and  
21 Bachelor of Science in Mechanical Engineering from NYU  
22 Tandon School of Engineering (formerly Polytechnic  
23 University). I have completed Siemens PTI courses in  
24 electric distribution and transmission. I currently

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 serve on the board of directors for North American  
2 Transmission Forum (NATF), and on the board of directors  
3 and stewardship committee of Teatown Lake Reservation. I  
4 have also served on the board of directors for the Staten  
5 Island Economic Development Corporation.)

6 (Grant)

7 I am Hugh Grant, Vice President of Substation  
8 Operations for Con Edison. I have been with Con Edison  
9 for a little over 19 years. I started with Con Edison in  
10 May 1999 and have held various management positions in  
11 Steam, Substations, Central Engineering and System and  
12 Transmission Operations. From 2010 to 2013, I served as  
13 the General Manager of Transmission Operations. From  
14 2013 to 2015, I served as the General Manager for  
15 Construction Services. After my position with  
16 Construction services, I was General Manager of System  
17 Operation through August of 2017. Since September of  
18 2017, I have been the Vice President of Substation  
19 Operations.

20 In my current role, I provide leadership and  
21 oversight in maintaining and operating all of Con  
22 Edison's 101 substations. In addition I am responsible  
23 for the capital portfolio for Substation Operations.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           I have a BS in Electrical Engineering from Florida  
2 International University and an MS in Information Systems  
3 from Pace University. I am currently pursuing an MBA  
4 from Columbia University, through their executive  
5 program.

6 (Sniffen)

7           I am Matthew Sniffen, Vice President of Emergency  
8 Preparedness for Con Edison. I joined Con Edison in 1982  
9 as a Management Intern and subsequently served in various  
10 supervisory roles in Electric Distribution, including  
11 Department Manager of the Manhattan Electric Control  
12 Center.

13           My current responsibilities include, but are not  
14 limited to, the development of emergency response plans  
15 inclusive of drills and exercises designed to ensure  
16 readiness for corporate emergencies for all commodities.

17           Prior to my current role, I held the position of  
18 Chief Engineer of Regional Engineering. In that role, I  
19 was responsible for developing Electric Distribution's  
20 asset investment strategy and justifying its capital  
21 projects and programs in support of the Company's budget  
22 and general rate case processes. I was also a central  
23 figure in Electric Distribution's post-Sandy storm

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 hardening program. I hold a Bachelors of Science in  
2 Mechanical Engineering from Manhattan College.

3 **B. Purpose of Filing**

4 Q. What is the purpose of the Panel's testimony?

5 A. Our purpose is to present the Company's required electric  
6 projects and programs, and their respective funding  
7 requirements. Specifically, our testimony covers the  
8 Capital and O&M funding requirements for the Company's  
9 transmission, distribution, and electric production  
10 functions. The transmission funding requirement - which  
11 includes the System and Transmission Operations ("S&TO")  
12 and Substation Operations ("SSO") groups - and the  
13 Electric Operations ("Distribution") funding requirements  
14 are described together and are collectively referred to  
15 as Transmission and Distribution ("T&D"). The Electric  
16 Production funding requirement, the costs of which are  
17 shared with the steam system, is presented separately in  
18 Section VI of this testimony.

19 In presenting these initiatives, the Company's focus  
20 remains on the continued provision of safe and reliable  
21 electric service, operational excellence, maximizing  
22 customer experience, and further integrating clean energy  
23 resources into the electric system. The main purposes of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the Company's planned electric investments are to: 1)  
2 maintain and enhance system safety, reliability, and  
3 resilience for customers while reducing environmental  
4 impacts; 2) enhance customers' experience and further  
5 engage customers in managing their energy use; 3) support  
6 the growth of clean energy solutions, including energy  
7 efficiency and electric vehicles; and 4) advance grid  
8 innovation and the distributed system platform. Each  
9 program and project for which the Company seeks funding  
10 is described in a "white paper" that includes scope of  
11 work, cost, schedule, and justification, including  
12 discussion of alternatives.

13 Q. What time period does this testimony cover?

14 A. This testimony presents the projects and programs planned  
15 for the 12-month period ending December 31, 2020 ("Rate  
16 Year" or "RY1").

17 Q. Does your testimony look beyond Rate Year 1?

18 A. Yes. This testimony also addresses the capital plant  
19 additions and other programs and initiatives planned for  
20 the two years following the Rate Year. For the sake of  
21 convenience, we will refer to the twelve-month periods  
22 ending December 31, 2021 and December 31, 2022 as "RY2"  
23 and "RY3," respectively. As the Company's Accounting

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Panel explains, the Company is not proposing a multi-year  
2 rate plan in this filing, but is interested in pursuing  
3 one in settlement discussions with Staff and interested  
4 parties.

5 Q. What is the Company's total capital expenditure for T&D  
6 and Electric Production in RY1, RY2, and RY3?

7 A. The Company's total capital expenditure for T&D and  
8 Electric Production is \$1,687.2 million in RY1, \$1,958.9  
9 million in RY2, and \$1,977.9 million in RY3.

10 Q. Why are the Company's capital investments in its electric  
11 system infrastructure increasing during the proposed term  
12 of this rate case?

13 A. The main drivers are increased investment in new  
14 equipment and technologies that support the advancement  
15 of clean energy and a reduction in the Company's carbon  
16 footprint, increased investment in projects that both  
17 reduce reliability risks and protect the environment, and  
18 continued investments that improve storm resiliency in  
19 the Con Edison service territory. We will discuss these  
20 areas briefly here, and then in greater detail later in  
21 this testimony.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please describe the planned investments in new equipment  
2 and technologies that support reliability and the  
3 advancement of clean energy.

4 A. These programs and projects are part of the Company's  
5 Grid Innovation efforts, a suite of initiatives involving  
6 the use of advanced technologies that are foundational  
7 and/or enable the Distributed System Platform ("DSP").  
8 They also develop or enhance safety, reliability,  
9 resiliency, efficiency, and automation of the electric  
10 distribution system. One key component of this suite of  
11 investments is the implementation of an enterprise-wide  
12 Geographic Information System ("GIS"). When complete,  
13 this platform will offer one consolidated mapping and  
14 visualization system across electric, gas, and  
15 construction and will support the Company's ability to  
16 integrate DER on the system.

17 Q. What is the projected spending associated with these  
18 initiatives for RY1 through RY3?

19 A. The total projected spend for these items in this  
20 timeframe is \$260 million.

21 Q. What are the primary capital investments that both reduce  
22 risks to system reliability and protect the environment?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company plans to replace two of its 138kV dielectric  
2 oil-filled feeders in Staten Island, as well as  
3 significant portions of two 345kV dielectric feeders in  
4 Manhattan, with solid/oil-free dielectric feeders. The  
5 existing feeders have a history of oil leaks and  
6 proactively replacing them will improve the feeders'  
7 reliability and eliminate the potential for future oil  
8 leaks in an environmentally sensitive area. In addition,  
9 the Company is starting a program that will replace  
10 switches, bus sections, and ancillary equipment at  
11 existing gas-insulated substations to both improve the  
12 reliability of the substations and reduce sulfur  
13 hexafluoride ("SF6") leaks. SF6 is a greenhouse gas with  
14 approximately 23,000 times the potency of carbon dioxide  
15 that is used as an insulating medium inside these  
16 substations. Finally, Con Edison plans to significantly  
17 increase spending in its existing Substation EH&S Risk  
18 Mitigation Program based on lessons learned from recent  
19 spill events at one of the Company's substations. This  
20 program provides operational enhancements and site  
21 improvements, such as modifications to secondary  
22 containment structures around oil-filled equipment,  
23 installation of oil/water separator systems, and site

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 drainage upgrades. These upgrades are required to manage  
2 and mitigate the risks of potential oil release to the  
3 environment, which will also protect the health and  
4 safety of the public and Con Edison employees.

5 Q. What is the projected spending associated with these  
6 items for RY1 through RY3?

7 A. The total projected spend for these items in this  
8 timeframe is \$889 million.

9 Q. What are the primary capital investments associated with  
10 storm resiliency?

11 A. The Company plans an increase in spending related to  
12 storm resiliency, primarily due to lessons learned from  
13 winter storms Riley and Quinn. As a result of its post-  
14 storm review, the Company plans to enhance the resilience  
15 of its non-network circuits by replacing open wire with  
16 new stronger wire, adding breakaway service connectors  
17 for more customers, reconfiguring 13kV auto loops, and  
18 performing additional targeted undergrounding of overhead  
19 wire.

20 Q. What is the projected spending associated with this storm  
21 resilience work for RY1 through RY3?

22 A. The total projected spend for these items in this  
23 timeframe is \$355 million.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. What is the Company's O&M expenditure for the Historic  
2 test year (the period October 1, 2017 through September  
3 30, 2018) for T&D and Electric Production?

4 A. The Company's total O&M expenditure for the Historic test  
5 year for T&D and Electric Production is \$497.8 million.

6 Q. What are the Company's O&M program cost change totals for  
7 T&D and Electric Production in RY1, RY2, and RY3?

8 A. The RY1 O&M expense is \$481.9 million after subtracting  
9 \$44.8 million for normalization over the Historic test  
10 year and reductions, and adding \$28.9 million for program  
11 changes. The RY2 O&M expense is \$470.0 million after  
12 subtracting \$12.4 million for reductions and adding \$0.6  
13 million for program changes. The RY3 O&M expense is  
14 \$441.1 million after subtracting \$28.9 million for  
15 reductions.

16 Q. Does the Company's T&D budget contain Capital and O&M  
17 funding for municipal infrastructure interference work?

18 A. Yes. The basis for this funding is explained in separate  
19 testimony provided by the Company's Municipal  
20 Infrastructure Support Panel.

21 **C. Key Themes**

22 Q. What are the principles driving the Company's funding  
23 request?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company selected the projects and programs for which  
2 it seeks funding based on four principles: safety,  
3 customer experience, operational excellence, and clean  
4 energy.

5 Q. Please elaborate on the Company's objective of  
6 maintaining and improving safety.

7 A. The Company is absolutely committed to maintaining and  
8 improving safety for its customers, employees, and the  
9 general public. As a necessary part of that effort, the  
10 Company replaces infrastructure that has either reached  
11 the end of its useful life or that it has identified as  
12 presenting a risk. In addition, the Company invests in  
13 improvements for cyber and physical security to protect  
14 its system from attacks.

15 Q. Please explain how the Company's commitment to safety  
16 includes the secondary system.

17 A. Through its Secondary Open Mains program, Underground  
18 Secondary Reliability program, and Monitoring Device and  
19 Application program, the Company continues to invest in  
20 the secondary system to reduce manhole events, which can  
21 affect both safety and reliability.

22 Q. Please elaborate on the Company's objective of improving  
23 the customer experience.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Customers are always at the center of Con Edison's  
2 investment decisions. The Company believes that the best  
3 possible customer experience begins by providing  
4 customers the service and reliability they expect. For  
5 example, the Company's recent capital investments and O&M  
6 expenditures have reduced its service response time, led  
7 to higher rates of resolving issues on the first attempt,  
8 and resulted in faster issue resolution overall. In this  
9 respect, enhancements to the Company's Customer Project  
10 Management System have reduced the duration of the  
11 service work life cycle by 7.7%. In addition, the  
12 Company's storm hardening and primary energy delivery  
13 system investments have improved grid reliability and  
14 reduced the risk of service interruptions during both  
15 blue sky days and extreme weather events. The Company is  
16 also focusing on improving its secondary distribution  
17 system.

18 The planned investments presented in this testimony  
19 will continue these efforts. For example, the Company  
20 will continue to improve system resilience in the face of  
21 severe weather events, particularly with respect to the  
22 Company's overhead system. We describe individual

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 projects and programs in the capital and O&M categories  
2 of Section V.

3 The Company is also enhancing its Customer Project  
4 Management System to, among other things, allow customers  
5 to self-schedule inspection appointments and accomplish a  
6 number of case-related tasks using a mobile phone.  
7 Additional upgrades include a new customer inquiry  
8 feature to manage and track customer questions and new  
9 analytic tools. Our testimony and the Customer  
10 Operations Panel testimony describe additional  
11 initiatives to enhance the customer experience by  
12 improving service, communications, and customer  
13 processes.

14 Q. Please elaborate on the Company's objective of enhancing  
15 operational excellence.

16 A. The Company is committed to upgrading its electric system  
17 so that it can respond to changing customer needs and an  
18 increasingly diverse resource mix. These upgrades will  
19 require: 1) new physical infrastructure, such as  
20 communications networks, upgraded relaying, increased  
21 distribution automation, and enhanced monitoring of field  
22 equipment; and 2) the information technology ("IT")

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 infrastructure to manage the associated data so as to  
2 maintain a safe and reliable electric delivery system.

3 The Company also supports operational excellence by  
4 replacing degraded infrastructure with newer, more  
5 capable assets. These types of replacements, such as the  
6 modernization of network protectors, maintain and improve  
7 reliability while preparing the system to better  
8 integrate new distributed energy resources ("DER").

9 The Company also maintains operational excellence by  
10 investing in the solutions necessary to serve localized  
11 load growth. The Company is experiencing significant load  
12 growth in specific localized areas despite system-wide  
13 load growth being relatively flat. In locations where  
14 non-wires solutions ("NWS") are unable to meet all or  
15 part of the increased demand, the Company invests in  
16 traditional infrastructure to meet system needs.  
17 Additional information on load growth drivers and related  
18 projects can be found in the New Business section of this  
19 testimony.

20 Q. Please elaborate on how the Company is integrating clean  
21 energy.

22 A. The Company is committed to integrating clean energy into  
23 its system. For example, it is investing in

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 infrastructure that supports the use and deployment of  
2 electric vehicles, battery storage technology, and  
3 flexible non-traditional resources. The Company is also  
4 making the necessary investments for increased DER  
5 penetration and continues to make foundational and/or  
6 DSP-enabling investments. We discuss the Company's  
7 efforts to promote and integrate clean energy in the Grid  
8 Innovation section of this testimony. Additional  
9 information can be found in the testimony of the Customer  
10 Energy Solutions Panel.

11 **D. Testimony Format**

12 Q. Please describe how the remainder of this testimony is  
13 organized.

14 A. Section II describes the Company's T&D electric system to  
15 provide context for the Company's planned projects and  
16 programs. Section III covers the Company's Business Cost  
17 Optimization efforts impacting Electric and Central  
18 Operations. Section IV provides a summary of planned T&D  
19 capital and O&M expenditures. Section V covers the  
20 individual T&D projects and programs organized by  
21 categories of spend and then by type of work within each  
22 category. Section VI describes planned Electric  
23 Production projects and programs. For sections V and VI,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the Company provides a description of each spend  
2 category, lists all programs and projects in each  
3 category, and typically describes the higher dollar  
4 programs and projects in testimony. Additional detail on  
5 each program and project can be found in the respective  
6 white paper located in the EIOP exhibits. Section VII  
7 addresses work performed for the Metropolitan  
8 Transportation Authority. Finally, Section VIII  
9 discusses special issues such as Reliability Performance  
10 Mechanism changes, storm reserve, and charges for special  
11 services. Each special issue discussed in Section VIII  
12 is listed in the Table of Contents.

13 **II. Electric System Description**

14 **A. Importance of Electric Infrastructure to Service**  
15 **Area**

16 Q. Please describe the importance of the Company's electric  
17 infrastructure to its customers and to its service  
18 territory.

19 A. Con Edison is proud of the fundamental role it has played  
20 and continues to play in the history, growth, and future  
21 of its service territory. The Company distributes  
22 electricity to approximately 3.46 million customer  
23 accounts in New York City ("City") and Westchester  
24 County, which have a combined population of nearly ten

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 million people. The Company's service territory is home  
2 to two of the five largest cities in New York State - the  
3 City and Yonkers, and to businesses that are leaders in  
4 national and international commerce, finance, culture,  
5 sporting events, and entertainment. The City is also an  
6 important center for international affairs as the host  
7 for the United Nations headquarters.

8 Electric system reliability is important to the  
9 safety and economic health of the service territory,  
10 which is comprised of high-rise buildings, extensive  
11 subway and rail transportation systems, and major health  
12 care facilities.

13 Electricity is also critical to our customers'  
14 health and well-being. It enables food storage and  
15 preservation, water delivery and purification, wastewater  
16 treatment, communications, entertainment, and the  
17 conveniences of everyday life.

18 Because Con Edison understands how important  
19 electricity is to our customers and our region, it  
20 continuously seeks to deliver it safely and reliably.  
21 This requires the Company to make ongoing investments in  
22 its electric infrastructure. Con Edison prides itself on  
23 excellence, provides a high level of reliability to its

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 customers, and was recently recognized by PA Consulting  
2 as the recipient of the 2018 ReliabilityOne Award for  
3 Outstanding Reliability Performance in the Northeast  
4 Region. Con Edison is also making investments to  
5 transition to a new electric delivery system that will  
6 enable the new more interactive customer relationship  
7 that customers expect.

8 **B. Description of T&D Systems**

- 9 Q. Please provide a general overview of Con Edison's  
10 electric energy delivery systems.
- 11 A. Con Edison's electric service territory covers 604 square  
12 miles and includes all of New York City, except the fifth  
13 ward (Rockaway Peninsula) in Queens, and approximately  
14 two-thirds of Westchester County. The electric delivery  
15 system is comprised of approximately 96,300 miles of  
16 underground T&D lines and over 34,400 miles of overhead  
17 lines. The Company's underground T&D system is the  
18 largest in the United States. Con Edison's service  
19 territory, while relatively small geographically,  
20 represents approximately 40 percent of New York State's  
21 peak electricity demand.

22 The Company's T&D systems are classified into three  
23 major categories: 1) the transmission system (S&TO); 2)



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 transmission and area substations (SSO); and 3) the  
2 distribution system (Distribution). Con Edison also has a  
3 small portfolio of facilities associated with its steam  
4 system that generate electric power, as discussed in  
5 Section VI.

6 **C. Transmission System**

7 Q. Please describe the Company's transmission  
8 infrastructure.

9 A. The transmission system includes both underground and  
10 overhead infrastructure. Con Edison's underground  
11 transmission system is the largest underground  
12 transmission system in the United States and delivers  
13 electric energy at 69 kilovolts ("kV"), 138kV, 230kV,  
14 345kV, and 500kV from generating sources to Company  
15 substations located throughout its service territory.  
16 About 85 percent of the underground transmission system  
17 is comprised of underground pipe-type cables, the largest  
18 system of its kind in the world. This type of cable  
19 system is composed primarily of steel pipe that houses  
20 three paper-insulated cables and is filled and  
21 pressurized with 8.3 million gallons of dielectric fluid.  
22 The dielectric fluid provides insulation as well as  
23 cooling for the cables. Over 200 facilities, located

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 throughout the system, pressurize, circulate, and cool  
2 the dielectric fluid. In addition to pipe-type cable, the  
3 remaining 15 percent of Con Edison's underground  
4 transmission system consists of other types of cable,  
5 such as self-contained, fluid-filled, and solid  
6 dielectric. The overhead transmission system, located in  
7 Dutchess, Putnam, Westchester, and Richmond Counties,  
8 consists of 1,220 towers that support 355 circuit miles  
9 of cable situated along 113 miles of right-of-way. The  
10 Company also owns or jointly owns 387 structures that  
11 support 81 circuit miles in Orange and Rockland counties.

12 The transmission system is subject to high loading  
13 as well as a physically challenging underground  
14 environment. Accordingly, the Company must maintain,  
15 restore, and programmatically upgrade and replace system  
16 components in order to provide a safe and reliable  
17 system.

18 **D. Transmission and Area Substations**

19 Q. Please describe the Company's transmission and area  
20 substation infrastructure.

21 A. Substations consist of components (circuit breakers,  
22 transformers, phase angle regulators, switches, relay  
23 systems, and communications systems) that are used to

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 transform, sectionalize, control, and direct power on the  
2 electrical power system. On the Con Edison system, these  
3 substations are referred to as transmission stations and  
4 area substations or stations. Typically, transmission  
5 lines and generating units are interconnected to  
6 transmission stations, which step the voltage down  
7 through the use of transformers, to deliver electric  
8 power to the area substations. Area substations receive  
9 power from the transmission stations and further step the  
10 voltage down to deliver electric power to the  
11 distribution system. Currently, the Con Edison system has  
12 39 transmission stations and 62 area substations. The  
13 transmission stations are operated at 345kV, 138kV, and  
14 69kV. Of the 39 transmission stations, Academy, Mott  
15 Haven, and West 49<sup>th</sup> Street are indoor Sulfur hexafluoride  
16 ("SF6") insulated stations; Dunwoodie is an outdoor SF6  
17 insulated station; and all others are outdoor open-air  
18 insulated stations.

19 With the exception of some of the older stations,  
20 most of the 62 area substations are indoor facilities,  
21 except for their power transformers. The area substations  
22 are operated at 33kV, 27kV, and 13kV.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           As described in more detail in the T&D  
2 Programs/Projects section, the Company must expand certain  
3 substations because they will have increased capacity  
4 requirements. The Company must also maintain, refurbish,  
5 and programmatically upgrade and replace components in each  
6 substation to continue to provide a safe and reliable  
7 system.

8           **E. Distribution System**

9   Q.   Please describe the Company's distribution  
10 infrastructure.

11   A.   The electric system's 62 area substations supply 65  
12 networks and 19 non-network load areas. The distribution  
13 system is composed of network and non-network systems  
14 operating at voltages of 4kV, 13kV, 27kV and 33kV. Staten  
15 Island systems operate at 4kV, 13kV, and 33kV; Brooklyn  
16 and Queens at 4kV and 27kV; Bronx and Westchester at 4kV  
17 and 13kV; and Manhattan at 13kV. Approximately 2,300  
18 primary voltage distribution feeders supply network and  
19 non-network load.

20           Con Edison's underground distribution system is the  
21 largest underground, low-voltage, network system in the  
22 world. It includes approximately 266,000 manholes and  
23 service boxes; 25,400 conduit miles of duct; 96,300 miles

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 of underground cable; and 42,500 underground transformers  
2 that further step the voltage down from 33kV, 27kV, or  
3 13kV to 120/208 volts to supply the low-voltage secondary  
4 distribution system.

5 The Company's underground network system uses  
6 second-contingency design, i.e., it is designed to  
7 sustain the loss of any two distribution feeders in a  
8 network under peak load conditions without any feeder or  
9 transformer overloads or adverse impact on service to  
10 customers.

11 The Company's (non-network) overhead distribution  
12 system includes 192 auto loops; 217 unit substations; 13  
13 multibank substations; approximately 198,700 poles;  
14 51,800 overhead transformers; and approximately 34,300  
15 miles of overhead wire including primary, secondary, and  
16 service wire. The non-network system uses a first  
17 contingency design, i.e., it is designed to sustain the  
18 loss of one distribution feeder under peak load  
19 conditions without any feeder or transformer overloads or  
20 adverse impact on service to customers.

21 The Company's distribution system must be  
22 maintained, upgraded, and expanded when necessary in

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 order to provide safe, reliable electric service to its  
2 customers.

3 **F. Distributed Energy Resources**

4 Q. Please describe the DER on the system today.

5 A. The term DER covers a wide range of resources including  
6 energy efficiency (described in the Customer Energy  
7 Solutions panel testimony), demand response ("DR"), and  
8 distributed generation ("DG") that includes combined heat  
9 and power ("CHP") generators, battery storage, and  
10 renewable energy such as solar.

11 Con Edison has over three decades of experience  
12 implementing programs and interconnecting these devices.  
13 Over this time, the Company has worked with its customers  
14 to increase the amount of DER connected to its system.  
15 Since January 1, 2016, the amount of installed solar  
16 capacity connected to Con Edison's distribution system  
17 has doubled to over 200 MW and is expected to reach 650  
18 MW by the end of 2023. Today, the Company has over 20,000  
19 rooftop solar installations in its service territory.  
20 The Company is also facilitating growth in other DER  
21 markets, including combined heat and power, which is  
22 expected to grow nearly 50 percent by 2023 to 260 MW, and  
23 energy storage, which is currently poised for further

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 growth. The Company continues to support the energy  
2 transition through its work to make the interconnection  
3 process easier, more efficient, and further increase the  
4 level of DER penetration.

5 As discussed in this testimony, the Company has and  
6 will continue to work with its customers to increase  
7 these resources through its initiatives. Additional  
8 information on DER can be found in the Customer Energy  
9 Solutions panel testimony.

10 **III. Business Cost Optimization**

11 Q. Please describe Electric Operations' efforts to support  
12 the Company's Business Cost Optimization ("BCO")  
13 initiative.

14 A. The Company has several BCO initiatives to optimize  
15 Electric Operations' costs while continuing high levels  
16 of safety and reliability. The BCO initiatives that  
17 Electric Operations is pursuing include the following  
18 areas:

- 19 • Condition Based Maintenance/Prioritization
- 20 • Minimization of Field Visits and Time to Complete
- 21 • Scheduling Enhancements
- 22 • Workforce Management

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           The amount of savings associated with the Company's  
2           various BCO initiatives are presented in Exhibit AP-3,  
3           Schedule 16.

4   Q.   Please describe the "Condition Based  
5           Maintenance/Prioritization" initiative.

6   A.   This initiative addresses the current work processes  
7           associated with Computer Inspection Network Distribution  
8           Equipment ("CINDE") cycles, open main repairs, and mobile  
9           system scans. The CINDE inspection cycle will be  
10          modified to change it from a time-based inspection cycle  
11          to one that is based upon data supplied from the  
12          Pressure, Temperature, Oil, and Remote Monitoring  
13          systems. Open mains will be prioritized and repairs  
14          scheduled based upon a system need analysis that will be  
15          uniform across all networked distribution regions. O&M  
16          costs for system scanning performed through the Company's  
17          Safety Inspection program will be reduced through  
18          revision of the current vendor contract to include only  
19          the labor to perform the scans using Company equipment.

20   Q.   Please describe the "Minimize Field Visits and Time to  
21          Complete" initiative.

22   A.   This initiative addresses the current Electric Operations  
23          field crews' work tasks with a focus on reducing work



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 hours and crew visits required per job. These tasks  
2 include changes to crews for flush truck support,  
3 obstructed conduit repairs, construction or operation  
4 crew coverage, and the maintenance associated with  
5 communication lines to unit substations. Flush Support  
6 Operations will add flush capabilities that can be used  
7 by field crews, reducing the need for crews to wait on a  
8 flush truck to complete their work. This will reduce the  
9 time and costs associated with multiple visits to a  
10 location by Company crews. The obstructed conduit repair  
11 process change will allow first responding crews to  
12 attempt cable removal when it is determined that a cable  
13 needs to be replaced. This process change will allow for  
14 a quicker determination of the need to repair or replace  
15 the cable conduit as well. The Westchester Electric  
16 region will combine the Overhead and Emergency groups,  
17 using both groups to provide coverage on all shifts.  
18 This change will help reduce overtime in the Emergency  
19 groups, which currently provides coverage of all shifts.  
20 Unit substations rely on copper telecommunication lines  
21 for its SCADA systems. These lines have reliability  
22 issues requiring numerous field visits with  
23 telecommunication crews to resolve the issues. These

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 lines will be replaced at all unit substations where  
2 cellular coverage meets the station's SCADA requirements.  
3 This will reduce troubleshooting issues with the  
4 communication lines.

5 Q. Please describe the "Scheduling Enhancements" initiative.

6 A. This initiative addresses enhancements to current work  
7 processes including development of analytics to support  
8 the planning and scheduling of jobs. One of the  
9 objectives of this initiative is to develop tools and  
10 reports to be used in the planning of work, with a focus  
11 on reducing "false starts" by field crews. Analysis of  
12 data from the work management system will enable  
13 efficiency gains in job planning and scheduling of work.  
14 Analytics will help with pre-requisite reviews prior to  
15 work being scheduled, identify least cost effective areas  
16 of spending in the work-flow and resource management,  
17 help with the bundling of work, and predict jobs that  
18 require additional support before crews arrive on the job  
19 site. Tools and reports will be created to focus on the  
20 daily planning and execution of work, which includes  
21 addressing how emergent work is inserted into the short  
22 term work schedule and eliminating the need to review and  
23 schedule these jobs on the day they are assigned to field

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 crews. Additional tools and reports will also provide  
2 capability assessments that more appropriately match crew  
3 capability to job requirements.

4 Q. Please describe the "Workforce Management" initiative.

5 A. This initiative addresses changes to how the workforce is  
6 managed including the minimum number of people required  
7 to perform specific types of work. The initiative also  
8 addresses the current process for addressing project  
9 layout modifications and/or revisions.

10 Changes under this initiative will eliminate the  
11 need for company resources to perform a final service  
12 connection due to customer load expansion or electrical  
13 equipment replacement or reconfiguration. The Company  
14 will work with electrical contractors by providing  
15 procedures, training, and the hardware necessary for the  
16 contractor to complete the final service connection. This  
17 change will allow the Company to adjust crew sizes as  
18 necessary to meet needs. Emergency crews responding to  
19 damaged poles often require immediate support from  
20 Overhead crews. New shift design involves changes to the  
21 starting times of crews by staggering start times,  
22 adjusting the duration of a shift, and alignment of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 supervisor and crew schedules to provide more optimal  
2 coverage based upon when work is scheduled.

3 Projects being constructed using pre-developed  
4 construction designs often experience delays when field  
5 conditions require modifications to the design. Through  
6 changes to the design revision process that improve  
7 communication between construction and engineering, the  
8 Company will reduce the time and effort required to make  
9 these changes.

10 Q. What challenges does Electric Operations face in  
11 implementing its BCO-driven initiatives and realizing its  
12 cost savings?

13 A. First, these changes all involve substantial changes in  
14 work processes that will encounter difficulty to  
15 implement because they involve substantial change in how  
16 the Company has implemented work previously. Many of  
17 these initiatives will identify required updates to  
18 Company policies, processes, and procedures and  
19 additional training for its crews. To succeed, these  
20 initiatives will require clear and effective change and  
21 communication management programs to drive these  
22 opportunities from initiation to completion.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           Current cost savings were estimated based upon  
2           various factors (when available/applicable) including  
3           historical spending, number of annual jobs, average man-  
4           hours required to complete tasks, and estimated  
5           reductions.

6   Q.   Is Central Operations pursuing its own BCO initiatives?

7   A.   Yes, our primary initiatives are:

- 8           • Field Work Execution
- 9           • Reorganization
- 10          • Planning & Engineering

11   Q.   Please discuss the Central Operations organization's BCO  
12        initiatives.

13   A.   The objective of Central Operations' BCO initiatives is  
14        to critically examine and redesign processes and employ  
15        software tools, where possible, to improve our  
16        organization's efficiency. Central Operations analyzed  
17        its current work processes to identify opportunities for  
18        implementing changes and improving efficiency. Based  
19        upon this examination, Central Operations identified and  
20        is pursuing three primary initiatives. The amount of  
21        projected savings associated with Central Operations' BCO  
22        initiatives are presented in the exhibits sponsored by  
23        the Company's Accounting Panel.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please describe Central Operations first BCO initiative.

2 A. The "Field Work Execution" initiative is based upon the  
3 critical examination of the Company's maintenance and  
4 construction activities performed by Company personnel in  
5 Substation, Steam, and Transmission Operations. This  
6 initiative encompasses a thorough review of how Central  
7 Operations plans and executes work efforts. By  
8 redesigning processes, this initiative will focus on  
9 performing required preventative maintenance in a more  
10 efficient manner. The Company is in this process of  
11 implementing this initiative and expects to realize  
12 savings in RY1, RY2 and RY3.

13 Q. Please describe Central Operations "Reorganize Substation  
14 Operations" BCO initiative.

15 A. The current organizational structure of the Substation  
16 Operations function is not fully optimized. This  
17 initiative's objective is to restructure the Substation  
18 Operations organization to enable the most efficient use  
19 of personnel and operational tools across the entire  
20 organization.

21 Q. Does Central Operations also have a BCO initiative for  
22 its Central Engineering Department?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1 A. Central Operations analyzed multiple functions within the  
2 Central Engineering department for cost savings  
3 opportunities. This initiative will focus on pre-  
4 screening Engineering Service Requests, reducing  
5 Engineering drawings, forming dedicated Engineering  
6 project teams, and employing lower cost resources for  
7 lower value Engineering functions.
- 8 Q. What challenges does the Central Operations organization  
9 face in implementing these BCO initiatives and realizing  
10 their cost savings?
- 11 A. The identified cost savings are dependent on a number of  
12 variables. The potential savings were identified by  
13 reengineering existing work processes. To achieve the  
14 identified savings will require technology enhancements  
15 that need to be further defined and developed. After the  
16 system enhancements are implemented, the work processes  
17 would be expected to lead to reduced staffing  
18 requirements. Any such reduced staffing requirements  
19 will be achieved through future attrition. The timing  
20 for implementing these technology enhancements and  
21 realizing the resulting staffing reductions will affect  
22 the timing of the projected cost savings.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. In addition to the direct BCO savings discussed above,  
2 are there other savings that the Company may realize  
3 within the Electric Operations and Central Operations  
4 functions?

5 A. Yes. We have also identified "influenced savings."  
6 "Influenced savings" refer to savings driven by  
7 initiatives implemented by Utility Shared Services, but  
8 that are allocated to another organization. For more  
9 detail on such savings, please see the direct testimony  
10 of the Shared Services Panel.

11 **IV. T&D Capital and O&M Summary Information**

12 Q. What is the Company's projected T&D capital spend for the  
13 three rate years?

14 A. The Company is planning to spend \$1,676.6 million in RY1,  
15 \$1,937.0 million in RY2 and \$1,963.0 million in RY3.

16 Q. What is the Company's T&D Operations and Maintenance  
17 ("O&M") expenditure for the historic test year (the  
18 period October 1<sup>st</sup>, 2017 through September 30<sup>th</sup>, 2018) for  
19 T&D?

20 A. The Company's total T&D O&M expenditure for the Historic  
21 test year for T&D is \$497.8 million.

22 Q. What are the Company's O&M program cost changes for T&D  
23 in RY1, RY2 and RY3?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company has calculated a \$7.6 million normalization  
2 decrease in O&M expenditure over the Historic test year  
3 as well as a reduction of \$37.2 million. The Company is  
4 also planning an increase of \$28.9 million for program  
5 changes in RY1 and an increase of \$0.6 million for  
6 program changes in RY2. Reductions in RY2 result in a  
7 \$12.4 million decrease and reductions in RY3 result in an  
8 additional \$28.9 million decrease. All the amounts  
9 discussed above are exclusive of escalations, which are  
10 described by the Accounting Panel.

11 Q. Does the Company's Electric T&D budget contain Capital  
12 and O&M funding for municipal infrastructure interference  
13 work?

14 A. Yes, it does. This Public Improvement/Interference work  
15 is addressed in separate testimony provided by the  
16 Company's Municipal Infrastructure Support Panel.

17 Q. How will you present the Company's projected T&D capital  
18 and O&M expenditure requirements?

19 A. Con Edison's projected T&D capital and O&M expenditure  
20 requirements are presented under the following  
21 categories: Grid Innovation, New Business & System  
22 Expansion, Risk Reduction/Reliability, Replacement,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Equipment Purchases, Safety and Security, Environmental,  
2 and Information Technology.

3 Q. Please provide a description of each category.

4 A. Each of the Company's expenditure categories is described  
5 below:

6 1. Grid Innovation - This category contains projects and  
7 programs designed to develop or enhance capabilities  
8 that improve the reliability, resiliency, efficiency,  
9 and automation of the electric distribution system  
10 and support the Company's efforts to establish the  
11 Distributed System Platform ("DSP"). The Company will  
12 invest \$62.4 million in RY1, \$62.4 million in RY2,  
13 and \$67.4 million in RY3 in this category.

14 2. New Business & System Expansion - New business  
15 consists of projects and programs that connect new  
16 customers to the Company's electric system. System  
17 Expansion consists of projects and programs that  
18 increase system capacity or address customer demand  
19 growth or supply retirements. The Company will invest  
20 \$316.7 million in RY1, \$339.8 million in RY2, and  
21 \$345.7 million in RY3 in this category.

22 3. Risk Reduction - This category consists of projects  
23 and programs that support the reliability and/or

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           availability of a facility or an operational function  
2           and that reduce or mitigate a risk associated with a  
3           facility or operation through proactive  
4           replacement/upgrade strategies. The Company will  
5           invest \$360.6 million in RY1, \$582.3 million in RY2,  
6           and \$661.3 million in RY3 in this category.

7           4. Replacement - This category consists of projects and  
8           programs to replace failed equipment or equipment  
9           that has not yet failed but has degraded performance,  
10          has become difficult or costly to maintain, or is  
11          approaching the end of its useful life. The Company  
12          will invest \$474.4 million in RY1, \$479.3 million in  
13          RY2, and \$462.5 million in RY3 in this category.

14          5. Equipment Purchases - This category consists of  
15          projects and programs for the purchase of necessary  
16          equipment such as transformers, network protectors,  
17          switches, and meters. The Company will invest \$126.5  
18          million in RY1, \$132.0 million in RY2, and \$139.0  
19          million in RY3 in this category.

20          6. Safety and Security - This category consists of  
21          projects and programs primarily intended to prevent  
22          or reduce the likelihood of injury or risk to public  
23          safety, enhance physical or cyber security, or comply

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 with regulatory requirements. The Company will invest  
2 \$16.1 million in RY1, \$16.4 million in RY2, and \$16.4  
3 million in RY3 in this category.

4 7. Environmental - This category consists of projects  
5 and programs primarily intended to enhance  
6 environmental performance, reduce environmental  
7 impact, or comply with environmental regulatory  
8 requirements. The Company will invest \$83.4 million  
9 in RY1, \$86.4 million in RY2, and \$31.3 million in  
10 RY3 in this category.

11 8. Information Technology - This category consists of  
12 projects and programs to improve computer systems,  
13 system development, and information and communication  
14 systems. The Company will invest \$43.2 million in  
15 RY1, \$38.0 million in RY2, and \$30.5 million in RY3  
16 in this category.

17 In addition to these categories, Municipal Infrastructure  
18 Support, which is T&D Public Improvement/Interference  
19 work, is addressed in separate testimony provided by the  
20 Company's Municipal Infrastructure Support Panel. The  
21 Company forecasts \$193.0 million in RY1, \$201.0 million  
22 in RY2, and \$210.0 million in RY3 in this category.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Was the document titled "T&D Capital and O&M Summary"  
2 prepared under your direction or supervision?

3 A. Yes.

4 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-1

5 Q. What does this exhibit show?

6 A. This exhibit presents an overall summary of the total T&D  
7 capital expenditures that are presented in our testimony.  
8 The exhibit first presents a summary of the Company's  
9 planned capital and O&M expenditures for each of the rate  
10 years, for the S&TO, SSO, and Electric Operations  
11 organizations. The exhibit also shows planned capital  
12 expenditures for each of the rate years for common  
13 capital expenditures that are charged to the electric  
14 business. The exhibit also shows planned O&M  
15 expenditures by organization and a summary of program  
16 changes. Note that this Exhibit does not reflect any  
17 escalation in expenses in the calculations of the total  
18 rate year forecasts for each item. Escalation is  
19 discussed by the Accounting Panel.

20 Q. Please provide an overview of capital expenditures for  
21 the rate years.

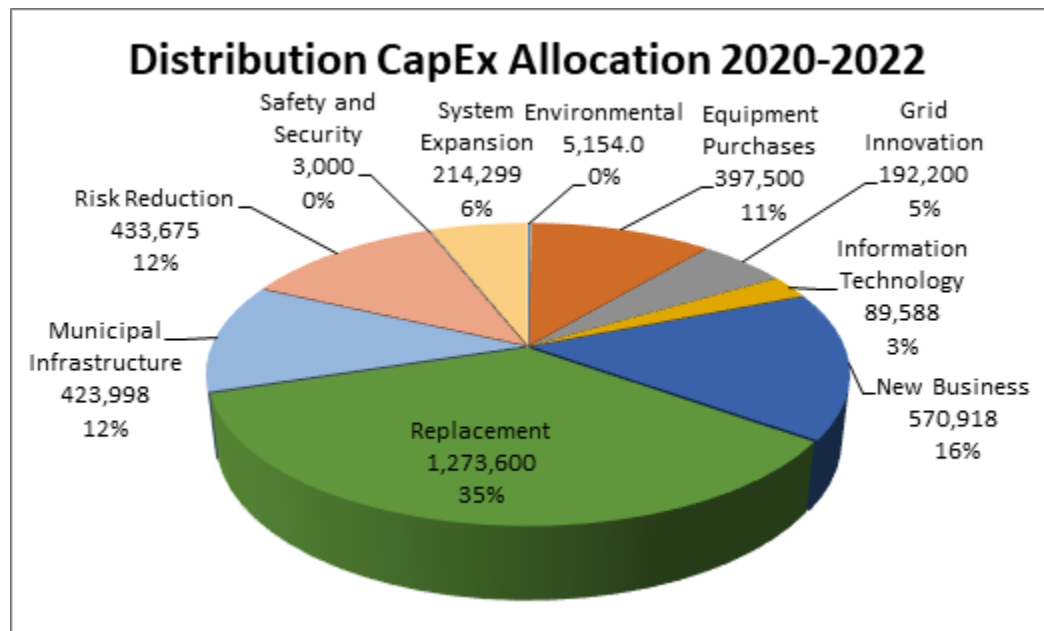
22 A. The expenditure details are described in their respective  
23 sections of the testimony, but we provide a general

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 overview here. Exhibit EIOP-1, Schedule 1 shows the rate  
2 year capital T&D budgets for S&TO, SSO, and Electric  
3 Operations. For the purposes of this overview, we  
4 describe S&TO and SSO collectively as the Transmission  
5 budget.

6 First, Electric Operations' spend in the Replacement  
7 category represents approximately 35% of its planned  
8 capital expenditure. The need for increased replacement  
9 work results from an increased focus on this area and  
10 work remaining after the recent harsh winters. The  
11 Company would need to complete this work regardless of  
12 load growth. The full breakdown for Electric Operations  
13 is shown in this pie chart in Exhibit EIOP-1, Schedule 3  
14 (dollars are in thousands):  
15



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10 Q. Please describe the Company's strategy for investments in  
11 its electric distribution system to improve secondary  
12 system reliability and reduce manhole events.

13 A. As described in more detail in the Risk Reduction  
14 section, the Company will focus on improvements to its  
15 distribution system that will involve installation of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 sensors in structures that can detect defects or failing  
2 components as well as the replacement/repair work on  
3 targeted secondary cables based upon their failure rate.  
4 These investments will reduce failure events that cause  
5 stray voltage and manhole events on the network system.  
6 Although the Company does not have complete control over  
7 manhole events, because they are weather related and  
8 influenced by salt usage, the goal is to reduce the five-  
9 year manhole event average. These are important  
10 investments because public safety will benefit from a  
11 reduced number of manhole events and stray voltage  
12 conditions found and repaired.

13 Q. Please continue with a description of Transmission  
14 investments.

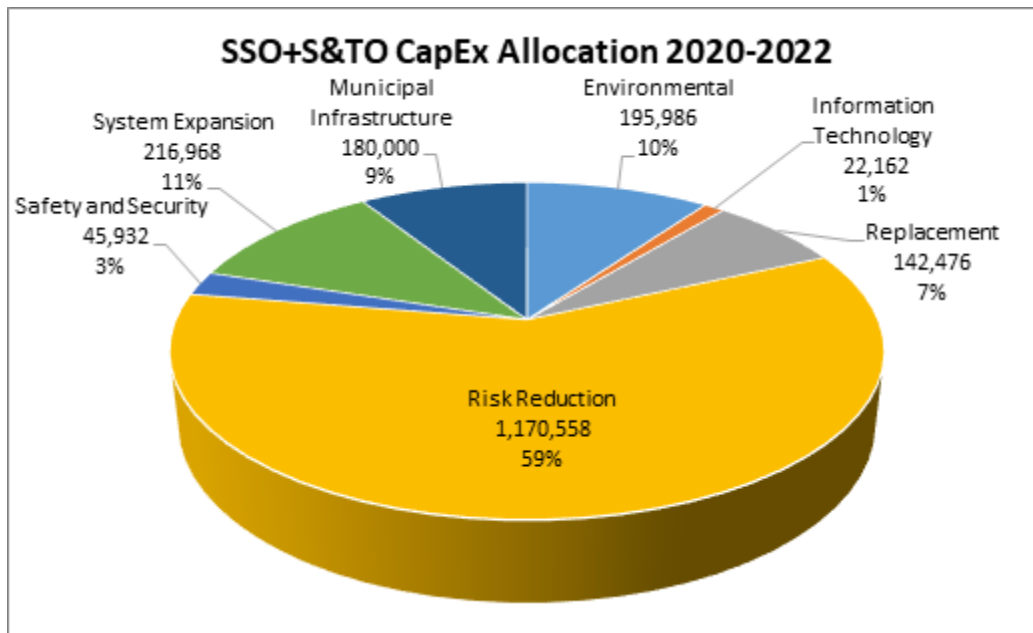
15 A. On the Transmission system, more of the spending is for  
16 Risk Reduction, which represents approximately 59% of its  
17 capital expenditure. For the Transmission system, the  
18 Company typically replaces equipment before an in-service  
19 failure because the replacement is for a small amount of  
20 equipment that affects a large number of customers. In  
21 addition, System Expansion constitutes approximately 11%  
22 of the planned electric capital expenditures for  
23 transmission. System Expansion activities are needed for



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 multiple reasons, including to address pockets of load  
2 growth in the service territory that require expansion.  
3 The full breakdown for Transmission is shown in this pie  
4 chart that is in Exhibit\_EIOP-1, Schedule 3 (dollars are  
5 in thousands):



6  
7 Q. Please provide an overview of the O&M increases for the  
8 rate years.

9 A. Exhibit EIOP-1, Schedule 2 shows the rate year O&M T&D  
10 budgets for S&TO, SSO, and Electric Operations. The major  
11 driver of O&M increases during the rate years is the  
12 Safety Inspection program. This program, which funds the  
13 inspection of distribution equipment in order to identify  
14 conditions that can lead to safety hazards or adverse  
15 impacts on system performance, requires a significant

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 increase in funding during the rate years. This funding  
2 increase is required due to the increased number of flush  
3 units required associated with the inspections of  
4 underground structures required in each of the remaining  
5 years (six, seven, and eight) of the eight-year  
6 underground inspection cycle. The Company is proposing  
7 to modify the current pilot to reduce the amount of the  
8 increase required for flushes under the Safety Inspection  
9 program. The panel discusses the details of this  
10 proposal in the Special Issues section.

11 **V. Detail of T&D Programs/Projects**

12 **A. Grid Innovation Capital Expenditure Requirements**

13 **1. Overview**

14 Q. Was the exhibit titled, "T&D Grid Innovation" prepared  
15 under your direction?

16 A. Yes, it was.

17 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-3

18 Q. What does Exhibit EIOP-3 show?

19 A. Exhibit EIOP-3, Schedule 1 lists the capital program and  
20 project funding requirements required to support the  
21 company's Grid Innovation work conducted by Electric  
22 Operations for RY1, RY2, and RY3. O&M funding  
23 requirements associated with Grid Innovation are part of

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 a larger program change to the "O&M Engineering and Other  
2 Services" program and are described in the Risk Reduction  
3 section of this testimony. In addition, the exhibit  
4 contains white papers that provide more detailed  
5 information on each of the programs/projects in this  
6 category.

7 Q. Please describe how the Company defines Grid Innovation.

8 A. Grid Innovation is a set of important initiatives  
9 involving the use of advanced technologies – some of  
10 which may be considered Distributed System Platform  
11 ("DSP") enabling – that develop or enhance capabilities  
12 that improve the safety, reliability, resiliency,  
13 efficiency, and automation of the electric distribution  
14 system. Such initiatives include:

- 15 • The sensors, data, and communications networks that  
16 enable enhanced visibility and understanding of the  
17 state and behavior of the electric network;
- 18 • Technologies and equipment that facilitate greater  
19 customer engagement regarding energy usage and  
20 alternatives; and
- 21 • The underlying systems, data management, and  
22 analytics that facilitate situational awareness,

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           asset management, contingency and risk analysis,  
2           outage management and restoration.

3           These necessary core investments underpin the Company's  
4           focus on safety and operational excellence. They also  
5           provide the engineering basis for increased operational  
6           flexibility of a bidirectional grid, which will enable  
7           the energy transition and our efforts to achieving state  
8           policy goals - such as the integration of various types  
9           of DER. They are beneficial for any resource mix.

10    Q.    What are the drivers for Con Edison's Grid Innovation  
11           portfolio of investments?

12    A.    The Company developed a Grid Innovation roadmap in  
13           response to several important industry trends, including  
14           increasing customer expectations for choice, increased  
15           DER penetration, and technology advances. Customer  
16           expectations for choice and information to use energy how  
17           and when they would like is increasing in an on-demand  
18           world, driven by technologies like mobile phones and  
19           online shopping. With lower prices and policies  
20           contributing to the increased penetration of DER, the  
21           grid is transitioning from one-way electric delivery to  
22           two-way power flows and a 'prosumer' approach where a  
23           customer can be both a supplier and a consumer.

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Technology advances in computing power,  
2 telecommunications, and sensing and control devices  
3 enable Con Edison engineers and operators to collect and  
4 apply data from points throughout the system to manage a  
5 more dynamic grid. The deployment of non-traditional  
6 resources has been accelerated by customer demand and  
7 policy support for DER technologies, EVs and associated  
8 charging infrastructure, and battery storage. Managing a  
9 more dynamic grid, that adjusts not only for customer  
10 electricity demand but also the supply of DER, requires  
11 greater distribution sensing, control, and automation to  
12 safely and reliably deliver power, which is essential if  
13 these changes are to benefit Con Edison's customers.  
14 Given the convergence of drivers described above, Con  
15 Edison seeks to execute this plan now to properly  
16 position the Company to evolve the electric distribution  
17 system for the future.

18 Q. How will Con Edison's Grid Innovation program benefit its  
19 customers?

20 A. Con Edison's Grid Innovation program benefits customers  
21 in several ways. The investments the Company proposes  
22 will enable it to continue to deliver power safely and  
23 reliably, with enhanced flexibility to enable the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 delivery of power from a cleaner, more diverse and  
2 distributed resource mix. In addition to these benefits,  
3 our proposed investments in data analytics will provide  
4 long-term benefits associated with reduced transformer  
5 failures, improved capital allocation, remote inspections  
6 offsetting manual inspections, and improved engineering  
7 efficiency for monitoring inspection results.

8 Q. What has the Company already done to modernize its  
9 distribution system?

10 A. Con Edison has been progressively pursuing modernization  
11 of its distribution system for some time now. Several  
12 recent examples of these efforts include:

- 13 • Deployment of AMI - AMI is a foundational investment  
14 for Grid Innovation, enables voltage optimization,  
15 produces more timely and granular data, provides  
16 visibility into customer energy usage and system  
17 performance, improves outage detection and  
18 awareness, and provides a telecommunication backbone  
19 to enable distribution automation and advanced  
20 sensing. The ongoing deployment of AMI is discussed  
21 further in the Customer Energy Solutions panel's  
22 testimony.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • Accelerating deployment of technologies for greater  
2           distribution automation and grid edge visibility -  
3           This work includes the deployment of communicating  
4           smart switches and sensors, enables the development  
5           of advanced capabilities needed to meet Company  
6           goals, including DER integration.
- 7           • Developing the capabilities of the DSP - Current and  
8           proposed Grid Innovation investments, such as  
9           communications infrastructure and a Geographic  
10          Information System ("GIS"), are foundational  
11          prerequisites for DSP investments as well and help  
12          facilitate the development of DSP capabilities. The  
13          Company's DSP investments are described in more  
14          detail in the DSP section of the Customer Energy  
15          Solutions panel testimony.

16 Q.   How has Con Edison structured its Grid Innovation  
17       program?

18 A.   Con Edison has developed a twenty-year roadmap for Grid  
19       Innovation investments required to build the capabilities  
20       needed to meet Company goals. The investments are  
21       grouped into four five-year phases to provide optionality  
22       and guide future investment decisions. As the program  
23       progresses, the Company will evaluate certain sign posts

1 - such as policy direction, technology developments, and  
2 penetration of DERs and EVs - that may dictate a change  
3 in direction. This deliberately agile approach provides  
4 checkpoints to align the Company's strategy to develop  
5 system capabilities in a manner that continues to provide  
6 the greatest benefit to customers.

7 The first phase of the roadmap begins in 2020 (RY1)  
8 and is focused on developing foundational systems and  
9 infrastructure. This phase will also focus on piloting a  
10 number of smaller investments to begin to achieve defined  
11 capabilities and identify scalable programs for future  
12 investment. The Company expects these initial investments  
13 to deliver early successes where ready-to-deploy  
14 technology can provide additional grid visibility,  
15 intelligence, and control.

16 **2. Required Investments**

17 Q. What type of investments comprise the Grid Innovation  
18 roadmap?

19 A. The Company has eight projects and programs that are part  
20 of its Grid Innovation roadmap and the Company plans to  
21 invest in during the rate plan years. Details on each of  
22 these programs/projects can be found in their respective  
23 white papers in Exhibit EIOP-3, Schedule 2.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "Advanced Employee Safety Tools" (\$1.0 MM RY1, \$1.0  
2           MM RY2, \$1.0 MM RY3)
- 3           • "Communications Infrastructure" (\$15.0 MM RY1, \$15.0  
4           MM RY2, \$20.0 MM RY3)
- 5           • "Cybersecurity Test Environment" (\$2.0 MM RY1, \$2.0  
6           MM RY2, \$2.0 MM RY3)
- 7           • "Data Analytics Use Cases" (\$2.0 MM RY1, \$2.0 MM  
8           RY2, \$2.0 MM RY3)
- 9           • "GIS" (\$30.0 MM RY1, \$30.0 MM RY2, \$30.0 MM RY3)
- 10          • "Non-network Resiliency with FLISR" (\$2.1 MM RY1,  
11          \$2.1 MM RY2, \$2.1 MM RY3)
- 12          • "Smart Sensors" (\$6.3 MM RY1, \$6.3 MM RY2, \$6.3 MM  
13          RY3)
- 14          • "Underground Network Resiliency" (\$4.0 MM RY1, \$4.0  
15          MM RY2, \$4.0 MM RY3)

16 Q. Please provide an overview of the Company's GIS project.

17 A. The Company proposes to implement an enterprise-wide GIS  
18 system ("Enterprise GIS") to consolidate multiple current  
19 mapping and visualization systems, and to set the  
20 foundation for its Grid Innovation efforts. The Company  
21 plans to upgrade from its static mapping systems that  
22 include department-specific GIS applications to a single  
23 dynamic Enterprise GIS available to all departments

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 within the Company. An Enterprise GIS will catalog and  
2 record the specific location and operating  
3 characteristics of all grid-connected assets, whether  
4 Company-owned or third-party DERs, and the Company's gas  
5 and steam infrastructure. This information will enable  
6 the Company to develop a single, up-to-date model of its  
7 electric, gas, and steam distribution systems.

8 Q. How did the Company develop the GIS project?

9 A. In 2014, the Company undertook a Phase 0 Planning  
10 project. This Phase 0 project informed the design  
11 requirements and cost estimates of the phases of the  
12 Enterprise GIS project. Since then, an Enterprise GIS is  
13 a core project on Con Edison's Information Technology  
14 ("IT") roadmap and the Company is now ready to begin a  
15 phased implementation of an Enterprise GIS.

16 Q. Why is the Company unable to use its existing mapping  
17 system to achieve its Grid Innovation goals?

18 A. The Company's current mapping system was not designed to  
19 facilitate the Grid Innovation goals described in this  
20 testimony, and maintaining it instead of investing in an  
21 Enterprise GIS would significantly hinder or possibly  
22 halt the Company's progress toward those goals.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 For example, the Company's current mapping system is a  
2 combination of several "core" systems and dozens of  
3 ancillary systems developed for specific purposes. These  
4 systems use 15 distinct and proprietary coordinate  
5 systems, have dated graphical user interfaces, and are  
6 difficult and costly to enhance and maintain. In  
7 addition, sixteen Company departments have developed  
8 their own GIS related capabilities for their own use.  
9 Some of these GIS related applications are supported by  
10 specialized business led IT teams and are limited by the  
11 specific department need that required them. None of the  
12 existing GIS-related applications provide an  
13 interconnected model for use across the engineering  
14 departments and operational systems. This departmental  
15 level approach does not effectively leverage resources  
16 and increases total cost of ownership.  
17 And because there are multiple systems and proprietary  
18 coordinates, it is difficult to integrate all the  
19 required technology together - both within the Company  
20 and with respect to third-party systems (e.g., New York  
21 City). As a result, the continued use of the present  
22 mapping and visualization systems significantly limits  
23 the Company's ability to use external map services,

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 produce multi-commodity maps, perform data and map  
2 maintenance, and produce ad-hoc maps as necessary.

3 Q. Please discuss the benefits of an Enterprise GIS.

4 A. The proposed Enterprise GIS is a foundational investment  
5 necessary to unlock the benefits of the customer-focused,  
6 clean energy future that both the State and the Company  
7 are working to achieve. The Company requires an  
8 Enterprise GIS in order to fully implement its  
9 Distributed Energy Resource Management System ("DERMS").  
10 Con Edison currently has over 23,000 DER (like rooftop  
11 solar) on our grid with the expectation of an exponential  
12 increase to achieve environmental policy goals. As  
13 explained by the Customer Energy Solutions Panel, DERMS  
14 will be an essential tool for monitoring, forecasting,  
15 dispatching, and planning for this existing and new DER.  
16 Similarly, the Company must implement its proposed  
17 Enterprise GIS in order to implement an Advanced  
18 Distribution Management System ("ADMS"), which will  
19 continuously run load flow calculations to optimize  
20 system configuration and provide greater situational  
21 awareness. Without an investment in an Enterprise GIS  
22 now, customers will lose out on the benefits that future  
23 investments like DERMS and ADMS will offer.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 In addition, the proposed Enterprise GIS will assist the  
2 Company in producing more advanced DER hosting capacity  
3 maps, and is required for the Company to map many of the  
4 new assets it expects to be added to its system including  
5 AMI access points, AMI relays, and upgraded network  
6 protectors. The proposed Enterprise GIS will also  
7 benefit customers by improving the Company's storm  
8 response through outage mapping and damage assessments.  
9 Finally, the proposed Enterprise GIS has benefits for the  
10 gas system, as discussed by the Gas Infrastructure and  
11 Operations Panel.

12 Q. Does the Enterprise GIS provide financial benefits?

13 A. Yes. In addition to its essential role in unlocking the  
14 benefits of the Company's Grid Innovation roadmap,  
15 developing an Enterprise GIS will result in cost  
16 avoidance for licenses and support for mapping systems  
17 that can be retired, and efficiency gains associated with  
18 electric and gas spatial analysis, improved regional  
19 engineering processes, enhanced vegetation management,  
20 and increased implementation of demand side management  
21 resources. An Enterprise GIS platform will also improve  
22 the system model and accuracy and reduce the risk of  
23 conflicting information by having a single system of

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 record for data collection and reconciliation. These  
2 financial benefits are discussed in the business plan in  
3 Exhibit EIOP-3, Schedule 2.

4 For all of these reasons, an Enterprise GIS provides  
5 immediate benefits today and also enables future  
6 capabilities needed to achieve the goals of the Grid  
7 Innovation initiative.

8 Q. Did the Company do a Benefit Cost Analysis for the  
9 Enterprise GIS?

10 A. Yes. While present estimates indicate that the  
11 Enterprise GIS would be BCA neutral, the Company  
12 anticipates additional benefits and will continue to  
13 refine its analysis in the future as this project  
14 progresses.

15 Q. Please describe the Company's implementation approach.

16 A. The Company is proposing a phased approach to developing  
17 an Enterprise GIS. Phase 1 will focus on replacing the  
18 VISION Electric and Gas system and will combine the  
19 Company's low-tension electric and gas maps into a single,  
20 state of the art GIS system. Phase 2 focuses on  
21 integrating the electric primary feeders and high-tension  
22 maps into the new GIS system. Phase 3, which is outside  
23 the horizon of the Company's 2019 rate filing, integrates

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the Company's steam system and electrical conduits,  
2 including vacant and obstructed conduits into the new  
3 mapping system, and will provide enhanced capabilities to  
4 all systems.

5 Q. Please provide an overview of Smart Sensors.

6 A. During the upcoming rate period, the Company intends to  
7 implement a Smart Sensors program to enable grid sensing  
8 at the edge of the electric system. The Smart Sensors  
9 program deploys advanced technology to provide visibility  
10 of structures, cable equipment, and network protectors in  
11 order to analyze performance and identify issues early.  
12 The Company requires smart sensors and visibility of the  
13 edge of the electric system in order to, 1) better  
14 understand the impacts of third parties connecting to the  
15 Company's distribution system, 2) allow the increased  
16 penetration of DER, and 3) allow automation of certain  
17 tasks and inspections normally done in field. Each type  
18 of sensor is described below:

- 19 • Structure Observation System is an environmental  
20 sensor that monitors combustible gasses, stray  
21 voltage, overheating, and visible deterioration in  
22 structures, like Company manholes and service boxes.  
23 The Structure Observation System also can be

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ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           configured as a collection point for additional  
2           data, which it then securely transmits back to be  
3           analyzed for appropriate next actions

- 4           • Embedded sensors in cable equipment such as splices  
5           collect electrical data (e.g., current, phase angle,  
6           temperature) of primary and secondary cable
- 7           • Pressure sensors similar to those currently being  
8           deployed on distribution transformers will be used  
9           to provide visibility into network protector  
10          conditions. These sensors will help to determine if  
11          there are leaks or faults in the network protector  
12          housing that would lead to failed operations.

13 Q.    What is the justification for the Smart Sensors program?

14 A.    The additional situational awareness provided by the  
15        smart sensor program will improve public and employee  
16        safety, enhance system reliability, and over time will  
17        likely lead to cost savings by enabling a transition to  
18        condition-based inspections.

19                Safety benefits are realized through earlier  
20        detection, root cause identification, and response to  
21        emergent hazardous conditions on the electric system or  
22        within manhole structures, which offers the opportunity



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 to proactively address these conditions before they  
2 evolve to rare but dangerous events.

3 Smart Sensors also provide reliability benefits  
4 through greater visibility of equipment performance. For  
5 example, the embedded sensors in secondary cable joints  
6 provide visibility to blown limiters, which were  
7 previously undetectable. Blown limiters can eliminate the  
8 redundancy of service to customers, potentially impacting  
9 reliability. Similarly, deploying Structure Observation  
10 System has demonstrated the ability to avoid equipment  
11 failures as part of a pilot to safeguard and maintain  
12 utility service for the subway system<sup>1</sup>.

13 Finally, through greater visibility, the Company is  
14 laying the groundwork for virtual inspections and  
15 condition-based maintenance, which would provide an  
16 opportunity to reduce costs related to the current manual  
17 inspection process and unplanned maintenance. Smart

---

<sup>1</sup> Case 17-E-0428, In the Matter of an Investigation into the April 21, 2017 Metropolitan Transportation Authority Subway Power Outage and Consolidated Edison Company of New York, Inc.'s Restoration Efforts, Order Directing Steps to Safeguard and Maintain Adequate Utility Service to the Subway System, issued November 10, 2017, pp. 13.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 sensors need to be deployed now and in the future to  
2 proactively identify and correct problems in our  
3 subsurface structures.

4 The annual equipment deployed in this program  
5 includes approximately 2,250 Structure Observation System  
6 sensors, 1,070 smart secondary crabs, 250 smart primary  
7 slices, and 300 network protector housing pressure  
8 sensors.

9 Q. What investments is Con Edison planning during the rate  
10 period to enable greater distribution automation?

11 A. During the upcoming rate period, the Company intends to  
12 implement and expand upon programs related to underground  
13 resiliency and non-network resiliency with Fault  
14 Location, Isolation, and Service Restoration ("FLISR")  
15 respectively, which will provide greater distribution  
16 automation capabilities. These programs both deploy  
17 SCADA-capable automated switching devices to detect  
18 faults and isolate portions of feeders to mitigate the  
19 impact of faults and more rapidly restore impacted  
20 sections.

21 Q. What is the justification for the underground resiliency  
22 program?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The ability of the underground breakers to reduce the  
2 portions of networks in contingency and reduce stress on  
3 secondary cable will improve the resiliency and  
4 reliability of the system. In developing the technology,  
5 Con Edison modeled the replacement of all switches in a  
6 network with the underground breaker and calculated a  
7 resulting 10% improvement in the Network Reliability  
8 Index ("NRI") score. The SCADA control of these breakers  
9 will also enable greater operational flexibility. The  
10 breaker will reduce the risk of system events that  
11 jeopardize the reliability of the network. Con Edison's  
12 service territory includes over 2,200 primary  
13 distribution feeders. While not all feeders will be  
14 targeted for this program, the Company anticipates that  
15 the deployment of this program will extend well beyond  
16 this rate period. Benefits will accrue on a feeder by  
17 feeder basis as the underground feeders are bisected or  
18 network and non-network portions of hybrid feeders are  
19 split.

20 Q. How will the deployment locations for this project be  
21 prioritized?

22 A. Underground interrupters will be deployed on a targeted  
23 basis, with 8-24 interrupter installations per year,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 starting with areas of the grid where reliability gains  
2 can be made at the least expense. Locations will be  
3 chosen based on the system design (network and hybrid  
4 feeders), reliability performance, and cost to implement.

5 **B. New Business and System Expansion Capital and O&M**  
6 **Expenditure Requirements**

7 Q. Please describe how content in this section is organized.

8 A. This section contains four subsections: 1) Load Growth  
9 Forecast, which describes the Company's forecast and load  
10 growth drivers; 2) Investment Approach Overview, which  
11 provides a high-level description of how the Company  
12 approaches system expansion investment decisions; 3) Non-  
13 Wires Solutions, which contains an overview of how non-  
14 wires solutions are used to address load growth; and 4)  
15 Utility Solutions, which contains a description of the  
16 traditional utility solutions required to address load  
17 growth.

18 **1. Load Growth Forecast**

19 Q. Was the exhibit titled, "Electric Peak Demand Forecast"  
20 prepared under your direction?

21 A. Yes, it was.

22 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-2

23 Q. Please describe the load growth and electric demand  
24 forecasts for Con Edison's service territory.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Total electric demand in Con Edison's service territory  
2 is expected to grow at approximately 0.1 percent per year  
3 over the next five years (2019-2023). The electric peak  
4 demand forecast takes into account commercial,  
5 residential, governmental, and other new business growth  
6 (electric vehicles and steam to electric chiller  
7 conversions) and load modifiers such as CHP, storage,  
8 solar, conservation voltage optimization ("CVO"), and  
9 organic Energy Efficiency/codes and standards. It also  
10 includes the demand side savings expected to result from  
11 the various State and Company Demand Side Management  
12 ("DSM") programs, discounted for free ridership.

13 Q. Please describe what is shown in Schedule 1 of Exhibit  
14 EIOP-2.

15 A. Exhibit EIOP-2, Schedule 1 shows the effect on the  
16 current electric system forecast of peak demand  
17 reductions projected to occur as a result of DSM  
18 initiatives in the rate years and beyond. However, as  
19 discussed in the Customer Energy Solutions panel, the  
20 Company's DSM forecast used in this rate filing is  
21 subject to change if the Company changes its proposed  
22 program. The upper line in this exhibit represents the  
23 Con Edison service area peak demand forecast for the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 years 2019 through 2028 without the impact of DSM  
2 programs. The lower line in this exhibit represents the  
3 service area peak demand forecast, including the impact  
4 of 223 MW of DSM in RY1, 331 MW in RY2, and 461 MW in RY3  
5 (DSM values are incremental to the 2018 baseline). The  
6 DSM programs reflected in the difference between the  
7 upper line and the lower line in the exhibit include Con  
8 Edison's proposed Energy Efficiency program, demand  
9 response ("DR") that is enrolled only in Con Edison  
10 programs, the Company's Demand Management program, the  
11 Brooklyn-Queens Demand Management program, targeted non-  
12 wires solutions, New York State Energy Research and  
13 Development Authority's ("NYSERDA") energy efficiency  
14 programs, and the New York Power Authority's ("NYPA")  
15 energy efficiency programs. All together, the Company  
16 forecasts that these proposed programs will deliver  
17 approximately 1,445 MW of system coincident peak demand  
18 reductions between 2019 and 2028. These reductions do  
19 not include the New York Independent System Operator  
20 ("NYISO") DR programs, which are considered to be supply  
21 side bulk system reliability event programs and will not  
22 necessarily be called to address a need when Con Edison

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 requires distribution peak load reduction measures on its  
2 distribution system.

3 Q. Please discuss in more detail the Company's projection  
4 for load growth and its impact on this rate filing.

5 A. While overall electric system load growth is 0.1 percent  
6 annually, load growth in many individual load areas is  
7 projected to be higher. Load growth in these areas is  
8 driven by certain residential neighborhoods, such as  
9 those in various electric networks in Brooklyn and  
10 Queens, including Ridgewood, Williamsburg, and Borough  
11 Hall, and mixed-use neighborhoods, such as those located  
12 within the Pennsylvania Network in Manhattan. In these  
13 growth areas, the Company considers both traditional  
14 solutions as well as non-wires solutions ("NWS") to  
15 address the need for load relief.

16 Growth in these areas drives the need for electric  
17 delivery expansion. In total, as described in Exhibit  
18 EIOP-2, Schedule 2, there are 27 electric network areas  
19 that are projected to have compounded annual load growth  
20 rates of 1.0 percent or higher for each of the next 5  
21 years, and in some of these networks, much higher than  
22 1.0 percent. For example, the Company forecasts 11.4%  
23 annual growth over the next 5 years for the Pennsylvania

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Network. The significant load growth in this network is  
2 due to the redevelopment of the west side of Midtown  
3 Manhattan.

4 The Hudson Yards Redevelopment is contributing to  
5 this localized load growth and is one of the largest  
6 private real estate developments in the history of the  
7 United States. The development will include more than 17  
8 million square feet of commercial and residential space,  
9 including office towers, shops, restaurants, and  
10 residences. The next phase of Hudson Yards has started  
11 engineering design and will be residential,  
12 office/commercial and school loads, at approximately 37  
13 MVA with service dates starting in 2021. Additionally,  
14 there are various developments planned across the same  
15 area including Brookfield's Manhattan West, 30 Hudson  
16 Blvd., 35 Hudson Blvd., 50 Hudson Blvd, and 66 Hudson  
17 Blvd, which all vary from mix-use commercial/residential  
18 buildings with trade floors that will add an additional  
19 116 MVA.

20 New construction projects in the Company's service  
21 territory include large commercial and residential  
22 developments, renovations, and expansions as well as most  
23 of the large transportation and municipal projects



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 currently underway. As described in more detail later,  
2 the Company anticipates that New Business projects -  
3 major and retail - will require it to invest more than  
4 \$498 million over the next three years.

5 **2. Investment Approach Overview**

6 Q. Was the exhibit titled, "T&D New Business and System  
7 Expansion" prepared under your direction?

8 A. Yes, it was.

9 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-4

10 Q. What does Exhibit EIOP-4 show?

11 A. Exhibit EIOP-4, Schedules 1 and 2 list the capital  
12 program and project funding requirements and O&M program  
13 changes required to support New Business and System  
14 Expansion work conducted by S&TO, SSO, and Electric  
15 Operations for RY1, RY2, and RY3. The exhibit also  
16 contains white papers for each capital and O&M  
17 program/project in this category that provide more  
18 detailed information, such as program and project work  
19 description, justification, alternatives, estimated  
20 completion date, current status, and forecasted funding.

21 Q. Please discuss the Company's plans to reinforce its T&D  
22 system to support new business and the associated load  
23 growth.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. As stated previously, the forecasted increase in customer  
2 demand in certain networks results in forecasted capacity  
3 constraints that the Company must address. The Company  
4 must invest in its transmission system, substation  
5 infrastructure, and local distribution system to relieve  
6 those capacity constraints and serve the additional  
7 customer load. The Company will use one or more of the  
8 following approaches to mitigate capacity constraints on  
9 the system at the lowest possible cost: 1) engage  
10 customers to reduce demand through non-wires solutions;  
11 2) replace existing assets with ones that have higher  
12 capacity ratings; 3) install additional assets to  
13 increase system capacity, and 4) transfer load to other  
14 areas with spare capacity.

15 **3. Non-Wires Solutions**

16 Q. Please describe how the Company engages customers to  
17 reduce demand.

18 A. When the Company identifies a system constraint driven by  
19 customer demand it evaluates the ability of a non-wires  
20 solution ("NWS") to meet that need.

21 Q. How does the Company define NWS and how may they be used  
22 to address increased demand?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company worked with Staff and stakeholders to define  
2 NWS. We define NWS as a cost-effective portfolio of non-  
3 traditional, typically customer-side, solutions that  
4 enable the offset or deferral of traditional utility  
5 asset investments while continuing to maintain the same  
6 high levels of reliability for its customers. NWS  
7 portfolios are generally comprised of a variety of  
8 distributed energy resources ("DER") that collectively  
9 satisfy an identified reliability need in place of a  
10 traditional asset investment.

11 Q. How does the Company identify NWS opportunities and  
12 consider them as part of its capital planning process?

13 A. The Company starts by identifying areas of its system  
14 that have forecasted overloads and require load relief to  
15 maintain reliability. The Company then determines  
16 whether the identified need is a suitable candidate for a  
17 NWS by assessing it against the Company's NWS suitability  
18 criteria. The suitability criteria identify projects  
19 that: 1) are for load relief, 2) have enough lead time to  
20 pursue a NWS without foreclosing the opportunity to  
21 install a traditional solution if needed, and 3) offer  
22 enough capital deferral or displacement to overcome  
23 transaction costs and scale issues. Projects that pass

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the Company's suitability criteria enter the procurement  
2 process. The Company conducts a competitive solicitation  
3 for non-traditional solutions to determine if a NWS  
4 portfolio is feasible and cost-beneficial.

5 Q. Has the Company identified any NWS opportunities to-date  
6 for implementation in the near term?

7 A. Yes. The Company has identified two potential NWS  
8 opportunities that it plans to implement: 1) Water  
9 Street, and 2) Plymouth Street. Additional detail on the  
10 Company's NWS processes and these specific opportunities  
11 can be found in the Customer Energy Solutions panel.

12 **4. Utility Solutions**

13 Q. How does the Company identify the appropriate utility  
14 solution to use, when required?

15 A. As discussed previously, the Company considers multiple  
16 approaches to mitigate capacity constraints on the system  
17 at the lowest cost while maintaining reliability. During  
18 the rate plan years for this filing, the Company has  
19 projects in the following traditional system expansion  
20 categories: 1) upgrade or replace existing assets with  
21 ones that have higher capacity ratings; 2) install  
22 additional assets to increase system capacity, and 3)  
23 transfer load to other areas with spare capacity.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please describe how upgrading or replacing existing  
2 equipment is used to alleviate capacity constraints.

3 A. Where feasible, the Company will replace limiting cable,  
4 bus, and/or transformers with new equipment that has a  
5 higher capacity and/or higher rating.

6 Q. What upgrade or replacement projects is the Company  
7 pursuing?

8 A. The Company is pursuing the following projects. Details  
9 on each of these projects can be found in their  
10 respective white papers.

- 11 • "E179th Switchgear and Bus Replacement" (\$12.2 MM  
12 RY1, \$10.4 MM RY2, \$22.2 MM RY3)
- 13 • "Network Transformer Relief" (\$12.4 MM RY1, \$12.4 MM  
14 RY2, \$12.4 MM RY3)
- 15 • "Non-Network Feeder Relief" (\$7.3 MM RY1, \$7.3 MM  
16 RY2, \$7.3 MM RY3)
- 17 • "Overhead Transformer Relief" (\$2.3 MM RY1, \$2.3 MM  
18 RY2, \$2.3 MM RY3)
- 19 • "Primary Feeder Relief" (\$10.8 MM RY1, \$10.8 MM RY2,  
20 \$10.4 MM RY3)
- 21 • "Queensboro Bridge Riser Replacement" (\$1.6 MM RY1,  
22 \$10.6 MM RY2, \$5.5 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "Secondary Main Relief" (\$2.5 MM RY1, \$7.0 MM RY2,  
2           \$7.0 MM RY3)

3    Q.   For the "Queensboro Bridge Riser Replacement" project,  
4       please describe the need for this work.

5    A.   The Company supplies power to Roosevelt Island through  
6       six network distribution feeders that are supplied via  
7       two riser cables attached to each side of the Ed Koch  
8       Queensboro Bridge. Since 2004, there have been fifteen  
9       failures and emergency repairs to the distribution riser  
10      cables attached to the bridge. Each time a riser cable  
11      failure occurs, the capacity to supply Roosevelt Island  
12      is reduced until time-consuming repairs can be made,  
13      which increases the risk of a power loss to the island.

14           To address these concerns, the Company previously  
15      initiated in 2011 the "59th Street Bridge Crossing"  
16      project designed to upgrade the infrastructure supplying  
17      Roosevelt Island. The project scope included replacement  
18      of the existing messenger wires and aerial paper feeder  
19      cables on the main bridge spans with new conduit systems,  
20      feeder cables, and riser cables. However, due to field  
21      conditions and the rigidity of the armored riser cables,  
22      the Company attempted, but was unable, to install new  
23      riser cables in the existing riser conduit. Field

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 conditions required the Company to develop a new approach  
2 for installation of the new riser cables. Through this  
3 project, the Company plans to begin construction in 2021  
4 and complete installation and commissioning of the new  
5 riser conduit and cable in 2023, based on the revised  
6 design for this work.

7 Q. Because it is an important ongoing program, please  
8 elaborate on "Network Transformer Relief."

9 A. This program identifies and proactively addresses  
10 potential transformer overloads that could affect  
11 capacity on the roughly 27,000 network transformers  
12 supplying power to the 65 secondary grid networks that  
13 comprise the Company's underground network distribution  
14 system. Each fall, the Company inputs updated data from  
15 the summer into its Poly Voltage Load Flow program and  
16 models load on its network transformers. Based on this  
17 analysis, the Company designs projects to relieve the  
18 projected transformer overloads and targets completion of  
19 the projects prior to the summer peak load period.

20 Q. How many such projects does the Company anticipate that  
21 it will identify through this program?

22 A. The Company projects, based on the three year historical  
23 average, that it will need to complete approximately 14

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 transformer relief projects each year during the rate  
2 plan years. These may include replacing a transformer  
3 with a higher capacity transformer, transferring load and  
4 transformers between feeders, balancing load through  
5 secondary main reconfiguration, or installing a new  
6 transformer.

7 Q. Please continue by describing the next type of  
8 traditional utility solution used to address load growth,  
9 installing additional equipment.

10 A. In cases where capacity constraints cannot be relieved  
11 through demand reduction or equipment replacement, the  
12 Company will install additional equipment to handle the  
13 increased load and relieve capacity constraints. This  
14 category includes the installation of additional assets  
15 required to connect new customers.

16 Q. What installation projects is the Company pursuing?

17 A. Projects in this category are listed below. They include  
18 work to install additional equipment on primary feeder  
19 cables, transformers, secondary cables and wires, and  
20 underground and overhead services. The list also includes  
21 programs to connect new customers. Details on each  
22 project can be found in their respective white papers.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1 • "Cable Crossing - XW Riverdale and BQ Flushing"  
2 (\$5.0 MM RY1, \$2.7 MM RY2, \$1.0 MM RY3)
- 3 • "Hudson Avenue Distribution Switch Station" (\$34.2  
4 MM RY1, \$68.4 MM RY2, \$69.4 MM RY3)
- 5 • "Meter Installation" (\$24.3 MM RY1, \$24.3 MM RY2,  
6 \$24.3 MM RY3)
- 7 • "Nevins St. Battery Storage" (\$5.0 MM RY1, \$5.0 MM  
8 RY2)
- 9 • "New Business Capital" (\$165.0 MM RY1, \$165.0 MM  
10 RY2, \$168.0 MM RY3)
- 11 • "Yorkville Crossings and Feeder Relief" (\$8.5 MM  
12 RY1, \$7.7 MM RY2, \$7.7 MM RY3)

13 Q. Because it is the Company's sole program for connecting  
14 new customers, please discuss "New Business Capital."

15 A. When the Company connects new load, it often finds that  
16 its distribution system is at or beyond its capability  
17 and that it cannot serve the new load by simply extending  
18 a service lateral from its distribution system. In fact,  
19 many new residential and commercial projects require the  
20 Company to make extensive infrastructure investments such  
21 as reinforcing secondary mains, extending primary  
22 feeders, and installing transformer vaults. The New  
23 Business Capital program is the vehicle for these

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 investments. Without these investments, the Company  
2 would not be able to fulfill its obligation to serve new  
3 customers within its service territory.

4 Q. Does the Company need a New Business Capital program  
5 given its relatively flat load growth forecast?

6 A. Yes. The need for new infrastructure to support load  
7 growth is driven by conditions within very specific local  
8 areas of the overall system. This means that the Company  
9 is required to invest in additional capacity to meet  
10 localized needs, despite system-wide load growth being  
11 relatively flat.

12 Q. Please describe some of the new business projects driving  
13 the need for investment under the "New Business Capital"  
14 program.

15 A. The Company is experiencing growth in numerous areas of  
16 the five boroughs from new commercial and residential  
17 developments, rail and air transportation projects,  
18 universities and technical schools, and residential  
19 growth within existing communities.

20 In Manhattan, a mix of new developments and public  
21 transportation projects are driving load growth. With  
22 respect to new developments, the Eastern and Western  
23 Hudson Rail Yards developments are expected to add

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 approximately 50 MVA of load over the rate case years. In  
2 addition, the Company is aware of several planned mix-use  
3 commercial/residential buildings with trade floors, which  
4 will add an additional 116 MVA. The service dates for  
5 these developments vary from 2019 to 2021.

6 With respect to public transportation, the Company  
7 will have to invest in infrastructure to support the East  
8 Side Access and the Second Avenue Subway extension  
9 projects. The East Side Access project is the first  
10 expansion of the Long Island Rail Road ("LIRR") in over  
11 100 years and is the largest project of its type in the  
12 country. It will connect the LIRR's Main and Port  
13 Washington lines in Queens to a new LIRR terminal beneath  
14 Grand Central Terminal in Manhattan, with a targeted  
15 start in December 2022.

16 Phase two of the 2nd Ave. Subway project has started  
17 construction to extend the current 2nd Ave. subway line  
18 northward; establishing new stations located at 106th,  
19 116th, and 125th Streets, which will add approximately 20  
20 MVA of load to the Yorkville and Triboro networks.

21 Q. What type of projects are driving load growth outside of  
22 Manhattan?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. In the Brooklyn/Queens Service territory, there are  
2 several large-scale projects scheduled for development  
3 over the next five years. The Pacific Park Project (AKA  
4 "Atlantic Yards") consists of 14 mixed-use buildings, of  
5 which eight remain to be completed. The remainder of the  
6 project is expected to add approximately 13 MVA.

7 The Domino Sugar waterfront property consists of a  
8 five phase commercial and residential development in  
9 which phase one is complete and phase two has begun  
10 construction. Phase three is in the design phase and  
11 involves restoring Domino's Sugar landmark refinery  
12 building and creating over 400,000 square feet of new  
13 commercial and office space, with a projected service  
14 date in 2021. The complete five phase complex will have  
15 an estimated load of 14MVA.

16 The Brooklyn Navy Yard and longtime tenant Steiner  
17 Studios are redeveloping its waterfront property. The  
18 Navy Yard has requested an increase in its electric  
19 service as it plans to add more than two million square  
20 feet of commercial space including office and research  
21 lab facilities. In conjunction, Steiner Studios is  
22 developing its portion of real estate by re-purposing  
23 long abandoned hospital facilities to be converted into

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1        filming studios and commercial real estate and is in the  
2        design phase on more than 1.5 million square feet of new  
3        construction. Both projects have a target service date  
4        starting in 2023 with an estimated demand of 16 MVA.

5                The Port Authority of New York and New Jersey is  
6        currently proceeding with an extensive program to  
7        modernize and expand its facilities at LaGuardia Airport.  
8        Two major redevelopment plans for the airport are the  
9        LaGuardia Development Program and the Delta Expansion  
10       Program. The combined additional load for both programs  
11       is expected to be approximately 28 MVA.

12               The Port Authority of New York and New Jersey is  
13       also planning to redevelop John F. Kennedy airport. The  
14       total additional load from this development project is  
15       expected to be 10 MVA over next several years.

16               There are also projects in Westchester driving load  
17       growth. The New York City Department of Environmental  
18       Protection will be constructing the Kensico - Eastview  
19       Connection Tunnel, which is a deep rock tunnel boring  
20       project between Valhalla and Eastview in Westchester  
21       County. Once the project is completed and the tunnel is  
22       in operation, the Company expects an ongoing load of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           1.4MVA. The project is currently in the planning stages  
2 with construction expected to begin in 2023.

3           Lastly, there are two projects in the Company's  
4 Staten Island service territory driving load growth. The  
5 DEP has plans to revamp its Waste/Water Treatment plants  
6 and the Staten Island Railway will continue bolstering  
7 its system by adding two additional traction power  
8 substations. In addition, the Company anticipates other  
9 major projects including a new substation for the College  
10 of Staten Island, the new Sanitation garage, and the  
11 continued development of the West Shore warehouse/  
12 logistics site.

13 Q. In addition to the New Business Capital program, you  
14 mentioned the "Hudson Avenue Distribution Switch Station"  
15 project as an example of an installation project that  
16 addresses capacity constraints. Please describe these  
17 Brooklyn projects.

18 A. The aforementioned NWS opportunities for Plymouth Street  
19 and Water Street Substations are projected to solve  
20 capacity needs at these stations through 2021. After  
21 2021 the Hudson Ave Distribution Switch Station will need  
22 to be put in service or additional NWS will be needed to  
23 fully alleviate substation capacity constraints. The

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Company's load flow and forecast analyses project that  
2 the Water St. area substation and Farragut substation  
3 transformers supplying the Water St. area substation will  
4 develop 11 MW and 15 MW capability shortfalls  
5 respectively in 2022, and that these shortfalls will  
6 increase in subsequent years. Furthermore, the Plymouth  
7 Street area substation is projected to have a 6 MW  
8 shortfall starting in 2025. Projected load growth in the  
9 area served by these substations requires a substantial  
10 increase in the capability of the substations.

11 To address this issue, the Company plans to install  
12 two 138/27kV transformers supplied from the 138kV Hudson  
13 Ave. East transmission station. This project will create  
14 an additional supply source for the Plymouth and Water  
15 St. stations prior to the projected capability shortfall  
16 in the summer of 2022. This project will provide the  
17 capacity needed at the least cost and is expected to meet  
18 the station's capability needs through 2038. Please  
19 refer to the project's white paper for additional detail.

20 Q. Please continue with a description of the final  
21 traditional utility solution type, load transfers, and  
22 how they are used to alleviate capacity constraints.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Load transfers involve shifting load from an overloaded,  
2 or soon to be overloaded, substation, transmission  
3 feeder, or network to an adjacent network that has spare  
4 capacity. Load transfers allow the Company to maximize  
5 use of its existing infrastructure and are done when the  
6 Company finds them to be more cost effective than  
7 building new substation capacity. This option, however,  
8 is becoming increasingly difficult as spare substation  
9 capacity decreases.

10 Q. Is the Company planning to invest in any new load  
11 transfer projects?

12 A. Yes, the Company plans to invest in the two load transfer  
13 projects listed below. While we describe these projects  
14 below, additional details can be found in their  
15 respective white papers.

16 • "Load Transfer Newtown to North Queens" (\$24.0 MM  
17 RY1, \$1.8 MM RY2)

18 • "Load Transfer W42nd St. to Astor" (\$1.5 MM RY1,  
19 \$4.0 MM RY2, \$8.0 MM RY3)

20 Q. Because load transfers are typically larger investments,  
21 please describe both of these projects starting with  
22 "Load Transfer W42nd St. to Astor."



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Based on the Company's 10-Year Load Forecast, it projects  
2 that the area substations and sub-transmission feeders in  
3 the West 49th Street load pocket will exceed their  
4 capability by the summer of 2023. This situation is  
5 driven mainly by new business load growth in the  
6 Pennsylvania Network, which includes the Hudson Rail  
7 Yards, Brookfield Properties, and several skyscrapers  
8 along the newly constructed Hudson Blvd. In addition, it  
9 is also expected that the No. 7 Subway Line extension to  
10 W.34th St. and 11th Ave. will play a significant role in  
11 the area's load growth by attracting new tenants.

12 To avoid overloading the W.42nd St. No. 1  
13 substation, which supplies the Pennsylvania network, the  
14 Company plans to transfer 55 MW of load from the W.42nd  
15 St. No. 1 substation to the Astor substation prior to the  
16 summer of 2023. This load transfer will reduce loading at  
17 the W.42nd St. No. 1 substation to 84% of capacity, while  
18 leaving the Astor substation at 88% of capacity for the  
19 summer of 2023.

20 Q. Please continue with a description of "Load Transfer  
21 Newtown to North Queens."

22 A. The Company must complete this project to avoid overloads  
23 to both the Newtown substation and the sub-transmission

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 feeders supplying it. Load projections indicate that the  
2 Newtown area substation and the 138 kV sub-transmission  
3 feeders supplying the Vernon/Glendale/Newtown load pocket  
4 will exceed their capabilities by the summer of 2021. The  
5 overloads are projected to occur as result of load growth  
6 in the Borden network, causing the Newtown substation  
7 load to increase to 248 MW by summer of 2021. If left  
8 unaddressed, this load would exceed the 244 MW capability  
9 of the substation by 4 MW. This load transfer will  
10 require extending ten network feeders from the Long  
11 Island City network to the Borden network, splitting ten  
12 feeders in the Borden network, and reconfiguring impacted  
13 secondary networks.

14 Q. Has the Company excluded any capital expenses related to  
15 infrastructure needs in its revenue requirements because  
16 the infrastructure is being deferred or eliminated  
17 through a Non-wires Solution?

18 A. Yes, the Company has not included capital expenses  
19 related to Plymouth Street and Water Street projects,  
20 discussed further in the "Targeted Initiatives to Defer  
21 Electric Infrastructure" portion of the Customer Energy  
22 Solutions panel testimony, because the Company is  
23 developing a NWS, i.e., a cost-effective portfolio of

1 customer-side solutions, to defer or eliminate the  
2 infrastructure need. The Company will include the costs  
3 of NWS in its preliminary update after it has more  
4 certainty of the amount and timing of the payments for  
5 customer-side solutions. If, however, the Company  
6 determines that the NWS projects are not feasible, then  
7 the Company will include the cost of the traditional  
8 project in its preliminary update.

9 **5. O&M Program Changes**

10 Q. Is the Company proposing any O&M changes related to its  
11 system expansion programs?

12 A. Yes, the Company is proposing three O&M program changes.

13 Q. Please describe one of these changes.

14 A. One of the Company's proposed O&M changes is necessary to  
15 support the new Cricket Valley Substation. Cricket Valley  
16 plans to construct a nominal 1,177 MW combined cycle,  
17 natural gas-fired generating facility in Dover, New York  
18 ("Facility"). The Facility will consist of three sets of  
19 combined cycle units, each with one combustion turbine  
20 generator and one steam turbine generator, and will  
21 interconnect to Con Edison transmission facilities that  
22 are part of the New York State Transmission System. The  
23 point of interconnection will be at a new 345 kV

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1       substation configured as a six breaker ring bus on Con  
2       Edison's Line 398. The Company will assume ownership and  
3       operating responsibilities for the new Cricket Valley  
4       substation in 2020.

5               The incremental operations and maintenance expenses  
6       associated with the expansion of the Con Edison  
7       transmission facilities include weekly operator coverage,  
8       regular preventative and scheduled maintenance, and  
9       limited facilities and corrective maintenance. This  
10      program change requires an increase of \$400 thousand in  
11      RY1. For additional information on this change, please  
12      reference the corresponding white paper.

13   Q.   Is the Company proposing any other O&M program changes  
14       related to its System Expansion programs?

15   A.   Yes the Company is proposing two additional O&M program  
16       changes, which are listed below. Details for these O&M  
17       program changes can be found in their respective O&M  
18       program change white papers.

- 19       • "Emergent Survey - Specialized Transmission Planning  
20        Studies" (\$100 thousand increase in RY1)
- 21       • "Survey 345 kV and 138 kV Shunt Reactor Priority  
22        Study" (\$200 thousand increase in RY1 and \$200  
23        thousand decrease in RY2)

1           **C. Risk Reduction/Reliability Capital and O&M**  
2           **Expenditure Requirements**

3   Q.    Was the exhibit titled, "T&D Risk Reduction" prepared  
4           under your direction?

5   A.    Yes, it was.

6                    MARK FOR IDENTIFICATION AS EXHIBIT EIOP-5

7   Q.    What does Exhibit EIOP-5 show?

8   A.    Exhibit EIOP-5, Schedules 1 and 2 list the capital  
9           program and project funding requirements and O&M program  
10          changes required to support the company's Risk Reduction  
11          and Reliability work conducted by S&TO, SSO, and Electric  
12          Operations for RY1, RY2, and RY3. In addition, the  
13          exhibit contains white papers that provide more detailed  
14          information on each of the capital and O&M programs/  
15          projects in this category.

16   Q.    Please provide an overview of this category of work.

17   A.    Con Edison's Risk Reduction programs and projects are  
18          designed to maintain the operational capability,  
19          reliability, and safety of the transmission, substation,  
20          and distribution systems.

21                   The Company's programs in this category address  
22          near-term reliability issues. The Company analyzes,  
23          assesses, and adjusts its capital programs to best focus  
24          expenditures on systems and components most in need of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 attention. Where deemed necessary and appropriate, Con  
2 Edison programmatically upgrades and proactively replaces  
3 system components before they become degraded or  
4 obsolete.

5 Risk reduction/reliability projects and programs are  
6 divided into four sub-categories for this rate filing:

- 7 • System Resilience
- 8 • Transformers, breakers, and other energy delivery  
9 equipment
- 10 • Monitoring, supervisory, protection, and auxiliary  
11 systems
- 12 • Structures, housings, buildings, and other  
13 miscellaneous assets

14 **1. System Resilience**

15 Q. Please describe the System Resilience category.

16 A. Investments in the System Resilience category are  
17 designed to strengthen the Company's electric  
18 distribution system, reducing the amount of damage  
19 sustained during severe weather events and improving the  
20 Company's ability to repair damage and restore service  
21 after the events.

22 Q. What work is the Company performing for the resiliency of  
23 its electric distribution systems?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1 A. Extreme weather can threaten lives, disable communities,  
2 and devastate electric utilities' distribution systems.  
3 The Company's efforts to "harden" both its underground  
4 and overhead distribution systems focus on prevention,  
5 recovery, and survivability. Survivability is the ability  
6 to maintain some basic level of electrical functionality  
7 if there is a loss of electrical service from the  
8 distribution system. Con Edison leverages innovative  
9 technologies to bolster resiliency.
- 10 Q. Did the Company experience any severe weather events in  
11 its service territory in 2018 that caused significant  
12 damage to its electric system?
- 13 A. Yes, in March 2018 the Company's service territory was  
14 hit by two consecutive Nor'easters. The first storm,  
15 Riley, struck on March 2, 2018. The second storm,  
16 Quinn, struck on March 7, 2018, while the Company's Riley  
17 restoration was ongoing. Riley produced strong sustained  
18 winds of 18-51 mph lasting more than 36 hours, and gusts  
19 from 48-67 mph. Quinn was a snow event that dropped up  
20 to 14 inches of heavy, wet snow in Westchester County.
- 21 Q. Please describe the impact these storms had on the  
22 Company's electric system.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Riley and Quinn caused extensive damage to the Company's  
2 overhead electrical facilities, particularly in  
3 Westchester County, which experienced prolonged winds  
4 that were at times tropical storm force. The storms  
5 damaged 61 transformers and 471 poles, resulted in 2,457  
6 downed wires, and caused 693 roads to be closed. In  
7 addition, the storms caused nearly 210,000 customer  
8 outages, which is the second highest number of outages in  
9 the Company's history, second only to Superstorm Sandy,  
10 which required the Company to perform 7,000 rebuild  
11 repair jobs to restore power to customers. By  
12 comparison, Hurricane Irene caused approximately 204,000  
13 customer outages, but required 2,500 repair jobs.

14 Q. Did the Company perform work to strengthen its electric  
15 system after Superstorm Sandy?

16 A. Yes. Following Sandy, Con Edison invested approximately  
17 \$1 billion between 2013 and 2016 in storm hardening and  
18 resilience projects across its service territory.

19 Q. Please describe the storm hardening work performed on the  
20 overhead distribution system.

21 A. The Company invested \$121 million, hardening all aspects  
22 of its overhead distribution system, including converting  
23 select sections of the system from overhead to



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 underground. The Company installed approximately 1,650  
2 larger and stronger Class 1 and Class H1 utility poles,  
3 which are 22% and 46% stronger, respectively, than the  
4 previous standard pole. The Company also replaced 879  
5 sections, or nearly 21 miles, of aerial electric cable  
6 with a new type of cable that is nearly three times  
7 stronger than the previously installed aerial electric  
8 cable. The Company also reduced the segment size on 115  
9 4kV primary feeders and 59 auto loops in the Bronx and  
10 Westchester County, which reduced the maximum number of  
11 customers per segment that can lose power from storm  
12 damage to a particular line. This required installing  
13 1,756 fuses and fused bypass switches, and 654  
14 sectionalizing switches. In addition, the Company worked  
15 with its municipal partners in New York City and  
16 Westchester County to identify and harden key  
17 infrastructure in their communities. This work targeted  
18 Police Departments, Fire Departments, ambulance  
19 companies, Town Hall facilities, hospitals, sanitation  
20 facilities, wastewater treatment facilities, waterworks  
21 facilities, heating and cooling facilities, and other  
22 facilities specifically identified by the Company's  
23 municipal partners. Among other things, the Company

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 installed automatic transfer switches and redundant  
2 supply sources for these locations to reduce the  
3 likelihood of power outages during storms. In total, the  
4 Company completed 34 projects across 25 municipalities,  
5 from the Bronx to the northern border of Westchester.

6 Q. Did the Company's post-Sandy storm hardening mitigate the  
7 Riley and Quinn power outages?

8 A. Yes. The Company's storm hardening investments reduced  
9 the number of customers that lost power, and the number  
10 of key municipal facilities that lost power during the  
11 storms. For example, 31 of the 34 key municipal  
12 facilities that the Company worked on after Sandy did not  
13 experience any service interruptions during Riley or  
14 Quinn, and only one lost power, even though the storms  
15 damaged feeders that serve 19 of the facilities.

16 The Company estimates that its storm hardening  
17 investments prevented 60,000 customer outages in  
18 Westchester County. The Company calculated these  
19 estimates by using its outage management models to  
20 compare the pre and post-storm hardening system  
21 configurations for circuits damaged by the storms. The  
22 Company also notes that it estimates that its storm  
23 hardening has prevented approximately 370,000 customer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 outages since 2016, including the Riley and Quinn  
2 outages.

3 Q. Did the Company conduct post-storm reviews after Quinn  
4 and Riley?

5 A. Yes. The Company conducted an internal review.

6 Q. What initiatives were created as a result of the review?

7 A. The Company identified a number of initiatives to reduce  
8 system damage and customer outages and to improve  
9 restoration efforts and customer outreach, including:

- 10 • Developing an approach to Mutual Aid that best  
11 positions the Company to augment its crews with the  
12 right type and amount of resources at the right time  
13 for each severe weather event.
- 14 • Continuing to invest in storm resiliency that  
15 expands options and opportunities for overhead  
16 hardening and moving overhead infrastructure  
17 underground, with an emphasis on key municipal  
18 infrastructure.
- 19 • Re-evaluating its tree management program, including  
20 focusing on customer engagement and trees in and out  
21 of the utility Right-of-Way.
- 22 • Addressing customer experience and improving  
23 customer satisfaction by improving the accuracy of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           estimated times of restoration ("ETRs"). This will  
2           be described in the IT section of this testimony.

3           • Integrating systems and devices to increase storm  
4           restoration efficiency. Two systems targeted for  
5           integration are the Company's Advanced Metering  
6           Infrastructure ("AMI") and Outage Management Systems  
7           ("OMS"), which will yield greater functionality in  
8           the Company's OMS. Although Con Edison already  
9           planned to integrate these two systems, it  
10          prioritized them for integration after the storms.  
11          This will be described in the IT section of this  
12          testimony.

13          • Improving the Company's interaction with  
14          municipalities by bolstering the relationship with  
15          municipalities and the County during blue-sky days  
16          and improving the Municipal Liaison Program ("MLP")  
17          in order to more effectively communicate and  
18          coordinate with municipalities during an event.

19          • Establishing a prioritization for road closures that  
20          closely coordinates with the municipalities.

21    Q.    Please discuss in detail the Company's proposed efforts  
22    to prevent storm damage.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. First, the Company has increased the scope of its Non-  
2 Network Reliability program to include increasing the  
3 resiliency of its overhead distribution system. As part  
4 of this program, the Company will: replace certain  
5 existing utility poles with H1 class construction poles,  
6 upgrade specific sections of overhead wires, de-load and  
7 split large auto loops into smaller auto loops, replace  
8 targeted open wire spans on auto loops with more  
9 resilient cable, and incorporate breakaway hardware and  
10 detachable service cable into the overhead system,  
11 reducing the likelihood of pole and customer equipment  
12 damage during storms.

13 Second, the Company will expand its "Tree Trimming"  
14 program to include preemptive removal of 1,400  
15 hazardous/danger trees each year, which are trees on or  
16 off the right of way that could contact electric supply  
17 lines. As has been demonstrated during major storms,  
18 electric facilities are subject to significant damage  
19 from fallen trees. Following Winter Storms Riley and  
20 Quinn, a study commissioned by the Company determined  
21 that 77 percent of the surveyed damage in the hardest hit  
22 areas was caused by privately owned trees outside of the  
23 Company's right of way. In October 2018, the Company

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1       instituted a pilot program to remove hazardous trees in  
2       the Town of Cortlandt. The Company selected Cortlandt for  
3       the pilot because of the significant tree damage that  
4       occurred in Cortlandt during the storms. The pilot has  
5       been welcomed by residents and municipal officials  
6       because the Company uses an arborist to identify sick  
7       trees that could be harmful to the electric grid.  
8       Removal of these trees reduces the risk of tree-caused  
9       outages. The Company plans to continue and expand this  
10      pilot during the rate plan.

11             Third, the Company will prevent damage to its  
12      underground distribution systems through its Underground  
13      Secondary Reliability and Vented Service Box Cover  
14      Programs. Heavy snow and road salt damages the Company's  
15      underground system by causing corrosion and allowing  
16      water to intrude in compromised cable or splices, which  
17      leads to manhole events. On average, there are 2,800  
18      manhole events each year in the underground distribution  
19      systems. The Company's goal is to reduce this number by  
20      installing new monitoring devices and vented service box  
21      covers that include a latch feature, and by removing  
22      poorly performing distribution cables and splices.  
23      Vented covers have successfully contributed to a 10%

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 reduction in CO evacuations normalized to salt dispersion  
2 over a five year period of years. The Company plans to  
3 install additional vented covers in areas that provide  
4 the highest benefit to public safety.

5 In addition, the Monitoring Device and Application  
6 program will use innovative technologies to detect  
7 conditions in the underground system that could lead to a  
8 manhole event. The Company will introduce new sensors  
9 into underground structures that will detect anomalies.  
10 These new sensors will monitor underground structures for  
11 energized objects and changes that are precursors to  
12 manhole events, and will provide visible and non-visible  
13 (infrared) inspections and defect detection. The scope of  
14 this program only includes priority locations and the  
15 grid innovation portion of these sensors addresses the  
16 expansion of this program to other locations.

17 Q. How did the Company determine the priority locations?

18 A. Priority locations targeted for sensor installation will  
19 include structures and areas with a high manhole event  
20 generation rate or structures that meet an asset design  
21 criteria based upon the number of assets present or  
22 specific types of assets located in the structure.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. What specific resilience projects does the Company plan  
2 to invest in for the rate plan period?

3 A. The Company plans to invest in the projects listed below.  
4 Additional detail on each of these projects can be found  
5 in their respective white papers.

6 • "Monitoring Device and Application Program" (\$5.0 MM  
7 RY1, \$5.0 MM RY2, \$5.0 MM RY3)

8 • "Non-Network Reliability - Overhead Reliability"  
9 (\$29.5 MM RY1, \$35 MM RY2, \$27.7 MM RY3)

10 • "Underground Secondary Reliability Program" (\$45.0  
11 MM RY1, \$55.0 MM RY2, \$55.0 MM RY3)

12 • "Vented Service Box Covers" (\$1.0 MM RY1, \$1.0 MM  
13 RY2, \$1.0 MM RY3)

14 Q. Are there any O&M program changes required to support the  
15 Company's efforts to prevent storm damage?

16 A. Yes, there is one. Changes to the Company's "Tree  
17 Trimming" program, described previously, require an  
18 increase of \$2.0 million in RY1. Additional details on  
19 this program change can be found in the corresponding white  
20 paper.

21 Q. Please continue by describing the two largest capital  
22 programs in this category starting with "Non-Network  
23 Reliability - Overhead Reliability."



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The overhead distribution system is comprised of non-  
2 network circuits including 4 kV primary grids and 4kV,  
3 13kV, and 27 kV auto loops. The Company ranks the  
4 reliability of these circuits by standard industry  
5 metrics, including SAIFI and CAIDI, so that it can  
6 identify and target the worst performing ones for  
7 remediation.

8 The Company uses three primary approaches for  
9 improving the reliability of the non-network system: 1)  
10 addressing source reliability, which involves replacing  
11 aerial and underground feeder cables; 2) rebuilding the  
12 overhead network, which includes replacing poles and  
13 conductors supplied by feeder cables; and 3)  
14 reconfiguring circuits by adding new segments and  
15 associated equipment, which typically includes poles,  
16 wires, and switches.

17 Q. Please describe the "Underground Secondary Reliability  
18 Program."

19 A. Damage to the secondary system is generally harder to  
20 identify than damage to the primary system due to the  
21 redundancy of the secondary grid, the number assets that  
22 comprise this system and limited presence of remote  
23 monitoring equipment. As a result, the Company discovers

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 many conditions in the secondary system only when a  
2 customer reports an outage, it receives a call about a  
3 manhole event, or it finds a stray voltage condition  
4 during a routine scan. Because of the risk to public  
5 safety from these events, this is an important program.

6 The Underground Secondary Reliability Program  
7 involves replacing and upgrading underground secondary  
8 equipment and facilities, such as structures, conduits,  
9 transformers and cable, as required to properly maintain  
10 reliability. The program has four subcomponents: 1)  
11 System Design, 2) Secondary Rebuild, 3) Secondary Service  
12 Replacement, and 4) Emergent Reliability.

13 System Design work is associated with maintaining  
14 the Company's highly reliable network design basis.  
15 System design considerations include contingency,  
16 reinforcement, and proper equipment operation. Through  
17 its Secondary Rebuild work, the Company proactively  
18 replaces secondary equipment and mains in order to reduce  
19 the number of energized objects (street lights, manhole  
20 covers, etc.), outages, and manhole events. The Secondary  
21 Service Replacement program focuses on the replacement of  
22 service cables selected on the basis of performance or  
23 inspection. Lastly, Emergent Reliability includes work

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 associated with new initiatives, including enhanced  
2 inspection for non-visible defects and changes to the  
3 system design basis.

4 Q. Please continue with a description of the next component  
5 of the Company's approach to create a more resilient  
6 system by describing its efforts to improve how it  
7 recovers from storms.

8 A. The Company will enhance its storm recovery efforts by  
9 focusing on three key areas: rapid damage assessment,  
10 prompt crew deployment (including mutual aid and  
11 contracted overhead resources in addition to Company  
12 resources), and improvements to its Outage Management  
13 System ("OMS"). In support of this effort, the Company  
14 has one capital project and two O&M program changes. The  
15 Company's capital project is "OMS IT System Hardening,"  
16 which is designed to increase the accuracy of the  
17 Estimated Time of Restoration ("ETR") customers receive  
18 and by promoting consistent messaging to customers  
19 through a redesign of the OMS Customer Communication  
20 Interface. As this is an IT project, it is covered in  
21 detail in the IT section of this panel.

22 Q. Please describe the two O&M program changes.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The first of the two O&M program changes we will discuss  
2 is to the Company's "Emergency Response" program and is  
3 designed to improve mutual aid response. Con Edison will  
4 sign retainers with overhead contractors that will  
5 guarantee the Company up to 101 overhead line FTE's for  
6 use during severe weather events. Proactively recruiting  
7 contractors for faster response after severe storms and  
8 securing access to bucket trucks for mutual aid crews as  
9 soon as the crews arrive will greatly improve the  
10 effectiveness of the Company's mutual aid response.  
11 Additional O&M changes to the "Emergency Response"  
12 program and the net financial impacts are described under  
13 the heading "O&M Program Changes" at the end of the Risk  
14 Reduction section.

15 Q. Please describe the second O&M program change.

16 A. The second O&M program change is to the "Engineering and  
17 Other Services" program. Through this program the Company  
18 plans to make a change in support of its ARCOS project,  
19 which involves software that will more effectively  
20 automate crew callout and resource management. This  
21 change will enable the Company to more rapidly deploy  
22 resources, including damage assessment resources, during  
23 severe weather events. Additional O&M changes to the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 "Engineering and Other Services" program and the net  
2 financial impacts are described under the heading "O&M  
3 Program Changes" at the end of the Risk Reduction  
4 section.

5 Q. Please continue by describing the final component of the  
6 Company's proposal on system resilience which will  
7 improve system survivability.

8 A. The Company will increase survivability in its overhead  
9 distribution systems through the Critical Facility  
10 program. This program involves the Company, working with  
11 local municipalities, identifying and hardening critical  
12 facilities located and fed via non-network distribution  
13 circuits. Critical facilities may include fire  
14 departments, police departments, municipal buildings used  
15 in a command and control capacity during severe weather  
16 events, pumping stations, and strategic major food  
17 retailers.

18 The "Non-Network Reliability" program will also  
19 introduce additional automatic transfer switches ("ATS")  
20 and supply feeders to underground residential  
21 distribution ("URD") developments to help avoid customer  
22 outages during severe weather events. In addition, the  
23 Company will work with local municipalities during large

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 capital sewer/water projects to determine the feasibility  
2 of undergrounding overhead distribution assets.

3 Q. What specific resilience projects does the Company plan  
4 to invest in?

5 A. The Company plans to invest in the project noted below.  
6 Additional detail on this project can be found in its  
7 white paper.

- 8 • "Critical Facility Program" (\$2.0 MM RY2, \$2.0 MM  
9 RY3)

10 **2. Transformers, Breakers, and Other Energy**  
11 **Delivery Equipment**

12 Q. Please provide an overview of programs and projects  
13 focused on transformers, breakers, and other energy  
14 delivery equipment.

15 A. The Company's T&D systems transmit power through  
16 equipment located within substations and above or below  
17 the streets of New York City and Westchester County.  
18 Each type of equipment has its own purpose, historical  
19 performance, and functional lifecycle. This rate filing  
20 contains projects and programs to address: 1) proactive  
21 upgrades and replacements of these assets; 2) equipment  
22 replacement because, based upon asset management  
23 methodologies, it is the optimal time to replace; 3)  
24 projects designed to enhance reliability through the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 installation of additional equipment; and 4) replacements  
2 or upgrades when the equipment will exceed its design  
3 basis.

4 Q. Please describe the Company's proactive equipment  
5 replacement/upgrade programs and projects.

6 A. The programs in this category address equipment that has  
7 an elevated risk of failure or that is no longer  
8 supported by manufacturers.

9 The projects listed below involve proactive  
10 equipment replacement. Details on each of these projects  
11 can be found in their respective white papers in Exhibit  
12 EIOP-5, Schedule 3.

- 13 • "Circuit Switcher Replacement Program" (\$1.4 MM RY1,  
14 \$1.4 MM RY2, \$1.4 MM RY3)
- 15 • "Gas Insulated Substation Replacement Program"  
16 (\$25.0 MM RY2, \$25.0 MM RY3)
- 17 • "High Voltage Test Set" (\$2.5 MM RY1, \$4.4 MM RY2,  
18 \$6.5 MM RY3)
- 19 • "Mobile Control Center" (\$1.0 MM RY3)
- 20 • "Other Capital Equipment Upgrades" (\$2.5 MM RY1,  
21 \$2.3 MM RY2, \$2.3 MM RY3)
- 22 • "Reinforced Ground Grid Program" (\$3.0 MM RY1, \$1.6  
23 MM RY2, \$4.9 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "U Type Bushing Replacement Program" (\$2.3 MM RY1,  
2           \$2.5 MM RY2, \$4.7 MM RY3)

3 Q. Please describe the largest investment in this category,  
4 the "Gas Insulated Substation Replacement Program."

5 A. A gas-insulated substation is a high voltage substation  
6 where the major structures are contained in a sealed  
7 environment that uses sulfur hexafluoride ("SF6") gas as  
8 the insulating medium. The clearance required for phase-  
9 to-phase and phase-to-ground for all equipment is much  
10 lower in a gas-insulated substation than in a  
11 conventional air insulated substation. The total space  
12 required for a gas-insulated substation is roughly 10% of  
13 that needed for a conventional substation, which makes a  
14 gas-insulated substation an attractive option for our  
15 dense urban locations where the space for a conventional  
16 substation is unavailable. The Company has four of these  
17 on its transmission system at the W49th Street,  
18 Dunwoodie, Academy, and Mott Haven substations.

19           The purpose of this capital program is to  
20 proactively replace selected switchgear, in prioritized  
21 order, at the Company's gas-insulated substations with  
22 current technology the Company has successfully used to  
23 improve station reliability and reduce SF6 emissions. Of



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the Company's four gas-insulated substations, West 49th  
2 Street has the highest rates of SF6 leakage and forced  
3 outages due to moisture ingress, creating both  
4 environmental and reliability concerns. Specifically, the  
5 138kV sections of GIS equipment at this station have been  
6 prioritized for replacement under this program. This  
7 project will reduce SF6 emissions and improve station  
8 reliability.

9 Engineering for the W49th Street Project will begin  
10 in 2020 and procurement and construction will begin in  
11 2021. Due to the complexity of outage scheduling,  
12 equipment lead times and construction requirements, the  
13 W49th Street project is expected to continue through  
14 2025.

15 Also, based on ongoing condition assessments, the  
16 Dunwoodie 345kV Substation may be prioritized for partial  
17 or full switchgear replacement under the program during  
18 the rate years.

19 Q. Please continue with a description of the next Risk  
20 Reduction subcategory.

21 A. The next subcategory covers how the Company uses asset  
22 management methodologies to identify component  
23 replacement dates. Con Edison uses various asset

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 management analysis tools to determine the ideal  
2 replacement prioritization and funding levels to cost-  
3 effectively reduce failure risks. Substation Operations,  
4 Electric Operations, and Transmission Operations use  
5 these tools as inputs for their Risk Reduction programs.  
6 The Company determines the performance metrics against  
7 which it will evaluate each asset class and then uses its  
8 asset management tools to evaluate the health of each  
9 asset class and the relative priority for addressing any  
10 identified issues.

11 Q. What projects and programs does the Company have in this  
12 regard?

13 A. The Company has 10 projects and programs that are  
14 designed to assess the health of various asset classes  
15 and address identified issues. These programs include  
16 identification and resolution of issues with T&D feeders,  
17 secondary network infrastructure, unit substation  
18 switchgear houses, circuit breakers, transformers, and  
19 disconnect switches. Details on each of these programs  
20 can be found in their respective white papers in Exhibit  
21 EIOP-5, Schedule 3.

22 • "4kV USS Switchgear House Replacement" (\$6.8 MM RY1,  
23 \$15.0 MM RY2, \$15.0 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "Area Substation Phased Replacement Program" (\$6.0  
2           MM RY2, \$28.0 MM RY3)
- 3           • "Disconnect Switch Capital Upgrade Program" (\$3.3 MM  
4           RY1, \$2.1 MM RY2, \$2.1 MM RY3)
- 5           • "Feeder 38R51 and 38R52 Replacement Project" (\$23.0  
6           MM RY1, \$92.8 MM RY2, \$92.8 MM RY3)
- 7           • "High voltage Circuit Breaker Capital Upgrade  
8           Program" (\$10.5 MM RY1, \$10.5 MM RY2, \$14.5 MM RY3)
- 9           • "Partial Replacement of Feeders M51 and M52" (\$67.3  
10          MM RY2, \$168.2 MM RY3)
- 11          • "Pressure, Temperature, and Oil Sensors" (\$2.0 MM  
12          RY1, \$2.0 MM RY2, \$2.0 MM RY3)
- 13          • "Primary Feeder Reliability" (\$7.5 MM RY1, \$10.8 MM  
14          RY2, \$13.8 MM RY3)
- 15          • "Substation Transformer Replacement Program" (\$71.7  
16          MM RY1, \$76.6 MM RY2, \$58.1 MM RY3)
- 17          • "Unit Substation Transformer Replacement" (\$6.5 MM  
18          RY1, \$3.9 MM RY2, \$3.9 MM RY3)
- 19    Q.    Please describe the largest ongoing program in this  
20          group, "Substation Transformer Replacement Program."
- 21    A.    This program is designed to proactively replace  
22          transformers that the Company has determined are nearing

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the end of their useful lives and cannot be maintained in  
2 reliable operating condition. There are 422 power  
3 transformers on the Con Edison system, of which 181 have  
4 been in service for over 40 years. As these units age,  
5 there is an increase in the amount of required corrective  
6 maintenance and the likelihood of malfunction.  
7 Replacing problematic transformers prior to failure  
8 improves reliability and is more cost effective than  
9 emergency replacement. This program is required to help  
10 the Company keep in-service transformer failure rates  
11 low, which contributes to system reliability, employee  
12 and public safety, and environmental responsibility.

13 As part of this program, when the Company replaces a  
14 transformer it also installs a moat system in the  
15 transformer vault to contain potential transformer oil  
16 spills, a new fire protection system, and a monitoring  
17 system. To reduce the risk of not having replacement  
18 equipment when needed, this program also provides for  
19 procurement of transformers with long lead times that are  
20 required for future replacements.

21 Q. Please continue with a description of the "Area  
22 Substation Phased Replacement Program" and what makes  
23 this program approach unique.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company typically approaches equipment upgrades in  
2 substations at the asset level through the use of capital  
3 programs. Under most circumstances this is the most  
4 efficient way to maintain the reliability of an  
5 individual station. However, in order to maintain system  
6 reliability standards, some substations are in need of an  
7 approach that is more holistic than the programmatic  
8 approach. The Company performed an assessment of power  
9 carrying, auxiliary, and structural equipment at a group  
10 of area substations and determined that certain locations  
11 require capital investment beyond the scope of existing  
12 capital programs.

13 In order to maintain individual locations, it is  
14 important to look beyond individual asset health and  
15 recognize conditions that present a systemic risk to the  
16 reliability of the substation. Degradation of individual  
17 assets can be addressed with corrective maintenance and  
18 or capital upgrade programs. However, when a substation  
19 is exhibiting degradation across multiple, interrelated  
20 systems, there is a greater reliability risk and a  
21 different approach is required. This program will  
22 prioritize capital projects at area substations that are  
23 in need of switchgear replacement, control and indication

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 upgrades, and civil improvements. This top to bottom  
2 approach will improve the reliability of the candidate  
3 stations and complete the upgrades in the most efficient  
4 manner.

5 Through this program, the Company will replace 13kV,  
6 27kV, or 33kV (medium voltage) equipment at various area  
7 substations based on condition assessments. The scope of  
8 the program may also include civil work associated with  
9 the switchgear, direct current control cable system  
10 replacements, and the addition of automation packages for  
11 overall station control. The scope of individual  
12 projects under this program will be evaluated along with  
13 other capital programs, such as 13/27kV Breaker  
14 Retrofits, to leverage outage and construction synergies.

15 Through assessments of medium voltage equipment,  
16 switchgear housing condition, and direct current control  
17 cable failures at various area substations, E63rd Street  
18 Substation has been prioritized under the program. Area  
19 substation locations beyond E63rd Street Substation will  
20 be evaluated for similar projects in the future.

21 Engineering and procurement for this program will  
22 begin in 2021 and construction will begin in 2022. Due  
23 to the complexity of the outage requirements for the East

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 63rd Street project, construction is expected to continue  
2 beyond 2023.

3 Q. Because it is a particularly large project, please  
4 describe "Replacement of Feeders 38R51 and 38R52."

5 A. Feeders 38R51 and 38R52 are oil filled, direct buried  
6 cables supplying power to one of the Company's area  
7 substations. This project will replace the feeders with  
8 oil-free solid dielectric cable installed in protective  
9 duct banks, which will significantly reduce the  
10 environmental and reliability risks associated with the  
11 feeders.

12 The Company has identified several issues with the  
13 feeders. First, both feeders use an outdated technology  
14 that is supported by only one manufacturer, creating a  
15 risk that parts will be unavailable when maintenance is  
16 needed. Second, the feeders are direct buried cables,  
17 meaning they are not protected against digging by  
18 contractors. In fact, the feeders previously incurred a  
19 fault due to excavation work by a third-party contractor.  
20 Third, both feeders are routed through an environmentally  
21 sensitive area and are prone to dielectric oil leaks.  
22 When there is a leaking joint, the Company must remove  
23 the leaking feeder from service for repair, which removes

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 one of the only two feeders to the supplied area  
2 substation. In addition, the two feeders share a manhole,  
3 which increases the risk that the Company will have to  
4 remove both from service at the same time to perform  
5 maintenance work. This is a problem because the feeders  
6 are the only two sources of supply to one of the  
7 Company's area stations. Lastly, these feeders require  
8 significantly more maintenance than other fluid filled  
9 feeders and as they are unique and require a specialized  
10 skill set to perform the maintenance work.

11 In addition to addressing these issues, the Company  
12 expects this project to eliminate 300-400 hours of annual  
13 maintenance work, reduce unplanned outages, improve  
14 environmental performance, and help standardize labor  
15 expertise and spare inventory.

16 The Company anticipates that engineering activities  
17 for this project will begin in 2020 and that it will  
18 complete construction by the end of 2023.

19 Q. Please describe the "Partial Replacement of Feeders M51  
20 and M52" project, which also represents a large  
21 investment.

22 A. Feeders M51 and M52 are each over 17 miles long and go  
23 through significant portions of Westchester, the Bronx,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 and Manhattan. Within the past ten years, these feeders  
2 have had over 180 leaks totaling roughly 18% of the total  
3 volume of dielectric fluid contained in the two feeders.  
4 The Pipe Enhancement Program, which restores the  
5 integrity of the cable pipe, has been the primary method  
6 used to reduce the frequency of dielectric fluid leaks on  
7 these feeders. Although Pipe Enhancement has reduced the  
8 frequency of dielectric fluid leaks in many areas along  
9 these feeders, unique challenges along the Manhattan  
10 portion of these feeders, such as stray current, have  
11 reduced the performance and longevity of the repairs.

12 To address the persistent leaks on the Manhattan  
13 portion of these feeders and the associated reliability  
14 and environmental risks, the Company plans to replace  
15 approximately 8 miles of the Manhattan portion of these  
16 high pressure fluid filled ("HPFF") cables with  
17 approximately 11 miles of cross-linked polyethylene  
18 insulated ("XLPE"), non-fluid filled cable. A portion of  
19 the new XLPE cable will be submarine cable routed under  
20 the Harlem River to avoid congestion issues along a  
21 section of the current cable route, driving the increased  
22 length of the replacement cable over the current cable.  
23 The project will also install a gas-insulated substation

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 to transition between the HPFE and XLPE cable sections.  
2 Engineering activities for this project will begin in  
3 2021 and construction is estimated to be completed by the  
4 end of 2025.

5 Q. Please continue with a description of the "Unit  
6 Substation Transformer Replacement" program.

7 A. This program is designed to proactively replace unit  
8 substation transformers that are identified as having an  
9 increased risk of failure. The Company identifies  
10 transformers to replace by assigning an asset health  
11 index score that factors in Dissolved Gas in Oil Analysis  
12 ("DGOA"), Furan test results, transformer loading,  
13 apparent corrosion, oil leaks, Load Tap Changer ("LTC")  
14 functionality, environmental impact, proximity to the  
15 public, and age. The Company's asset class model for all  
16 of its unit substation transformers shows that it needs  
17 to replace four transformers each year to prevent the  
18 current transformer failure rate from increasing. This  
19 model also shows that a run-to-failure strategy would  
20 lead to failure rates doubling in the next ten years and  
21 quadrupling in the next 20 years.

22 Failures during high electric load periods could  
23 jeopardize reliability and system stability, and would

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 increase replacement costs, which are typically higher  
2 for reactive work.

3 Q. Please proceed to the next Risk Reduction category by  
4 describing investments the Company plans to make to  
5 enhance the reliability of its assets through the  
6 installation of additional equipment.

7 A. In order to enhance the reliability of various parts of  
8 the transmission system, the Company periodically adds  
9 new components. These new pieces of equipment may  
10 improve switching flexibility and contingency response,  
11 fault clearing, or improve system stability. The Company  
12 has four projects/programs in this category. Additional  
13 detail on these investments can be found in their  
14 respective white papers in Exhibit EIOP-5, Schedule 3.

- 15 • "Area Substation Reliability" (\$14.1 MM RY1, \$11.5  
16 MM RY2, \$10.8 MM RY3)
- 17 • "Elmsford - Add 138kV Disconnect Switches on TR5,  
18 38W24 and 38W14" (\$1.1 MM RY2)
- 19 • "Ramapo - Install New Surge Arrestors" (\$1.5 MM RY1)
- 20 • "SSO Loss Contingency Area Station Rapid Recovery  
21 Transformer Resiliency" (\$19.4 MM RY2)

22 Q. Please describe the largest investment in this group, the  
23 "Area Substation Reliability" program.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. This program provides for the upgrade of fault clearing  
2 capability in transformer vaults at area substations in  
3 accordance with the Company's current design standards.  
4 Con Edison modified its substation designs in 1991 to  
5 provide for more reliable high speed clearing of  
6 transformer secondary faults and reduce the possibility  
7 of losing area substations during protracted fault  
8 incidents.

9 The new fault clearing capability will be achieved  
10 either through the installation of high voltage  
11 equipment, such as a circuit switchers and/or  
12 interrupters for local clearing, or installation of relay  
13 equipment in the form of digital transfer trip ("DTT")  
14 protection schemes. The addition of circuit switcher  
15 and/or interrupters or DTT protection schemes will  
16 provide for more reliable and redundant systems for high  
17 speed clearing of transformer secondary faults at area  
18 substations.

19 The Company has 134 transformers remaining to be  
20 addressed under this program, not all of which will be  
21 completed during RY1-RY3, and will install local clearing  
22 devices in approximately 54 transformer vaults and  
23 schemes in approximately 80 vaults.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please describe the final Risk Reduction subcategory,  
2 which addresses assets that have exceeded their design  
3 basis.

4 A. The Company must address risks associated with equipment  
5 that no longer meets the design basis, including by  
6 adding new equipment. The Company has five capital  
7 projects in this category. Details on each of these  
8 projects can be found in their respective white papers in  
9 Exhibit EIOP-5, Schedule 3.

- 10 • "179th St. Area Substation Reconstruction" (\$488  
11 thousand RY1, \$488 thousand RY2, \$488 thousand RY3)
- 12 • "Retrofit Overdutied 13kV and 27kV Circuit Breaker  
13 Programs" (\$14.8 MM RY1, \$14.8 MM RY2, \$12.5 MM RY3)
- 14 • "Shunt Reactors" (\$1.3 MM RY1, \$2.5 MM RY2, \$2.5 MM  
15 RY3)
- 16 • "Unit Substation Tap Changer" (\$36 thousand RY1, \$38  
17 thousand RY2, \$38 thousand RY3)
- 18 • "Unit Substation Temperature" (\$95 thousand RY1,  
19 \$100 thousand RY2, \$100 thousand RY3)

20 **3. Monitoring, Supervisory, Protection, and**  
21 **Auxiliary Systems**

22 Q. Please provide a general overview of this category.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. To reliably operate its T&D assets, the Company maintains  
2 monitoring, supervisory, protection, and auxiliary  
3 systems. The Company's monitoring, alarm, and supervisory  
4 systems provide operators information with which to make  
5 real-time operational decisions and maneuvers. In  
6 addition, these systems provide asset condition data that  
7 enable operators and engineers to proactively address  
8 emerging equipment related risks and aid in the  
9 prevention of catastrophic failures. Con Edison's  
10 protective systems provide an automated means of  
11 detecting and isolating abnormal electrical system events  
12 to mitigate damage. The Company's auxiliary systems do  
13 not directly transmit or distribute power but facilitate  
14 the operation of such bulk power equipment.

15 Q. Please describe the Company's planned investments to its  
16 performance monitoring systems.

17 A. The Company maintains systems that monitor the condition  
18 of critical assets in its electric system. These systems  
19 monitor, measure, and communicate key parameters of  
20 operating performance to engineers and operators, who use  
21 this data to proactively identify equipment maintenance  
22 issues and/or early stages of failure.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           The Company has five capital projects to support the  
2 development and upgrade of its monitoring systems.  
3 Details on each of these projects can be found in their  
4 respective white papers.

- 5           • "138kV Disturbance Monitoring Program" (\$2.1 MM RY2,  
6           \$2.4 MM RY3)
- 7           • "Condition Based Monitoring" (\$14.1 MM RY1, \$14.1 MM  
8           RY2)
- 9           • "Dynamic Feeder Rating System Program" (\$1.5 MM RY1,  
10           \$1.5 MM RY2, \$1.5 MM RY3)
- 11           • "Remote Monitoring System 3<sup>rd</sup> Generation" (\$3.2 MM  
12           RY1, \$3.2 MM RY2, \$3.2 MM RY3)
- 13           • "Unit Substation PTO/Unit S/S Modernization" (\$500  
14           thousand RY1, \$500 thousand RY2, \$500 thousand RY3)

15 Q. Please describe the largest investment in this group, the  
16 "Condition Based Monitoring" program.

17 A. The purpose of this program is to install monitoring  
18 equipment on the Company's power transformers to identify  
19 incipient faults and respond to equipment problems prior  
20 to failure. Through this program, the Company plans to  
21 install monitoring equipment that will reduce the number  
22 of unanticipated transformer faults, improving  
23 reliability and safety while reducing the chance of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 releasing transformer oil into the environment and the  
2 costs associated with catastrophic transformer failures.

3 To achieve this, the Company plans to install an  
4 additional 400 Kelman gas monitoring units over the next  
5 three years to reach 100% monitoring on its substation  
6 transformer fleet. This work includes installation of the  
7 monitoring units, setting up a central server to support,  
8 store, and process data from the units, and establishing  
9 remote communication with the existing and new Kelman gas  
10 monitoring units. This work will allow the Company to  
11 review data, perform data trending analysis, diagnostic  
12 analysis, and establish fleet-wide monitoring. In  
13 addition, the Company will need to establish a new Data  
14 Acquisition Network with enhanced cyber security features  
15 to handle the communication of data from the monitoring  
16 devices to the central server.

17 Currently, the primary means of monitoring levels of  
18 dissolved gas-in-oil is through periodic sampling by the  
19 Company's Chemistry Lab, which occurs one to six times  
20 per year. Online monitoring through the Kelman units will  
21 allow for continuous monitoring, which facilitates early  
22 fault detection and mitigating actions by the Company.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           In addition to the monitoring system projects just  
2 described, the Company plans to make the following two  
3 investments in its alarm and indicator systems.

- 4           • "Category Alarms Various" (\$2.2 MM RY1, \$1.8 MM RY2,  
5           \$2.2 MM RY3)
- 6           • "Pothead Pressure Alarm Program" (\$150 thousand RY1,  
7           \$150 thousand RY2, \$150 thousand RY3)

8 Q.   Please describe the investments being made in the  
9 Company's supervisory systems.

10 A.   Supervisory systems include automation systems for  
11 substation operators and systems that aid operators in  
12 reacting to system events, faults, and contingencies  
13 while balancing changes in generation and electrical  
14 demand. The Company has three projects/programs in this  
15 category. Additional detail on these investments can be  
16 found in their respective white papers.

- 17           • "East River Automation - Upgrade The 69KV Yard"  
18           (\$4.0 MM RY2, \$3.0 MM RY3)
- 19           • "RTU Upgrade Program" (\$2.2 MM RY1, \$2.6 MM RY2,  
20           \$2.5 MM RY3)
- 21           • "Transmission Station Metering and SCADA Upgrades"  
22           (\$3.1 MM RY1, \$3.1 MM RY2, \$3.1 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please elaborate on the "Transmission Station Metering and  
2 SCADA Upgrades" project.

3 A. In an effort to drive down the number of outstanding  
4 deficiencies and faulty pieces of equipment on the  
5 Company's system, Con Edison plans to perform surveys of  
6 its substations to verify existing metering deficiencies  
7 and determine if any additional deficiencies exist that  
8 require mitigation. These deficiencies could potentially  
9 impact the reliable operation of the Company's electric  
10 system.

11 Q. Could these metering deficiencies have an impact on  
12 customer bills?

13 A. No, these deficiencies do not impact customer bills.

14 Q. Please continue the discussion on evaluating the scope of  
15 deficiencies.

16 A. Surveys performed under this program will allow the  
17 Company to understand the scope and type of issues  
18 requiring mitigation, prioritize them for mitigation,  
19 develop appropriate mitigation measures, and execute the  
20 required work. Equipment targeted for evaluation and  
21 mitigation includes Coupling Capacitor Potential Devices,  
22 Potential Transformers, Current Transformers, Bushing  
23 Potential Devices, transducers, and associated wiring.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Identified deficiencies will be categorized based on the  
2 cause of the issue and the Company's mitigation approach.  
3 Categories include, but are not limited to:

- 4 • Unavailability of devices: Includes all metering  
5 devices, instrument transformers, and wiring that is  
6 malfunctioning, obsolete, or had been previously  
7 removed or retired in place.
- 8 • Lack of accuracy: This category includes aging and  
9 underrated equipment that no longer meets metering  
10 accuracy requirements and must therefore be replaced  
11 with equipment that meets both operational and  
12 regulatory requirements.
- 13 • New metering points: Includes operational  
14 performance metering that does not currently exist  
15 on the Company's system. Work in this category  
16 includes design and implementation of new metering  
17 infrastructure.

18 The Company plans to start these surveys with substations  
19 on its Bulk Electric System that have a history of  
20 metering issues, as reported through the Company's work  
21 management system. Substations currently prioritized for  
22 survey and upgrade include, E179th Street, Farragut,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Sherman Creek, Sprainbrook, Goethals and Dunwoodie  
2 345kV/South/North.

3 In addition, the Company plans to invest in its  
4 Energy Control Center ("ECC") through the following two  
5 projects.

- 6 • "EMS Reliability AECC and ECC" (\$300 thousand RY2,  
7 \$300 thousand RY3)
- 8 • "Operations Network for EMS" (\$293 thousand RY1,  
9 \$300 thousand RY2, \$300 thousand RY3)

10 Q. Please describe the Company's planned investments in  
11 protection equipment.

12 A. To reliably operate its substation and transmission  
13 system, the Company uses over 60,000 protective relays,  
14 which sense system disturbances and irregularities and  
15 automatically intervene to remove equipment from service  
16 that may be at risk of damage or failure. The Company  
17 makes investments annually in its protective relay  
18 systems to improve their operation, maintain regulatory  
19 compliance, and reduce specific risks that may contribute  
20 to transmission system forced outages.

21 Q. Why is it important for the Company to invest in its  
22 protective relay systems?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. While robustly designed and well maintained, the  
2 Company's substation and transmission system is operated  
3 at high voltage and carries very high levels of energy.  
4 During normal operation, the system is designed to  
5 reliably transmit electricity. However, various events  
6 may cause system instability or faults, potentially  
7 damaging equipment and creating risk for both employees  
8 and the public. The Company's protective relays are  
9 designed to sense instabilities in delivery of electric  
10 power and, in combination with interrupting devices like  
11 circuit breakers and switchers, de-energize components  
12 and remove them from service before faults can cause  
13 damage to equipment and/or cascade to affect greater  
14 areas of the transmission system.

15 Q. What kinds of investments is the Company planning to make  
16 in its relay and other protective systems?

17 A. The Company is planning three investments in this area.  
18 Additional detail on these investments can be found in  
19 their respective white papers.

20 • "Fire Suppression System Upgrade" (\$6.5 MM RY1, \$3.5  
21 MM RY2, \$10.9 MM RY3)

22 • "Relay Modifications Program" (\$12.1 MM RY1, \$12.1  
23 MM RY2, \$12.1 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           • "Relay Protection Communication Upgrade Program"

2                   (\$3.0 MM RY1, \$3.5 MM RY2, \$3.0 MM RY3)

3 Q.   Please describe the Company's planned investments in its  
4   auxiliary systems.

5 A.   The Company's auxiliary systems facilitate the operation  
6   and monitoring of various components of the transmission  
7   system and include direct current systems that provide  
8   control power to switching and protection equipment,  
9   pressurization systems that help maintain the dielectric  
10   properties of transmission feeders, and Capacitive  
11   Coupling Potential Devices ("CCPD") that measure system  
12   voltages and power flow. The Company has four  
13   projects/programs in this category. Additional detail on  
14   these investments can be found in their respective white  
15   papers in Exhibit EIOP-5, Schedule 3.

16           • "Bus Auxiliary Equipment Program" (\$1.0 MM RY1, \$1.0  
17                   MM RY2, \$1.0 MM RY3)

18           • "DC System Upgrade Program" (\$5.1 MM RY1, \$5.1 MM  
19                   RY2, \$5.1 MM RY3)

20           • "LP Reservoir Replacement Program" (\$1.4 MM RY1,  
21                   \$2.5 MM RY2, \$2.5 MM RY3)

22           • "Pumping Plant Improvement Program" (\$5.5 MM RY1,  
23                   \$3.9 MM RY2, \$3.9 MM RY3)

1                   **4. Structures, Housings, Buildings, and Other**  
2                   **Miscellaneous Assets**

3 Q.    What is the next category of Risk Reduction/Reliability  
4       work that you will be discussing?

5 A.    The next type of equipment within the Risk  
6       Reduction/Reliability category includes non-power  
7       carrying assets that house or structurally support energy  
8       delivery, supervisory, communication, or protection  
9       assets, or that support general T&D operations.

10 Q.   Please describe the Company's projects and programs in  
11       this category.

12 A.    The Company is planning to invest in such systems to  
13       proactively address degraded structural support systems  
14       that, upon failure, would pose a risk to maintaining the  
15       availability of important energy delivery equipment. In  
16       addition, many of these projects enhance the safety and  
17       security of the Company's employees and the public. The  
18       Company's equipment, feeders, cables, and wires require  
19       structural support systems to maintain proper electrical  
20       clearances and support substantial assets such as power  
21       transformers.

22       The Company plans to invest in the eight projects  
23       listed below to address risks associated with these  
24       assets. Details on each of these investments can be found

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 in their respective white papers in Exhibit EIOP-5,  
2 Schedule 3.

- 3 • "Hellgate Dock Refurbishment" (\$2.4 MM RY1, \$2.5 MM  
4 RY2; O&M program increase of \$800 thousand RY1,  
5 decrease of \$85 thousand RY2, decrease of \$715  
6 thousand RY3)
- 7 • "Osiose - C-Truss" (\$2.3 MM RY1, \$2.3 MM RY2, \$2.3  
8 MM RY3)
- 9 • "Roof Replacement Program" (\$2.1 MM RY1, \$2.1 MM  
10 RY2, \$2.1 MM RY3)
- 11 • "Stabilization of Pothead Stand Supports/Settlement"  
12 (\$1.5 MM RY1, \$2.5 MM RY2, \$2.5 MM RY3)
- 13 • "Structural and Infrastructure Upgrades" (\$6.6 MM  
14 RY1, \$7.9 MM RY2, \$8.2 MM RY3)
- 15 • "Substation Enclosure Upgrade Program" (\$2.3 MM RY1,  
16 \$1.9 MM RY2, \$1.9 MM RY3)
- 17 • "Transformer Vault and Structure Modernization"  
18 (\$15.4 MM RY1, \$15.4 MM RY2, \$15.4 MM RY3)
- 19 • "USS Upgrade and Improvement" (\$1.0 MM RY1, \$1.0 MM  
20 RY2, \$1.0 MM RY3)

21 Q. Because it is a larger project that contains both capital  
22 and O&M impacts, please describe the "Hellgate Dock  
23 Refurbishment Project."



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Hellgate wharf, located in the Bronx, supports Electric  
2 Operations' flush truck facility for wastewater barges  
3 and Substation Operations' heavy lift area for  
4 transformers delivered via barges. This project will  
5 remediate identified structural deficiencies, restore the  
6 full functionality of the dock, and extend the high  
7 capacity loading area deck to allow for the use of longer  
8 multi-axle trailers for offloading transformers.

9 The Company's review and analysis of the wharf  
10 identified numerous structural issues that the Company  
11 plans to address. In the heavy lift area, the concrete  
12 encased beams exhibit corrosion, spalling, and/or  
13 cracking. Currently all ten pier walls within this  
14 vicinity show signs of significant deterioration,  
15 including concrete spalling and erosion and steel rebar  
16 corrosion. Conditions in this area of the wharf have  
17 diminished load capacity, restricting use of the wharf to  
18 lighter loads.

19 The Flush Truck Facility portion of the wharf  
20 exhibits similar deficiencies to those identified in the  
21 heavy lift area. The northernmost of the three bays is  
22 missing mooring hardware and fenders and the Company has  
23 deemed it unsafe for personnel to access.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           The full list of specific repairs and installations  
2           can be found in the corresponding white paper.

3           As part of this effort, the Company proposes an O&M  
4           increase of \$800 thousand in RY1, a decrease of \$85  
5           thousand in RY2, and a decrease of another \$715 thousand  
6           in RY3 to support restoration of the structural steel and  
7           restoration, modification, and repairs to the concrete.  
8           Additional details on this O&M program change can be  
9           found in the corresponding capital white paper.

10   Q.   Please describe the projects and programs that relate to  
11        systems that house, support, or protect the Company's  
12        energy delivery equipment and supervisory, communication,  
13        and protection assets.

14   A.   The Company plans to invest in these assets in both its  
15        underground and overhead systems. The Company will invest  
16        in the underground system through the "Underground  
17        Transmission Structure Modernization" program. This  
18        program proactively mitigates concerns with structures  
19        that the Company has identified as requiring major or  
20        non-routine upgrades. These structures contain  
21        Transmission Feeder splices along with auxiliary piping  
22        and valves. Structural deficiencies, especially at the  
23        end walls where feeder pipes enter the manhole and water

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 enters because of structural issues, jeopardize the  
2 integrity of the feeder pipes and lead to dielectric  
3 fluid leaks each year. This program will provide  
4 increased reliability, extend the useful life of the  
5 existing structures, and prevent leakage of dielectric  
6 fluid into the environment.

7 Q. What type of investments does the Company plan to make in  
8 its overhead system to maintain its steel lattice  
9 transmission towers?

10 A. Con Edison plans to invest in its overhead system through  
11 its "Overhead Transmission Structures Program." This  
12 program will upgrade specific 345 kV steel lattice towers  
13 that the Company has selected based on feeder  
14 criticality, engineering analysis, and accessibility.  
15 The Company performs an analysis on a corridor-by-  
16 corridor basis and gives priority to critical corridors  
17 that are specified by System Operations and Transmission  
18 Planning. Reinforcement of these overhead towers  
19 increases structural capacity and system reliability and  
20 prevents situations in which multiple towers collapse due  
21 to the collapse of a single tower. The Company's current  
22 transmission tower design criteria call for towers to be  
23 able to withstand the breakage of all transmission wires

1 on one side of the tower without causing the tower to  
2 collapse. This program will continue to identify  
3 potential failure scenarios in order to prioritize work  
4 for future years. Based on this ongoing evaluation, the  
5 Company will identify selective tower element  
6 reinforcement projects that mitigate the possibility of  
7 tower failures or severe cascading events.

8 The Company plans to invest in the two projects  
9 below to address risks in its underground and overhead  
10 structural support assets. Details on each of these  
11 investments can be found in their respective white papers  
12 in Exhibit EIOP-5, Schedule 3.

- 13 • "Overhead Transmission Structures Program" (\$2.0 MM  
14 RY1, \$2.0 MM RY2, \$1.7 MM RY3)
- 15 • "Modernization Program CECONY Electric Feeder  
16 Structure" (\$1.9 MM RY1, \$2.0 MM RY2, \$2.0 MM RY3)

17 **5. O&M Program Changes**

18 Q. Is the Company proposing any Risk & Reliability O&M  
19 program changes that have not already been addressed in  
20 this section of testimony?

21 A. Yes. The Company is proposing changes to three O&M  
22 programs in this category, its Emergency Response,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           Engineering and Other Services, and Roof and Structural  
2           Repairs programs.

3   Q.    Please start by describing changes to the Emergency  
4           Response program.

5   A.    This program change has several components, two of which  
6           have already been described in this section, Hellgate  
7           Wharf and the Mutual Aid Retainer, both of which  
8           represent cost increases. The Hellgate O&M increase that  
9           is part of the Emergency Response program is in addition  
10          to the O&M increase described with the capital project.  
11          In addition, there is another cost increase from a change  
12          to the Company's Flush Allocation methodology. The  
13          Company uses a specialized truck to remove debris and  
14          water from its structures. The Company is changing its  
15          flush allocation methodology from one based on its  
16          retired "DOCS" work management system to one based on its  
17          current "Logica" work management system. In the past,  
18          some flush work was charged directly to jobs requiring  
19          flush work while other flush jobs were charged based upon  
20          an allocation table. The Company believes that direct  
21          charging of all flush work directly to the job is a more  
22          accurate representation of costs per job. The new  
23          allocation methodology will charge all flush work

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 directly to jobs and eliminate use of the allocation  
2 table. The Company collected several years of data  
3 through its Logica work management system to develop and  
4 support this change. This will result in an increase in  
5 O&M cost for flush related activities but a decrease in  
6 capital cost for flush related activities.

7 Mitigating the impact of these cost increases, there  
8 are cost decreases driven by the implementation of AMI.  
9 The Company's AMI will allow it to better manage load on  
10 its distribution transformers, helping to prevent  
11 overloads and failures that drive repair and replacement  
12 costs. The AMI system will also reduce costs related to  
13 outage management by improving outage identification and  
14 restoration efforts. Outage management benefits are  
15 driven by a reduction in field visits for "false  
16 outages," the identification and correction of power  
17 quality issues prior to receiving customer calls, and  
18 reductions in outage duration, which increases revenue.

19 The net effect of these cost increases and decreases  
20 is an increase in the Emergency Response O&M funding  
21 requirement of \$5.6 million in RY1, a reduction of \$0.7  
22 million in RY2, and a further reduction of \$1.5 million

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 in RY3. Additional detail on these changes can be found  
2 in the corresponding white paper.

3 Q. Please continue with a description of the Engineering and  
4 other services program.

5 A. The Company is proposing a funding change for its  
6 Engineering and Other Services program based on changes  
7 to support its OMS IT system hardening efforts,  
8 Communications infrastructure for Grid Innovation, and  
9 ARCOS, which was previously described in this section of  
10 testimony.

11 The impact of these changes is an increase in O&M  
12 funding requirement of \$4.6 million in RY1, \$0.2 million  
13 increase in RY2, and \$0.5 million increase in RY3.

14 Additional detail on these changes can be found in the  
15 corresponding white paper.

16 Q. Please continue by describing proposed changes to the  
17 Roof and Structural Repairs Program.

18 A. The Company has an ongoing program to inspect each of the  
19 554 substation roofs approximately once every five years  
20 (more frequently for older roofs, less frequently for  
21 newer roofs), averaging 100 roofs per year. These  
22 inspections identify candidates for the capital Roof  
23 Replacement program as well as potential repairs where

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 applicable. This O&M program addresses repairs that  
2 would alleviate current deteriorated roofs that are not  
3 currently candidates for a full replacement.

4 Central Engineering has also established an  
5 inspection program to monitor and assess the structural  
6 condition of substation facilities (external and  
7 internal) to provide for the safety of the public,  
8 company employees, and the equipment in the facilities.  
9 In this request, the Company proposes to establish a  
10 comprehensive maintenance program that will correct  
11 material issues it can no longer address through routine  
12 maintenance. The program will affect major sections of  
13 the structure, both interior and exterior, that are too  
14 significant to be addressed with minor repairs.

15 The Company estimates that the operations and  
16 maintenance expense to repair five roofs and one façade  
17 per year requires a program change of \$650 thousand in  
18 RY1. Additional detail on this program change can be  
19 found in the corresponding white paper.

20 **D. Replacement Capital Expenditure Requirements**

21 Q. What is the next category of work?

22 A. The next category of work is "Replacement."



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Was the Exhibit titled, "T&D Replacement" prepared under  
2 your direction?

3 A. Yes it was.

4 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-6

5 Q. What does Exhibit EIOP-6 show?

6 A. Exhibit EIOP-6, Schedule 1 lists the capital program and  
7 project funding requirements that support replacement  
8 work planned by S&TO, SSO, and Electric Operations for  
9 RY1, RY2, and RY3. The exhibit also contains white  
10 papers for each capital program and project in this  
11 category that provide more detailed information such as  
12 program and project work descriptions, justifications,  
13 alternatives, estimated completion dates, current status,  
14 and forecasted funding.

15 Funding for each program under the Replacements  
16 category is based on the historical failure or degraded  
17 performance rates of each component covered by the  
18 program. The exhibit normalizes the historical rates to  
19 account for any circumstances that may have caused a  
20 major deviation to the equipment failure rate in any  
21 given year. These programs do not include proactive  
22 replacement of components before they experience degraded  
23 performance or fail.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please provide an overview of the work performed under  
2 the Replacement category.

3 A. Through this program, the Company replaces failed  
4 transmission and substation equipment, including  
5 transmission and sub-transmission class feeders,  
6 transformers, reactors, and phase angle regulators. The  
7 program also funds the replacement of potheads, circuit  
8 breakers, bus enclosures, instrument transformers, and  
9 equipment monitoring and control devices. In addition,  
10 the program funds the replacement of distribution system  
11 equipment, including burned-out underground and overhead  
12 primary and secondary cable or wire, conduit,  
13 transformers, and meters and services. Examples of this  
14 work are cable and splice abnormalities (AKA "C" or "D"  
15 faults) or transformers that need to be taken off the  
16 system on an emergency basis due to leaks or other  
17 serious defects. Other types of work covered by this  
18 program include repair and upgrade of overhead poles,  
19 wire, and equipment that fails during storms or other  
20 emergencies.

21 Q. Has weather contributed to or affected the volume of work  
22 seen in any of these Replacement programs?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Yes. It has increased both the volume of work and the  
2 program funding requirement. The winter of 2017-2018 saw  
3 numerous rain and snow storms that produced 40 inches of  
4 snow, over 18 inches of rain, and strong winds. In March  
5 2018, the system experienced three major storms:  
6 Nor'easters Quinn, Riley and Toby. In addition to snow  
7 and rain, wind gusts exceeded 50mph. As such, the number  
8 of failures funded by the "Service Replacement" program,  
9 "Street Lights Including Conduit" program, and "Secondary  
10 Open Mains" program during this period were higher than  
11 the historical average. Funding for these programs is  
12 necessary to maintain system reliability and supports the  
13 Company's goal to reduce the number of outstanding  
14 repairs.

15 Q. What programs and projects does the Company plan to  
16 invest in to support required replacement work?

17 A. The Company plans to invest in the following projects.  
18 Additional detail on each of the projects below can be  
19 found in their respective white papers.

- 20 • "Failed Substation Transformer Program" (\$30.0 MM  
21 RY1, \$30.0 MM RY2, \$30.0 MM RY3)
- 22 • "Other Failed Substation Equipment" (\$6.5 MM RY1,  
23 \$6.5 MM RY2, \$6.5 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "Overhead" (\$39.8 MM RY1, \$40.6 MM RY2, \$38.8 MM  
2           RY3)
- 3           • "Primary Cable Replacement - OA's" (\$93.0 MM RY1,  
4           \$93.0 MM RY2, \$93.0 MM RY3)
- 5           • "Secondary Open Mains" (\$153.0 MM RY1, \$153.0 MM  
6           RY2, \$153.0 MM RY3)
- 7           • "Service Replacements" (\$68.0 MM RY1, \$68.0 MM RY2,  
8           \$60.0 MM RY3)
- 9           • "Street Lights - Incl. Conduit" (\$27.2 MM RY1, \$27.2  
10          MM RY2, \$20.2 MM RY3)
- 11          • "Targeted Primary DBC Replacement" (\$10.0 MM RY1,  
12          \$14.0 MM RY2, \$14.0 MM RY3)
- 13          • "Transmission Feeder Failures" (\$10.0 MM RY1, \$10.0  
14          MM RY2, \$10.0 MM RY3)
- 15          • "Transmission Failures - Other" (\$0.98 MM RY1, \$1.0  
16          MM RY2, \$1.0 MM RY3)
- 17          • "Transformer Installation" (\$35.9 MM RY1, \$35.9 MM  
18          RY2, \$35.9 MM RY3)

19    Q.    Please elaborate on the largest program in this group,  
20          Secondary Open Mains.

21    A.    The Secondary Open Mains program involves replacing and  
22          reinforcing secondary cable to maintain system

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 reliability and safety. Secondary cables can fail -  
2 becoming an "open secondary main" - as a result of  
3 physical damage to the cable insulation. Such failures  
4 most often occur in the winter when salt is used to melt  
5 snow and ice. They also occur in the summer because of  
6 higher loads.

7 Secondary cables that have failed can result in the  
8 overload of other secondary cables in the vicinity. If  
9 left unaddressed, overloaded secondary cables can result  
10 in low voltage conditions, manhole events, equipment  
11 coordination problems, and overheating. The Company  
12 classifies Secondary Open Mains based on their priority,  
13 which is determined by their impact on the system and  
14 customers. In addition, the Company uses statistical  
15 event risk and cost benefit analysis to further  
16 categorize and prioritize work.

17 **E. Equipment Purchase Capital and O&M Expenditure**  
18 **Requirements**

19 Q. Was the Exhibit titled, "T&D Equipment Purchases"  
20 prepared under your direction?

21 A. Yes it was.

22 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-7

23 Q. What does Exhibit EIOP-7 show?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Exhibit EIOP-7, Schedules 1 and 2 list the capital  
2 program/project funding requirements and O&M program  
3 changes that support Equipment Purchases for Electric  
4 Operations for RY1, RY2, and RY3. The exhibit also  
5 contains white papers for each capital and O&M  
6 program/project in this category that provide more  
7 detailed information, such as program and project work  
8 description, justification, alternatives, estimated  
9 completion date, current status, and forecasted funding.

10 Q. Please discuss the Company's programs for purchasing  
11 transformers and meters used on the distribution system.

12 A. The Transformer Purchase program purchases new and/or  
13 reconditioned electrical distribution equipment -  
14 primarily underground network transformers, overhead  
15 transformers, pad mount transformers (including mini-  
16 pads), emergency generators, and network protectors to  
17 support the distribution system for relief,  
18 reliability/risk reduction, emergency, and growth  
19 programs.

20 The Meter Purchase program purchases Public Service  
21 Commission ("PSC") approved electric revenue meters and  
22 associated equipment, such as revenue grade instrument  
23 transformers. The Company requires approximately 167,000

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 new electric meters and associated electric metering  
2 devices per year, incremental to the replacement  
3 occurring as part of the Company's AMI program. The  
4 Company installs meters in new customer locations and in  
5 existing customer locations that received an upgrade.  
6 The Company also replaces mechanical meters, which  
7 require more frequent testing.

8 Q. What are the equipment purchase programs for which the  
9 Company is seeking funding?

10 A. The Company is seeking funding for the following three  
11 programs:

- 12 • "Meter Purchases" (\$5.5 MM RY1, \$6.0 MM RY2, \$8.0 MM  
13 RY3)
- 14 • "Sarnoff Equipment" (\$5.0 MM RY1, \$5.0 MM RY2, \$5.0  
15 MM RY3)
- 16 • "Transformer Purchases" (\$116.0 MM RY1, \$121.0 MM  
17 RY2, \$126.0 MM RY3)

18 Q. Please describe the new program in this group, "Sarnoff  
19 Equipment."

20 A. Con Edison is required by the PSC to perform annual  
21 underground system scans in the City, New Rochelle,  
22 Yonkers, and White Plains using mobile contact voltage  
23 detection technology - per "Order Establishing Rates for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Electric Service," issued March 25, 2008 in Case 08-E-  
2 0539 and "Order Adopting Changes to Electric Safety  
3 Standards," issued December 15, 2008 in Case 04-M-0159.  
4 This program reflects a change in the business model  
5 followed in the past where the 12 mobile scans done on  
6 the system were performed under an O&M program, using  
7 contractor equipment and labor. The Company is changing  
8 this model to use capital funds to procure the required  
9 equipment including the required scanning sensors,  
10 associated software, and vehicles to which the sensors  
11 are mounted to perform the inspections. Through this  
12 change, which now uses contractor labor to perform the  
13 inspections with Company equipment, Con Edison is able to  
14 lower the O&M cost associated with the 12 mobile scans as  
15 mentioned in the prior Business Cost Optimization section  
16 of this testimony.

17 Q. Are there any O&M program changes to discuss in the  
18 Equipment Purchase category?

19 A. Yes. There is one O&M program change, which is to the  
20 Meters and Other Customer Equipment program.

21 Q. Please describe this change.

22 A. Due to benefits from the installation of AMI meters and  
23 their impact on the Company's interval metering work, the



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 O&M funding requirement for this program is decreasing.  
2 Interval metering is used to support the Company's  
3 Mandatory Hourly Pricing Program, which requires  
4 customers who incur 30 minute demand of 500kW or more to  
5 be billed at the hourly price rate. Costs associated with  
6 the communication and data management aspects of this  
7 program will be reduced through the use of AMI meters and  
8 the associated Meter Data Management System, as will  
9 labor costs associated with manual meter reading.

10 As a result of these cost reductions, the funding  
11 requirement for this program will decrease by \$0.3  
12 million in RY1, \$0.9 million in RY2, and \$1.1 million in  
13 RY3 for a total reduction of \$2.3 million over the three  
14 rate case years. Additional details on this program change  
15 can be found in the corresponding white paper.

16 **F. Safety and Security Capital and O&M Expenditure**  
17 **Requirements**

18 Q. What is the next category of work?

19 A. The next category of work is "Safety and Security."

20 Q. Was the Exhibit titled, "T&D Safety and Security"  
21 prepared under your direction?

22 A. Yes it was.

23 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-8

24 Q. What does Exhibit EIOP-8 show?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Exhibit EIOP-8, Schedules 1 and 2 list the capital  
2 program and project funding requirements and O&M program  
3 changes required to support Safety and Security work  
4 conducted by S&TO, SSO, and Electric Operations. In  
5 addition, the exhibit contains white papers for each  
6 capital program/project and O&M program change in this  
7 category that provide more detailed information, such as  
8 program and project work descriptions, justifications,  
9 alternatives, estimated completion dates, current status,  
10 and forecasted spending.

11 Q. Please describe the Company's capital safety program.

12 A. Con Edison maintains a high level of safety and holds  
13 safety as a paramount consideration in each and every  
14 task. Many of the projects described in this testimony  
15 have safety benefits; the ones discussed here are  
16 primarily driven by safety.

17 Con Edison closely monitors and actively manages the  
18 risks that have arisen in the last decade related to  
19 physical and cyber security. Businesses have seen an  
20 alarming rise in attempted cyber-attacks. Like many  
21 major businesses, Con Edison is devoting more resources  
22 to protect against cyber and physical attacks. The  
23 Company is addressing the cyber risk through compliance

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 with NERC Critical Infrastructure Protection ("CIP")  
2 Standards. These standards provide a cyber-security  
3 framework for the identification and protection of  
4 Critical Cyber Assets ("CCA") to support the reliable  
5 operation of the Bulk Electric System ("BES").

- 6 • "Cable Termination Platform Program" (\$1.1 MM RY1,  
7 \$1.1 MM RY2, \$1.1 MM RY3)
- 8 • "Cap and Pin Insulator Replacement Program" (\$0.69  
9 MM RY1, \$1.0 MM RY2, \$1.0 MM RY3)
- 10 • "Critical Infrastructure Protection - Security  
11 Upgrade" (\$975 thousand RY1, \$975 thousand RY2, \$975  
12 thousand RY3)
- 13 • "Cyber Security" (\$1.0 MM RY1, \$1.0 MM RY2, \$1.0 MM  
14 RY3)
- 15 • "Distribution Electric Control Center Cybersecurity"  
16 (\$1.0 MM RY1, \$1.0 MM RY2, \$1.0 MM RY3)
- 17 • "ECC Facility Security Enhancement" (\$390 thousand  
18 RY1, \$400 thousand RY2, \$400 thousand RY3)
- 19 • "Overhead Tower Rapid Rail Program" (\$0.97 MM RY1,  
20 \$1.0 MM RY2, \$1.0 MM RY3)
- 21 • "Substation Security Enhancements" (\$10.0 MM RY1,  
22 \$10.0 MM RY2, \$10 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Due to the importance of the program, please describe in  
2 detail "Cyber Security."

3 A. The Company's T&D System relies heavily on its cyber  
4 assets for operation, analysis, and day-to-day business.  
5 Nearly every tool used to operate Con Edison's electric  
6 system, and support that operation, is dependent on its  
7 cyber assets.

8 Through this program, the Company will improve  
9 cybersecurity, increase its ability to detect system  
10 threats and attacks, enhance its response to  
11 cybersecurity incidents, improve its ability to recover  
12 from system damage, expand its ability to find new and  
13 latent vulnerabilities in current systems, and maintain  
14 its ability to comply with increasing cybersecurity  
15 regulatory requirements. Con Edison will continue to  
16 evaluate and implement advancements in Intrusion  
17 Detection / Protection Systems. The Company will also  
18 implement a recently acquired centralized backup system  
19 that will dramatically improve disaster recovery and lay  
20 the foundation for making operational its Mobile Control  
21 Center.

22 Q. Please describe how physical security is addressed  
23 through the "Substation Security Enhancements" project.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. This program is required to systematically upgrade  
2 substation security systems in the City's five boroughs  
3 and Westchester, Rockland, and Dutchess Counties. These  
4 security upgrades are necessary to address the threat of  
5 sabotage, terrorism, vandalism, theft, and unauthorized  
6 access to Company facilities per Con Edison's security  
7 specifications and regulatory requirements.

8 Based on previous physical attacks to electric  
9 infrastructure in the U.S., the Federal Energy Regulatory  
10 Commission directed the North American Electric  
11 Reliability Corporation to develop reliability standards  
12 to address risks due to physical security threats and  
13 vulnerabilities. The New York Public Service Commission  
14 also recommended that Con Edison put additional security  
15 measures in place to enhance protection and increase  
16 deterrence of attacks against its facilities.

17 Security upgrades made through this program include  
18 the installation of fencing, video surveillance systems,  
19 access control systems, and perimeter intrusion detection  
20 systems, allowing the Company to meet both its internal  
21 security specifications and regulatory requirements. The  
22 program began prior to the current rate plan and the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Company anticipates that it will continue through this  
2 rate plan.

3 Q. Please describe how the "Cap and Pin Replacement Program"  
4 improves safety.

5 A. The Con Edison transmission system contains porcelain cap  
6 and pin insulators that support substation bus sections  
7 at various voltages. In the past twelve months, these  
8 insulators have failed multiple times, causing both  
9 reliability and safety concerns. Broken insulators have  
10 resulted in high-voltage electric short circuits  
11 requiring the emergency removal of equipment and some  
12 have fallen into work areas below, creating a potential  
13 safety issue.

14 This replacement program will address high-risk  
15 areas, increasing the reliability of networks supplied by  
16 stations using these insulators and mitigating employee  
17 safety hazards.

18 Q. Is the Company proposing any O&M changes related to its  
19 safety and security programs?

20 A. Yes, the Company is proposing two O&M program changes,  
21 one related to safety and one to security.

22 Q. Please describe the Company's O&M program change  
23 associated with safety.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Enhanced Safety Inspection and Repair program  
2 identifies and repairs conditions on underground  
3 distribution structures and overhead distribution poles  
4 that could lead to safety hazards or negatively impact  
5 system performance.

6 Structures covered under this program require  
7 inspection at least once in the defined 8-year cycle  
8 period for all company owned underground structures. It  
9 also requires inspection at least once in the defined 5-  
10 year cycle period for all company owned Overhead  
11 structures. This program also is responsible for Mobile  
12 scanning. The Company uses contractors to perform many  
13 of these inspections, but not the repairs. As reflected  
14 in this rate filing, the Company plans to use contractors  
15 in all years of the eight-year program.

16 Q. Please explain the challenge to this program posed by  
17 debris and dirt.

18 A. The Company has approximately 285,000 distribution  
19 manholes, service boxes, transformer vaults, and URD  
20 facilities. In order for the Company to inspect an  
21 underground structure, including secondary mains,  
22 services and splices need to be visible and free of  
23 debris and or dirt. If debris or dirt would impede an

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 inspection, the Company must take the additional step of  
2 flushing the structure to clear the debris and dirt.

3 The Company has recently seen a significant increase  
4 in the number of structures that require flushing. In  
5 2018, which corresponds to year four of the current  
6 eight-year UG/URD cycle, the Company had to flush almost  
7 half (46%) of the total number of structures inspected  
8 during years one through four. Based on its experience  
9 thus far, the Company estimates that it must flush an  
10 additional 45,809 units before the end of the current  
11 eight-year program.

12 Q. What accounts for the increase in structures that require  
13 flushing?

14 A. In the 2018 inspection cycle, 46 percent of Company  
15 structures required flush work in order to perform  
16 inspections, which represents an increase over the  
17 previous two inspection cycles. The number of vented  
18 covers utilized on the system is a contributing factor to  
19 this.

20 Q. How has the program been affected by its revised scope  
21 that requires more flushing?

22 A. Because of the program's revised scope, the Company had  
23 to renegotiate with its contractor. The new contract,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 effective May 29, 2018, separates inspections and  
2 flushes, which were formerly combined as a single  
3 product. While the cost per inspection has decreased, the  
4 Company estimates that costs to complete flushes in the  
5 remaining years of the current inspection cycle will  
6 increase because of the increase in the number of  
7 required flushes as described above. We forecast that  
8 this increase will substantially outweigh the decrease in  
9 cost per inspection. However, these increased costs are  
10 being offset to a large degree by a proposed change to  
11 the inspection program that is expected to improve  
12 performance of the inspection program and reduce costs.  
13 The proposed changes are described in detail in the  
14 Special Issues section of this testimony. Based on making  
15 the proposed changes to the inspection program, the  
16 impact to the O&M funding requirement is an increase of  
17 \$2.3 million in RY1, increase of \$3.6 million in RY2, and  
18 a reduction of \$5.4 million in RY3. This represents an  
19 increase of \$8.8 million over the three rate years.  
20 Because RY3 is the final year of the current eight year  
21 inspection cycle, there will be a reduction in the number  
22 of inspections performed. For additional information on

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 this O&M change, please reference the corresponding white  
2 paper.

3 Q. Please describe the Company's O&M program change related  
4 to Security.

5 A. The Company proposes enhancements to its Cyber and  
6 Physical Security program. Specifically, the Company is  
7 seeking funds to license and maintain new physical and  
8 cyber security tools and systems to protect its critical  
9 cyber assets and high value networks at the Energy  
10 Control Center and Alternate Energy Control Center and to  
11 comply with regulatory requirements. Details on this  
12 program change can be found in the O&M white paper. This  
13 change requires an increase of \$370 thousand in RY1.

14 **G. Environmental Capital and O&M Expenditure**  
15 **Requirements**

16 Q. What is the next category of work?

17 A. The next category of work is "Environmental."

18 Q. Was the Exhibit titled, "T&D Environmental" prepared  
19 under your direction?

20 A. Yes it was.

21 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-9

22 Q. What does Exhibit EIOP-9 show?

23 A. Exhibit EIOP-9, Schedules 1 and 2 list the capital  
24 program/project funding requirements and O&M program

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 changes required to support Environmental work conducted  
2 by S&TO, SSO, and Electric Operations. In addition, the  
3 exhibit contains white papers for each capital  
4 program/project and O&M program change that provide more  
5 detailed information, such as program and project work  
6 descriptions, justifications, alternatives, estimated  
7 completion dates, current status, and spending.

8 Q. Please provide an overview of the Company's environmental  
9 work category.

10 A. The environmental work category focuses on work designed  
11 to minimize the Company's environmental footprint.  
12 Specifically, the Company strives to reduce the number  
13 and impact of dielectric fluid ("oil") spills and sulfur  
14 hexafluoride ("SF6") gas emissions to the environment.  
15 The Company uses oil in its electric system as an  
16 insulating and cooling medium and also uses SF6, which is  
17 a greenhouse gas when it leaks, for insulation and  
18 current interruption in electric transmission,  
19 substation, and distribution equipment. In the rate case  
20 years for this filing, the Company's SF6 leak mitigation  
21 work is part of a larger effort that also addresses risk  
22 reduction and is described in the Risk Reduction section  
23 of this testimony. The capital programs discussed here

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 are focused on preventing oil spills, detecting and  
2 responding to oil spills, and upgrading facilities and  
3 containments so that oil leaks or spills can be captured  
4 before they affect the environment.

5 Q. Please describe the capital programs within the  
6 environmental work category.

7 A. The Company has three capital programs within the  
8 environmental work category, all of which are designed to  
9 reduce the risk of dielectric fluid release from the  
10 underground transmission system by addressing potential  
11 leaks in transmission feeder cable pipe, substation  
12 equipment, and distribution equipment.

13 The programs listed below address leak prevention,  
14 detection, and containment. Details on each of these  
15 projects can be found in their respective white papers.

- 16 • "Environmental Enhancement Program" (\$586 thousand  
17 RY1, \$600 thousand RY2, \$600 thousand RY3)
- 18 • "Oil Minders" (\$0.7 MM RY1, \$3.7 MM RY2, \$0.7 MM  
19 RY3)
- 20 • "Pipe Enhancement Program" (\$25.0 MM RY1, \$25.0 MM  
21 RY2, \$25.0 MM RY3)
- 22 • "Substation EHS Risk Mitigation Program" (\$57.1 MM  
23 RY1, \$57.1 MM RY2, \$5.0 MM RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. As one of the larger projects in this group, please  
2 elaborate on the "Pipe Enhancement Program."

3 A. The Pipe Enhancement Program is a proactive program  
4 designed to reduce dielectric fluid leaks and increase  
5 the availability of transmission facilities. It focuses  
6 on addressing corrosion on the pipe-type transmission  
7 feeder system and includes the large-scale installation  
8 of welded barrels or carbon fiber wrap to encase heavily  
9 corroded pipe sections, the installation of new pipe  
10 coatings, and the associated required excavation, coating  
11 removal, inspection, and backfill/restoration tasks.

12 Dielectric fluid leaks in pipe-type cable are a  
13 problem from both an environmental and reliability  
14 perspective. Mitigating the release of dielectric fluid  
15 to the environment is a critical component of the  
16 Company's efforts to achieve environmental excellence.

17 In addition, dielectric fluid leaks can result in  
18 the Company removing feeders from service. If the leak  
19 rate exceeds the flow rate capability of the fluid  
20 pressurization pumps, the Company might need to take an  
21 extended outage to complete repairs. In cases where fluid  
22 pressure can be maintained, a feeder with a large leak  
23 may still be forced out of service to clamp and repair

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the leak. These issues can have detrimental effects on  
2 overall system reliability, especially during high load  
3 periods.

4 This program provides increased reliability, extends  
5 the useful life of existing pipe-type feeder facilities,  
6 and prevents or reduces the likelihood of dielectric  
7 fluid release from the pipe-type feeder system.

8 Q. Please describe the largest project in this group,  
9 "Substation EHS Risk Mitigation."

10 A. This project is designed to establish system-wide unit  
11 containment of all oil-filled equipment, which helps to  
12 mitigate risks associated with potential oil release to  
13 the environment from substation equipment. These  
14 projects are also required to comply with regulatory  
15 requirements such as Spill Prevention Control and Counter  
16 measures 40CFR112 and New York Department of  
17 Environmental Conservation State Pollutant Discharge  
18 Elimination System.

19 The O&M portion of this project includes the below-  
20 ground interconnection and installation of flame  
21 arrestors between existing transformer moats and requires  
22 an increase of \$11.9 million in RY1, \$1.5 million  
23 decrease in RY2, and \$10.5 million decrease in RY3.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Additional details on this O&M change can be found in the  
2 corresponding capital white paper.

3 **H. Information Technology Capital and O&M Expenditure**  
4 **Requirements**

5 Q. Please explain the Company's plans to incorporate  
6 technology to enhance how it manages the operation of its  
7 electric T&D systems.

8 A. Con Edison uses a number of sophisticated technology  
9 applications. The Company continues to explore  
10 opportunities to employ the latest technologies in order  
11 to improve performance and streamline work processes. The  
12 Company's initiatives in this rate filing focus on two  
13 key areas, improving operator visibility and improving  
14 process efficiency. Improving operator visibility  
15 enhances the information and analytics available to  
16 system operators and engineers required for making timely  
17 decisions. Improving process efficiency supports system  
18 reliability and improved productivity through adding  
19 functionality to existing work management systems,  
20 supporting operator training, and streamlining work  
21 processes. The objective for both these projects is the  
22 same - to enable Con Edison employees to leverage  
23 critical data for the greatest benefit.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Was the Exhibit titled, "T&D Information Technology"  
2 prepared under your direction?

3 A. Yes, it was.

4 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-10

5 Q. Please describe the Exhibit EIOP-10.

6 A. Exhibit EIOP-10, Schedules 1 and 2 list the capital  
7 program/project and O&M program change funding  
8 requirements that support Information Technology  
9 initiatives planned by S&TO, SSO, Central Engineering,  
10 Maintenance and Construction, and Electric Operations for  
11 RY1, RY2, and RY3. The exhibit also contains white papers  
12 for each capital program/project and O&M program change  
13 in this category that provide more detailed information,  
14 such as program and project work description,  
15 justification, alternatives, estimated completion date,  
16 current status, and forecasted funding.

17 Q. Please begin by describing IT programs and projects  
18 designed to improve operator visibility.

19 A. Programs and projects in this category will enhance  
20 performance during everyday operations and emergency  
21 conditions, such as storms. Specifically, they will help  
22 the Company gather more granular, real-time data, better  
23 analyze system data, and more effectively respond to



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 system conditions. The programs will also help the  
2 Company better integrate and analyze the more granular  
3 levels of data that will be available to the Company  
4 through AMI. This will help the Company present system  
5 data in a format that enables quick analysis and improves  
6 decision-making.

7 The Company plans to invest in the six IT projects  
8 listed below to improve operator visibility. Details on  
9 each of these projects can be found in their respective  
10 white papers.

- 11 • "DECC Alarm Manager" (\$250 thousand RY1, \$250  
12 thousand RY2, \$250 thousand RY3)
- 13 • "Distribution Ops Training Simulator" (\$250 thousand  
14 RY1, \$150 thousand RY2, \$150 thousand RY3)
- 15 • "Electric Distribution SCADA Enhancement" (\$1.2 MM  
16 RY1, \$2.2 MM RY2, \$1.0 MM RY3)
- 17 • "Electronic Feeder Sign On" (\$351 thousand RY1, \$351  
18 thousand RY2, \$351 thousand RY3)
- 19 • "Emerging IT" (\$3.8 MM RY1, \$11.3 MM RY2, \$10.0 MM  
20 RY3)
- 21 • "Integrate Machine Learning Models-CAP" (\$250  
22 thousand RY1, \$250 thousand RY2, \$250 thousand RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Due to the importance of the Company's SCADA systems,  
2 please elaborate on the "Electric Distribution SCADA  
3 Enhancement" project.

4 A. This project upgrades the software and hardware for the  
5 General Electric XA21 (PowerOn) SCADA application, which  
6 operates SCADA-enabled devices deployed on the  
7 distribution system. In addition to enhancing  
8 functionality, these upgrades will increase the capacity  
9 of the SCADA IT system, which has reached its limit for  
10 the number of devices it can support, enabling the  
11 Company to connect additional devices as part of both the  
12 grid modernization initiative and overhead system  
13 resiliency efforts undertaken in the non-network  
14 reliability program. Currently, Control Center and  
15 Regional Engineering personnel use this application to  
16 analyze system conditions and reconfigure the system  
17 during scheduled and unscheduled feeder outages and  
18 equipment operations. This project supports the Company's  
19 ability to collect and analyze distribution system data  
20 and operate its distribution system.

21 Q. Please continue with a description of the second IT  
22 investment category, programs and projects to improve  
23 process efficiencies.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Projects in this category will increase efficiency by  
2 reducing manual effort and the time currently spent on  
3 tasks. The projects and programs include the management  
4 of specific work activities and processes, both customer-  
5 facing and internal, as well as the overall body of work  
6 that is managed through the corporate Work Management  
7 system. These gains in efficiency will enable the  
8 Company to deploy its resources to other important on-  
9 hand work. Details on each of these projects can be found  
10 in their respective white papers.

- 11 • "AutoCAD" (\$0.5 MM RY1, \$0.7 MM RY2, \$1.0 MM RY3)
- 12 • "Construction - Survey Mapping" (\$520 thousand RY1,  
13 \$520 thousand RY2, \$520 thousand RY3)
- 14 • "CPMS Customer Knowledge Self Service" (\$3.0 MM  
15 RY1, \$3.0 MM RY2, \$3.0 MM RY3)
- 16 • "Distribution Order Enhancements" (\$293 thousand  
17 RY1, \$300 thousand RY2, \$300 thousand RY3)
- 18 • "District Operator Task Management" (\$390 thousand  
19 RY1, \$400 thousand RY2, \$400 thousand RY3)
- 20 • "EMS Replacement AECC and ECC" (\$4.6 MM RY1)
- 21 • "Field Smart Forms" (\$250 thousand RY1, \$250  
22 thousand RY2, \$250 thousand RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "OMS IT System Hardening" (\$10.0 MM RY1, \$10.0 MM
- 2                           RY2, \$5.0 MM RY3)
- 3           • "Operation Management System Enhancement" (\$390
- 4                           thousand RY1, \$400 thousand RY2, \$400 thousand RY3)
- 5           • "OSS Phase 3" (\$2.8 MM RY1)
- 6           • "Outage Management System - Phase 3 and 4" (\$2.5 MM
- 7                           RY1, \$2.5 MM RY2, \$1.7 MM RY3)
- 8           • "Plant Information System" (\$250 thousand RY3)
- 9           • "Rogue Employee (GRC)" (\$200 thousand RY1, \$200
- 10                          thousand RY2, \$200 thousand RY3)
- 11          • "Substation Technology Improvements Program" (\$1.1
- 12                          MM RY1, \$2.0 MM RY2, \$2.0 MM RY3)
- 13          • "System Operation Enhancements" (\$293 thousand RY1,
- 14                          \$300 thousand RY2, \$400 thousand RY3)
- 15          • "WMS Phase II and Enhancements" (\$7.2 RY1)
- 16          • "WMS Sustainability" (\$3.0 MM RY1, \$3.0 MM RY2, \$3
- 17                          MM RY3)

18    Q.    Please elaborate on the "CPMS Customer Knowledge Self  
19           Service" project to provide an example of this project  
20           category.

21    A.    Through this project, the Company will improve the  
22           Customer Project Management System ("CPMS"), which went

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 live in 2013. Con Edison's customers interact with the  
2 Company through the CPMS system when they have new  
3 service requests or need to increase the capacity of  
4 their existing service. The CPMS has streamlined and  
5 refined a number of these processes. For example,  
6 customers can now self-schedule inspections, and  
7 accomplish a number of case-related tasks using a cell  
8 phone. There is also a customer inquiry feature to  
9 manage and track customer questions and analytics tools.

10 This project will enhance self-service capabilities,  
11 flexibility, transparency, and customer control  
12 functionality while adding 24/7 availability and machine  
13 learning capabilities. These investments will help the  
14 Company better serve its customers and provide additional  
15 resources for customers to find the information they  
16 need.

17 For example, the project includes Omni Channel  
18 Communication, which aggregates all customer interactions  
19 into a single stream of content that is managed by a  
20 single customer interaction "layer" in the current case  
21 management platform, allowing the Company to quickly find  
22 relevant customer information and better respond to their  
23 inquiries.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           Another improvement being made through this  
2 project is the use of Answer Bots and Chat Bots to  
3 quickly address common customer inquiries. Answer Bots  
4 are designed to automate routine tasks, such as reading  
5 incoming customer emails, determining the content of the  
6 email, and providing an appropriate response. Chat Bots  
7 are an artificial conversational entity that engages the  
8 customer as the first line of response before human  
9 intervention is required. The Company will use Machine  
10 Learning to better respond to customer inquiries. When  
11 an auto response fails to adequately answer an inquiry,  
12 the system will "learn" to provide a more accurate answer  
13 through feedback loops built into the system.

14           To make information easier for customers to find,  
15 this project will implement an Index Management Crawler  
16 (IMC) that will make documents (e.g., engineering  
17 specifications, Blue Book, Yellow Book, and Customer  
18 Service Procedures) in network repositories readily  
19 available to the customer for search and classification.

20 Q. Please elaborate on the "OMS IT System Hardening" project  
21 that was previously mentioned as required to support the  
22 Company's system resilience efforts.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. After Nor'easters Riley and Quinn, the Company had an  
2 independent assessment of its response performed by an  
3 outside consultant. This assessment identified several  
4 areas for improvement in Information Technologies and  
5 Systems that can enhance the Company's performance in  
6 comparable weather events in the future. IT systems  
7 important to the Company's storm response were installed  
8 for a variety of largely standalone applications, such as  
9 Outage Management, control of electrical devices through  
10 Supervisory Control and Data Acquisition (SCADA) systems,  
11 and Outage Communication Dashboards.

12 To improve the Company's ability to meet its  
13 customer's expectations for ETR accuracy, the Company  
14 will need to enhance and integrate a number of its IT  
15 systems and platforms. Through this project, the Company  
16 will enhance its OMS to improve both its customer service  
17 performance in major weather events and the accuracy of  
18 estimated restoration times. The Company will need to  
19 replace or upgrade several platforms in its current OMS,  
20 including the Obvient and iFactor platforms. The Company  
21 will enhance distribution system computer models in order  
22 to achieve improved outage prediction performance and  
23 will integrate SCADA telemetry data into the OMS. The

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Company will also re-architect its Customer Communication  
2 Interface to promote consistent messaging to customers  
3 through their preferred communication channel.

4 Q. Please elaborate on the "Substation Technology  
5 Improvements Program."

6 A. This program funds technology improvements required to  
7 upgrade, enhance, automate, and/or establish substation  
8 processes. Many of the Company's processes and procedures  
9 designed to promote safe operation and maintenance of its  
10 equipment involve data collection, transfer, and storage  
11 and are supported by IT assets. Work performed under this  
12 program is integral to Con Edison's efforts to  
13 continually improve process efficiency and the  
14 reliability of the electric system. The use of technology  
15 to streamline processes results in more efficient  
16 completion of tasks and better resource utilization.  
17 Better data collection and storage facilitates enhanced  
18 data analysis and trending, which ultimately leads to  
19 improved reliability and equipment performance.

20 As technology advances, the Company works to  
21 identify and take advantage of opportunities to improve  
22 the efficiency of its processes by leveraging new  
23 technology and improving the way data is collected,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 transferred, and/or stored. This includes the  
2 incorporation of mobile technology, which has a quickly  
3 expanding role in the work place.

4 As the use of technology in the workplace grows,  
5 funding requirements for this program increase as larger  
6 amounts of technology assets require upgrade or  
7 replacement and new technology solutions are identified  
8 and implemented.

9 In the current rate plan years, the Company is  
10 focused on improvements to its data acquisition network  
11 ("DAN") and an upgrade to its Maximo system. The goal of  
12 the DAN improvements is to establish a standard for  
13 housing data acquisition applications on a secure and  
14 dedicated infrastructure environment and to migrate  
15 existing systems onto the platform. The establishment of  
16 a secure, dedicated network for data collection  
17 applications will enable the Company to install and use  
18 remote equipment monitoring devices to monitor equipment  
19 condition.

20 Upgrades to Maximo will be achieved through the  
21 addition of software, such as DataSplice and Engage, and  
22 will enhance Maximo performance and functionality.  
23 DataSplice provides functionality not available in Maximo

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 by allowing the Company to better track and trend  
2 equipment conditions. Engage works Maximo to facilitate  
3 maintenance resource management, planning, scheduling,  
4 and work assignment. Engage is part of an integrated  
5 asset management platform that links disparate asset  
6 management databases and functions to improve maintenance  
7 and engineering efficiency.

8 Additional detail on specific IT projects funded  
9 through this program can be found in the corresponding  
10 white paper.

11 Q. Due to the importance of the Company's control centers,  
12 please describe the "EMS Replacement ECC and AECC"  
13 project.

14 A. The ECC houses the Company's Energy Management System  
15 ("EMS") and the employees responsible for monitoring and  
16 operating the Company's T&D systems. The Company also  
17 maintains a fully-equipped backup, the Alternate Energy  
18 Control Center ("AECC"). The Company is planning upgrades  
19 to systems at both the ECC and AECC.

20 Q. Why is it important for the Company to invest in these  
21 systems at the ECC and AECC?

22 A. The ECC and AECC are essential to reliable operation. The  
23 Company operates the bulk power system from these

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 facilities in coordination with NYISO. Additionally, the  
2 ECC coordinates all planned and emergency work to avoid  
3 adverse system impacts.

4 Q. Are there any O&M changes to IT programs?

5 A. Yes, the Company proposes to increase funding to support  
6 Outage Scheduling System ("OSS") Maintenance. The OSS is  
7 used to submit, review, and approve outage requests on  
8 the electric system. The Company implemented the current  
9 OSS on a web based Pega platform in 2016 and 2017. The  
10 Pega licensing model allows up to an agreed number of  
11 cases to be created or re-opened each year. There are  
12 annual license costs associated with the Pega software  
13 and with the IBM WebSphere servers that host the  
14 application and database. Details for this program  
15 change can be found in the O&M white paper. To support  
16 this work, the company proposes an increase of \$237  
17 thousand in RY1.

18 **VI. Electric Production**

19 **A. Electric Production Overview**

20 Q. Please describe the Company's Electric Production  
21 facilities.

22 A. The Electric Production facilities are: 1) cogeneration  
23 unit East River 6/60, which is comprised of Turbine

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Generator 6 and Boiler 60; 2) cogeneration unit East  
2 River 7/70, which is comprised of Turbine Generator 7 and  
3 Boiler 70; and 3) six gas turbines ("GT"s), one located  
4 at the 59<sup>th</sup> Street Generating Station ("59<sup>th</sup> Street"), two  
5 located at the 74<sup>th</sup> Street Generating Station ("74<sup>th</sup>  
6 Street"), and three located at the Hudson Avenue  
7 Generating Station ("Hudson Avenue"). Electric Production  
8 also covers O&M for East River Units 1 and 2 combustion  
9 turbine generators (also referred to as the East River  
10 Repowering Project ("ERRP")).

11 **B. Summary**

12 Q. Was the document titled "Electric Production" prepared  
13 under your direction or supervision?

14 A. Yes.

15 MARK FOR IDENTIFICATION AS EXHIBIT EIOP-11

16 Q. What does this exhibit show?

17 A. Exhibit EIOP-11, Schedule 1 presents a summary of the  
18 Company's projected capital expenditures for Electric  
19 Production for each of the rate years. The exhibit also  
20 includes white papers for all capital expenditures listed  
21 in this section of testimony. There are no O&M program  
22 changes for Electric Production in the rate case years.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please briefly describe the planned capital spending for  
2 Electric Production.

3 A. The Company projects to spend approximately \$10.6 million  
4 in RY1, \$21.9 million in RY2, and \$14.9 million in RY3.  
5 The Company's proposed Electric Production capital  
6 spending varies based on the outage schedule for East  
7 River 6/60 and 7/70. As Boiler 60 upgrades are planned to  
8 be complete in 2019, there is a decrease in the total  
9 capital expenditure for Electric Production in RY1.  
10 Major boiler tube projects are planned for Boiler 70 in  
11 RY2, which results in a capital expenditure increase in  
12 RY2. The planned expenditure levels decrease again from  
13 RY2 to RY3, as there are no major boiler outages  
14 currently scheduled for RY3.

15 Q. Please describe each Electric Production project category  
16 for this rate filing.

17 A. The Company is requesting funding for projects in four  
18 categories to support Electric Production: 1)  
19 Replacement, 2) Risk Reduction, 3) Environmental, and 4)  
20 Safety and Security.

21 Replacement contains projects and programs to  
22 replace failed equipment or to replace equipment that has  
23 not yet failed but has degraded performance, has become

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 difficult or costly to maintain, or is approaching the  
2 end of its useful life. The Company will invest \$0.5  
3 million in RY1, \$17.9 million in RY2, and \$3.0 million in  
4 RY3.

5 Risk Reduction projects and programs support the  
6 reliability and/or availability of a facility or an  
7 operational function, and reduce or mitigate a risk  
8 associated with a facility or operation through proactive  
9 replacement strategies. The Company will invest \$7.3  
10 million in RY1, \$1.4 million in RY2, and \$4.8 million in  
11 RY3.

12 Environmental projects and programs are primarily  
13 intended to enhance environmental performance, reduce  
14 environmental impact, or comply with environmental  
15 regulatory requirements. The Company will invest \$1.9  
16 million in RY2, and \$6.5 million in RY3.

17 Safety and Security contains projects and programs  
18 primarily intended to prevent or reduce the likelihood of  
19 injury or risk to public safety, enhance physical or cyber  
20 security, or comply with regulatory requirements. The  
21 Company will invest \$2.8 million in RY1, \$0.8 million in  
22 RY2, and \$0.6 million in RY3.

1           **C. Detail of Programs/Projects**

2                   **1. Replacement**

3   Q.   Please describe the planned capital expenditures for the  
4       Company's Replacement projects.

5   A.   The Replacement category contains projects and programs  
6       to replace failed equipment or equipment that has not yet  
7       failed but has degraded performance, has become difficult  
8       or costly to maintain, or is approaching the end of its  
9       useful life. Capital Replacement projects supporting  
10      Electric Production are organized in three programmatic  
11      subcategories, which are listed below. The Company plans  
12      to track and report on its Electric Production  
13      Replacement capital spending under these programs going  
14      forward:

- 15           • Mechanical Equipment
- 16           • Electrical Equipment / Control Systems
- 17           • Civil / Structural

18   Q.   Please describe the Mechanical Equipment subcategory for  
19      Electric Production equipment replacement.

20   A.   This subcategory includes the replacement of boilers,  
21      pumps, valves, heat exchangers, air compressors, and tanks.  
22      Boilers are integral to the process of generating the  
23      steam required to drive the Company's turbine generators

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 and produce electricity and account for a significant  
2 portion of the total work performed in this subcategory  
3 on Electric Production assets. Both Boiler 60 and Boiler  
4 70 were installed in the 1950's and require ongoing work  
5 to maintain safe and reliable operations.

6 The furnace walls within boilers are lined with  
7 banks of tubes that help maximize the efficiency of  
8 converting water to steam. These tubes degrade over time.  
9 In order to maximize the efficiency and reliability of  
10 the boilers, the Company must replace degraded tubes.  
11 The capital work that the Company has currently planned  
12 for the boilers involves replacing these tubes along the  
13 furnace walls in Boiler 70, and is based on the schedule  
14 for Boiler 70 capitalized maintenance.

15 Q. Please describe each of the major anticipated Replacement  
16 projects related to the Mechanical Equipment subcategory.

17 A. Projects in this subcategory are focused on Boiler 70 and  
18 represent typical projects that would be captured in the  
19 Mechanical Equipment program going forward. Details on  
20 each of these projects can be found in their respective  
21 white papers.

- 22 • "Boiler 70 Super-heater Elements" - The project will  
23 replace the Boiler 70 super-heater tubing because it



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           has developed stress fractures, which have led to  
2           tube misalignment and sagging. The Company will  
3           invest \$6.5 million in RY2.

4           • "Boiler 70 Re-heater Elements" - The project will  
5           replace the Boiler 70 re-heater tubing because it  
6           has developed stress fractures, which have led to  
7           tube misalignment and sagging. The Company will  
8           invest \$0.5 million in RY1, and \$3.3 million in RY2.

9           • "Boiler 70 Rear Wall Hopper Slope" - The project  
10          will replace the Boiler 70 Rear Wall Hopper Slope  
11          tubes because they are degraded from long term  
12          corrosion and are susceptible to metal fatigue. The  
13          Company will invest \$3.3 million in RY2.

14          • "Boiler 70 Rear Wall BRILC" - The project will  
15          replace the Boiler 70 bricks/tiles, refractory,  
16          insulation, lagging, and casing ("BRILC") because  
17          they have deteriorated and are failing. The Company  
18          will invest \$2.0 million in RY2.

19    Q.    Please describe the next Replacement subcategory,  
20          Electrical Equipment / Control Systems.

21    A.    This subcategory typically includes the replacement of  
22          electrical equipment such as switchgear, transformers,  
23          batteries, uninterruptible power supplies, inverters,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 breakers, motors, cables and backup generators. The  
2 Company has identified a number of these systems –  
3 including load centers, emergency battery systems, and  
4 uninterruptable power systems ("UPS") – for capital  
5 replacement because they are nearing the end of their  
6 useful life. Load centers and their associated  
7 switchgear comprise the electric supply for critical  
8 station equipment, such as circulator pumps ("CP"),  
9 boiler feed pumps ("BFP"), and forced draft ("FD") and  
10 induced draft ("ID") fans. Load centers and switchgear  
11 power many of the plant's primary and auxiliary  
12 components. In the event a plant's auxiliary power  
13 supplies are interrupted, certain plant equipment and  
14 systems must have access to a temporary, back-up power  
15 supply for safety and emergency processes. The battery  
16 systems and UPS systems provide a reliable source of  
17 emergency power in the event of such auxiliary power  
18 supply losses.

19 This subcategory also includes the replacement of  
20 control systems, including transmitters, digital control  
21 systems, control panels and terminals, monitoring  
22 instrumentation, and wiring. The Company will  
23 periodically identify control equipment and systems such

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 as protective relays, instrumentation, and programmable  
2 logic controllers ("PLCs") that are obsolete or present a  
3 cyber or operational risk. The Company upgrades or  
4 replaces these systems to also reduce the likelihood or  
5 impact of forced outages.

6 Q. Please describe each of the planned Replacement projects  
7 in the Electrical Equipment/Control Systems subcategory.

8 A. Replacement projects related to a number of auxiliary  
9 electrical systems are listed below and represent typical  
10 projects that would be captured in the Electrical  
11 Equipment/Control Systems program going forward. Details  
12 on each of these projects can be found in their  
13 respective white papers.

- 14 • "Replace 6CP Unit Substation" (\$1.0 MM RY2, \$1.5 MM  
15 RY3)
- 16 • "ER 71 Circulator Switchgear Replacement" (\$200  
17 thousand RY2)
- 18 • "ER 72 Circulator Switchgear Replacement" (\$200  
19 thousand RY2)
- 20 • "73 Boiler Feed Pump Substation Replacement" (\$500  
21 thousand RY2, \$500 thousand RY3)
- 22 • "60-FDE Unit Substation Replacement" (\$500 thousand  
23 RY3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           • "60-FDW Unit Substation Replacement" (\$500 thousand  
2           RY3)

3           • "Battery Replacements" (\$30 thousand RY2)

4 Q.    Please explain the Civil/Structural subcategory.

5 A.    This subcategory contains projects that include facility  
6        upgrades for heating, ventilating, and air-conditioning  
7        ("HVAC") systems and structural building elements. These  
8        projects are required to maintain a proper operating  
9        environment for both critical plant equipment and Company  
10       personnel.

11 Q.    Please describe each of the planned Replacement projects  
12        in the Civil/Structural subcategory.

13 A.    Replacement projects in the Civil/Structural subcategory  
14        are listed below and represent the typical projects that  
15        would be captured in the Civil/Structural program going  
16        forward. Details on each of these projects can be found  
17        in their respective white papers.

18           • "Roof Replacement Over Unit 6/60 Fans" (\$700  
19           thousand RY2)

20           • "Replace Control Room HVAC" (\$200 thousand RY2)

21                           **2. Risk Reduction**

22 Q.    Please describe the Company's planned capital  
23        expenditures on Risk Reduction projects.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Risk Reduction projects and programs support the  
2 reliability and/or availability of a facility or an  
3 operational function, and reduce or mitigate a risk  
4 associated with a facility or operation through proactive  
5 replacement strategies. The Company's capital Risk  
6 Reduction projects for Electric Production are organized  
7 in three programmatic subcategories, which are listed  
8 below. The Company plans to track and report on its  
9 Electric Production Risk Reduction capital spending going  
10 forward:

- 11 • Mechanical Equipment
- 12 • Electrical Equipment/Control Systems
- 13 • Civil/Structural

14 Q. Please explain the Mechanical Equipment subcategory for  
15 Risk Reduction and the risks being addressed.

16 A. This subcategory includes the replacement of boilers,  
17 pumps, valves, heat exchangers, air compressors, and tanks.  
18 It also covers the capital spending associated with aquatic  
19 life preservation. To avoid the likelihood of potential  
20 derating or unit shutdowns, overhauls to replace and  
21 refurbish major equipment components of boilers and  
22 turbines are systematically planned based on manufacturer  
23 and industry guidelines, actual length of operation, unit

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 performance, inspections, and engineering assessments.

2 Additionally, equipment improvements are required to  
3 address malfunctions and failures that could potentially  
4 lead to unreliable operations and contribute to plant  
5 unavailability.

6 Q. Please describe the Company's planned investments in the  
7 Mechanical Equipment subcategory.

8 A. The Company currently has five Risk Reduction projects  
9 for Mechanical Equipment. The details on these projects  
10 can be found in the associated white papers and represent  
11 typical projects that would be captured in the Mechanical  
12 Equipment program going forward.

- 13 • "Boiler 60 Chemical Clean Modifications" (\$2.1 MM  
14 RY3)
- 15 • "Replace the Unit 7/70 Circulating Water Pumps"  
16 (\$500 thousand RY3)
- 17 • "Purchase Spare Traveling Screen" (\$800 thousand  
18 RY2)
- 19 • "Replace Traveling Screens 4 & 5" (\$1.5 MM RY3)
- 20 • "Traveling Screen No. 8 Overhaul" (\$700 thousand  
21 RY3)

22 Q. Please explain the need for the aquatic life preservation  
23 projects, which include: Purchase Spare Traveling Screen,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Replace Traveling Screens 4 & 5, and Traveling Screen No.  
2 8 Overhaul.

3 A. The New York State Department of Environmental  
4 Conservation ("NYSDEC") modified the State Pollutant  
5 Discharge Elimination System ("SPDES") permit for the  
6 East River Generating Station (SPDES Permit NY-0005126)  
7 on June 1, 2010. The modification specified the  
8 installation of Best Technology Available ("BTA") for the  
9 reduction of marine life impingement mortality and  
10 entrainment associated with the plant Cooling Water  
11 Intake Structure that supplies 370 million gallons per  
12 day of cooling water for East River 6/60 and 7/70. In  
13 response to this NYSDEC permit modification, Con Edison  
14 completed capital project number 22047-06 - Aquatic Life  
15 Preservation Project over the period of 2012-2013, and  
16 installed traveling water screen equipment in accordance  
17 with the NYSDEC's BTA requirement. In recent years there  
18 have been significant failures of two of the screens,  
19 requiring complete refurbishment or replacement.  
20 Furthermore, it has been discovered that the original  
21 design of the traveling water screens is susceptible to  
22 corrosion caused by marine microbes, referred to as  
23 Microbial Influenced Corrosion. To mitigate this, the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Company must remove the screens and coat them with a  
2 corrosion resistant material.

3 Q. Please describe the Electrical Equipment/Control Systems  
4 subcategory for Risk Reduction and the risks being  
5 addressed.

6 A. This subcategory typically includes upgrades of electrical  
7 equipment such as switchgear, transformers, batteries,  
8 uninterruptible power supplies, inverters, breakers,  
9 motors, cables and backup generators. It also includes the  
10 upgrades to control systems, including transmitters,  
11 digital control systems, control panels and terminals,  
12 monitoring instrumentation, and wiring. Proper operation  
13 and dependability of the electrical supply systems is a  
14 cornerstone to the overall reliability and performance of  
15 the Electric Production assets. Failures of electrical  
16 system components could result in forced outages and  
17 deratings. Additionally, the Company will periodically  
18 identify control equipment and systems such as protective  
19 relays, instrumentation, and programmable logic  
20 controllers ("PLCs") that are obsolete or present a cyber  
21 or operational risk. The Company upgrades or replaces  
22 these systems to also reduce the likelihood or impact of  
23 forced outages.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please describe the Company's planned investments in the  
2 Electrical Equipment/Control Systems subcategory.

3 A. The Company currently has five Risk Reduction projects  
4 for Electrical Equipment/Control Systems. The details of  
5 these projects can be found in their associated white  
6 papers and represent typical projects that would be  
7 captured in the Electrical Equipment/Control Systems  
8 program going forward.

- 9 • "TR-7E Replacement" (\$7.0 MM RY1)
- 10 • "East River Units 60 and 70 O<sub>2</sub> Trim" (\$500 thousand  
11 RY2)
- 12 • "Replace Legacy Control Systems" (\$300 thousand RY1)
- 13 • "Replace Steam Pressure Control Valve" (\$100  
14 thousand RY2)
- 15 • "Replace GT1 GE Relays" (\$100 thousand RY3)

16 Q. Please provide additional details regarding the TR-7E  
17 Replacement project.

18 A. This project will replace the 13/69kV Generator Step-Up  
19 ("GSU") Transformer 7E dedicated for East River 7/70.  
20 The Company has identified Transformer 7E as one of its  
21 top candidates for replacement due to a history of oil  
22 leaks. The Company has attempted to mitigate these leaks

1 with repairs, however, the repairs have proven  
2 unsuccessful.

3 **3. Environmental**

4 Q. Please describe the capital expenditures under  
5 Environmental.

6 A. In general, projects in this category are intended to  
7 enhance environmental performance, reduce environmental  
8 impact, or comply with regulatory requirements. The  
9 Company currently plans to implement projects in this  
10 category designed to convert current backup fuel assets  
11 to use a cleaner burning fuel and to reduce the risk of  
12 oil leaks into the environment. These projects are  
13 representative of projects that will be captured in the  
14 Environmental program moving forward.

15 Q. Please describe the Company's plans to convert its  
16 Electric Production assets to use a cleaner burning  
17 backup fuel source.

18 A. The New York City Department of Environmental Protection  
19 ("NYCDEP") has prohibited the use of No. 6 fuel oil as of  
20 January 1, 2020, unless a fuel oil user agrees to go to  
21 No. 2 or lighter fuel oil by January 1, 2022; it has also  
22 prohibited the use of No. 4 fuel oil as of January 1,  
23 2025. Pursuant to PSC, NYISO, and Con Edison gas tariff

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 requirements and to maintain reliable operations year  
2 round, the Company maintains a backup fuel for its  
3 electric and steam production facilities. The Company has  
4 determined, based on fuel oil prices and conversion costs  
5 that it is in the customers' best interest for the  
6 Company to convert to No. 4 oil as an interim step prior  
7 to 2020 and then convert to No. 2 oil prior to 2025.

8 The affected stations are: East River 6/60 and 7/70,  
9 East River South Steam Station ("ERSSS"), 59th Street,  
10 74th Street, and the Ravenswood A-House ("RAV"). The  
11 specific affected assets impact both Electric and Steam  
12 rate payers—Electric Production and Steam Production.

13 Q. Please discuss the conversion plan for the East River  
14 Electric Production assets.

15 A. In Fall 2018, the Company converted the backup fuel for  
16 East River Electric Production Units 6/60 and 7/70 from  
17 No. 6 to No. 4 oil. The Company is now planning its  
18 conversion to No. 2 oil. Detailed engineering for this  
19 process will begin in 2019 to meet the January 1, 2025  
20 regulatory deadline.

21 Q. What is involved in converting to No.2 oil?

22 A. Any fuel oil conversion involves three considerations: 1)  
23 delivery/storage, 2) forwarding/conditioning, and 3)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 combustion efficiency. Fuel delivery and storage takes  
2 into account contracts, piping, tank capacity, tank  
3 condition, and environmental and safety hazards. Fuel oil  
4 forwarding and conditioning includes pump design, pump  
5 capacity, heating requirements, and metering. Boiler  
6 combustion efficiency involves evaluating how fuel is  
7 applied to the furnace.

8 Q. Please describe the conversion process.

9 A. First, the Company will pump down, clean, and inspect the  
10 fuel oil storage tanks at East River. Second, the  
11 Company will install equipment required for the  
12 conversion. Lastly, the Company will commission, test  
13 and tune the equipment to optimize operation. The  
14 Company's fire risk assessment determined that it must  
15 upgrade the East River Tank Farm to store No. 2 oil;  
16 specifically, it must upgrade the tank internal foam  
17 system, the external foam monitor system, the fire  
18 detection system, and install a redundant water supply  
19 from a separate city water main.

20 The Company must also install new pumps at the tanks  
21 to shuttle, recirculate, and forward fuel oil from the  
22 tanks to the boilers. The pumps are required to  
23 establish and maintain the minimum flows and pressures

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 needed to get the appropriate amount of fuel to each  
2 boiler. The existing pumps will not work because of the  
3 consistency of No. 2 oil. In addition, the pumps are  
4 submerged and continuously touched by the fuel oil. The  
5 change to No. 2 oil requires a change in pump and seal  
6 material to resist chemical attack.

7 When the Company used No. 6 oil, it needed heaters to  
8 maintain the proper conditions for burning. While No. 4  
9 oil is much less viscous than No. 6 oil, it still has the  
10 potential to become very thick in low temperatures. The  
11 heaters were retained during the No. 4 oil conversion to  
12 mitigate this potential scenario. No. 2 oil is a much  
13 lighter fuel than both No. 6 oil and No. 4 oil and the  
14 viscosity will not become so high in low temperatures  
15 that combustion cannot be maintained. Consequently, the  
16 Company will remove and retire the four East River fuel  
17 oil heaters located on top of fuel oil storage tanks No.  
18 2 and No. 3. This involves capping, closing, and  
19 retiring the steam piping supplies and returns, and  
20 adding fuel oil piping where the fuel oil heaters are  
21 located.

22 Burner changes are also necessary for conversion to  
23 No. 2 oil. The control stations that regulate the fuel to

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 each boiler were originally designed for a much thicker,  
2 denser fuel. The systems are not adequately sized to  
3 effectively control the fuel flow to each boiler. Each  
4 burner has an oil gun and/or oil gun tip that regulates  
5 the flow of fuel to each burner. The Company must also  
6 replace these oil guns and/or tips to ensure adequate  
7 combustion. These mechanical changes require controls  
8 tuning to address the valve, piping, and instrumentation  
9 upgrades for safe and reliable operation.

10 Q. What does the Company project to spend to complete the  
11 oil conversion work?

12 A. The Company will invest \$0.8 million in RY2 and \$6.5  
13 million in RY3, with additional spending planned after  
14 RY3 for the completion of this project. Additional  
15 details can be found in the associated oil conversion  
16 white paper.

17 Q. Please explain the Environmental projects that reduce the  
18 risk of oil leaks.

19 A. The Company currently has two Environmental projects  
20 planned that will reduce the risk of oil leaks. The  
21 details on each project can be found in their respective  
22 white papers.

23 • "Replace Dock Transformer" (\$1.0 MM RY2)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • "Cable Cooling Dielectric Leak Detection" (\$100  
2           thousand RY2)

3                           **4. Safety and Security**

4   Q.   Please describe the capital expenditures under the Safety  
5       and Security category.

6   A.   Safety and Security contains projects primarily intended  
7       to prevent or reduce the likelihood of injury or risk to  
8       public safety, enhance physical or cyber security, or  
9       comply with regulatory requirements. Projects in the  
10      Safety and Security category typically involve hazard  
11      protection system upgrades, facility safety upgrades, and  
12      personnel access improvements and represent the types of  
13      projects that would be captured in the Safety and  
14      Security program moving forward.

15   Q.   Please describe each of the major anticipated Safety and  
16       Security projects.

17   A.   The Company's Electric Production Safety and Security  
18       projects are listed below. Details on each of these  
19       projects can be found in their respective white papers.

- 20           • "Fire Alarm System in Unit 6/7 Plant Areas" (\$1.5 MM  
21           RY1)
- 22           • "Install Access Platforms" (\$1.3 MM RY1)
- 23           • "Update ER Emergency Evacuation System" (\$500

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           thousand RY2)

2           • "Repair Slabs Under Transfer House" (\$300 thousand  
3           RY2)

4           • "Lube Oil Room Ventilation" (\$600 thousand RY3)

5   **VII. Metropolitan Transportation Authority**

6   Q.   Does the Company's proposed revenue requirement in this  
7       rate filing include certain costs of complying with the  
8       Commission's directives in Case 17-E-0428 "Order On  
9       Consent Directing Steps To Safeguard And Maintain  
10      Adequate Utility Service To The Subway System," issued  
11      August 16, 2017 ("August 2017 Order"), and the Order  
12      Directing Steps To Safeguard And Maintain Adequate  
13      Utility Service To The Subway System issued November 10,  
14      2017 ("November 2017 Order")?

15   A.   Yes.

16   Q.   What does the rate filing revenue requirement include?

17   A.   The revenue requirement request includes certain MTA  
18      related costs that the Company incurred to comply with  
19      the Commission's two Metropolitan Transit Authority  
20      ("MTA") orders. As described in more detail in the  
21      Accounting Panel's testimony, the Company proposes to  
22      recover the cost of this Commission-ordered work on MTA  
23      facilities over five years.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. What did the Commission direct in Case 17-E-0428?

2 A. On June 29, 2017, Governor Cuomo declared a disaster  
3 emergency in the five boroughs of New York City,  
4 Westchester County, and the remaining six counties that  
5 comprise the MTA region. Subsequently, in the August  
6 2017 Order, the Commission exercised its emergency  
7 authority and directed the Company to take specific  
8 enumerated steps "to safeguard and maintain adequate  
9 utility service to the MTA subway system." As part of  
10 this work, the Commission directed the Company to  
11 accelerate its planned deployment of smart meters at MTA  
12 locations, formalize communication protocols with the  
13 MTA, and establish an inventory of dedicated emergency  
14 generators for dispatch to subway signal power locations  
15 as needed.

16 Pursuant to the Commission's order, the Company  
17 inspected and repaired its facilities that provide  
18 service to the MTA subway, replaced vulnerable cable, and  
19 improved redundancy of its electric feeds at targeted  
20 subway stations. The Company inspected approximately  
21 1,000 structures that supply MTA signals, and installed  
22 sensors in underground structures that supply MTA  
23 signaling facilities in the Company's service territory.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 The Company replaced approximately 250 sections of  
2 aluminum cable that supply MTA signaling facilities, and  
3 improved redundancy to signal services at 67 subway  
4 stations. In general, and as described in more detail in  
5 the Accounting Panel's testimony, the Company has not  
6 included cost recovery of this work in this rate filing  
7 because it mostly involved work on the Company's  
8 facilities that the Company managed as part of its  
9 existing rate plan capital and O&M expenditures.

10 Q. Did the Commission direct additional work in Case 17-E-  
11 0428?

12 A. Yes. On November 10, 2017, the Commission issued the  
13 November 2017 Order that increased the Company's scope of  
14 work to include additional substantial work on the MTA's  
15 system. The Commission ordered the Company to inspect and  
16 repair MTA-owned energy distribution rooms, trackside  
17 signal equipment, and switches, and to assume an existing  
18 MTA contract to replace 74 automatic transfer panels and  
19 install 162 emergency generator connections. The November  
20 2017 Order also directed the Company to hire contractors  
21 to purchase and install voltage sag compensators at MTA  
22 subway signal locations and replace signal cable. The  
23 Company had worked with EPRI and the MTA to identify

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 solutions to mitigate the effect of power quality  
2 disturbances on MTA signaling equipment. The full scope  
3 of the work the Commission ordered in the November 2017  
4 Order is included as an appendix to that order.

5 Q. Did the Commission address cost recovery in the November  
6 2017 Order?

7 A. The Commission stated as follows in its November 2017  
8 Order (at 10):

9 "This order does not address or provide for any cost  
10 recovery. The August 16, 2017 Order and this order  
11 will result in a change in Con Edison's annual  
12 electric costs or expenses not anticipated in the  
13 forecasts and assumptions on which rates in the  
14 current rate plan are based. Because in this  
15 instance the ten (10) basis point annual deferral  
16 threshold in the rate plan creates a perverse  
17 incentive for Con Edison to delay work, the  
18 Commission will entertain waiving it in this  
19 instance if Con Edison can demonstrate that it has  
20 sufficiently expedited the emergency work in a  
21 cooperative and prudent manner. By compliance with  
22 the ordering clauses Con Edison does not waive any  
23 of its rights to recover or seek recovery of any  
24 prudently incurred costs, and the Commission  
25 reserves all of its rights to approve or deny such  
26 costs in any future rate case. Any deferral will be  
27 considered in light of the level and nature of  
28 spending within existing rate allowances."

29 The Accounting Panel discusses the application of  
30 the Commission's language and the revenue  
31 requirement impact. We note that in the Accounting  
32 Panel's testimony, waiving of the ten basis point  
33 annual deferral threshold, as discussed in the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Order, is not required except for a smaller amount  
2 of dollars that the Company forecasts it will spend  
3 in 2019 that, as currently forecasted, would not  
4 exceed the threshold.

5 Q. If necessary, is waiver of the threshold for 2019  
6 justified?

7 A. As the Commission noted in its November 2017 Order, the  
8 threshold should be waived if Con Edison has sufficiently  
9 expedited the emergency work in a cooperative and prudent  
10 manner. This is exactly what Con Edison did. The Company  
11 performed a large amount of work in a relatively short  
12 time to improve the electricity supply for the MTA system  
13 as ordered by the Commission. The full scope of the work  
14 completed is documented in the final monthly report that  
15 Con Edison filed in 17-E-0428 on January 14, 2019 (the  
16 December 2018 Monthly Report), which and is available on  
17 the Commission website. This report shows all of the work  
18 completed. The vast scope of work performed shows that  
19 Con Edison dedicated significant resources to complete  
20 this work in a relatively short time period. In addition,  
21 Con Edison cooperated through the entire work process  
22 with DPS Staff and the MTA, meeting with them once each  
23 week to review work performed to date and plan future

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 work. Finally, the Company at all times proceeded in a  
2 prudent manner, working with the MTA to use its qualified  
3 contractors for the work performed on its system. The  
4 Company used competitive processes throughout -- to the  
5 extent feasible given the Order's requirement that the  
6 work be completed expeditiously -- to minimize costs for  
7 customers.

8 The Company completed a vast amount of work, as ordered  
9 by the Commission, in a relatively short time period at a  
10 reasonable cost to customers.

11 **VIII. Special Issues**

12 **A. Reliability Performance Mechanism**

13 Q. Does the Company propose to modify any of the performance  
14 metrics of the current Reliability Performance Mechanism  
15 ("RPM")?

16 A. Yes. The Company proposes to: 1) replace the Network  
17 Outages per 1,000 customers served metric with System  
18 Average Interruption Frequency Duration ("SAIFI"); 2)  
19 replace the Network Outage Duration metric with System  
20 Average Interruption Duration Index ("SAIDI") metric; and  
21 3) replace the non-network Customer Average Interruption  
22 Duration Index ("CAIDI") with SAIDI, as modified by  
23 excluding heat waves, for network and non-network

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 systems, that are above the design criteria of the  
2 electrical system.

3 Q. Please explain SAIFI, SAIDI, and CAIDI.

4 A. SAIFI measures the average number of customer account  
5 interruptions annually. The formula is the number of  
6 customer accounts (hereinafter in this section customers)  
7 that have lost power during the year divided by the  
8 number of customers served at the end of the previous  
9 year. CAIDI measures the average time that an affected  
10 customer is out of service. The formula is the total  
11 customer hours of lost power divided by the number of  
12 customers that have lost power. SAIDI measures the  
13 average amount of time a customer is out of service  
14 during the year. The formula for SAIDI is the customer  
15 hours of lost power divided by the number of customers  
16 served at the end of the year. SAIDI can also be derived  
17 by multiplying SAIFI by CAIDI.

18 Q. Have you considered current industry practice in  
19 proposing these changes?

20 A. Yes, the Company reviewed the electric service  
21 reliability metrics used in performance-based ratemaking  
22 ("PBR") across the country. The Company also reviewed  
23 relevant literature, including a series of papers from

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the National Regulatory Research Institute ("NRRI"), an  
2 arm of the National Association of Regulatory Utility  
3 Commissioners ("NARUC"), and publications from utility  
4 management/economic consultants, especially O'Neill  
5 Management Consulting, LLC and Pacific Economics Group.

6 Q. Do you have a summary of your findings?

7 A. Yes. Exhibit EIOP-12, Schedule 1 shows a map of the  
8 United States colored with different shades of gray to  
9 indicate which states have PBR mechanisms that explicitly  
10 include electric service reliability measures and a table  
11 that shows the electric reliability metrics used by each  
12 state.

13 Q. What is the conclusion that you draw from that table?

14 A. The most common PBR electric reliability metrics are  
15 SAIDI and SAIFI, which is consistent with the Company's  
16 proposal to modify its performance metrics.

17 **1. Network Outages per 1,000 Customers Served**

18 Q. What does the Network Outages per 1,000 customers served  
19 metric ("Network Outage metric") measure?

20 A. It measures the number of network customer outage  
21 interruptions received in one year per 1,000 customers  
22 served. In contrast, SAIFI measures the average annual  
23 number of customer interruptions.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. How did Network Outage Metric become a metric?

2 A. It was adopted in 2009, in Case 08-E-0618, as a  
3 substitute for SAIFI while the Company gained experience  
4 with a new Outage Management System. As the Commission  
5 stated in Case 09-E-0428, determining network SAIFI  
6 targets requires the collection of data over multiple  
7 years. When the Network Outage metric was adopted, the  
8 Commission recommended that the Company gather enough  
9 data through its new (and current) Outage Management  
10 System to identify an appropriate target before allowing  
11 SAIFI to again be used as a metric. The Company now has  
12 ten years of data using the OMS system and proposes to  
13 revert back to SAIFI. This would bring Con Edison in  
14 line with the rest of the New York State utilities.

15 Q. What is the network SAIFI threshold that the Company  
16 proposes?

17 A. The Company proposes that the network SAIFI threshold be  
18 set at 20.05.

19 Q. How did the Company calculate this threshold?

20 A. The Company calculated this threshold using ten years of  
21 historical performance data and statistical analysis to  
22 identify a threshold that is one standard deviation above  
23 average historical performance for the ten year period.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 The use of historical performance data is standard  
2 practice in the industry. We used ten years of data to  
3 account for performance variability in the data set,  
4 including variations caused by heat waves and other  
5 weather variables. In addition, the use of ten years is  
6 consistent with the Commission's recommendation in Case  
7 09-E-0428 to collect multiple data points over multiple  
8 years. The Company used statistical analysis to  
9 calculate the threshold because it is a more  
10 sophisticated method for calculating variability in a  
11 data set than using a fixed percentage. Data used in the  
12 Company's threshold calculation is displayed in the table  
13 below.

14

<b>Network SAIFI without Storms</b>	
<b>Year</b>	<b>SAIFI</b>
2008	14.31
2009	14.65
2010	19.14
2011	21.03
2012	12.08
2013	12.44
2014	13.96
2015	16.12
2016	16.18
2017	16.72
<b>Average Performance Plus One Standard Deviation</b>	<b>20.05</b>

1

2

**2. Adoption of SAIDI Metric**

3 Q. Please describe the cases in which the Company would like

4 to change existing metrics for SAIDI.

5 A. There are two cases. First, the Company proposes to

6 replace its Average Outage Duration ("AOD") metric with

7 SAIDI. Second, the Company proposes to use SAIDI instead

8 of CAIDI as its non-network performance metric.

9 Q. What is the AOD metric and how did it become a metric?

10 A. AOD measures the duration of interruptions, and was

11 intended to work in conjunction with the Network Outage

12 metric. AOD is calculated by dividing the sum of the

13 duration of network outage jobs by the total number of

14 network outage jobs. The Commission adopted AOD

15 concurrently with the Network Outage metric as substitute

16 for network CAIDI.

17 Q. Why is the Company proposing to eliminate AOD and adopt

18 SAIDI instead of CAIDI for networks?

19 A. SAIDI, which measures how long the average customer

20 experiences a sustained interruption, is a more

21 meaningful metric than CAIDI or AOD. CAIDI measures the

22 average duration of an interruption for the few customers

23 that experience an interruption in a given year. While

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 this metric is important, it provides only limited  
2 information about customer experience, especially when a  
3 high percentage (e.g., 80 to 90 percent) of customers do  
4 not experience any interruption at all.

5 CAIDI may also be inordinately affected by a single  
6 interruption, especially if the total number of  
7 interruptions is low. For example, in 2007 a lightning-  
8 induced transmission-substation outage interrupted  
9 service to 137,000 customers in the Yorkville and West  
10 Bronx networks for 45 minutes and 48 minutes,  
11 respectively. Before the interruption, network CAIDI was  
12 4.49 hours. After the interruption, it dropped to 1.17  
13 hours. The final CAIDI for that year was 1.58 hours.  
14 The lightning strike drove a record low CAIDI that was  
15 not indicative of performance prior to the event. The  
16 current AOD metric has the same flaws as the CAIDI  
17 metric.

18 SAIDI, in contrast, measures both frequency of  
19 interruption and duration. In other words, SAIDI  
20 measures the average of customer interruptions for all  
21 customers, taking into account that some customers  
22 experience no interruptions at all.

23 Q. What SAIDI thresholds is the Company proposing?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. For the same reasons previously stated, the Company  
2 proposes the network SAIDI threshold be set at 8.09  
3 minutes, which is one standard deviation above the  
4 Company's ten-year historical performance. The chart  
5 below shows the Company's performance over the last ten  
6 years.

**Network SAIFI-CAIDI-SAIDI without Storms**

	SAIFI	CAIDI Minutes	SAIDI Minutes	SAIDI + 1 SD
2008	0.0143	340	4.86	8.09
2009	0.0147	248	3.63	8.09
2010	0.0191	400	7.66	8.09
2011	0.0210	413	8.69	8.09
2012	0.0121	381	4.60	8.09
2013	0.0124	337	4.19	8.09
2014	0.0140	394	5.50	8.09
2015	0.0161	405	6.53	8.09
2016	0.0162	413	6.68	8.09
2017	0.0167	391	6.53	8.09
<b>Average</b>	<b>0.02</b>	<b>372</b>	<b>5.83</b>	

7

8 Q. Do the same reasons you just gave for SAIDI being  
9 preferable to CAIDI support the Company's proposal to use  
10 SAIDI instead of CAIDI as its non-network performance  
11 metric?

12 A. Yes.

13 Q. What Non-Network SAIDI threshold is the Company  
14 proposing?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The non-network CAIDI target should be replaced by SAIDI.  
2 SAIDI is calculated by multiplying SAIFI times CAIDI in  
3 minutes. The Company proposes to set the threshold at  
4 60.59 minutes based on the current SAIFI (0.495) CAIDI  
5 (122.4 minutes) thresholds.

6 **3. Heat Wave Exclusions**

7 Q. What is the Company's proposal for exclusions?

8 A. Under the "Electric Service Reliability Performance  
9 Mechanism" Case 16-E-0060 Appendix 14, page-4, "Heat-  
10 related outages are not a major storm". The Company's  
11 electrical system is designed to withstand a certain  
12 amount of heat but not extreme heat. Con Edison is  
13 asking for heat waves above the design criteria of the  
14 system design to be classified as excludable events,  
15 similar to major storm exclusions.

16 Q. Have you conducted a study that shows the impact of  
17 extreme weather in the electrical system?

18 A. Yes. The "Reliability Metric Study."

19 Q. Was the document titled "Reliability Metric Study"  
20 prepared under your direction or supervision?

21 A. It was prepared as a result of one of the recommendations  
22 in the "Operations Audit of the Accuracy of New York  
23 State Utilities' Self-Reported Data Electric Reliability"

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 requested by the NYSDPS under Case 13-M-0314 and filed  
2 July 10<sup>th</sup>, 2017.

3 Q. How does heat affect the overhead electrical system?

4 A. The Company's Climate Change study, currently being  
5 drafted, predicts more frequent heat waves and extreme  
6 weather taking place in the future for which the Company  
7 will need to account. The overhead electrical system is  
8 designed for variable (which is a weighted average of  
9 temperature and humidity over days) of 85<sup>0</sup>F (because the  
10 average includes wet bulb temperature, which is a  
11 measurement of humidity, the temperature measurement  
12 includes humidity). When the variable exceeds 85<sup>0</sup>F,  
13 potential for cable and equipment failures increases  
14 increasing the risk of customer outages. For example, on  
15 July 22, 2011 the temperature variable was 88.7<sup>0</sup>F. That  
16 day, the Company had 123 non-network outage jobs that  
17 affected service to 5,754 customers for a total of 80,593  
18 hours. The average duration of outages due to overhead  
19 transformers was 14.01 hours. That one day increased the  
20 CAIDI from 1.96 hours to 2.12 hours, which resulted in  
21 the Company having to pay a \$5 million penalty for  
22 missing the threshold that year. Again, one event  
23 dictated the CAIDI performance for the year. If SAIDI

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 was the metric being used instead of CAIDI, the Company  
2 would not have exceeded the threshold in this year as a  
3 result of this single event and been subject to the  
4 penalty.

5 Q. What is the Company proposing?

6 A. The Company proposes an exclusion for non-network outages  
7 when the variable for the day is equal to or exceeds  
8 85<sup>0</sup>F, which is the design criterion for the overhead  
9 system.

10 Q. Does the Company propose a similar exclusion for the  
11 network system?

12 A. Yes. For the network system the design criteria is 86<sup>0</sup>F.  
13 Similarly, the Company is asking for exclusion of network  
14 outages when the variable is equal to or exceeds 86<sup>0</sup>F for  
15 the day.

16 Q. Has there been a study conducted that illustrates the  
17 adverse impact of heat in the electrical system?

18 A. Yes. The "Reliability Metric Study" that was performed as  
19 a result of the "Operations Audit of the Accuracy of New  
20 York State Utilities' Self-Reported Data Electric  
21 Reliability" requested by the NYSDPS under Case 13-M-  
22 0314.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. What were the key findings from that report that are  
2 relevant to the Company's proposal?

3 A. CAIDI is measured by the population of customers impacted  
4 by an outage and not the total number of customers served  
5 by the system as a whole. Therefore, it does not provide  
6 an accurate representation of true system performance.  
7 Hence any single outage with a large number of customers  
8 interrupted will result in a significant effect on the  
9 overall CAIDI value, not a true representation of the  
10 performance of the system for the entire year. The study  
11 also showed that there is an adverse impact on  
12 reliability resulting in a significant increase in  
13 customer interruptions and duration when temperature,  
14 measured in temperature variable, exceeds the system  
15 design basis.

16 **4. Network Summer Open Automatics**

17 Q. Please describe the Company's current Network Summer Open  
18 Automatics RPM.

19 A. Currently, the Company pays \$1.0 million dollars if the  
20 network feeder failure rate for automatic feeder trips  
21 exceeds 330 only during the summer months in that year.  
22 Summer months are June, July and August for the purposes  
23 of this metric.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. When was the metric introduced?

2 A. The Commission adopted this metric in Case 08-E-0539 when  
3 the network metric was changed to AOD and Network Outages  
4 per 1,000 customers served.

5 Q. What changes is the Company proposing to the RPM?

6 A. The Company proposes to eliminate the RPM because it does  
7 not accurately represent the network system's performance  
8 and reliability. The Company has approximately 2,200  
9 distribution feeders that supply 65 second contingency  
10 networks. These networks are designed to serve loads  
11 with up to two feeders out of service during peak load  
12 times. Measuring individual feeder outages during the  
13 summer period does not accurately represent the  
14 reliability of these networks. During peak load periods,  
15 operational measures are enacted once a feeder opens  
16 automatically. These measures both shorten the time a  
17 feeder is out of service and reduce the probability of  
18 another feeder opening automatically.

19 Moreover, the Company is already subject to a  
20 different metric that better reflects network  
21 reliability, the Network Major Outage metric. Under the  
22 Network Major Outage metric, the interruption of service  
23 to 15 percent or more of the customers in any network for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 a period of three hours or more results in a penalty of  
2 \$5.0 million to \$15.0 million per event. This  
3 requirement results in the Company focusing on network  
4 reliability and events that interrupt service to  
5 customers. In contrast, the Summer Open Automatics metric  
6 is focused on events that the system is designed to  
7 handle and that do not impact customers.

8 Q. Does the Company have a program to monitor and address  
9 the health of its networks?

10 A. Yes, through the Primary Feeder Reliability program the  
11 Company both monitors and initiates projects that improve  
12 network reliability. For additional details on this  
13 program, please see the corresponding white paper in  
14 exhibit EIOP-5, Schedule 3.

15 **5. Remote Monitoring System Reporting**

16 Q. Please describe the current Remote Monitoring System  
17 ("RMS") reporting requirements.

18 A. The Company is required to achieve a 90 percent reporting  
19 rate for the RMS in each network during the last month of  
20 each quarter or be subject to a penalty of \$10 million  
21 per network.

22 Q. What changes to this RPM is the Company proposing?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The Company proposes to revise the RPM so that it must  
2 achieve a 90 percent reporting rate for the RMS in a  
3 minimum of 62 of its 65 networks on the last month of the  
4 second quarter. The Company believes it is unreasonable  
5 to subject the Company to a penalty if it fails to meet  
6 this reporting standard for one, or a small number of its  
7 networks. For example, during a scheduled load transfer,  
8 those networks will not meet the standard, and the  
9 Company must seek an exemption from the Commission. Under  
10 the Company's proposal, the networks involved in the load  
11 transfer would be excluded. The Company believes that its  
12 proposal to only report for the last month of the second  
13 quarter is reasonable, because the end of the second  
14 quarter is the beginning of the summer and peak load  
15 electric period. This time period is the most important  
16 for the electric distribution system. The Company further  
17 proposes to reduce the Annual Revenue Adjustment exposure  
18 from \$10 million to \$5 million.

19 Q. Please explain the basis for the Company's proposal.

20 A. As part of its Grid Innovation efforts, the Company is  
21 looking to migrate from the use of RMS's current power  
22 line carrier technology to either the AMI system's  
23 wireless network or a wireless modem. The change in

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 communication technology will enable the Company to fully  
2 use the functionality in its latest generation of network  
3 protector relays, which includes self-diagnostics and  
4 two-way communication. Self-diagnostics functionality  
5 involves the relays monitoring their status over a  
6 designated period of time of inactivity and initiating a  
7 test to verify working status. This functionality will  
8 allow the Company to see when there is an issue that  
9 needs to be resolved instead of discovering non-  
10 functional equipment during routine feeder operations.

11 Due to changes currently taking place involving the  
12 communication with Network Protectors and the new  
13 features being provided by the self-diagnostic  
14 capabilities, the Company requests the change to the  
15 current RPM in order to facilitate this transition. The  
16 optimal time to have this equipment reporting is the  
17 period prior to the beginning of the summer peak load  
18 period, which is the time the Company is proposing. In  
19 order to facilitate this transition and thereafter, the  
20 Company requests the change to the current RPM.

21 **B. Major Storm Cost Reserve**

22 Q. Does the Company's current electric rate plan include a  
23 major storm cost reserve that includes cost recovery for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 mobilization for a forecasted major storm that does not  
2 occur?

3 A. Yes. The Company may charge to the major storm reserve up  
4 to \$3 million per calendar year for costs it incurs to  
5 obtain contractors and/or utility mutual assistance in  
6 reasonable anticipation of a storm that will affect its  
7 electric operations to the degree that it qualifies as a  
8 major storm under 16NYCRR Part 97, but which ultimately  
9 does not. The Company proposes that the major storm cost  
10 reserve be continued, with two modifications. The  
11 modifications are discussed in detail below and in the  
12 Accounting Panel.

13 Q. Explain how this charge to the major storm cost reserve  
14 currently applies.

15 A. A major storm is a period of adverse weather during which  
16 service interruptions affect at least 10 percent of the  
17 customers in an operating area and/or result in customers  
18 being without electric service for durations of at least  
19 24 hours. The Company uses staff meteorologists who  
20 forecast a storm's strength and its potential impact on  
21 the electric system. The Company uses a well-established  
22 storm matrix, which it has revised post Riley/Quinn, to  
23 forecast the impact on the electric system. As with any

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 forecast, however, there will be times when the forecast  
2 of a storm's strength is incorrect and the Company will  
3 have prepared for a forecasted major storm that does not  
4 turn out to be a major storm.

5 Q. What modification to the major storm cost reserve does  
6 the Company propose?

7 A. The Company proposes to lift the \$3 million cap per  
8 calendar year and charge all qualified costs to the major  
9 storm cost reserve. Qualified costs here means cost  
10 incurred to obtain the assistance of contractors and/or  
11 utility companies providing mutual assistance,  
12 incremental employee labor, transportation, meals,  
13 lodging, and travel time (collectively, "Pre-Staging and  
14 Mobilization Costs")

15 Q. Why does the Company seek this change?

16 A. In March 2018, the Company experienced significant damage  
17 to its distribution system as a result of Nor'easters  
18 Quinn and Riley. The next month, on April 4th, the  
19 Company forecasted that a significant wind (sustained  
20 winds of 30mph with gusts as high as 45mph) and  
21 thunderstorm event would impact its service territory and  
22 mobilized and supplemented its resources with mutual aid.  
23 The April 4<sup>th</sup> storm event was actually much less severe

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 than forecasted and had minimal impact on the  
2 distribution system. The event, however, caused the  
3 Company to spend approximately \$4 million in  
4 mobilization, more than \$1.0 million more than the  
5 current \$3.0 million annual cap.

6 Q. Has the Company changed its practice concerning storm  
7 mobilization since Riley/Quinn?

8 A. Yes. In order to expedite restoration efforts when a  
9 Major Storm is forecast, the Company's Electric Emergency  
10 Response Plan now calls for the pre-staging of  
11 contractors and/or mutual assistance crews, taking into  
12 consideration the forecasted regional weather impact and  
13 pre-determined minimum staffing requirements. Because  
14 such contractor and mutual aid mobilization costs are  
15 reasonably incurred, the Company is proposing to charge  
16 the major storm reserve for Pre-Staging and Mobilization  
17 Costs without a cap.

18 Q. Are there any other modifications to the major storm cost  
19 reserve that the Company is proposing?

20 A. Yes, the Company is proposing to eliminate the two  
21 percent deductible.

22 Q. Please describe the two percent deductible that you  
23 propose to eliminate.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. The current rate plan provides for the Company to exclude  
2 from costs chargeable to the major storm reserve an  
3 amount equal to two percent of the costs incurred (net of  
4 insurance and other recoveries) due to the occurrence of  
5 a major storm.

6 Q. What is your understanding of the reason for this  
7 deductible?

8 A. The deductible is intended to recognize that some portion  
9 of the storm restoration activities for which the Company  
10 will be compensated pursuant to the reserve mechanism  
11 will reduce by some amount the Company's future O&M  
12 costs.

13 Q. Why is the Company proposing to eliminate the deductible?

14 A. Although the Company acknowledges that some portion of  
15 the repairs made during storm restoration may reduce  
16 future O&M expense, the two percent deductible fails to  
17 consider other factors associated with the Company's  
18 response to storms that result in the Company having  
19 higher, unreimbursed O&M costs over the course of the  
20 year. Specifically, the application of the deductible  
21 does not account for higher costs the Company will incur  
22 to: 1) complete planned O&M work not completed because  
23 resources are diverted during storm restoration; 2) make



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 permanent repairs to equipment on which temporary repairs  
2 were made during restoration; and 3) the additional  
3 unreimbursed O&M expense to effectuate storm restoration.

4 Q. Please explain why the Company incurs higher costs to  
5 complete planned O&M work not completed during the storm  
6 restoration period.

7 A. During storm restoration, the Company defers planned O&M  
8 work as a result of crews being reassigned to storm  
9 restoration work. Some of the uncompleted work (for  
10 example, specification driven compliance work such as  
11 transformer inspections) must subsequently be  
12 accomplished using overtime, resulting in the Company  
13 incurring higher costs than would otherwise have been  
14 incurred had storm restoration not been necessary.

15 In addition, timely equipment repairs typically prevent  
16 more serious problems from developing. Deferring O&M  
17 repairs because of storm related work can result in the  
18 Company being required to address a more serious  
19 condition later that is more costly. For example,  
20 postponing a patch repair to a rusted area on a  
21 transformer tank due to more pressing storm work may  
22 result in further rusting, which could thereafter require  
23 a more extensive and costly repair.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Please explain the incremental costs incurred to make  
2 permanent repairs to equipment on which temporary repairs  
3 were made during restoration.

4 A. During restoration, the Company often makes temporary  
5 repairs in order to expedite service restoration to  
6 customers. Following restoration to all customers, the  
7 Company must make permanent repairs to the equipment on  
8 which temporary repairs were effectuated. Examples of  
9 this type of work include removing bridges that were  
10 installed on customers' services, returning to service  
11 transformers that were cut clear, or returning a primary  
12 circuit to normal operation following a wire down, which  
13 results in the Company making an emergency tie to fix a  
14 feeder gap.

15 Q. Please also describe the additional unreimbursed O&M  
16 expense the Company can incur in connection with its  
17 storm restoration activities.

18 A. During and immediately following a major storm, the  
19 Company typically redirects Company labor from capital  
20 projects to O&M activities that comprise storm  
21 restoration. The major storm reserve excludes the  
22 recovery of the straight time labor expense associated  
23 with this additional labor assigned to storm work.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Do you have any analyses that quantify these incremental  
2 unreimbursed costs?

3 A. We do not. We believe such a study would not be  
4 practicable because it would require myriad assumptions  
5 that may or may not be applicable depending upon the  
6 unique facts and circumstances associated with each major  
7 storm. There is also no underlying study that provides a  
8 basis for the two percent deductible, which we believe  
9 would be equally impractical to perform. But, for the  
10 reasons we explained above, we believe there is no  
11 reasonable basis to assume the cost of work that may be  
12 avoided would necessarily exceed the additional  
13 incremental costs that the Company may incur. For these  
14 reasons, we recommend that the two percent deductible be  
15 eliminated.

16 **C. Generator Retirement**

17 Q. Does the Company have any proposals related to third-party  
18 Generator retirements?

19 A. Yes. Third-party generators may retire or announce their  
20 retirements during RY 1, 2, or 3. Generators may retire as  
21 a result of market forces. They may also be affected by  
22 environmental regulations, such as the New York State  
23 Department of Environmental Conservation's significant  
24 proposed changes to regulations on nitrogen oxides

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 emissions which, although they may not take effect until  
2 after 2022, could force earlier generator retirements.  
3 Generator retirements or retirement announcements may  
4 create reliability needs that the Company has to address  
5 during the term of the rate plan through upgrades to  
6 its electric delivery system. As the Company cannot know in  
7 advance whether generator retirements will occur, or the  
8 precise upgrades required, it is proposing recover the  
9 costs for any upgrades necessary to maintain reliability  
10 because of a generator retirement, to the extent not  
11 otherwise recovered, as described in more detail in the  
12 Accounting Panel.

13 **D. Charges for Special Services**

14 Q. Please discuss the Company's proposal to update charges  
15 for special services performed by the Company.

16 A. The Company is proposing to update charges for special  
17 services performed by the Company as follows:

- 18 • Reinspection Charge:
  - 19 ○ Increase to \$241.00 (currently \$109.00)
- 20 • High potential proof test
  - 21 ○ Per visit to the premises, up to four hours:  
22 \$1,761.00 (currently \$1,693.00)
  - 23 ○ For each additional hour or portion thereof:  
24 \$440.00 (currently \$423.00)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1           • Megger Test
- 2               o Two people for 1 hour: \$440.00 (currently
- 3                \$423.00)
- 4           • Dielectric Fluid Test
- 5               o First sample: \$1,161.00 (currently \$1,121.00)
- 6               o Each additional sample taken at the same time:
- 7                \$822.00 (currently \$799.00)
- 8               o Each sample taken by the Customer: \$721.00
- 9                (currently \$698.00)

10 Q.   What is the basis for the proposed charges?

11 A.   These charges were last updated January 1, 2017.  The  
12       proposed charges reflect the Company's 2020 cost for  
13       labor, vehicles, corporate overhead, and chemical lab.  
14       The change in costs for these charges is the result of  
15       the overhead allocation to these tasks.

16           **E. Reporting of Capital Expenditures**

17 Q.   Does the Company propose to report on electric capital  
18       expenditures?

19 A.   Yes.  Currently, the Company files an electric capital  
20       budget and expenditure report twice annually in January  
21       and February.  The content of that report is established  
22       by the terms of Appendix 22 of the Joint Proposal adopted  
23       by the Commission in Cases 16-E-0060, et al.  The Company

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 proposes to modify the reporting schedule on electric  
2 capital expenditures for the rate plan commencing January  
3 1, 2020 by eliminating the January reporting requirement.

4 Q. What is the current reporting schedule?

5 A. Under the Company's existing Rate Plan, the Company was  
6 required to file by January 15, 2017, 2018 and 2019 its  
7 most recent projected capital projects and programs list  
8 for the upcoming year and the subsequent year. In  
9 addition, the Company was or is required to file by  
10 February 28, 2018, 2019 and 2020 a report on its project  
11 and program expenditures during the prior calendar year  
12 and five-year capital budget.

13 Q. Why is the Company proposing to eliminate the January  
14 filing obligation?

15 A. The two filings are duplicative. The February report  
16 requires a five-year forecast and therefore, includes the  
17 two year forecast required by the January report. In  
18 addition, the February report is more comprehensive  
19 because the Company provides information on expenditures  
20 for the prior year.

21 Q. Please explain the Company's proposal for reporting  
22 electric capital expenditures for the rate plan  
23 commencing January 1, 2020.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

- 1 A. The Company would file by February 28, 2021, (a) a report  
2 on capital project and program expenditures during the  
3 prior calendar year for electric transmission,  
4 substations and distribution operations, electric  
5 production, electric storm hardening, municipal  
6 infrastructure, and shared services allocable to electric  
7 and (b) an update to the five-year capital forecast.
- 8 Q. Please describe in more detail the content of the annual  
9 report.
- 10 A. The report would provide the same information as stated  
11 in Appendix 22, which is set forth below: The Report will  
12 provide 1) a list of all projects and/or programs  
13 reflected on the Project/Program List and in the  
14 Company's annual capital budgets that were eliminated,  
15 with supporting explanation; 2) a list of all new  
16 projects and/or programs that were added, with supporting  
17 explanation; 3) for all projects and/or programs,  
18 including new and eliminated projects and/or programs,  
19 the actual amount spent as compared to the forecasted  
20 budget amounts. To the extent the amount spent on a  
21 project or program varies from the forecasted amount by  
22 more than 15 percent, for projects or programs with a  
23 forecasted cost greater than \$5 million but less than \$25

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 million, or by more than 10 percent for projects or  
2 programs with a forecasted cost of \$25 million or more,  
3 the Company shall provide an explanation of the reasons  
4 for the variance.

5 Q. Do you anticipate that the Company's capital plan during  
6 the rate year will be the same as the plan stated in the  
7 "Project/Program List" to be filed by February 28, 2020?

8 A. During the course of any budget year, planned  
9 expenditures are subject to change to address the myriad  
10 conditions that can arise during the year, including  
11 unplanned events and other circumstances outside of the  
12 Company's control. The Company will reprioritize  
13 projects to respond to such conditions and then  
14 reallocate to optimize the Company's overall capital  
15 expenditures. It is a long-standing feature of the  
16 Company's rate plans that the Company has the flexibility  
17 over the term of the rate plan to modify the list,  
18 priority, nature and scope of its electric capital  
19 projects. Such modifications will be described in the  
20 annual report as discussed above. In addition, the  
21 Company plans to continue to hold quarterly budget  
22 meetings with Staff to discuss the Company's current  
23 expectations in meeting the annual electric capital



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 budget and, if and to the extent applicable, net plant  
2 targets.

3 **F. Review of and Proposed Changes to Safety Inspection**  
4 **Pilot Program**

5 Q. Please briefly describe the Company's Safety Inspection  
6 Program ("SIP") pilot.

7 A. In Electric Rate Case 16-E-0060, the Commission approved  
8 a pilot that changed the inspection cycle for all  
9 Company-owned underground/underground residential  
10 development ("UG/URD") structures from five to eight  
11 years. In addition, the Company changed its inspection  
12 process for each UG/URD structure to include enhanced  
13 inspection techniques using infrared and current  
14 readings. The Company also changed its mobile scanning  
15 schedule and augmented it with targeted mobile contact  
16 voltage scanning in higher risk areas.

17 Q. Did the Commission approved rate plan provide for  
18 evaluation of this pilot?

19 A. Yes. The rate plan provides that the Company will review  
20 the pilot and that it may be subject to prospective  
21 adjustment.

22 Q. Have the changes implemented under the pilot been  
23 successful?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Yes, the pilot has been successful and the Company  
2 proposes to continue it. According to Company data, the  
3 rate of manhole events per kiloton of salt distributed on  
4 city streets declined under the eight-year inspection  
5 cycle. In winter 2017, events per kiloton of distributed  
6 salt in New York City were the lowest in the last ten  
7 years. Based on the amount of salt used in 2017, the  
8 Company's models predicted there would be 40 shocks. The  
9 number of shocks in 2017, however, was only 23. Under the  
10 pilot program, the Company targeted inspections in active  
11 zones and used infrared scanning equipment. By  
12 proactively finding energized equipment before shocks  
13 occur, the Company improved public safety. In addition,  
14 changing the inspection cycle from five to eight years  
15 has made the Company's public safety programs more  
16 efficient. Ad hoc inspections, performed along with  
17 regular utility work at Company locations, are less  
18 expensive than targeted inspections, which require a  
19 dedicated crew to inspect the structure. By increasing  
20 the cycle to eight years, the Company has been able to  
21 significantly increase the number of ad-hoc inspections  
22 and decrease the number of targeted inspections. As the  
23 Company explained in its last Rate Filing, the reduction

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 in spending on inspections has permitted the Company to  
2 reallocate funding towards the completion of repairs. As  
3 a result, the Company was able to drive down the defect  
4 backlog by 40% since the beginning of the pilot program.

5 And finally, the use of thermal imaging resulted in  
6 the Company identifying and repairing over 250 additional  
7 hotspot defects in 2018. Our thermal scans have been  
8 finding defects that are not otherwise discoverable by  
9 crews conducting inspections in underground facilities.  
10 As a result, the Company is finding defects more rapidly  
11 and before the defect potentially results in an event.

12 Q. Is the Company proposing any modifications to the current  
13 pilot?

14 A. Yes. The Company proposes to modify the current  
15 frequency, geographic areas, and threshold criteria to  
16 become more effective and efficient, and ultimately safer  
17 because it will enable us to focus resources on the more  
18 significant threats to public safety. The proposed  
19 changes will better focus Company resources by increasing  
20 inspection and testing in areas of elevated risk based  
21 upon a) performance including historical energized  
22 equipment ("ENE") and or manhole event ("MHE") generation  
23 rates; and b) system design including structures with low

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 secondary cable density, vented covers, and underground  
2 residential distribution ("URD"). In addition, our  
3 proposed testing criteria will segregate and focus  
4 mitigation resources on abnormal conditions that are more  
5 likely to present a public safety concern. The pilot  
6 modifications are:

- 7 • Implementing a targeted Underground SIP that creates  
8 a periodic inspection group that increases the rate  
9 of inspection for high risk and critical supply  
10 structures and a non-periodic inspection ("NPI")  
11 group for all other structures. This proposed  
12 change is included in the Company's BCO initiative.
- 13 • Implementing an optimized Mobile Contact Voltage  
14 ("CV") inspection program based upon geographical  
15 areas and seasonal activity. The existing program  
16 (Case 10-E-0271) treats all electric underground  
17 areas the same over a constant time period.

18 Overall, the number of scans the Company will  
19 conduct on an annual basis will remain the same.

20 Areas that historically have a high number of  
21 defects will be scanned more frequently, and  
22 therefore, those areas will see a decrease in  
23 defects more rapidly. Areas with low defects will

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1           still be scanned, but not as frequently. We note  
2           that we are not proposing to change the manual  
3           contact voltage inspection program for areas  
4           containing overhead wires.

- 5           • Modifying the Finding threshold (CASE 04-M-0159  
6           (2015) as defined in Appendix (A.1.f). This proposal  
7           would change the threshold from 1V using a 500 Ohm  
8           shunt resistor to 5V using a minimum 15 kOhm shunt  
9           resistor. An additional benefit of this change is  
10          that it will reduce troubleshooting and any  
11          requisite construction time. This proposed change  
12          is included in the Company's BCO initiatives.

13 Q.    Please describe the proposed pilot changes to the  
14        existing Structure Inspection and Repair cycle that is  
15        part of the SIP.

16 A.    The Company is proposing to optimize the Underground SIP  
17        by changing it from a fixed cycle, equal weighted  
18        approach, to an approach that assigns priority based on a  
19        structure's safety and reliability risk. The Company  
20        anticipates that this optimization will reduce the number  
21        of targeted inspections of underground structures from a  
22        peak of approximately 40,000 to approximately 15,000 a  
23        year.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. How does this compare to existing practice?

2 A. Under the current Underground SIP, the Company inspects  
3 its 280,000 underground and underground residential  
4 distribution ("URD") structures via a mixture of ad-hoc  
5 and targeted inspections. When an underground crew  
6 enters a structure for construction or maintenance work,  
7 it performs an ad-hoc inspection. These inspections  
8 occur as part of routine work, and account for  
9 approximately 40-45% of the total unique inspections  
10 performed for the SIP program. For the approximately  
11 160,000 remaining structures, which the Company does not  
12 visit during the cycle for routine work, the Company  
13 schedules an underground crew to perform a Targeted SIP  
14 inspection. Under the proposed pilot, of the 280,000  
15 underground and URD structures, approximately 10,000 will  
16 require inspection bi-yearly and approximately 140,000  
17 every eight years.

18 Q. Please explain how this will be accomplished.

19 A. The Company proposes an asset optimized based inspection  
20 program that categorizes structures into two groups: 1)  
21 Periodic Inspection Group, and 2) Non-Periodic Inspection  
22 Group. The Periodic Inspection Group would consist of  
23 two tiers with a relatively fixed number of assets. We

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 would select these assets based on factors including  
2 critical customers, asset performance, and design. The  
3 Company would inspect each asset in this group on either  
4 a two year or eight year cycle. For example, Tier One  
5 facilities would include a structure providing service to  
6 a critical customer such as the MTA, or a structure with  
7 a history of more frequent events, and would be inspected  
8 once every two years as part of the first tier. A  
9 structure with a higher number of assets with a good  
10 performance history would not require an inspection every  
11 two years, but would still be classified as a Tier Two  
12 structure and be inspected once every eight years. All  
13 other assets would be in the Non-Periodic Inspection  
14 group. For example, a URD structure or underground  
15 structure with fewer assets and a good performance  
16 history would be in the Non-Periodic Inspection group  
17 asset because of the low level of risk for this  
18 structure. The Company would inspect facilities in the  
19 Non-Periodic Inspection group only when it performs  
20 routine work. We would, however, test all of the  
21 facilities in the Non-Periodic Inspection group for  
22 contact voltage at least once per year through mobile  
23 scanning or manual contact voltage testing programs.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. How will system performance and public safety be  
2 affected?

3 A. The Company expects its new approach will maintain public  
4 safety and system reliability levels. The Company's  
5 analysis predicts a significant decrease from facilities  
6 in the Tier 1 Periodic Inspection group. The Tier 2  
7 Periodic Inspection cycle remains the same at eight  
8 years. As a result, the Company does not predict any  
9 change to the frequency of events. Finally, the Company  
10 anticipates that it will see a slight increase in events  
11 for facilities in the Non-Periodic Inspection. Overall,  
12 the Company forecasts that the net effect of this change  
13 will result in no increase in events on the system. The  
14 Company's analysis, as illustrated in EIOP-12 Schedule 2,  
15 shows the expected number of events for each of these  
16 three groups.

17 Q. Does the Company have a plan to improve underground  
18 inspection efficiency?

19 A. Yes, new technology will allow the Company to inspect a  
20 structure without physically entering it. Advancements in  
21 sensors, communication, data analytics, and mechanical  
22 packaging make remote inspections with either a borescope  
23 or monitoring device under our Structure Observation System



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 platform a reality and the optimal method to effectively  
2 inspect underground electrical structures.

3 Q. Can serious defects be detected as effectively using this  
4 technology, compared to a physical inspection by a  
5 person?

6 A. Yes. We can identify with remote inspection tools  
7 defects such as unsealed ducts, improper end caps, cable  
8 in contact with cover, and severe structural damage.  
9 The image shown in EIOP-12 Schedule 3 was acquired using  
10 a borescope on an underground structure with sufficient  
11 image detail to verify a properly installed end cap. The  
12 image shown in EIOP-12 Schedule 4, Figure 2 is an  
13 infrared image that was reported in real time from a  
14 remote monitoring box, along with the image post repair  
15 shown in Figure 3.

16 Q. What additional benefits are there to doing a technology  
17 assisted inspection?

18 A. A change in technique, from human entry to machine entry,  
19 would have wide ranging benefits to all parties involved.  
20 The safety risk to employees would be greatly reduced as  
21 they would no longer have direct exposure to the unknown  
22 conditions. The public would also benefit from remote  
23 inspections as the inspection time and need for a full work

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 setup is greatly reduced, thereby removing roadway  
2 obstructions that impede traffic flow and can result in  
3 increased emissions. The Company has begun to use some of  
4 this new technology and plans to eventually implement these  
5 changes system wide. This will be a long-term effort.

6 Q. Are there any other ways the Company can improve  
7 underground inspection efficiency?

8 A. Yes, inspections can be run more efficiently by  
9 eliminating non-beneficial vacuum and hydro evacuations  
10 (flushes).

11 Q. What is the Company's proposed change to the applicable  
12 definition of a flush for the purpose of this pilot?

13 A. Safety Order 04-M-1059 (1/8/2015) Section 4 states:  
14 "Where debris or water is found in an underground  
15 structure, it must be removed before commencing the  
16 inspection so that all of the facilities in the  
17 structure, and the structure itself, may be fully  
18 inspected". The Company is proposing to clarify and  
19 restrict the flush requirement to being required only  
20 when line of sight to ducts and connections from a  
21 distance of 5 feet is not possible. We proposed that if  
22 line of sight is possible, a flush is not required solely

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 because a structure contains limited debris or water on  
2 the floor or equipment.

3 Q. What is the benefit from this change in definition?

4 A. This will eliminate the need for performing flushes as  
5 part of the inspection where line of sight is possible.  
6 Under this amended definition, inspections such as for  
7 shallow service boxes (48 inches and below) may be  
8 performed from the top of the structure. In addition,  
9 potential damage to equipment contained in the structure  
10 would be avoided as the equipment is no longer exposed to  
11 the flushing process's cleaning solution at 400 psi. This  
12 proposed change will also result in a reduction in the  
13 number of flushes required for inspections. As explained  
14 in the section titled Safety and Security Capital and O&M  
15 Expenditure Requirements, the Company accordingly is  
16 requesting a lower O&M increase for the new separate  
17 flush cost than it otherwise would have.

18 Q. Please explain the Mobile Contact Voltage Inspection  
19 program.

20 A. The Company scans the non-overhead electric system 12  
21 times per year. The Company is scanning for defects that  
22 cause Energized Objects, which if the Company does not  
23 repair, can cause electric shocks. The program started

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 in 2006, in response to the safety order in Case 04-M-  
2 0159. Since 2015, the Company has had a program to  
3 target areas that generate a high number of defects.  
4 Based upon the success of doing targeted scans, the  
5 Company is recommending integration into the baseline  
6 scanning.

7 Q. What has the Company observed from its program?

8 A. The data shows that approximately 10% of mobile scanned  
9 plates produced almost all electric shocks. This data  
10 shows that within the overall area scanned there are  
11 pockets that have a higher generation of energized  
12 objects due to defects. Scanning them more frequently  
13 and addressing them as they occur will improve system  
14 reliability and public safety.

15 Q. What conclusion does the Company draw from these  
16 statistics?

17 A. That the Company can optimize the CV program by  
18 integrating targeted scanning, which will reduce costs  
19 and increase effectiveness.

20 Q. What is the Company's optimization proposal?

21 A. The Company proposes to establish high and low risk  
22 categories. The Company will scan high risk areas more  
23 frequently, and the remaining lower risk areas less

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 frequently, while maintaining the same number of overall  
2 scans per year.

3 Q. What are the benefits of the Company's proposal?

4 A. Optimization of the mobile CV program shortens the  
5 Energized Objects' exposure time to public contact, which  
6 will reduce the potential for an ENE to cause an electric  
7 shock especially during seasonal peaks.

8 Q. You stated above that the Company proposes to change the  
9 threshold voltage for mitigating detected energized  
10 objects. Please provide the justification for this  
11 change?

12 A. Today, the Company must mitigate findings of 1.0V  
13 measured with a 500 Ohm shunt resistor, which includes  
14 guarding the object producing the measurement until it is  
15 repaired. This is a significant cost. The average cost  
16 per source mitigated is approaching \$4,000. The present  
17 standard is not necessary for public safety and requires  
18 the Company to inefficiently deploy resources. The  
19 Company proposes to pilot a change to the detection  
20 threshold to 5V using a minimum 15 kOhm shunt resistor.

21 Q. Why does the Company believe that the current standard  
22 may not be necessary for public safety?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 A. Within the secondary system there exist neutral to earth  
2 voltages between street furniture such as a fire hydrant  
3 and street light pole. These neutral to earth voltages  
4 generally do not present a safety concern to the public  
5 as a 5V design threshold is considered safe. The  
6 scientific basis for using this slightly higher voltage  
7 is detailed in two papers published by the Institute of  
8 Electronics and Electrical Engineers ("IEEE") by D. Dorr  
9 IEEE 2009 and J. Burke C. Untiedt, IEEE 2009.

10 Practically speaking, the public can relate the risk to  
11 mobile phones that charge through a USB - these are all  
12 5V devices. USB and similar chargers can be capable of  
13 supplying amps of current, but at only 5V the safety  
14 concern is minimal. Moreover, automotive accessory  
15 outlets are 12V with several amps of available current.  
16 As can be seen from EIOP-12 Schedule 5, over 60% of ENE's  
17 are measured between 1-5V, while 85% of Electric Shock  
18 Reports are above 5V, and the 15% of Electric Shock  
19 Reports below 5V.

20 Q. Is there a concern regarding allowing even a small defect  
21 to remain on the system?

22 A. Only insofar as a small defect might worsen over time and  
23 become dangerous. However, the Company's proposal is

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 designed to prevent this. The Company proposes to use a  
2 higher value shunt resistor than it currently does in  
3 executing its public safety programs. Switching the  
4 value of the shunt resistor from 500 Ohms to 15 kOhms  
5 makes the measurement more sensitive to faults instead of  
6 normal system operations. As a result, this change will  
7 allow the Company to identify defective equipment that  
8 are actual hazards in the initial program testing stages.

9 Q. How will the Company's proposal lead to more efficient  
10 use of Company resources?

11 A. Today, the Company tracks and repairs over 1900 Company  
12 ENE sources and 30 ESRs in an average year under the  
13 current criteria. This results in a drain on Company  
14 resources without a commensurate public safety benefit.  
15 Under the Company's proposal, it will use resources more  
16 effectively by assigning them to other public safety work  
17 including mitigation of hot spots; maintenance, response  
18 and troubleshooting of structure monitors and their  
19 associated alarms; and proactive cable replacements.

20 Q. Does the Company's passive guarding program in 2018  
21 support its proposal?

22 A. Yes. From the initiation of the mobile CV program until  
23 January 2018, as per Case 04-M-0159 Appendix A 1.f., the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Company employed site safety personnel and mechanical  
2 barriers to guard detected energized objects until  
3 company crews arrived to make repairs.

4 Starting on February 1, 2018, the Company initiated  
5 a pilot program of using only mechanical barriers to  
6 guard energized objects with voltages between 1-5V  
7 (compared to locations with voltages above 5V that  
8 continue to be guarded by site safety personnel). During  
9 the pilot program, the Company tested these lower voltage  
10 objects every 48 hours to verify that the voltage did not  
11 increase to dangerous levels, (in which case site safety  
12 personnel would be called to the site). The Company  
13 found minimal voltage variation from the initial  
14 measurement. Of the approximately 3,930 passively  
15 guarded objects found between February and September  
16 2018, only one of them increased in voltage to a  
17 hazardous level - an increase that occurred the day  
18 repair steps had started. There were no reported electric  
19 shocks due to energized object in passively guarded  
20 locations.

21 **G. Tariff Changes**

22 **1. AMI Communications Equipment**

23



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. As a result of the Company's installation of the AMI  
2 system, do new customer requirements change?

3 A. Yes, they do. With AMI, not only does the Company  
4 require the discretion to determine the location of the  
5 metering equipment, customers must also provide adequate  
6 space for AMI communications infrastructure so  
7 information from the AMI meter communicates with the  
8 Company. Currently, General Rule 7.1 (leaf 64) "Customer  
9 Wiring and Equipment" makes clear that the Company will  
10 determine the location, and specify the type and manner  
11 of installation and connection metering equipment and  
12 will furnish this information to customers upon request.  
13 The Company proposes to add language to General Rule 7.1  
14 making clear that AMI communications-related metering  
15 equipment is also included in this section of the Tariff  
16 so that customers understand their obligation to  
17 accommodate the Company's communication infrastructure.

18 Q. Why is this addition necessary?

19 A. The Company has been installing AMI metering and  
20 communication equipment throughout its AMI deployment.  
21 In some instances, because of poor signal strength,  
22 complexity or depth of building layout and equipment, or  
23 otherwise, the Company must install additional



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 a demand meter that was damaged because the access  
2 controller to the meter did not exercise reasonable care  
3 or the meter was damaged due to tampering.

4 Q. Why do the costs need to be updated?

5 A. The Company has updated these costs to reflect the  
6 average cost of an AMI meter and average length of time  
7 for meter replacement. The cost is greater than the \$205  
8 currently in the tariff for replacement of a demand  
9 meter.

10 Q. What is the average cost the Company expects to incur for  
11 replacing meters damaged by customers because of a lack  
12 of care of theft?

13 A. The average cost is \$282. This cost reflects the average  
14 cost of an AMI meter, considering that there are varying  
15 costs depending on the meter required at each customer  
16 location, average internal labor costs, and the average  
17 amount of time it takes to remove and replace a meter.

18 Q. What specific Tariff language do you propose?

19 A. Please see the Electric Rate Panel Testimony for the  
20 specific Tariff language proposed to be added to General  
21 Rule 16.1.

1                                   **3. Temporary Service**

2    Q.    Is the Company proposing a change to the Temporary  
3           Services section of the Tariff, General Rule 5.2.7 of  
4           (leaf 37)?

5    A.    The Company is proposing to add language to clarify long-  
6           standing Company practices related to temporary services.

7    Q.    Please explain.

8    A.    The Company provides electric service to a customer at a  
9           building or premises through a single service line.  
10           Customers that request electric service at locations that  
11           are not at a building or premises are only eligible for  
12           temporary service, which includes non-permanent  
13           structures. This includes customers that request electric  
14           service for facilities that are located in the Public  
15           Right of Way as defined in the Tariff. Customer electric  
16           facilities located in the public right-of-way are non-  
17           permanent structures because: 1) the public right-of-way  
18           is the inalienable property of the municipality, and; 2)  
19           the electric structures are subject to superior municipal  
20           rights, and the municipality can require that they be  
21           moved regulations.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. What types of electric facilities in the public right-of-  
2 way does the Company consider to be non-permanent and  
3 require to take temporary service under the tariff?

4 A. To date, we have considered non-permanent structures to  
5 include newsstands, bus shelters, telephone kiosks,  
6 street kiosks, wireless telecommunication equipment and  
7 Wi-Fi and cable power supplies in public rights-of-way.

8 Q. How does the Company treat electric facilities that are  
9 non-permanent and temporary?

10 A. Pursuant to General Rule 5 of the Tariff, customers are  
11 required to pay the costs of electric service connections  
12 to non-permanent temporary structures.

13 Q. Please describe the proposed clarification to the tariff.

14 A. The Company proposes to add language to General Rule  
15 5.2.7 to clarify any perceived ambiguity about customer's  
16 responsibility to pay the costs associated with electric  
17 service connections to customer-owned electric facilities  
18 that are installed in the public right-of-way.

19 Currently, although this General Rule clearly states that  
20 non-permanent structures are considered temporary, it  
21 does not define non-permanent structures. The Company's  
22 proposed revision will make clear that facilities in the  
23 public right-of-way are considered non-permanent.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Are the proposed modifications a change to Company  
2 practice?

3 A. No. These proposed changes are of housekeeping nature,  
4 and only meant to clarify any perceived ambiguity in the  
5 Tariff. These modifications only make the Tariff more  
6 clearly consistent with the Company's longstanding  
7 practice.

8 Q. Why is the Company proposing this clarifying language?

9 A. Customers are increasingly requesting to install various  
10 types of electric facilities in the public right-of-way.  
11 Some customers have recently questioned the Company's  
12 longstanding policy of treating non-permanent facilities  
13 in the public right-of-way as temporary facilities.

14 Q. Do you agree with this interpretation?

15 A. No we do not. First, the Company's policy to require  
16 customers with facilities in the public right-of-way to  
17 pay the costs of the electric service connection has long  
18 been in place. For instance, bus shelters, kiosks, and  
19 newsstands are treated as temporary structures and  
20 required to pay for connection costs. Under the current  
21 Tariff, these customers are eligible for temporary  
22 service because the Company does not have a reasonable  
23 assurance that the customer will be a permanent customer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 at the location. Customers seeking to occupy the public  
2 right-of-way assume the risk that the municipal  
3 government will require the relocation of the street  
4 equipment. Moreover, there is not reasonable assurance  
5 that the customer itself may decide to move the location  
6 of the electric facility, abandoning the electric service  
7 line. Con Edison's customers should not bear the costs  
8 for these services and any new services required by the  
9 relocation of facilities in the public right-of-way. This  
10 is why the Company has consistently determined that the  
11 customer that chooses to install its electric facilities  
12 in the public right-of-way is installing temporary  
13 equipment and should bear that risk and that cost.

14 Q. Please explain language the Company proposes to add to  
15 this General Rule related refunding temporary equipment  
16 installation costs.

17 A. Construction and building customers often require a  
18 temporary service to begin construction of new buildings  
19 or premises. At times, the temporary service can become  
20 the permanent service at the location and, therefore, the  
21 customer would be eligible for a refund of the  
22 construction costs. The Company then recovers those  
23 construction costs through rates. This new language

1 clarifies that customers with electric facilities in the  
2 public right-of-way, under these specific circumstances,  
3 are not eligible under the temporary service provision of  
4 the tariff for refunds.

5 Q. What specific additional language is the Company  
6 proposing to add to the Tariff to clarify these  
7 housekeeping changes?

8 A. Please see the Electric Rate Panel testimony for a  
9 description of the special Tariff language.

10 **4. High Tension Service Charge**

11 Q. Is the Company proposing changes to its Tariff that  
12 pertain to its High Tension ("HT") Service customers?

13 A. Yes, the Company is proposing Tariff revisions to clarify  
14 and reinforce HT customers' existing obligation to  
15 isolate their high tension equipment from the primary  
16 feeders that supply them when those feeders are out of  
17 service. The proposed Tariff language states that during  
18 a high electric load period, an HT customer must isolate  
19 its HT equipment as soon as possible, but no later than  
20 six hours after receiving notification from the Company.  
21 If an HT customer fails to comply within six hours, the  
22 proposed Tariff language would require the customer to  
23 permit a Company-hired contractor to access and isolate



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 the customer's equipment. Finally, the Company proposes  
2 to add a charge to recover contractor costs. Please see  
3 attachments to the testimony of the Electric Rate Panel  
4 for the revised Tariff leaves need to implement these  
5 changes.

6 Q. What existing obligations do HT customers have in this  
7 regard?

8 A. Pursuant to the O&M specifications between the Company  
9 and its HT customers, an HT customer is already  
10 responsible for isolating its HT equipment any time a  
11 primary feeder goes out of service. This includes the  
12 customer taking steps to isolate its service from the  
13 feeder and restore it to service after the feeder is  
14 returned to service. The O&M specifications (and the  
15 tariff) do not require a specific response time, but the  
16 O&M specifications do require an HT customer to provide a  
17 qualified customer electrician and access to its  
18 facilities within a reasonable time period. The Company  
19 is proposing to reflect these obligations in the Tariff  
20 to make it easier to address customer questions when they  
21 arise.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 Q. Why is it important to isolate an HT customer's equipment  
2 when the primary feeder that supplies it is out of  
3 service?

4 A. For safety reasons, the Company cannot initiate work on  
5 its primary feeder until the HT customer has isolated its  
6 equipment.

7 Q. Why is the customer, and not the Company, responsible for  
8 isolating the customer's HT equipment?

9 A. As part of the HT customer's agreement with the Company,  
10 the HT customer owns and operates all equipment from the  
11 property line termination point (manhole or splice  
12 chamber), including cables, circuit breakers,  
13 transformers, and associated equipment.

14 Q. Why does the Company think a six-hour time limit in  
15 periods of high electric load is appropriate for an HT  
16 customer to isolate its equipment?

17 A. During high electric load periods, which often occur with  
18 high temperatures, feeder failures can occur at a higher  
19 rate. The Company expedites repairs and restorations,  
20 but is delayed whenever an HT customer fails to act  
21 promptly in complying with its obligation to isolate its  
22 equipment. Extended feeder outages place additional  
23 stress on feeders that remain in service within the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

ELECTRIC INFRASTRUCTURE AND OPERATIONS PANEL

1 network and may lead them to fail. This increases the  
2 risk of a network shutdown, which would affect all  
3 network customers. Six hours is a reasonable period of  
4 time for an HT customer to act because during these peak  
5 load periods the Company works to return primary feeders  
6 to service as promptly as possible but no later than  
7 twenty-four hours. The Company cannot allow more than  
8 six hours for an HT customer to isolate its equipment if  
9 it wants to restore service promptly.

10 Q. Why does the Company propose to collect contractor costs?

11 A. If the HT customer does not isolate its equipment within  
12 six hours, the Company will engage the services of a  
13 contractor to perform the isolation. The customer should  
14 bear the costs of complying with its obligation.

15 Q. Does this conclude your direct testimony?

16 A. Yes. It does.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

**Table of Contents**

INTRODUCTION..... 1  
    Purpose and Summary..... 6  
CES INVESTMENTS..... 23  
    Energy Efficiency and Demand Management..... 23  
    Electric Vehicles..... 58  
    Energy Storage..... 66  
    Distributed System Platform Implementation..... 81  
    Targeted Initiatives to Defer Electric Infrastructure... 101  
    New CSS Implementation..... 112  
    Advanced Metering Infrastructure..... 118  
    Con Edison's Innovation Initiative..... 128  
    Demonstration Projects..... 131  
Earnings Adjustment Mechanisms..... 133

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1    **INTRODUCTION**

2    Q.    Would the members of the Customer Energy Solutions  
3           ("CES") Panel please state their names and business  
4           addresses?

5    A.    Janette Espino, Margaret Jolly, Matt Ketschke, Vicki  
6           Kuo, Tom Magee, and Damian Sciano.  Our business address  
7           is 4 Irving Place, New York, NY 10003.

8    Q.    In what capacity are the panel members employed and what  
9           are their professional backgrounds and qualifications?

10   A.    (**Espino**) I am Janette Espino, General Manager of Customer  
11           Information Systems.  In my current position, I am  
12           responsible for replacing Consolidated Edison Company of  
13           New York, Inc.'s ("CECONY" or the "Company") and Orange  
14           and Rockland Utilities, Inc.'s ("O&R") Customer Service  
15           Systems ("CSS") with one new platform.  I have held this  
16           position since October 2017.  I joined Con Edison in 1988  
17           and have held positions of increasing responsibility.  
18           Positions held prior to my current position include  
19           General Manager of Specialized Activities, Customer  
20           Operations; System Manager, Information Technology;  
21           Section Manager, Executive Action Group; Testing Lead,  
22           Human Resource PeopleSoft Implementation; Section  
23           Manager, Purchasing Services Technology and Strategic  
24           Initiatives; and Director, Procurement Operations -  
25           Supply Chain.  I have a Bachelor of Science-Computer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Science from Manhattan College and a Master of Computer  
2 Science from Pace University.

3 (**Jolly**) I am Margaret Jolly, Director, Reforming the  
4 Energy Vision ("REV") Demonstration Projects. In my  
5 current position, I am responsible for the development  
6 and execution of the Company's REV Demonstration Projects  
7 and related projects. I have held this position since  
8 2017. I have over 20 years of utility experience in a  
9 variety of positions of increasing responsibility,  
10 including power plant and control room engineer, Steam  
11 Business Unit; Policy Specialist, Energy Markets and  
12 Policy Group, Con Edison's Distributed Generation ("DG")  
13 Ombudsperson, and Director, Research & Development  
14 ("R&D"). I serve on the Board of the New York Battery  
15 and Energy Storage Technology consortium. I am a  
16 Registered Professional Engineer in New York State and  
17 hold a Bachelor of Science degree in Mechanical  
18 Engineering from Cooper Union.

19 (**Ketschke**) I am Matt Ketschke, Senior Vice President of  
20 CES. I am responsible for efforts to evolve the Company  
21 towards a customer-centric Distributed Energy Resource  
22 ("DER") enabled future through work in the following CES  
23 departments: Energy Efficiency ("EE") and Demand  
24 Management ("DM"), Advanced Metering Infrastructure  
25 ("AMI") Implementation Team, CSS Implementation Team,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Distribution Planning, Utility of the Future, REV  
2 Demonstration Projects and Rate Engineering ("RE"). I  
3 have been in my current position since 2017. I have been  
4 employed by Con Edison for 23 years. I have held senior  
5 level positions in Electric Operations, Electric  
6 Construction, Electric Engineering, and Human Resources,  
7 including Vice President Manhattan Electric Operations,  
8 Human Resources Director, and General Manager of Electric  
9 Operations. I earned a Bachelor of Engineering degree in  
10 Mechanical Engineering and a Master of Science degree in  
11 Management Technology from Stevens Institute of  
12 Technology. Additionally, I earned a Master of Business  
13 Administration from Columbia University.

14 (Kuo) I am Vicki Kuo, Director, EE and DM ("EEDM"). I am  
15 responsible for the Company's EE, demand response ("DR"),  
16 DM, non-wires solutions ("NWS") and non-pipeline  
17 solutions ("NPS") programs. I have been in my current  
18 position since 2016. I have been employed by Con Edison  
19 for 20 years in a variety of positions within Electric  
20 Operations, Strategic Planning, IT, and with Con Edison  
21 Development. I also have 10 years of experience building  
22 new products and developing new markets outside of the  
23 utility industry in both North America and Europe. I  
24 hold a Bachelor of Science degree in Electrical

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Engineering and a Master's degree in Management from NYU-  
2 Polytechnic School of Engineering.

3 (**Magee**) I am Tom Magee, General Manager of the AMI  
4 Implementation Team. I am the business lead for the  
5 Company's AMI Project. The AMI Project scope includes a  
6 full-scale rollout of AMI smart meters and supporting  
7 infrastructure for the Company's electric and gas  
8 customers. I have been in this position since 2015. I  
9 have been employed by Con Edison for 33 years. I have  
10 held various positions including watch supervisor,  
11 Ravenswood Generating Station; associate engineer,  
12 Electrical Engineering; and engineer, Fossil Power  
13 Engineering. I have also served as Project Manager,  
14 Energy Management Plant Divestiture; Section Manager,  
15 Steam Distribution Engineering; Section Manager, East  
16 River Repowering Project, Technical Manager, East River  
17 Generating Station, and General Manager, Smart Grid  
18 Implementation Group. I hold a Bachelor of Science  
19 degree in Marine Engineering from the U.S. Merchant  
20 Marine Academy.

21 (**Sciano**) I am Damian Sciano, Director, Distribution  
22 Planning. I am responsible for the evolving integration  
23 of the Company's Distributed System Implementation Plan  
24 ("DSIP") and Distributed System Platform ("DSP") designed  
25 to integrate DER, such as solar energy, into the



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 traditional electric distribution system. I have been in  
2 my current position since 2015. I have nearly 30 years  
3 of utility experience working as a developer of  
4 cogeneration projects for Trigen Energy as well as  
5 working in power generation, strategic planning,  
6 electrical engineering, and, most recently, as Senior  
7 System Operator at Con Edison's Energy Control Center. I  
8 am a Registered Professional Engineer in New York State  
9 and hold a Doctorate degree in Electrical Engineering  
10 from NYU-Polytechnic School of Engineering and a Master  
11 of Business Administration in Finance from Baruch College  
12 as well as a Bachelor of Science degree in Mechanical  
13 Engineering from Cooper Union, and a Masters degree in  
14 Electrical Engineering from Manhattan College.

15 Q. Have panel members previously submitted testimony or  
16 testified before the New York State Public Service  
17 Commission ("Commission")?

18 A. Ms. Espino, Ms. Jolly, Mr. Ketschke, and Mr. Magee have  
19 submitted testimony or testified before the Commission in  
20 prior proceedings. Ms. Kuo and Mr. Sciano have not  
21 previously submitted testimony or testified before the  
22 Commission.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1       **Purpose and Summary**

2                       **Overview of CES Group**

3    Q.    Please explain the initiation, organization and  
4           responsibilities of the Company's CES group.

5    A.    Con Edison recognizes that having an organization capable  
6           of quickly adapting to policy and technology advances and  
7           customer preferences is critical to facilitating the  
8           transition to a customer-oriented clean energy economy.  
9           Con Edison formed the CES organization in fall 2017.  
10          Initially, the Company formed this group to enable  
11          focused development and innovation across the functions  
12          directly affecting customers' clean energy experience.  
13          Since then, the group has evolved and is now responsible  
14          for the Company's EE, DM, REV, electric vehicles ("EV"),  
15          AMI, CSS, distribution planning, RE, and other projects.  
16          CES guides the Company's overall clean and distributed  
17          energy strategy, pursuant to which the Company has taken  
18          on a leadership role in providing a clean energy future  
19          for New Yorkers.

20   Q.    Can you please explain how CES is organized?

21   A.    Yes.   CES's organization chart is:

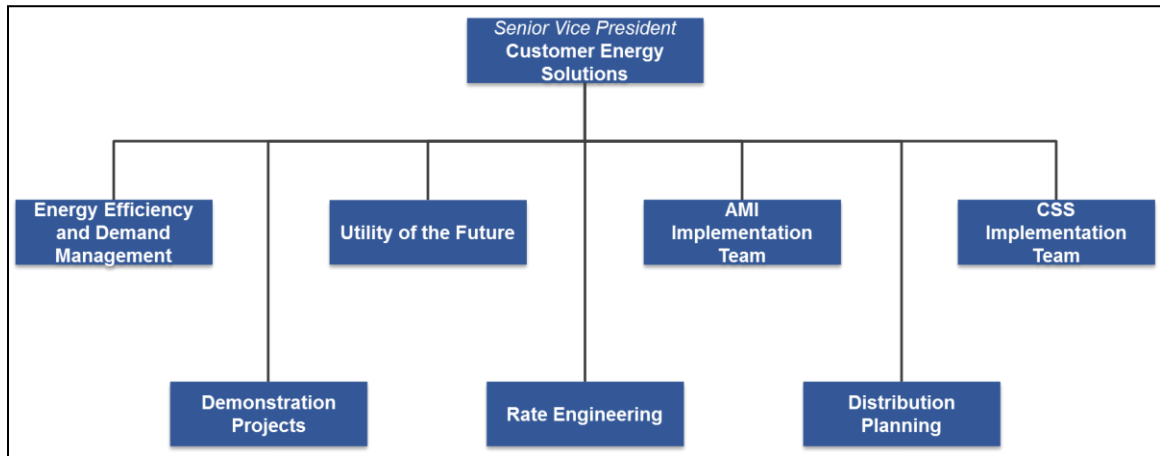
22

23

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CUSTOMER ENERGY SOLUTIONS PANEL

1

Figure 1 - CES Organizational Chart



2

3 Organized in this manner, CES is leading the Company to  
4 evolve its energy business to become cleaner, adapt its  
5 business model to be more innovative, and transform the  
6 customer experience to provide best-in-class service.

7 (Please note that although RE is part of this transition,  
8 it provides separate testimony to cover demand analyses,  
9 cost of service studies, revenue allocation, rate design,  
10 tariff changes and other RE items.)

11 The CES organization currently has 230 employees. Many  
12 of the departments that comprise CES were transferred  
13 into CES, moving their employees as well.

14 Q. Have there been any major changes in regulatory policy  
15 that, among other changes, CES was established to  
16 address?

17 A. Yes. Since late 2014, the Commission has been conducting  
18 a proceeding, REV, intended to transform the electric  
19 utility industry in New York. CES was formed to better

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 respond to advancing policy goals, customer preferences,  
2 and technology developments. For example, REV's  
3 objectives include reducing greenhouse gas ("GHG")  
4 emissions, growing the clean energy economy, creating a  
5 robust market for DER, and expanding customer choice. In  
6 addition, with the encouragement of the Commission, Con  
7 Edison recently commenced its Smart Solutions proceeding  
8 to explore demand side and renewable gas alternatives to  
9 delivered services and contracting for new gas pipeline  
10 capacity.

11 Through REV and its related proceedings, the Commission  
12 and the State have set emission reduction and EE goals.  
13 These include generating 50 percent of New York's  
14 electricity from renewable energy sources and reducing  
15 GHG emissions State-wide by 40 percent by 2030,<sup>1</sup> and  
16 increasing EE savings to a level equivalent to three  
17 percent of utility sales by 2025.<sup>2</sup> Additionally, the  
18 Commission has set goals for emerging technology, like  
19 energy storage and EVs. For storage, a recent Commission  
20 Order targets 1.5 GW of State-wide storage to be

---

<sup>1</sup> Case 15-E-0302, Proceeding on Motion of the Commission to Implement a Large-Scale Renewable Program and a Clean Energy Standard, *Order Adopting a Clean Energy Standard*, issued August 1, 2016.

<sup>2</sup> Case 18-M-0084, In the Matter of a Comprehensive Energy Efficiency Initiative, *New Efficiency New York ("NE:NY")*, filed April 26, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 installed by 2025 and 3.0 GW by 2030.<sup>3</sup> For EVs, the  
2 State has adopted Zero Emission Vehicle ("ZEV")  
3 regulations and is a signatory to the Multi-State ZEV  
4 Memorandum of Understanding which sets a New York goal of  
5 approximately 800,000 EVs by 2025.<sup>4</sup>

6 The investments requested in this testimony are aligned  
7 with the latest policy requirements in this dynamic  
8 regulatory environment.

9 **Purpose**

10 Q. What is the purpose of the CES Panel's testimony?

11 A. This Panel's testimony presents an overview of Con  
12 Edison's investments and initiatives for both the  
13 electric and gas systems to promote a cleaner, more  
14 sustainable energy future, enhance the customer  
15 experience, and build the capabilities necessary for  
16 integrating DER. These efforts include working towards a  
17 transformative and scalable DSP which enables the bi-  
18 directional flow of energy. Implementing these projects  
19 and programs will position the Company to meet customer  
20 expectations as well as make progress towards meeting the

---

<sup>3</sup> Case 18-E-0130, In the Matter of Energy Storage Deployment Program, Order Establishing Energy Storage Goal and Deployment Policy, issued December 13, 2018.

<sup>4</sup> Zero Emission Vehicle Program, Memorandum of Understanding (executed on Oct. 24, 2013), available at <http://www.nescaum.org/documents/zev-mou-9-governors-signed-20180503.pdf/>

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 State's clean energy policy goals. Each program and  
2 project for which the Company seeks funding is described  
3 in an accompanying exhibit that includes scope of work,  
4 cost, schedule, and justification, including discussion  
5 of alternatives, presented here as Exhibits \_\_ (CES-1  
6 through CES-9).

7 Q. What investments and programs are covered in the CES  
8 testimony?

9 A. The proposed investments and activities related to CES  
10 described in this testimony are listed below:

- 11 • EEDM - Increase the Company's Electric and Gas EEDM  
12 initiatives for Commercial and Residential Customers.
- 13 • EVs - Expand access to public EV charging through an  
14 EV make-ready program and continue incentivizing off  
15 peak EV charging under SmartCharge New York.
- 16 • Energy Storage - Develop six energy storage facilities  
17 on Company locations and one turn-key make-ready site  
18 for third-party storage developers.
- 19 • DSP Implementation - Invest to further develop the DSP  
20 services related to DER integration, information  
21 sharing with customers and third parties, and market  
22 mechanisms.
- 23 • Targeted Initiatives to Defer Electric Infrastructure  
24 - Implement two NWS solutions to eliminate or defer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 traditional infrastructure projects to meet forecasted  
2 electric demand.

- 3 • New CSS Implementation - Replace the existing CSS with  
4 a Commercial-off-the-Shelf ("COTS") system.
- 5 • AMI - Complete deployment of the AMI smart meters and  
6 gas modules, communications network, and back office  
7 IT systems.
- 8 • Innovation Initiative - Implement a corporate-wide  
9 innovation center of excellence and its activities.
- 10 • Demonstration Projects - Develop and test new business  
11 models that will help pave the way for a customer-  
12 centric, DER-enabled future.
- 13 • Earnings Adjustment Mechanisms ("EAMs") - Propose  
14 electric, gas, and AMI awareness EAMs.

15 We describe these programs and their status in the  
16 testimony that follows.

17 Q. Why is the Company undertaking these investments during  
18 the upcoming rate period?

19 A. The energy industry, including Con Edison, is undergoing  
20 a rapid transformation on several fronts. Technology  
21 advances and regulatory changes are accelerating the  
22 development and deployment of DER requiring new grid  
23 functionality, such as bi-directional power flows and the  
24 ability to host additional DER. At the same time,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 customer expectations are changing as instantaneous  
2 information and customization of available customer  
3 information becomes more widespread. Customers expect to  
4 better understand and manage their energy usage.

5 Further, the utility business is evolving to facilitate  
6 State policies seeking to meet Commission and State goals  
7 for emissions reduction and EE. We chose the proposed  
8 investments to meet the near-term needs of our customers  
9 and our system while also positioning the Company to  
10 advance a customer-centric, DER-enabled, clean energy  
11 future.

12 Q. What period does your testimony cover?

13 A. This Panel presents the projects, programs, and  
14 initiatives planned for the 12-month period ending  
15 December 31, 2020 ("Rate Year" or "RY1"). Because the  
16 Company has stated that it is willing to enter into  
17 settlement discussions for a three-year rate plan, the  
18 Panel also addresses the capital additions and other  
19 programs and initiatives planned for the two years  
20 following the Rate Year. For the sake of convenience, we  
21 refer to the 12-month periods ending December 31, 2021,  
22 and December 31, 2022 as ("RY2") and ("RY3"),  
23 respectively.

24 Q. What are the capital costs associated with the  
25 initiatives described in this testimony?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Aggregate project capital requested for the investments  
2 described in this testimony is \$1.365 billion over the  
3 three-year rate plan period, with \$408 million in RY1.

4 Q. What is the Company's CES Operations and Maintenance  
5 ("O&M") expenditure for the historic test year (the  
6 period October 1, 2017 through September 30, 2018)?

7 A. The Company's total CES O&M expenditure for the Historic  
8 test year is \$29.1 million.

9 Q. What are the Company's O&M program cost changes for CES  
10 in RY1, RY2, and RY3?

11 A. The Company is planning an increase of \$55.5 million in  
12 RY1, a decrease of \$5.0 million between RY1 and RY2, and  
13 an increase of \$0.3 million between RY2 and RY3.

14 Q. Are there any previously approved expenditures?

15 A. Yes. The Commission previously approved forecasted AMI  
16 expenditures of \$573 million in capital for the three-  
17 year rate period.

18 Q. Please provide an overview of the capital and O&M  
19 spending by activity.

20 A. A summary of the capital and O&M requirements for each  
21 activity is provided in the table below:

22



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 this Commission, have permitted treatment that allows for  
2 cost recovery over time. The regulatory asset appears on  
3 the utility's balance sheet and represents the costs that  
4 have been incurred by the utility but have not yet been  
5 recovered from customers.

6 Q. Which of the forecasted expenses listed in the "Total  
7 Capital and Regulatory Asset Requests" table above are  
8 considered as regulatory assets?

9 A. All EEDM costs and the SmartCharge portion of the EV  
10 initiatives. The SmartCharge portion is the total EV  
11 initiatives' cost minus \$10 million (for the make ready  
12 program) each year in the rate period.

13 Q. Why are these investments treated as regulatory assets?

14 A. Regulatory asset treatment permits amortization of costs  
15 over time, moderating customer bill impacts. Such  
16 moderation allows the Company to make necessary  
17 investments towards clean energy resources and other  
18 initiatives to advance integration of DERs.

19 Consequently, and as explained further below in this  
20 testimony, the Company is proposing continued regulatory  
21 asset treatment for these investments.

22 Q. What incremental O&M is requested by this Panel?

23 A. The chart below shows the O&M request.

24

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1

Table 2 - Incremental Year over Year

2

Program Change O&M Requests (\$000)

<u>Investment</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>Total</u>
EEDM	\$3,444	\$1,370	\$774	<b>\$5,588</b>
Energy Storage	\$12,868	\$(11,689)	\$233	<b>\$1,412</b>
DSP	\$2,090	\$461	\$339	<b>\$2,890</b>
CSS	\$7,283	\$(1,348)	\$3,563	<b>\$9,498</b>
AMI	\$27,597	\$6,010	\$(5,661)	<b>\$27,946</b>
Innovation Initiative	\$2,251	\$225	\$1,068	<b>\$3,544</b>
<b>Total</b>	<b>\$55,533</b>	<b>\$(4,971)</b>	<b>\$316</b>	<b>\$50,878</b>

3

Note that funds related to incremental labor for Targeted DM is included in the EEDM line and exhibit, but discussed in the NWS section of this testimony.

4

5

Q. Does the Panel propose any incentives, regulatory asset treatments, or rate mechanisms?

6

7

A. Yes. The Company is making several proposals - continued

8

treatment of EE as a regulatory asset, regulatory asset

9

treatment of the SmartCharge portion of the EV

10

initiatives, continuation of the existing regulatory

11

framework for recovery of NWS projects not included in

12

base rates, and continuing many of the existing EAMs.

13

First, Con Edison proposes to continue to recover EE

14

costs as a regulatory asset. The Commission should

15

continue regulatory asset treatment because it:

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CUSTOMER ENERGY SOLUTIONS PANEL

- 1 • mitigates immediate bill impacts by smoothing expenses  
2 over time when benefits are realized,
- 3 • matches costs to the benefit period, i.e., customers  
4 will receive the benefits during the period they are  
5 receiving service, and
- 6 • aligns EE investments with other utility business  
7 investments by treating such investments in a similar  
8 manner to traditional investments.

9 Second, the Company proposes all EV programs costs  
10 related to the SmartCharge program be treated as a  
11 regulatory asset.

12 Third, although the Company has not included costs for  
13 any new NWS projects in these filings, we anticipate  
14 proposing cost recovery for certain NWS projects in base  
15 rates in its preliminary update filing. To the extent the  
16 Company implements additional NWS projects during the  
17 term of the rate plan, the Company proposes to continue  
18 the existing cost recovery mechanism for NWS projects not  
19 already included in base rates.

20 Fourth, the Company proposes:

- 21 • electric EAMs for the three-year rate period building  
22 on the currently effective EAMs that positively incent  
23 the Company to deliver energy and peak demand savings,  
24 increase the amount of DERs that interconnect to the

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CUSTOMER ENERGY SOLUTIONS PANEL

1 Company's delivery system in order to reduce reliance  
2 on the grid, and increase the amount of DERs,  
3 particularly beneficial electrification technologies,  
4 in order to reduce GHG emissions,  
5 • gas EAMs that positively incent the Company to deliver  
6 energy and peak demand savings and reduce GHG  
7 emissions,  
8 • continuation of AMI Customer Engagement EAM, and  
9 • discontinuation of the Energy Intensity and  
10 Interconnection EAMs.

11 The proposed EAM earnings opportunities are at 100 basis  
12 points each rate year for electric and 70 basis points  
13 each rate year for gas. The Company developed this  
14 proposed set of EAMs in advance of the December 2018  
15 Commission orders in the New Efficiency: New York  
16 ("NE:NY") proceeding and the proceeding on energy storage  
17 goals and deployment. The Company may propose in its  
18 preliminary update additional EAMs to align with the  
19 NE:NY and Storage Orders.

20 Q. How is this testimony structured?

21 A. This testimony addresses the main categories of the CES  
22 Panel's responsibility. Programs and projects are  
23 discussed in testimony generally, and more fully in the  
24 corresponding exhibits for the projects. The testimony

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CUSTOMER ENERGY SOLUTIONS PANEL

1 addresses recent Commission orders that affect the  
2 activities of this Panel. In addition, we have included  
3 white papers that provide more detailed information on  
4 each of the programs/projects in this testimony as  
5 exhibits.

6 **Objectives**

7 Q. What are the CES organization's overarching objectives  
8 with the investments and programs described in this  
9 testimony?

10 A. The investments proposed by this Panel support the  
11 following Company objectives:

- 12 • Integrating clean and distributed energy resources  
13 into the Con Edison system while empowering our  
14 customers to manage their energy usage,
- 15 • Optimizing our systems and business to provide  
16 excellence in the integration of DER, and
- 17 • Enhancing our customers' experience.

18 While the investments and programs described in this  
19 testimony and accompanying exhibits are primarily  
20 intended to meet one objective, many provide benefits  
21 across most of the objectives.

22 These objectives also align with and support our overall  
23 corporate objectives of enhancing the customer experience  
24 and further engaging our customers, advancing clean  
25 energy and operational excellence, and seeking benefits

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CUSTOMER ENERGY SOLUTIONS PANEL

1 for our customers. The Electric and Gas Policy Panels  
2 further discuss these corporate objectives.

3 **Integrating Clean and Distributed Energy**  
4 **Resources while Empowering Our Customers to**  
5 **Manage Their Energy Usage**  
6

7 Q. Describe how the Company is integrating clean and  
8 distributed energy resources and empowering customers to  
9 manage their energy usage.

10 A. Driven by State policy objectives and increasing customer  
11 interest, the Company is integrating a variety of clean  
12 and distributed energy resources into the grid, while  
13 reducing environmental impacts. These resources include  
14 the expansion of EE, EVs, and energy storage.

15 Q. Please discuss some successes to date in the expansion of  
16 EE, EVs, and energy storage.

17 A. The Company has increased program achievements and  
18 exceeded the maximum rate case EE targets in 2017 and  
19 expects to have done so again in 2018. In 2017, Company  
20 efforts saved 300 GWh and achieved over 60 MW of peak  
21 reduction as compared to the maximum stretch targets of  
22 198 GWh and 59 MW. EE innovations included significant  
23 improvements to delivery of EE savings, through (i)  
24 accelerated implementation of projects and compression of  
25 lead times, *i.e.*, the time between identification of a  
26 prospective project and the beginning of project  
27 implementation, in commercial EE achievements, (ii)



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CUSTOMER ENERGY SOLUTIONS PANEL

1 targeting upstream portions of the supply chain to align  
2 incentives across vertical supply chain market actors in  
3 promoting EE, and (iii) enhanced customer targeting and  
4 marketing.

5 For EVs, the Company has implemented a multi-faceted  
6 approach to promoting and preparing for increased EV  
7 adoption, including off-peak charging incentives and rate  
8 design, facilitating charging infrastructure deployment,  
9 and fleet initiatives.

10 Con Edison has also furthered the goal of integrating  
11 energy storage by procuring and installing a battery  
12 energy storage system rated at 2 MW and 12 MWh in the  
13 Brooklyn-Queens Demand Management ("BQDM") area and by  
14 initiating Demonstration Projects to better understand  
15 energy storage capabilities while testing new business  
16 and operational models.

17 **Optimizing Our Systems and Business to Provide**  
18 **Excellence in the Integration of DER**  
19

20 Q. Is the Company working to integrate DER while continuing  
21 to prioritize grid reliability and safety?

22 A. Yes. The Company's efforts to build DSP capabilities  
23 will continue during this upcoming rate period by the  
24 development of systems, processes, and technologies to  
25 further integrate DER in alignment with the policy  
26 objectives noted above. Increasing monitoring and smart

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CUSTOMER ENERGY SOLUTIONS PANEL

1 control capabilities and expanding distribution  
2 automation will make the distribution system more capable  
3 of managing bi-directional energy flow reliably, further  
4 enabling DER integration and providing operational  
5 flexibility. The Company's NWS and NPS focus on  
6 procuring DER to mitigate the need for traditional  
7 investments, while maintaining system reliability and  
8 enabling DER market development.

9 **Enhancing Our Customers' Experience**

10 Q. Describe the Company's approach to enhancing the customer  
11 experience.

12 A. In this evolving environment, customers expect access to  
13 data to manage their energy usage and alternatives to  
14 meet their energy needs. The Company's efforts to better  
15 serve our customers are discussed in this testimony as  
16 well as in other testimonies, including Electric  
17 Infrastructure and Operations Panel ("EIOP"), Gas  
18 Infrastructure, Operations and Supply Panel ("GIOSP") and  
19 Customer Operations Panel. As Con Edison's electric and  
20 gas infrastructure evolves, and more DERs and EE  
21 alternatives become available, the new CSS will enable  
22 the underlying transactions and more complex rate designs  
23 so that customers can take advantage of these new  
24 products and services.

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CUSTOMER ENERGY SOLUTIONS PANEL

1 Through Con Edison's continued AMI implementation, AMI-  
2 enabled customers are already accessing their own usage  
3 data, enabling them to make energy-related decisions,  
4 through tools such as customized-energy-usage reports and  
5 high-bill alerts. Together, the new CSS and AMI will  
6 provide the infrastructure and data to enable greater  
7 customer choice. Further, customers will be able to more  
8 easily adopt DER and market actors will be able to  
9 provide them with useful products and services enabled  
10 through the Company's investments in maintaining and  
11 building new DSP capabilities.

12

13 **CES INVESTMENTS**

14 **Energy Efficiency and Demand Management**

15 Q. Did the Company formulate a proposal for electric and gas  
16 EE initiatives as part of its development of these  
17 electric and gas rate filings?

18 A. Yes. The Company developed an electric and gas EE  
19 program that recognizes the State's clean energy goals,  
20 and specifically the goals to increase EE achievement  
21 State-wide. As part of this development, we considered  
22 the NE:NY white paper ("White Paper") jointly issued by  
23 Staff and the New York State Energy Research and  
24 Development Authority ("NYSERDA") in Case 18-M-0084.

25 Q. Did the Commission act on the White Paper?

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CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. On December 13, 2018, the Commission issued its  
2 *Order Adopting Accelerated Energy Efficiency Targets* ("EE  
3 Order"). The EE Order adopts Con Edison-specific budgets  
4 and targets for calendar year 2020 (i.e., RY1 for these  
5 proceedings), and procedures for the development of  
6 utility EE programs for the period 2021 through 2025,  
7 which five-year period includes RY2 and RY3 in these rate  
8 filings.

9 Q. Does the Company's rate filing reflect the EE Order's Con  
10 Edison-specific budgets and targets?

11 A. No.

12 Q. Please explain why.

13 A. The Commission issued the EE Order while the Company was  
14 finalizing its proposed program and associated revenue  
15 requirement for its electric and gas rate filings. The  
16 Company did not have adequate time to complete its review  
17 and evaluation of its EE program in light of the timing  
18 of the EE Order prior to finalizing its revenue  
19 requirements.

20 Q. Does the rate filing reflect EE budgets and targets equal  
21 to or greater than the Con Edison-specific budgets and  
22 targets adopted in the EE Order?

23 A. Yes. The EE Order's Con Edison-specific budgets and  
24 targets, however, are premised on certain assumptions  
25 that differ materially from assumptions the Company used

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CUSTOMER ENERGY SOLUTIONS PANEL

1 to develop its EE budgets. Accordingly, the Company may  
2 adjust its EE programs at the preliminary update stage of  
3 these proceedings. The Commission routinely accepts  
4 updates, if appropriate or necessary, when associated  
5 with developments outside of the utility's control that  
6 are close in time to the filing date.

7 Q. Is the Company also considering modifications to RY2  
8 and/or RY3?

9 A. In light of the processes that the Commission has ordered  
10 be undertaken in 2019 for the five-year period (2021-  
11 2025), which includes these two years, the Company may  
12 update its proposal as discussed above. The Company may  
13 present additional information in its preliminary update  
14 in this regard.

15 Q. Does the Panel have an exhibit that discusses the costs  
16 associated with EEDM programs?

17 A. Yes. The Company has an exhibit entitled, "Energy  
18 Efficiency," which was prepared under the Panel's  
19 supervision and direction.

20 MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (CES-1)

21 Q. What are the EE costs reflected in the Company's proposed  
22 revenue requirements for electric and gas?

23 A. We developed the electric and gas revenue requirements  
24 assuming aggregate forecasted EE program expenditures  
25 (electric and gas), including beneficial electrification

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CUSTOMER ENERGY SOLUTIONS PANEL

1 technologies, such as efficient electric heating, of  
2 \$215.9 million in RY1, \$257.8 million in RY2 and \$300.3  
3 million in RY3.

4 The electric and gas revenue requirements reflect  
5 recovery of these expenditures in base rates as  
6 regulatory assets amortized over a ten-year period (e.g.,  
7 \$178.5 million and \$37.4 million in RY1 for electric and  
8 gas, respectively).

9 The electric and gas revenue requirements also reflect  
10 recovery of incremental labor costs of approximately \$3.4  
11 million, \$1.4 million, and \$0.8 million in base rates as  
12 O&M expenses in RY1, RY2 and RY3, respectively. This is  
13 the result of the Company's plans to add 34 full-time  
14 employees to implement various functions in the EEDM  
15 Department.

16 Q. Why does this panel discuss the EE costs in aggregate for  
17 electric and gas?

18 A. The Company proposes to manage its electric and gas EE  
19 programs as a single combined portfolio for the benefit  
20 of electric and gas customers. For purposes of setting  
21 rates, the costs are allocated between electric and gas  
22 based on the costs of the proposed electric and gas  
23 programs in the proposed portfolio. The Company seeks  
24 flexibility to move actual expenditures between the  
25 electric and gas programs and proposes that full

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CUSTOMER ENERGY SOLUTIONS PANEL

1 reconciliation of EE costs be continued, as discussed  
2 below.

3 Q. Are the goals and objectives of the State's energy  
4 policies reflected in these rate filings?

5 A. Yes. The Company's EE portfolio is designed to:

- 6 • Advance the State's clean energy goals and help meet
- 7 policy objectives through a reduction in emissions,
- 8 • Deliver meaningful benefits cost-effectively and with
- 9 moderate bill impacts to our customers, and
- 10 • Integrate EE as a core part of the utility's business.

11 The Company intends to achieve expansion of its EE  
12 portfolio through expanding existing, as well as adding  
13 new, programs and delivery channels, innovating to  
14 deliver additional savings more cost-effectively, using  
15 data analytics to target outreach and increase marketing  
16 effectiveness, and further developing data governance  
17 processes. These are discussed in greater detail in  
18 Exhibit \_\_ (CES-1).

19 We will also discuss the EE regulatory framework needed  
20 to moderate customer bill impacts. This framework is  
21 particularly important as the State seeks to ramp up EE  
22 achievements and looks to utilities to make other  
23 investments that advance clean and distributed energy.  
24 The regulatory framework will also provide customers with

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CUSTOMER ENERGY SOLUTIONS PANEL

1 a better opportunity to participate in programs and more  
2 meaningfully reduce their energy use and net bill  
3 impacts.

4 The Commission has recognized that EE is the most cost-  
5 effective means for achieving State environmental policy  
6 goals and that the utilities will have a key  
7 implementation role in helping achieve those goals. The  
8 Company will continue to optimize costs and improve the  
9 efficiency and effectiveness of program delivery.

10 Importantly, the proposed approach is helpful to low-to  
11 moderate-income ("LMI") customers specifically and allows  
12 more opportunity for their participation to offset  
13 program costs as well.

14 Q. What factors impact the unit cost of EE that the Company  
15 intends to pursue?

16 A. Despite efforts to optimize costs and the Company's  
17 success at driving down costs by more than 20 percent  
18 over two years, the Company notes that there will be  
19 countervailing upward pressure on costs as:

- 20 • the Company seeks to diversify beyond lighting (the  
21 predominant EE measure today) requiring the Company to  
22 work with customers to achieve greater savings from  
23 measures such as heating, ventilation, and air-  
24 conditioning ("HVAC") and building envelope,



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CUSTOMER ENERGY SOLUTIONS PANEL

- 1 • reported energy savings change due to baseline  
2 increases driven by building and manufacturing code  
3 improvements, decreasing reported savings for the same  
4 set of measures, even when the real savings realized  
5 through projects are actually higher, and
- 6 • lower-cost measures and programs reach saturation and  
7 the Company will need to implement EE at harder-to-  
8 reach customer locations with more expensive measures.

9 Q. How does the EE portfolio support the Company's  
10 overarching clean energy objectives as set forth in this  
11 testimony?

12 A. Con Edison's approach to meet EE growth targets supports  
13 the integration of clean energy. Our approach will also  
14 enable our customers to manage their energy usage while  
15 enhancing our customers' experience. The Company's  
16 proposed EE portfolio, with increasing targeted amounts  
17 of achievements over the three-year period, is designed  
18 to produce customer benefits, including environmental  
19 benefits.

20 Q. Please describe the Company's proposed portfolio of EE  
21 Programs.

22 A. The Company's portfolio is forward-looking but reflects  
23 and builds upon more than a decade of experience running  
24 cost-effective EE programs that deliver reduced energy  
25 usage and emissions. The Company's programs will enable

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CUSTOMER ENERGY SOLUTIONS PANEL

1 customers to better manage their energy use, enhance  
2 their use of beneficial electrification technologies  
3 improve their comfort and well-being, and save on their  
4 utility bills.

5 At the broad level, the efficiency portfolio is divided  
6 into electric and gas offerings across customer segments.

7 We reach our customers through a focus on four primary  
8 customer segments - commercial and industrial ("C&I"),  
9 small business, multifamily, and residential - designed  
10 to meet each customer group's needs.

11 The Company plans to grow the portfolio from current  
12 levels by:

- 13 • optimizing delivery for current offerings in order to  
14 generate more energy savings and demand reductions  
15 from current offerings, for example, by further  
16 streamlining the customer experience from the  
17 application stage to the point of full implementation  
18 of the EE measure using transparent information and  
19 simplifying and standardizing processes, and
- 20 • employing new strategies to reach deeper savings,  
21 expanding beyond lighting offers, exploring upstream  
22 interventions in the supply chain to fundamentally  
23 transform markets towards greater EE, and engaging  
24 harder to reach customers such as residential  
25 customers, including LMI customers.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 In building the portfolio reflected in this rate filing,  
2 the Company envisioned growth across all customer  
3 segments. To achieve the expanded portfolio targets  
4 proposed in this testimony, including a trajectory for  
5 savings achievement to 1.5 percent of sales by 2022, the  
6 Company envisioned a GWh savings growth in C&I of over  
7 180 percent, in small business of over 115 percent, in  
8 residential over 40 percent, and in multi-family of over  
9 125 percent. The Company intends for the portfolio to  
10 evolve as it adjusts to the market response. Efficiency  
11 offerings and delivery channels are not static, nor are  
12 they uniform within a segment. Accordingly, the Company  
13 intends to manage and revise offerings and delivery  
14 channels applying continuous improvement and innovation  
15 as key priorities. While the portfolio is designed to  
16 provide solutions for all customers, in all customer  
17 segments, the Company will allocate 20 percent of  
18 incremental funding to LMI customers. In the Company's  
19 territory, LMI customers generally live in public housing  
20 or are tenants in multi-family buildings and present  
21 uniquely difficult challenges to reach and serve.

22 In addition to the delivery channels described above, the  
23 Company will employ a host of strategies and operational  
24 improvements to better serve customers in a more  
25 innovative and market-oriented manner that is transparent

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 and transformational for our customers, partners and  
2 other stakeholders in the EE marketplace. This includes  
3 giving our customers multiple options and opportunities  
4 to reduce their energy use based on their unique needs  
5 and continuing or expanding programs targeted to upstream  
6 portions of the supply chain that align interests in  
7 promoting more widespread installations of energy  
8 efficient equipment at our customer locations. Examples  
9 for residential customers include accessing rebates and  
10 incentives through market partners, shopping directly  
11 through the Company's Online Marketplace, managing energy  
12 and demand through smart thermostats and Wi-Fi-enabled  
13 air conditioners, and benefiting at the retail level from  
14 market-based partnerships between Con Edison and mid- and  
15 up-stream retailers and manufacturers.

16 The Con Edison Online Marketplace will transition in late  
17 2019 from a REV Demonstration Project to a full  
18 integration within the EE portfolio. As this transition  
19 occurs, the Marketplace is expected to evolve to meet  
20 customers' needs through engagement channels of their  
21 preference.

22 Q. Please describe other programs that will be offered  
23 through the EE portfolio.

24 A. Other examples of programs that explore innovative  
25 delivery models and promote transformative offerings

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CUSTOMER ENERGY SOLUTIONS PANEL

1 include (i) Instant Lighting, an upstream program that  
2 provides instant incentives to customers on eligible  
3 ENERGY STAR®-certified and Design Lights Consortium-  
4 listed lamps at the distributor point of sale; (ii) Smart  
5 Kids, that provides fifth-grade students in the service  
6 territory with classroom education on EE as well as a  
7 take-home kit of electric and gas efficiency measures;  
8 (iii) strategic energy partnerships, through which the  
9 Company is focused on identifying and engaging customers  
10 that are heavy-energy users (working to secure longer-  
11 term partnerships with customers in segment verticals  
12 such as hospitals, schools, and the banking sector are  
13 some of the areas where Con Edison may see significant  
14 potential for savings); (iv) Retail Lighting that  
15 provides instant rebates to customers at their point of  
16 purchase in big-box retailers, as well as other  
17 retailers, such as drug stores and dollar stores,  
18 providing accessibility to customers, including LMI; (v)  
19 Residential Upstream HVAC that focuses on incenting  
20 distributors or other entities in the supply chain  
21 upstream of the customer; and (vi) ENERGY STAR™ Retail  
22 Products Platform that leverages the purchasing power of  
23 multiple nation-wide utilities to work with retailers  
24 nationally to incent them to stock and sell efficient  
25 appliances.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 The Company is also proposing a three-year beneficial  
2 electrification program, focused on increasing adoption  
3 of beneficial electrification technologies such as air-  
4 source and ground-source heat pumps that (i) provide  
5 customers with alternative options for heating,  
6 especially considering customers impacted by gas  
7 moratoriums, (ii) reduce environmental emissions that  
8 advance State, New York City, and other local or  
9 municipal decarbonization goals, including an 80 percent  
10 reduction in GHG emissions by 2050, and (iii) generally  
11 decrease peak energy usage and increase off-peak energy  
12 usage. The Company seeks to also expand electrification  
13 to customers that currently use a non-jurisdictional  
14 fuel, such as oil, gasoline, kerosene, or propane, to  
15 incentivize them to convert to an electrification  
16 technology. The Company may, however, update its  
17 beneficial electrification proposal after further  
18 evaluation of the EE Order and Commission decision on the  
19 proposed NPS portfolio.

20 NPS is a part of the Smart Solutions filing, Case 17-G-  
21 0606, Petition of Consolidated Edison Company of New  
22 York, Inc. for Approval of the Smart Solutions for  
23 Natural Gas Customer Program, filed on September 29,  
24 2017. The Company proposed four non-traditional  
25 initiatives to alleviate forecasted increases in customer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 demand for natural gas. These initiatives are a doubling  
2 of the Company's natural gas EE programs; developing a  
3 new natural gas DR pilot program; issuing a competitive  
4 market solicitation (the "Non-Pipeline RFP") to acquire  
5 resources as part of NPS that would seek to offset the  
6 Company's needs for pipeline capacity; and the Gas  
7 Innovation Program. In developing and implementing the  
8 beneficial electrification program, the Company plans to  
9 work with key stakeholders such as NYSERDA, New York  
10 City, and Westchester County, so Company efforts are  
11 complementary to other efforts related to beneficial  
12 electrification in its territory.

13 Q. What other demand-side programs does the Company offer to  
14 its customers?

15 A. In addition to the EE portfolio for both electric and gas  
16 customers described above, the Company offers or plans to  
17 offer customers and third parties (i) NWS opportunities  
18 that seek to aggregate customer-side solutions to enable  
19 deferral of or elimination of the need for traditional  
20 electric infrastructure described later in this  
21 testimony, (ii) DR opportunities through tariff-based  
22 programs that seek aggregation of commitments to reduce  
23 load during periods of high demand or periods of  
24 reliability needs, (iii) NPS opportunities that the  
25 Company has proposed to develop and implement upon

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Commission approval to seek to aggregate customer-side  
2 and supply-side resources that are capable of providing  
3 peak-day gas consumption relief to reduce reliance on  
4 Delivered Services and potentially defer the need for  
5 incremental pipeline capacity when possible; and (iv)  
6 specific EV-related programs and investments described  
7 later in this testimony.

8 Q. Is the Company seeking to continue the EE Partnership  
9 Pilots with NYSERDA as authorized by the Commission in  
10 the ETIP proceeding?

11 A. Yes, the Company intends to continue collaboration with  
12 NYSERDA so more of the Company programs and offerings to  
13 customers account for and are generally complementary to  
14 those offered by NYSERDA. Such partnerships, which are  
15 limited to five percent of the total portfolio per  
16 partnership, allow for positive and enhanced cooperation  
17 by leveraging each organization's strengths and resources  
18 to ultimately increase our customers' EE adoption.

19 Q. Has there been material progress in program delivery and  
20 performance in the current rate period (2017-2019)?

21 A. Yes, the Company has made significant progress and  
22 achieved above the stretch goals established for 2017,  
23 and expects that the 2018 results will show the same.

24 Q. To what does the Company attribute this improvement?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The Company attributes these achievements to its  
2 enterprise focus on EE, which drove optimization of  
3 program performance and costs. This focus was driven at  
4 least in part by the regulatory framework that aligned  
5 customer and stakeholder interests with policy  
6 objectives. This framework is based on EAMs and  
7 amortization of new investments. Amortization of new  
8 investments has the additional important benefit of  
9 moderating bill impacts by allowing customers costs to be  
10 smoothed over a 10-year period, aligning costs with  
11 realized benefits.

12 **Managing Electric and Gas Energy Efficiency as a**  
13 **Single Budget Portfolio**  
14

15 Q. How does the Company propose to manage the implementation  
16 and reconciliation of the budget for the portfolio of  
17 programs?

18 A. While the Company's program includes separate, annual  
19 electric and gas energy savings targets, the Company  
20 proposes to manage the portfolio of electric and gas EE  
21 programs as a single budget over the three-year period.  
22 The Company believes that managing its EE portfolio on a  
23 combined basis will benefit customers, for example, by  
24 providing flexibility:

- 25 • within the budget, which allows for the portfolio to  
26 respond to market conditions and customer needs,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           creating opportunities for focus to be shifted across  
2           programs to more cost-effective efforts that are  
3           driving results, and

- 4           • between the electric and gas programs, which allows  
5           the Company to align with the State's fuel-neutral  
6           approach to programs to be delivered by utilities.

7           The Company has previously discussed coordinating the  
8           electric and gas EE in prior electric rate cases.

9    Q.    How does the Company propose to allocate the combined EE  
10       program costs between electric and gas customers?

11   A.    The Company proposes to use the current allocation  
12       methodologies for EE costs, i.e., electric customers,  
13       excluding New York Power Authority ("NYPA")-supplied  
14       customers, are allocated the costs of the electric  
15       portion of the EE portfolio and firm gas customers are  
16       allocated the costs of the gas portion of the EE  
17       portfolio. These allocation methodologies were used to  
18       develop the revenue requirements.

19   Q.    What is the relationship between the annual targets to  
20       the three-year program period?

21   A.    The Company proposes to manage to the annual budgets and  
22       targets that form the basis of its final EE portfolio  
23       targets. The Company's annual budgets and targets that  
24       it developed prior to issuance of the EE Order are set  
25       forth later in this testimony.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 To enable the Company the opportunity to maximize  
2 benefits to customers, the Company proposes that unspent  
3 funds in RY1 and/or RY2 be available to spend for  
4 customer benefit in RY2 and/or RY3.

5 That said, RY2 and RY3 are presented for illustrative  
6 purposes to facilitate settlement discussions. If there  
7 is no three-year rate plan established by Commission  
8 approval of a joint proposal, only the RY1 proposal would  
9 apply.

10 Q. Does the Company propose that the EE costs reflected in  
11 rates be fully reconciled to actual expenditures?

12 A. Yes we do, in accordance with historic practice and the  
13 Commission's confirmation in the EE Order (p. 67) that  
14 "[t]he governing principle for cost recovery will  
15 continue to be full recovery of prudently incurred  
16 costs."

17 In addition, consistent with our proposal to manage these  
18 expenditures over a three-year period, the Company  
19 proposes that reconciliation of amounts reflected in  
20 electric and gas rates be performed at the end of the  
21 three-year period, rather than annually, and be based  
22 upon comparing the total actual expenditures to the  
23 aggregate of three annual budgets.

24 Reconciliation would be subject to a total cap equal to  
25 the sum of the budgets for RY1, RY2 and RY3, where the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 amount by which actual expenditures are less than the cap  
2 are deferred for customer benefit. The Company is  
3 proposing such a unitary arrangement to provide the  
4 necessary flexibility to use authorized funds to manage  
5 the energy savings that the Commission expects the  
6 Company to achieve and that the Company expects will be  
7 reflected in the final targets established in this rate  
8 proceeding.

9 **Regulatory Asset Framework ("RAF")**

10 Q. How does the Company propose to recover costs for the  
11 portfolio of EE programs?

12 A. The Company proposes to continue the ratemaking framework  
13 established in the Company's current electric rate plan,<sup>6</sup>  
14 which provides for the recovery of EE costs over ten  
15 years using the overall pre-tax rate of return, with the  
16 extension to gas and reconciliation across the  
17 commodities over a three-year period, as discussed by the  
18 Accounting Panel.

19 Q. Why is the Company proposing continuation of this RAF?

20 A. Over the last rate period, the RAF has successfully  
21 assisted the Company in delivering on its EE targets and

---

<sup>6</sup> Case 16-E-0060, Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Consolidated Edison Company of New York, Inc. for Electric Service, *Order Approving Electric and Gas Rate Plans*, Appendix A - Joint Proposal ("current rate plan"), January 25, 2017.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 providing benefits to our customers. Given the continued  
2 growth of the portfolio, the current RAF is in the best  
3 interests of our customers to mitigate the bill impact  
4 while achieving significant program and achievement  
5 expansion. The Commission stated in the EE Order that  
6 "amortization of EE program costs may be permitted where  
7 the overall context of the rate plan establishes a  
8 benefit to doing so, such as moderation of overall  
9 customer bill impacts." (p. 67)

10 Amortization in this rate case would moderate bill  
11 impacts for electric and gas customers, allowing more  
12 opportunity to address policy priorities, as described in  
13 this case, and incent important technologies that support  
14 REV initiatives to integrate DER and improve the customer  
15 experience. For example, if the Company's EE program  
16 collects \$103 million from customers in RY1 when  
17 expensed, the RY1 revenue requirements with amortization  
18 would only require recovery of approximately \$13 million,  
19 reducing the annual customer bill impact. Moreover,  
20 while many customers stay in their premises for many  
21 years, others change location within and outside the  
22 service area; allocating the costs over time means that  
23 the right customers are paying for the benefits over the  
24 period the benefits, on average, are being realized.

25 Q. Is this adding costs to the overall program?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. We have reviewed this on a net present value basis of the  
2 revenue requirement over the period, considering EE  
3 investments amortized over 10 years. When we use the  
4 Company's regulated rate of return, which is the same  
5 discount rate used for the Commission-approved Benefit  
6 Cost Analyses ("BCAs"), the result is slightly lower than  
7 if the revenue requirements of the EE investments were  
8 expensed in the first year. For example, the same EE  
9 investment described in the previous question would  
10 result in revenue requirements with a \$102 million net  
11 present value when amortized instead of \$103 million of  
12 net present value if expensed. In essence, the same  
13 cost.

14 Q. Are there other benefits that should be considered?

15 A. Yes. The Company's proposal includes the treatment of  
16 dollars approved under ETIP in the RAF rather than as a  
17 surcharge.

18 As noted already, matching costs to the benefits provided  
19 by EE programs is appropriate so customers bearing the  
20 costs of the EE program receive the benefits  
21 contemporaneously, rather than concentrating costs on  
22 customers at the time of expenditure. The life of the  
23 measures deployed in our EE portfolio, on average, is  
24 approximately 10-12 years and thus an amortization of 10  
25 years appropriately matches costs to benefits. Further,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 when the costs and benefits established under the  
2 Commission-authorized BCA framework are considered, a 10-  
3 year amortization results in benefits exceeding costs  
4 every year. For example, an investment in a rate year  
5 that results in \$103 million in EE related revenue  
6 requirement when expensed that same year, would result in  
7 a revenue requirement of approximately \$13 million in the  
8 first year, increasing to and peaking at approximately  
9 \$16 million in the second year, well below the average  
10 annual \$37 million benefit the EE investment provides  
11 customers over the 10-year amortization period, when  
12 amortized over ten years.

13 Q. Please continue.

14 A. Further, American Council for an Energy Efficient Economy  
15 ("ACEEE") in its policy brief released on December 11,  
16 2018 (<https://aceee.org/topic-brief/pims-121118>) states,  
17 "ROE mechanisms allow utilities that are rapidly ramping  
18 up EE investment to spread those costs over the entire  
19 period that customers benefit from the investment, often  
20 making it more equitable."

21 The policy brief also states that "another notable  
22 development is the recent adoption of incentive  
23 mechanisms that allow utilities to earn a rate-of-return  
24 on EE expenditures and to amortize EE expenses for cost  
25 recovery." The brief notes that Illinois, Maryland, New

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Jersey, and Utah are examples of states pursuing such  
2 policies and states that the rationale for that type of  
3 approach is that it both moderates bill impacts when  
4 there are large changes in efficiency spending as well as  
5 makes EE investments, and the level of focus given to EE  
6 by the utility and its executives, more comparable to  
7 traditional rate-of-return treatment for supply-side  
8 investments.

9 In short, the cost recovery mechanism that is the most  
10 just and reasonable for customers is amortization over  
11 the average life of the EE investment.

12 Q. Are there unspent funds available from the Energy  
13 Efficiency Portfolio Standard ("EEPS") program?

14 A. Yes, there are and the Company recognizes that the EE  
15 Order provides for Con Edison to use some of these  
16 unspent amounts to fund its NE:NY Incremental Electric  
17 Budgets in 2020.

18 The revenue requirements in these filings were developed  
19 by the Company in advance of the EE Order. The Company  
20 will consider the Order in its preliminary update filing.

21 Q. What benefits does this regulatory framework provide in  
22 addition to mitigating customer bill impacts?

23 A. As discussed above, the Company believes that a  
24 regulatory framework that fosters long-term robust  
25 utility engagement in achieving EE goals is critical to



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           advancing the State's clean energy objectives, including  
2           NE:NY EE goals, while also managing customer impacts.  
3           The White Paper estimates that the State must achieve  
4           energy savings equivalent to both three percent of  
5           investor-owned utility sales by 2025 and an average of  
6           two percent savings level or greater between 2019 and  
7           2025. As a result, the Company must more than double its  
8           EE efforts and investments from current levels, which are  
9           currently under one percent of sales. Recovering these  
10          expenditures as regulatory assets through base rates,  
11          amortized using our overall pre-tax rate of return over a  
12          period of ten years, will not only moderate bill impacts  
13          but also establish parity with other utility capital  
14          investments and aligns interests of customers,  
15          policymakers, third party providers and utility  
16          investors.

17          Further, establishing the RAF framework for EE  
18          investments supplemented by appropriate EAMs supports the  
19          State's long-term commitment to EE, including the  
20          development of the business and human resource  
21          infrastructure and spurring private sector clean energy  
22          jobs critical to the success of clean energy policy  
23          objectives.

24    Q.    Are there any other differences in cost from the proposed  
25          budget if the Company does not amortize the EE costs?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes, there is a 3% gross up on costs that are expensed.

2 **EE Portfolio Budgets and Targets and Other**  
3 **Demand Reduction Initiatives**  
4

5 Q. What are the EE program funding levels associated with  
6 the EE programs reflected in the revenue requirements?

7 A. As noted above, the electric and gas revenue requirements  
8 reflect an aggregate of \$215.9 million, \$257.8 million,  
9 and \$300.3 million in RY1, RY2 and RY3, respectively.

10 Of these aggregate amounts, the electric revenue  
11 requirements reflect allocated shares equal to \$178  
12 million, \$216 million and \$254 million, and the gas  
13 revenue requirements reflect allocated shares equal to  
14 \$37.2 million, \$39.2 million and \$41.8 million, for RY1,  
15 RY2 and RY3, respectively. As noted earlier in our  
16 testimony, the Company is also proposing beneficial  
17 electrification budgets that the Company may update after  
18 further evaluation of the EE Order and Commission  
19 decision on the proposed NPS portfolio. The respective  
20 proposed beneficial electrification budgets for RY1, RY2  
21 and RY3 are \$0.7 million, \$2.6 million, and \$4.5 million,  
22 respectively.

23 Q. Do these budgets capture expenditures made pursuant to  
24 the Company's Smart Solutions programs (Case 17-G-0606),  
25 in which the Company has proposed a number of non-

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CUSTOMER ENERGY SOLUTIONS PANEL

1 traditional alternatives to meeting firm gas customer  
2 demand?

3 A. They do, in part.

4 Q. Please explain.

5 A. The aggregate electric and gas budget for RY1 includes  
6 the \$20.2 million funding level for the Enhanced Natural  
7 Gas Efficiency Program approved by the Commission for  
8 2020 in the Smart Solutions proceeding.  
9 However, while these budgets include growth of gas EE  
10 savings above levels authorized in the Enhanced Gas  
11 Energy Efficiency program, they do not include the  
12 additional gas EE expenditures that may be approved by  
13 the Commission as part of the Company's portfolio of non-  
14 pipeline solutions ("NPS Portfolio"). The Company  
15 petitioned the Commission for approval of this program in  
16 September 2018, which is currently pending Commission  
17 action.

18 Q. How does the Company propose to recover NPS Portfolio and  
19 other Smart Solutions program costs?

20 A. Recovery of NPS Portfolio expenditures authorized by the  
21 Commission would be governed by the order issued in the  
22 Smart Solutions proceeding.

23 In addition, the Company is continuing to recover through  
24 the Monthly Rate Adjustment ("MRA") expenditures for

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CUSTOMER ENERGY SOLUTIONS PANEL

1 customer incentives, metering, and administration of the  
2 gas DR pilot approved by the Commission in August 2018.  
3 Finally, the Company requested that the Commission  
4 approve a \$10 million Gas Innovation Program proposal,  
5 which costs are not part of the EE budgets reflected in  
6 the revenue requirements. This program is focused on  
7 testing new business models leveraging clean heating  
8 technologies.

9 The Company may reflect changes to its current proposal  
10 in this filing, to the extent appropriate, in its update  
11 filing in response to a Commission order on Smart  
12 Solutions.

13 Q. What are the energy savings targets for the EE programs  
14 reflected in the revenue requirements?

15 A. The Company designed the electric program to achieve  
16 savings of 482 GWh, 562 GWh, and 640 GWh in RY1, RY2 and  
17 RY3, respectively, including beneficial electrification  
18 goals of 115 MWh, 340 MWh, and 550 MWh over those same  
19 years. The Company designed the gas program to achieve  
20 savings of 620,000 Dekatherm ("Dth"), 640,000 Dth, and  
21 670,000 Dth in RY1, RY2 and RY3, respectively. Ramping  
22 electric EE savings from a level that is equivalent to  
23 approximately 1 percent of sales in 2019, the Company  
24 would reach an equivalence of 1.5 percent of sales in  
25 2022 if the program met the targets.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. On what unit costs are the program budgets based?

2 A. The program budgets are based on the Company achieving an  
3 average unit cost of \$0.37-\$0.40 for each kWh saved  
4 through further optimization of program delivery and  
5 internal operations. This unit cost is lower than the  
6 Commission-approved levels of \$0.43/kWh for ETIP and  
7 around the range of the blended ETIP and EE Order unit  
8 costs of \$0.36/kWh-\$0.37/kWh reflected in the Con Edison-  
9 specific budget and targets for achievements without and  
10 with LMI. It represents significant improvement in cost  
11 efficiency, particularly considering countervailing  
12 upward cost pressures discussed below. The Company  
13 projects \$62.4/Dth gas EE unit cost efficiency.

14 Q. Are there other efforts that may impact gas EE growth?

15 A. Yes, the non-pipeline RFPs will advance gas EE and may  
16 reduce the direct EE program potential. The Company's  
17 unit costs for gas EE is higher than the currently  
18 authorized unit cost because of the need to develop new  
19 efficiency offerings to achieve significant growth in gas  
20 efficiency. The Company will continue to monitor this  
21 developing market.

22

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1  
2  
3

Table 3 - EE Portfolio:

		2020		2021		2022	
		GWh	\$M	GWh	\$M	GWh	\$M
<b>Electric</b>	<b>Total</b>	482	\$178	562	\$216	640	\$254
	Unit Cost (\$/kWh)	\$0.37		\$0.38		\$0.40	
	% of Sales	1.1%		1.3%		1.5%	
<b>Electrification</b>		<b>MWh</b>	<b>\$M</b>	<b>MWh</b>	<b>\$M</b>	<b>MWh</b>	<b>\$M</b>
	<b>Total</b>	115	\$0.7	340	\$2.6	550	\$4.5
<b>Gas</b>		<b>Dth</b>	<b>\$M</b>	<b>Dth</b>	<b>\$M</b>	<b>Dth</b>	<b>\$M</b>
	<b>Total</b>	620,000	\$37.2	640,000	\$39.2	670,000	\$41.8
	Unit Cost (\$/Dth)	\$60.0		\$61.3		\$62.4	
	% of Savings	0.36%		0.37%		0.39%	

4

5 Q. Please explain how the Company determined the estimates  
6 for EE savings?

7 A. The Company made some key assumptions when determining  
8 the EE energy savings estimates. The Company, combining  
9 its EE program experience and market research with its  
10 most recent potential study,<sup>7</sup> evaluated the ramp up  
11 needed to align achievement with the State's ambitious  
12 policy goals, while minimizing customer bill impacts. In  
13 development of the estimated EE savings, the Company (i)  
14 looked at historic program achievement and ramp up; (ii)  
15 benchmarked current ramp up against other utilities  
16 around the country, looking at cost structure and

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<sup>7</sup> Case 15-M-0252, 2017 Distributed Energy Resources (DER) Potential Study, December 18, 2017; and Case 15-M-0252, Con Edison DER Potential Study Supplemental Report: Natural Gas Add-on Analysis, November 22, 2017.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 achievement for illustrative benefit even though the  
2 Company's territory represents a more complex, uncertain  
3 and expensive urban environment; and (iii) estimated the  
4 results of the above against the economic and annual  
5 achievable potential results in the potential study. The  
6 Company made other assumptions such as the calculation of  
7 savings in accordance with the 2018 Technical Resource  
8 Manual ("TRM").

9 Q. Please explain how the Company determined the budget for  
10 EE spending.

11 A. The Company established an overall budget for its EE  
12 portfolio using indicative unit costs, i.e., cost per  
13 unit of energy (kWh or Dth) saved or cost per unit of  
14 beneficial electricity consumed, that it can reasonably  
15 forecast. During implementation, EE unit costs will  
16 depend on a number of external variables that could have  
17 significant impact on program costs such as: (i) the  
18 Company seeking to diversify beyond lighting, the  
19 predominant EE driver today, requiring the Company to  
20 work with customers to achieve greater and deeper levels  
21 of savings from more complex measures such as HVAC and  
22 building envelope that have longer payback periods for  
23 customers and longer lead times to implement; (ii) amount  
24 of reported energy savings decline for the same set of  
25 measures, as baselines increase driven by code

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 improvements such as the anticipated 2007 Energy  
2 Independence and Security Act federal efficiency  
3 standards for manufacturers lighting baseline shift in  
4 2020; (iii) lower-cost measures and programs reaching  
5 saturation, for example, as anticipated for residential  
6 lighting measures, which would result in the Company  
7 implementing more expensive measures with harder-to-reach  
8 customers; (iv) additional desired outcomes, such as  
9 implementing longer-lived EE measures, for example,  
10 through maintenance of existing portfolio average levels  
11 of effective useful life; (v) overall level of  
12 flexibility provided to achieve reductions; and (vi)  
13 targets established and the target levels relative to the  
14 remaining potential of various measures in the Company's  
15 territory. Consequently, while recognizing Commission  
16 determinations in the EE Order, the Company believes that  
17 unit costs, as currently calculated, will increase as the  
18 proposed EE and beneficial electrification program  
19 portfolios evolve and ramp up.

20 Q. Please explain why the Company's proposed unit cost  
21 increases over the three-year rate period.

22 A. As the Company grows the portfolio at an accelerated pace  
23 to achieve unprecedented levels of EE, there will be  
24 upward pressure on unit costs. The Company anticipates  
25 unit costs to escalate over the three-year rate period



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 even as the unit costs proposed represent significant  
2 cost efficiencies as discussed above. The Company  
3 forecasts that this will result from the uncertainties  
4 discussed above, i.e., the need to include program offers  
5 beyond lighting to HVAC, building shell, and other new  
6 technologies while reported savings decline due to the  
7 increase in baselines.

8 Q. Does the Company plan to make capital investments to  
9 advanced software applications to facilitate delivery of  
10 the EEDM portfolio?

11 A. Yes, the Company will continue to implement and expand  
12 advanced software applications to enhance EE and DM  
13 programs including the Demand Response Management System  
14 ("DRMS"), Demand Management Analytics Platform ("DMAP"),  
15 Demand Management Tracking System ("DMTS"), and for  
16 benchmarking of building energy performance. These  
17 investments are discussed further in the DSP section of  
18 this testimony. Similar to the EE portfolio, the Company  
19 plans to update the budgets for these programs as part of  
20 its preliminary update, as the Company identifies the  
21 scope of the applications and support needed to meet the  
22 analytical requirements directed through the EE Order.

23 Q. Does the Company propose to add any personnel to manage  
24 its expanded programs?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes, in order for the Company to achieve its proposed EE  
2 portfolio by 2022, an increase in labor resources across  
3 a number of functions will be critical. In total, we  
4 forecast that we will need to add thirty-four (34)  
5 incremental full-time employees, as described by job  
6 function below, 16 incremental Full Time Equivalents  
7 ("FTE") to be added in 2020 or earlier, 11 incremental  
8 FTEs to be added in 2021, and 7 incremental FTEs to be  
9 added in 2022.

10 As discussed in more detail in the attached white paper,  
11 we proposed the following 34 incremental employees:

12 i. 14 incremental employees to expand and grow successful  
13 current programs that have potential for expansion and  
14 design, build and execute on newer and more innovative  
15 programs including through new delivery channels  
16 across customer segments, and engineering to provide  
17 technical support and advice to customers

18 ii. 6 incremental employees to manage program data and  
19 analytics

20 iii. 7 incremental employees to focus on managing the  
21 different budgets, compliance, and manage process  
22 optimization and controls

23 iv. 6 incremental employees to develop additional  
24 capabilities in Evaluation, Measurement and  
25 Verification

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 v. 1 incremental employee to focus on marketing  
2 communication and develop the portfolio's marketing  
3 communication strategy

4 Q. Has the Company compared its department to other utility  
5 departments in terms of number of employees?

6 A. Yes. We benchmarked our program with peer utilities that  
7 are achieving similar levels of EE achievement as a  
8 percentage of utilities sales.

9 Q. Are certain employees in the EEDM Department compensated  
10 differently than other Con Edison employees?

11 A. Yes, with respect to the variable portion of their  
12 compensation for the eight employees on the sales team.

13 Q. Please explain.

14 A. We recently started compensating some EEDM Department  
15 employees engaged in sales and business development on a  
16 commission-based variable pay structure. These employees  
17 are excluded from the Management Variable Pay ("MVP")  
18 Program applicable to all other Con Edison management  
19 employees.

20 Q. Why are these employees subject to a different variable  
21 pay program?

22 A. Given the public policy goals to significantly increase  
23 EE, the Company is working to build a performance and  
24 results driven EEDM sales organization that will create a  
25 robust sales pipeline. In analysis for this compensation

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 shift, the Company reviewed the sales representatives pay  
2 levels and selling activities, investigated sales team  
3 compensation structures in energy services companies and  
4 general industry, and are proposing a sales incentive  
5 plan that aligns with the Company's strategic and  
6 financial objectives, the responsibilities of the sales  
7 representatives role, and addresses the sales  
8 representatives' earning opportunity with a strong pay-  
9 for-performance orientation. Under the commission-based  
10 variable pay structure, sales people will be compensated  
11 based on performance and the variable compensation can  
12 range from zero to twice the MVP level that they would  
13 otherwise be eligible for.

14 Q. Is the Company recovering these payments in rates?

15 A. No. As stated above, these employees are not part of the  
16 MVP and this compensation is not being recovered in  
17 rates. This means that the cost of this compensation is  
18 excluded from the MVP reconciliation under the current  
19 rate plan.

20 Q. Does the Company's proposed revenue requirement reflect  
21 this commission-based variable pay?

22 A. No, it does not. As testified by the  
23 Compensation/Benefits Panel, these employees were  
24 excluded from the Company's calculation of MVP for the  
25 Rate Year and no separate amount was included for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 projected commissions payable to these employees because  
2 the Company believes that this program is too new to  
3 reasonably forecast the amount of commissions that may be  
4 earned.

5 Q. How does the Company propose to recover commissions paid  
6 to these employees during the rate plan established in  
7 this proceeding?

8 A. The Company proposes to treat these commissions as EE  
9 program expenses recoverable through the Monthly  
10 Adjustment Clause for electric and through the MRA for  
11 gas. The Electric and Gas Rate panels have included  
12 information about the recovery mechanism of the new  
13 variable compensation.

14 Q. Does the Company propose any other changes to the  
15 Company's Schedule for Electricity Service, P.S.C. No. 10  
16 - Electricity ("Electric Tariff") and Schedule for Gas  
17 Service, P.S.C. No. 9 - Gas ("Gas Tariff")?

18 A. Yes, the Commission's Order Adopting Whole Building  
19 Energy Data Aggregation Standard,<sup>8</sup> Electric Tariff Leaf  
20 128 and Gas Tariff Leaf 118.1, are updated to reflect the  
21 new standard established in the Order, subject to

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<sup>8</sup> Case 16-M-0411, In the Matter of Distributed System Implementation Plans and Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vison, *Order Adopting Whole Building Energy Data Aggregation Standard*, issued April 20, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 additional Terms and Conditions on the Company's website.  
2 The Company also proposes to update Electric Tariff leaf  
3 355 related to the proposed conclusion of surcharge-  
4 funded EE programs as they are moved to base rates as  
5 ordered in the 2018 ETIP Order.<sup>9</sup> Finally, the Company  
6 proposes to eliminate Rider O - Curtailable Electric  
7 Service, which was added to the Electric Tariff in April  
8 2003 as shown in Case 03-E-0112. No Customers have ever  
9 enrolled for service under Rider O and the Company has  
10 since implemented other DR programs such as Rider L -  
11 Direct Load Control Program and Rider T - Commercial  
12 Demand Response Programs with many participants in each  
13 of these programs.

14 **Electric Vehicles**

15 Q. Does Con Edison support State and local policy goals  
16 related to EVs?

17 A. Yes. The Company seeks to expand efforts related to EVs  
18 to facilitate expansion of the EV market in New York  
19 State consistent with State and local policy objectives  
20 for EVs, enabling progress towards the State's 2050 GHG  
21 goal. The State's EV policy goals are to enhance EV  
22 adoption through rebates, education, and incentives,

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<sup>9</sup> Case 15-M-0252, In the Matter of Utility Energy Efficiency Programs, Order Authorizing Utility-Administered Energy Efficiency Portfolio Budgets and Targets for 2019 - 2020, issued March 15, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 expand accessible charging stations to 10,000 by 2021,  
2 assist in meeting ZEV vehicle targets, and expand  
3 interstate and urban fast charging stations.

4 Q. Why is Con Edison proposing investments that increase  
5 options for customers seeking to adopt EVs?

6 A. The Company believes that transition from a fossil-fuel  
7 based transportation system to electrified transportation  
8 is an alternative approach that can meet customers' needs  
9 for transportation options. Increased EV options will  
10 support public policy goals by providing important  
11 environmental benefits. Transportation electrification  
12 will provide a meaningful pathway to reducing GHG  
13 emissions with the additional potential to provide  
14 customers with reduced fuel costs. Additionally, more EV  
15 options can enable more efficient use of the electric  
16 system if the times of charging, and discharging when  
17 applicable, are optimized.

18 Q. What has the Company already done to advance EVs?

19 A. The Company has taken several steps to increase EVs. The  
20 Company has implemented: (i) a SmartCharge NY program to  
21 incent off peak EV charging; and (ii) an EV category  
22 under its Business Incentive Rate ("BIR") to promote  
23 Direct Current Fast Charging ("DCFC"). The Company has  
24 also received approval for a REV Demonstration project  
25 for EV school bus charging. Finally, along with the

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CUSTOMER ENERGY SOLUTIONS PANEL

1 other New York State utilities and several State  
2 agencies, including the NYPA, the Company is proposing an  
3 incentive to assist DCFC.

4 Q. Does the Company have a proposal to further advance EV?

5 A. Yes. The Company is proposing in this rate filing to (i)  
6 expand access to public EV charging through  
7 implementation of an EV make-ready program; and (ii)  
8 continuing the SmartCharge New York program to charge EVs  
9 during off-peak hours.

10 Q. Does the Panel have an exhibit that discusses these two  
11 EV programs?

12 A. Yes. The Company has an exhibit entitled, "Electric  
13 Vehicle Charging," which was prepared under the Panel's  
14 supervision and direction.

15 MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (CES-2)

16 Q. What is make-ready infrastructure?

17 A. Make-ready infrastructure refers to the equipment  
18 associated with providing an electric service connection  
19 from Con Edison from the point of interconnection to the  
20 property line. Generally, customers with an existing  
21 electric service connection are responsible for costs to  
22 extend a new electric service to a new charging station.  
23 Such extensions can be costly, requiring extensive  
24 trenching and construction.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please explain the Company's proposal for make-ready  
2 infrastructure.

3 A. The Company is proposing a three-year program, at a cost  
4 of \$10 million each year for a total of \$30 million, to  
5 pay for interconnections and service line extensions  
6 costs for DCFC EV supply equipment that is installed on  
7 private property for public charging. The Company's  
8 efforts will result in development of delivery  
9 infrastructure enabling third parties to develop publicly  
10 accessible EV charging facilities on non-utility private  
11 properties that are not located in the public right-of-way.

12 Q. How would this program work?

13 A. Customers would file an application to qualify and  
14 demonstrate their intention to move forward with projects  
15 to build publicly-accessible charging stations (i.e., by  
16 installing their "property line box") and by meeting the  
17 terms of the BIR, which requires the EV-charging  
18 facilities be accessible to the public. The Company  
19 would process qualifying applications in a queue on a  
20 first-come, first-served basis. The Company would absorb  
21 the cost for the installation of the service facilities  
22 up to \$10 million annually.

23 Q. How many stations would receive incentives under a \$10  
24 million per year program?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The median cost of a connection for an EV station with  
2 six 150 kW DCFC plugs in Con Edison's service territory  
3 is \$900,000. We expect to connect approximately 11  
4 stations annually, adding approximately 10 MW of DCFC  
5 capacity.

6 Q. Why is this make-ready program necessary?

7 A. For publicly accessible EV charging stations, the  
8 Company's analysis of the business case for third-party  
9 developers building DCFC stations indicates that the  
10 economic viability of such stations is closely tied to  
11 station utilization levels. The stations only become  
12 economically viable at utilization rates above  
13 approximately 25-30 percent. At this early stage of EV  
14 adoption in New York, vehicle counts, and consequently,  
15 demand for charging stations are relatively low. This  
16 results in a lower likelihood of charging stations  
17 reaching over 25 percent utilization, which discourages  
18 investment. However, without the buildout of adequate  
19 charging infrastructure, EV owners face the barrier of  
20 lack of adequate charging stations, which results in  
21 lower EV penetration rates. Accordingly, there needs to  
22 be sufficient publicly accessible charging infrastructure  
23 in place to enable increased adoption of EVs. The  
24 Company's proposal lowers the capital costs associated  
25 with charging station development and facilitates an

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 accelerated buildout of third-party-developed charging  
2 stations, while leveraging Company strengths.

3 Q. Does the program require the Company to modify its  
4 Electric Tariff?

5 A. Yes. The tariff rules related to the extension of  
6 electric facilities must be modified to reflect this  
7 program and the electric service connections at no cost.  
8 Please see the Electric Rate Panel testimony for a  
9 description of this tariff change.

10 Q. Turning to the other program, please explain the  
11 SmartCharge NY program.

12 A. As explained in Exhibit \_\_\_ (CES-2), Con Edison's  
13 SmartCharge NY program currently offers incentives to  
14 eligible EV drivers for charging in Con Edison's service  
15 territory at off-peak times and provides a one-time  
16 financial incentive for installing and activating a free  
17 connected car device from FleetCarma that allows users  
18 (and the Company) to know where, when, and how much  
19 energy an EV consumes during charge events. Participants  
20 receive additional fixed monthly incentives for keeping  
21 the device plugged in and charging within the Con Edison  
22 service territory.

23 Q. Please explain how the SmartCharge NY program helps Con  
24 Edison develop EV offerings for its customers?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The SmartCharge NY program helps Con Edison understand  
2 charging behavior and EV driver and fleet operator  
3 response to incentives.

4 Q. Does the Company plan to continue SmartCharge NY?

5 A. At this time, yes. We will continue offering this  
6 program to customers. However, we will continue to review  
7 the results and determine if other off-peak charging  
8 incentives are available or provide greater customer  
9 response. For example, for buses, the FleetCarma device  
10 is not necessary as buses will have communication  
11 capabilities.

12 Q. What is the current enrollment level for SmartCharge NY?

13 A. There are currently over 1,500 EVs enrolled in the  
14 program, comprised of privately-owned and fleet vehicles.

15 Q. Has the Company made any changes to the SmartCharge NY  
16 program?

17 A. On September 12, 2018, the Commission approved the  
18 Company's expansion of the eligibility criteria for the  
19 SmartCharge NY program to include medium- and heavy-duty  
20 vehicles, including buses.<sup>10</sup> The charge rates for medium-  
21 and heavy-duty vehicles are also typically higher, with

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<sup>10</sup> Case 16-E-0060, Proceeding as to the Motion as to the Rates, Charges, Rules and Regulations of Consolidated Edison Company of New York, Inc. for Electric Service ("2016 Con Edison Electric Rate Proceeding"), *Order Expanding Electric Vehicle Charging Program Eligibility*, issued September 12, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 some buses charging at 500 kW. The Company believes it  
2 is important to understand and manage these loads through  
3 incenting customers to shift as much charging as possible  
4 away from system peak times. Based on the projected  
5 increase of new vehicles in this category, the Company  
6 anticipates requiring additional funds to continue  
7 implementation of an EV program focused on influencing  
8 and understanding customers' EV charging patterns.

9 Q. Has the Company seen any enrollment associated with  
10 medium and heavy duty vehicles?

11 A. The Company is working with State agencies and private  
12 fleets to enroll the first medium- and heavy-duty  
13 vehicles into the program. We expect about twenty  
14 vehicles to enroll in 2019, and that enrollment could  
15 increase to almost 250 by 2022 as electric transit buses  
16 are placed into service by the Metropolitan Transit  
17 Authority ("MTA"). Consequently, the Company anticipates  
18 that the EV program will constitute a greater proportion  
19 of medium and heavy duty vehicles in the future.

20 Q. What is the Company proposing to do in this rate case for  
21 SmartCharge NY?

22 A. The Company is seeking increased funding for the program  
23 over the prior three-year funding level. We are looking  
24 to increase funding for the program by \$9 million over

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 the amount authorized in the current rate period to a  
2 total of \$15 million over the upcoming three year period.

3 Q. How does the Company propose to recover these costs?

4 A. The Company proposes all EV programs costs related to the  
5 SmartCharge program be treated as a regulatory asset,  
6 which provides for the recovery of the EV regulatory  
7 asset over ten (10) years using the overall pre-tax rate  
8 of return. The Company's Accounting Panel discusses the  
9 cost recovery framework.

10 **Energy Storage**

11 Q. What is Energy Storage?

12 A. Section 74 of the New York State Public Service Law  
13 defines storage as "commercially available technology that  
14 is capable of absorbing energy, storing it for a period of  
15 time, and thereafter dispatching the energy using  
16 mechanical, chemical, or thermal processes to store energy  
17 that was generated at one time for use at a later time."

18 Q. Has the Commission addressed energy storage recently?

19 A. Yes. The Commission recently issued its *Order*  
20 *Establishing Energy Storage Goal and Deployment Policy*<sup>11</sup>  
21 ("Storage Order") that discussed storage. The Commission  
22 concluded that storage can provide benefits to customers,

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<sup>11</sup> Case 18-E-0130, In the Matter of Energy Storage Deployment Program, *Order Establishing Energy Storage Goal and Deployment Policy*, issued December 13, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 including reductions in GHG emissions and other air  
2 pollutants and improvements to the efficiency and  
3 resiliency of the grid.

4 Q. Did the Commission establish an energy storage goal in  
5 its recent order?

6 A. Yes. The Commission set two storage goals. First, the  
7 Commission established a goal of the installation of  
8 3,000 MW of storage in New York by 2030, with the  
9 deployment of 1,500 MW by 2025. Second, the Commission  
10 required the Company to issue a Request for Proposal in  
11 2019 to procure the dispatch rights to 300 MW of bulk  
12 system connected storage to be sited in the Con Edison  
13 territory.

14 Q. What is the status of the energy storage market in New  
15 York State?

16 A. Although energy storage has the potential to play an  
17 important role in New York's clean energy future, the  
18 energy storage market is in the early stages of  
19 development. This market remains uncertain related to  
20 several issues -- technology maturity, wholesale market  
21 rules, permitting requirements, and economics.  
22 Additionally, the costs of batteries and other storage  
23 technologies are forecast to remain high relative to the  
24 system benefits and potential revenues they provide.  
25 These uncertainties are discussed in detail in DPS

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Staff's New York Energy Storage Roadmap, filed in Case  
2 18-E-0130.

3 Q. Is the Company pursuing storage in this case? If so,  
4 why?

5 A. Yes. Energy storage is a transformational technology  
6 that can provide numerous benefits to the electric  
7 system, and ultimately, to electric customers. Con  
8 Edison envisions a future state where storage provides  
9 support to the distribution system, enables the operation  
10 of intermittent renewable resources, and reduces GHG  
11 emissions and other local emissions.

12 Furthermore, as storage costs decline and use cases  
13 evolve, broader proliferation of storage will help  
14 customers and communities manage their usage to align  
15 with system capabilities, participate in DR, support  
16 integration of new applications, like EV charging, and  
17 respond to more cost-reflective rate designs, such as  
18 hourly pricing and demand-based rate structures.

19 Finally, the proposed investments will support the  
20 Commission's goals for energy storage deployment in part  
21 by supporting the development of the storage market in  
22 New York.

23 Q. Does the Company have any experience with installing  
24 energy storage systems?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. While the energy storage market in Con Edison  
2 remains nascent, the Company has successfully procured  
3 and installed a battery rated at 2 MW and 12 MWh, the  
4 largest in our territory, on utility-owned land to  
5 support our BQDM effort.<sup>12</sup>

6 Q. Please describe the Company's proposed energy storage  
7 investments in this filing?

8 A. The Company is proposing a two-part strategy for energy  
9 storage. First, the Company intends to develop six  
10 energy storage facilities on Company locations. Second,  
11 the Company will develop one turn-key make-ready site for  
12 third-party storage developers.

13 Q. How much storage capacity will these two programs  
14 provide?

15 A. Together, the two project approaches will provide  
16 approximately 41.5 MW of load relief and up to 160 MWh of  
17 energy for discharge. In total, our six facilities will  
18 provide 31.5 MW and 120 MWh. The third-party-owned  
19 system will provide up to 10 MW and 40 MWh.

20 Q. Does this proposal support the State's energy storage  
21 deployment goals?

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<sup>12</sup> Case 14-E-0302, Petition of Consolidated Edison Company of New York, Inc. for Approval of Brooklyn/Queens Demand Management Program, issued January 22, 2015.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. The Company's proposed projects will advance the  
2 deployment of storage in New York by building and testing  
3 scalable market capabilities, while also providing key  
4 learnings about the grid benefits. The proposed utility-  
5 sited projects provide a near-term path to developing a  
6 more robust storage market, testing storage for potential  
7 grid applications, and continuing to address permitting  
8 issues. The use of utility land can accelerate project  
9 development timeframes and reduce or eliminate some  
10 implementation costs - including soft costs like customer  
11 acquisition, siting, permitting, and interconnection. We  
12 note that the proposed projects will provide storage  
13 manufacturers and service providers with actual, shovel-  
14 ready opportunities.

15 Q. Has the Company prepared an exhibit that discusses its  
16 energy storage plan?

17 A. Yes. There is a white paper entitled "Utility Energy  
18 Storage."

19 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_ (CES-3)

20 Q. Was this exhibit prepared under the Panel's direction and  
21 supervision?

22 A. Yes.

23 Q. Why is the Company proposing two different types of  
24 energy storage ownership models?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Con Edison expects that ultimately the New York energy  
2 storage marketplace will include a combination of  
3 utility-owned, customer-owned, and third-party owned  
4 energy storage, both in front of the meter ("FTM") and  
5 behind the meter ("BTM"). As a result, it is important  
6 to test different ownership models.

7 Q. Why is the utility proposing distribution system  
8 connected investments?

9 A. As the New York State Energy Storage Roadmap indicates,  
10 energy storage can provide unique values at different  
11 locations in our energy system. Smaller storage assets  
12 procured under existing and future NWS and Demonstration  
13 Projects will be installed at customer properties at  
14 lower voltages. On the other hand, the larger assets  
15 installed under the forthcoming bulk storage procurement  
16 will likely be interconnected at higher voltages. Even  
17 with these procurements, there is a gap for utility-scale  
18 systems on the distribution system at intermediate  
19 voltages. The investments proposed here address that gap  
20 so that a diverse portfolio of storage procurements is  
21 established along with the associated learnings around  
22 procurement, development, and operation of these assets,  
23 including for distribution level use cases at  
24 intermediate voltage classes.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Why does Con Edison propose to own the six storage  
2 systems?

3 A. The REV Track One Order<sup>13</sup> permits utility ownership for  
4 storage integrated into the distribution system because  
5 the Commission recognized the usefulness of energy  
6 storage as a distribution system asset meeting key system  
7 needs. Utilities are best positioned to identify,  
8 develop, and procure solutions to distribution system  
9 needs. Storage can and should serve as an important  
10 option in the utility "toolbox."

11 Additionally, the six proposed sites are substation  
12 properties that house critical electrical infrastructure.  
13 Allowing third parties access to operations at the site  
14 will introduce potential personal safety and security  
15 concerns and risks.

16 While these six proposed storage facilities will be  
17 utility-owned, the Company will issue competitive  
18 solicitations allowing battery developers to submit  
19 proposals to design, implement, and commission the  
20 battery systems, similar to the process followed for the  
21 battery rated at 2 MW and 12 MWh in the BQDM area.

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<sup>13</sup> Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, *Order Adopting Regulatory Policy Framework and Implementation Plan*, issued February 26, 2015.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Further, there exist opportunities for customer- and  
2 developer-owned assets through NWS, the forthcoming bulk  
3 storage procurement, and the Nevins Street make-ready  
4 site. Put in context, the proposed Company-owned storage  
5 systems with capacity and energy ratings of 31.5 MW and  
6 120 MWh are roughly 10 percent of the 300 MW and 1,200  
7 MWh of the forthcoming bulk storage procurement alone and  
8 just over 2 percent of the 2025 State-wide storage goal.

9 Q. Turning to the first storage program, please describe the  
10 six proposed energy storage facilities.

11 A. These locations, which are dispersed across three  
12 operating regions to address a diverse set of use cases,  
13 discussed below, will enable the Company to broaden its  
14 expertise for future deployments. The proposed locations  
15 and projected performance are listed below and not ranked  
16 in any specific order of deployment.

17

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1

Table 4 - Proposed Storage Locations

Region	Location	Facility Type	Power (MW) / Energy (MWh)	Estimated Capital Cost (\$M)	Estimated Start date for Remediation/ Construction
Brooklyn/ Queens	Richmond Hill	Unit Substation	6 / 12	10.4	2020
	Long Island City	Area Substation	3 / 12	9.9	2021
Staten Island	Fresh Kills	Area Substation	9 / 36	25.7	2021
	Fox Hills	Future Use	7.5 / 30	21.7	2020
Bronx/ Westchester	New Rochelle	Area Substation	2.4 / 12	8.6	2021
	Millwood	Substation	3.6 / 18	14.1	2020
TOTAL			31.5 / 120	90.5*	

2

Note: Capital costs do not sum due to rounding

3

Q. How does the Company propose to deploy these assets?

4

A. In 2020, we will start the procurement process for a

5

system at the Richmond Hill site in Queens. Con Edison

6

has already received Board of Standards and Appeals

7

approval for a battery installation at this site because

8

this site was considered as an alternative for the BQDM 2

9

MW and 12 MWh battery system. We also began work on the

10

permitting process with the Fire Department of New York

11

and Department of Buildings at this location. Given the

12

process that is underway, starting deployment at the

13

Richmond Hill site is an efficient way to jumpstart the

14

Company's storage deployment.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 In parallel, starting in 2020, we will begin the  
2 preparation of the other five sites, including any  
3 necessary remediation activities, with a goal of  
4 beginning construction on a second site in 2021 and the  
5 remaining sites in 2022. A more detailed deployment  
6 schedule cannot be provided at this time due to  
7 uncertainties in the remediation activities required and  
8 the local permitting process and requirements across the  
9 different city and municipal agencies, both of which can  
10 significantly impact project schedules.

11 Q. What are the in-service dates for these energy storage  
12 systems?

13 A. The energy storage devices at the six utility-owned sites  
14 are estimated to be in service by 2025 or earlier. The  
15 make-ready site is estimated to be in service by 2021.

16 Q. What is the proposed O&M expenditure during the rate  
17 period?

18 A. The O&M expenditure projected over the three rate years  
19 will total \$15.5 million, including \$11.5 million for  
20 remediation at the six sites and \$4.0 million for  
21 operating and maintaining the systems.

22 Q. Does the Company have a proposed recovery method for the  
23 six energy storage locations?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. The Company is seeking to recover all development  
2 and implementation costs of this grid support asset as a  
3 Company-owned asset.

4 Q. How were the six sites selected from a list of eligible  
5 sites?

6 A. The sites were selected with the goal of identifying  
7 available land in diverse geographical regions with an  
8 array of energy storage use cases where the systems may  
9 also provide system benefits. Larger-size sites were  
10 prioritized since they likely allow for lower unit cost  
11 of the overall storage installation through economies of  
12 scale, provide greater operational flexibility through  
13 various discharge modes (which can extend the life of the  
14 storage systems), and improve the cost effectiveness of  
15 battery installations to the benefit of our customers.  
16 Additionally, we selected locations that are within  
17 networks and load areas experiencing load growth and  
18 other current or potential needs storage may address, but  
19 which have not yet triggered an NWS solicitation.  
20 The Company will continue to adjust the criteria for  
21 installing energy storage based on its experience as it  
22 develops these proposed sites.

23 Q. Please explain the need to have diverse locations and use  
24 cases.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The diversity in location and use cases will allow for  
2 key learnings around factors affecting energy storage  
3 deployment and operations, such as construction  
4 considerations, managing relationships with the local  
5 communities, permitting requirements, and operations at  
6 different voltage classes and in regions with different  
7 load profiles.

8 Q. Please describe the diverse use cases the six storage  
9 systems will address.

10 A. The batteries will follow a variety of operational  
11 profiles depending on the local needs at the point of  
12 interconnection to address peak shifting, load ramping,  
13 and contingency response use cases. Battery systems in  
14 areas where local capacity is more limited will follow a  
15 peak shifting profile where the batteries charge  
16 overnight when prices and GHG emissions are relatively  
17 low, and then discharge during the day or evening during  
18 the local network peak. The systems installed in areas  
19 with growing solar penetration, such as those in Staten  
20 Island and Westchester, will address voltage management  
21 challenges associated with a duck-curve type load profile  
22 developing in these regions. This load profile contains  
23 a relatively steep evening ramp as solar generation wanes  
24 and local loads increase, creating the potential for  
25 voltage issues. Finally, in regions where a system

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 contingency can cause voltage issues within a load area,  
2 the storage assets can be discharged to maintain  
3 reliability in lieu of the current operational measure in  
4 which diesel generators are deployed.

5 Q. Is there potential for modifications to the list of six  
6 deployment sites?

7 A. Yes. The Company will conduct a more detailed  
8 construction review before final site selection. The  
9 Company seeks the approval to pursue the proposed  
10 opportunities at the selected locations or at an alternate  
11 location if the Company, as it begins project  
12 implementation, determines an alternate location to be more  
13 suitable.

14 Q. If the Company receives any revenues for operations at  
15 these six storage facilities how will Con Edison manage  
16 them?

17 A. Any potential revenues received by the Company, such as  
18 wholesale market revenues, will be deferred to the next  
19 rate case, subject to any applicable Company incentives.

20 Q. Please explain the second proposed storage investment.

21 A. The Company proposes to build a turnkey energy storage  
22 docking facility at the Nevins Street property for third-  
23 party-owned energy storage. The Company will prepare the  
24 land, including any remediation and grading, extend  
25 distribution system feeders onto the land, and install

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 interconnection hardware to accommodate up to 10 MW and  
2 40 MWh of energy storage. The Nevins Street make ready  
3 investment is described Exhibit \_\_\_ (EIOP-4).  
4 Third-party storage developers will submit bids for  
5 access to the docking facility and interconnection, and  
6 winning developers will install, own, and operate their  
7 storage assets. This arrangement will provide a unique  
8 opportunity for the Company to collect revenues to offset  
9 docking station project costs while also allowing third-  
10 party developers the flexibility to leverage the storage  
11 systems for grid services, New York Independent System  
12 Operator ("NYISO") market services, or other  
13 applications. Additionally, DCFC EV chargers will be co-  
14 located on the site, allowing the Company to gain a  
15 better understanding of how energy storage can help  
16 mitigate the impact of EV charging on the grid. These EV  
17 chargers will be deployed and funded by a Demonstration  
18 Project and no funds for these chargers are requested  
19 here.

20 Q. How does the Company plan to recover the costs for this  
21 project?

22 A. The Company is seeking to recover all development and  
23 implementation costs of the turnkey energy storage  
24 project as a Company-owned asset. The EV charger costs  
25 will be recovered through the Demonstration Project as

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 noted above. Before entering into a lease agreement with  
2 the third-party storage developers for access to the  
3 make-ready facility, we plan to file a petition under  
4 Section 70<sup>14</sup> which will include, among other items, a  
5 proposal to address revenues collected under the lease  
6 agreement.

7 Q. Why is the Company proposing FTM projects?

8 A. Investment and policy action to support FTM distribution  
9 system and bulk system deployment use cases will produce  
10 significantly higher overall benefits for all customers  
11 than untargeted BTM customer sited deployments. Both the  
12 distribution system and bulk system FTM use cases allow  
13 for the development of larger and more economic storage  
14 installations (on a per MW and per MWh basis, as  
15 recognized in the New York State Energy Storage Roadmap)  
16 that can be targeted to meet electrical system needs  
17 while also preparing our system for greater levels of  
18 intermittent renewable integration. Although customer-  
19 sited applications can provide grid benefits,  
20 particularly, when located in constrained areas and  
21 operated during grid need times, installations that are

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<sup>14</sup> Public Service Law Section 70 requires a company to obtain Commission approval before disposing of its property; the granting of a lease is considered a disposition requiring Section 70 review and approval.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 primarily operated to mitigate customer bills (for  
2 example, demand charges) offer fewer benefits to the  
3 system.

4 Q. Is the Company considering any customer sited BTM models?

5 A. Con Edison will continue to consider BTM storage through  
6 NWS and Demonstration Projects as well as support BTM  
7 storage interconnection requests. Additionally, the  
8 Company will continue to evaluate new storage  
9 opportunities, including BTM applications that can  
10 provide broad grid and customer benefits.

11 **Distributed System Platform Implementation**

12 Q. What is the DSP and what services does it provide?

13 A. New York's REV initiative is moving the electric industry  
14 forward to a sustainable energy future. This  
15 transformation includes increased market penetration for  
16 DER to focus on customer choice and participation and  
17 facilitates advances in technology, DER integration, and  
18 enables customer choice. The Company filed its second  
19 DSIP on July 31, 2018 in Case 16-M-0411 as a  
20 comprehensive roadmap to achieving its vision for the  
21 DSP. The Company's development of the DSP will allow it  
22 to offer the platform services necessary to evolve the  
23 distribution system. These services will enable the bi-  
24 directional flow of energy resulting from the growth of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 DER and facilitate transactions to support market  
2 opportunities for DER.

3 Con Edison is building the DSP through investments in the  
4 people, processes, and systems that allow Con Edison to  
5 provide three core, interrelated platform services  
6 described below:

- 7 • **DER integration services** are the planning and  
8 operational enhancements that promote streamlined  
9 interconnection and efficient integration of DER,  
10 while maintaining safety and reliability.
- 11 • **Information sharing services** are information and  
12 communications systems that collect, manage, and share  
13 granular customer and system data, enabling customer  
14 choice and expanding third-party vendors' and  
15 aggregators' participation in markets for DER.
- 16 • **Market services** are utility programs, procurement,  
17 wholesale market coordination, and tariffs that create  
18 value for DER customers through market mechanisms.

19 Q. Please continue.

20 A. The projects included in this rate filing as DSP  
21 investments are incremental elements required to support  
22 the functionalities that will enable Con Edison to serve  
23 as the DSP Provider. Several of these investments  
24 (Modernizing protective relays, Volt VAR Optimization

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 ("VVO"), and DER Management System ("DERMS")) are aligned  
2 with and enabled by Con Edison's Grid Innovation Roadmap,  
3 which is further described in the EIOP testimony.

4 Q. Do you have a document that explains the projects being  
5 proposed for the DSP?

6 A. Yes. We have developed a white paper entitled  
7 "Distributed System Platform."

8 MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (CES-4)

9 Q. Was this document prepared under the Panel's direction  
10 and supervision?

11 A. Yes, it was.

12 Q. Please describe steps the Company has already taken to  
13 develop its DSP and enable greater DER penetration.

14 A. Company investments have already supported significant  
15 progress in implementing the DSP. The full list of DSP  
16 achievements is included in Exhibit \_\_ (CES-4), and an  
17 excerpt of notable accomplishments is included below:

- 18 • Installed advanced network protector relays that allow  
19 reverse power flow on network systems, increasing the  
20 amount of DER that can be hosted on a circuit.
- 21 • Installed VVO controllers and communicating modems at  
22 150 4kV unit substations necessary for executing VVO  
23 capabilities in the 4kV grid.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           • Implemented the Interconnection Online Application  
2           Portal ("IOAP") and developed hosting capacity maps to  
3           provide developers valuable information and streamline  
4           the interconnection process.

5   Q.   Has market participation increased?

6   A.   Yes. The Company's investments have resulted in greater  
7       integration of DER into the Company's planning and  
8       operations processes, such as forecasting, engineering,  
9       and area station planning to include NWS, and determining  
10      hosting capacity. These processes have enabled greater  
11      market penetration of DER than would have otherwise  
12      occurred. Since January 1, 2016:

13       • The amount of installed solar capacity connected to  
14       Con Edison's distribution system has doubled to  
15       approximately 190 MW Alternating Current.

16       • There are now over 20,000 rooftop solar installations  
17       in Con Edison's service territory, approximately  
18       double the amount in 2016.

19       • Customers can share their usage data with authorized  
20       DER developers through the Green Button Connect My  
21       Data, which will be enhanced as AMI is fully deployed.

22   Q.   Please continue.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. These achievements demonstrate Company progress from its  
2 Initial DSIP<sup>15</sup> and provide a solid foundation for  
3 continued development.

4 The net effect of all these efforts is DER totaling over  
5 500 MW in capacity in the Company's service territory.  
6 This amount will help offset peak demand growth increases  
7 driven by population growth, economic development, and  
8 new technologies, such as EVs.

9 Q. Is the Company proposing changes to the Electric Tariff  
10 to promote DER and DER interconnection?

11 A. The Company is proposing a number of tariff changes to  
12 facilitate DER interconnection, as described below.

- 13 • General Rule ("GR") 8.2, Emergency Generating  
14 Facilities Used for Self Supply, has been amended to  
15 allow electric energy storage used as an emergency  
16 generating facility to be connected to the grid as  
17 long as it is not exporting. As this rule is  
18 currently written, an emergency generator cannot  
19 operate in parallel with the grid. With the increased  
20 use of energy storage as an emergency generator, this  
21 would preclude the charging of electric energy storage

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<sup>15</sup> Case 16-M-0411, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, Initial DSIP Con Edison, (filed June 30, 2016).

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 used as an emergency generator. Importantly, this  
2 change maintains the ability of customers with  
3 electric energy storage to apply for parallel service  
4 under GR 20 and/or Rider R service.

- 5 • GR 8.3, Generating Facilities Used under Special  
6 Circumstances for Export, currently states that a  
7 customer may not deliver to the Company's distribution  
8 system while the customer receives electric energy  
9 delivered by the Company. This section has been  
10 amended to specify that a customer may not deliver to  
11 the Company's distribution system while it is  
12 receiving electric energy delivered by the Company at  
13 the same point. This change allows customers with  
14 multiple service points to export from their DER at  
15 one of their service points while still importing  
16 energy at another.

- 17 • The Company proposes a number of changes to Form G<sup>16</sup>  
18 to clarify the application language and streamline the  
19 application process. Specifically, the Company  
20 created a separate section in the Targeted Exemption  
21 and Rider Q forms for applicants to certify their  
22 eligibility. The Company is requesting additional

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<sup>16</sup> Changes are proposed to Leaf Nos. 382.1, 383, 384, 384.1, 385,  
385.0.1, 385.1, 386, 386.0.1

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 information regarding Contract Demand under GR 20 to  
2 track any revenue differences from Contract Demand  
3 under Rider Q Option A.

4 The Electric Rate Panel further discusses these tariff  
5 changes.

6 Q. What is the Company's proposed DSP investment in this  
7 rate filing?

8 A. The Company proposes to invest \$35.2 million in capital  
9 in each of the three rate years. In addition to this  
10 capital request, the Company proposes an O&M investment  
11 of \$7.5 million in total across a three year rate period.  
12 The O&M costs per year are \$2.1 million in RY1, \$2.6  
13 million in RY2 and \$2.9 million in RY3.

14 Q. What investments is the Company proposing in the filing  
15 and in this case?

16 A. The investments proposed for DSP development are intended  
17 to build upon and continue the Company's work in this  
18 area. The DSP investments are grouped and discussed  
19 using a framework in three categories, with several  
20 components under each overall category:

- 21 • DER Integration
- 22 • Market Services
- 23 • Information Sharing

24 Q. What are the proposed programs and expenditures?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The proposed DSP investments are shown in the table  
2 below:

3 Table 5 - DSP Capital Requests (\$000)

<u>Component</u>	<u>Investment</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>Total</u>
DER Integration	VVO	\$14,300	\$14,300	\$14,300	<b>\$42,900</b>
	Modernize Protective Relays	\$12,600	\$12,600	\$12,600	<b>\$37,800</b>
	IOAP	\$1,300	\$1,300	\$1,300	<b>\$3,900</b>
Market Services	DERMS	\$2,800	\$2,800	\$2,800	<b>\$8,400</b>
	DMTS	\$1,600	\$1,600	\$1,600	<b>\$4,800</b>
	DRMS	\$1,300	\$1,300	\$1,300	<b>\$3,900</b>
	DMAP	\$1,300	\$1,300	\$1,300	<b>\$3,900</b>
Information Sharing	Web Service Interface	\$0	\$0	\$0	<b>\$0</b>
	<b>Total</b>	<b>\$35,200</b>	<b>\$35,200</b>	<b>\$35,200</b>	<b>\$105,600</b>

4

5 Q. Are there any O&M costs associated with these capital  
6 investments?

7 A. Yes. Three of the programs require O&M expenditures:

8 • DMTS (\$1.7 million in RY1, \$2.0 million in RY2, \$2.3  
9 million in RY3)

10 • DMAP (\$0.2 million in RY1, \$0.3 million in RY2, \$0.3  
11 million in RY3)

12 • Web Service Interface (\$0.2 million in each rate year)

13 Q. Before discussing the projects, please explain the  
14 relationship between the Company's DSP investments and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 its Grid Innovation investments described in the EIOP  
2 testimony.

3 A. The Company's DSP investments are part of a holistic and  
4 comprehensive plan to modernize the grid. The Company's  
5 Grid Innovation Roadmap complements and enables DSP  
6 investments to develop capabilities and deliver benefits  
7 to customers in both the short term and the long term.  
8 Through the Grid Innovation initiative, the Company is  
9 building capabilities to facilitate a more dynamic  
10 integrated grid. Grid Innovation investments serve to  
11 develop a number of capabilities, beginning with  
12 foundational investments that both provide immediate  
13 benefits while also enabling future capabilities. Some  
14 Grid Innovation investments are foundational for  
15 capabilities developed through DSP initiatives, for  
16 instance, a Geographic Information System ("GIS"),  
17 described by EIOP, is necessary to implement a DERMS.

18 **DER Integration**

19 Q. Please elaborate on the DER Integration category.

20 A. DER integration refers to planning and operational  
21 enhancements that promote integration of additional DER.  
22 There are two key elements for DSP DER integration  
23 services - interconnection and operations. For  
24 interconnection, the goal is to safely, securely, and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 timely interconnect DG and energy storage to the  
2 distribution system.

3 Operationally, the goal is for safe and reliable  
4 operation of the distribution system as more DER, energy  
5 storage, EVs, and electric heating loads connect to the  
6 system.

7 Q. Please discuss the projects in the DER Integration  
8 category.

9 A. We discuss VVO and Modernizing Network Protector Relays  
10 in this testimony. IOAP/Hosting Capacity is explained in  
11 Exhibit \_\_ (CES-4).

12 Q. Please describe the VVO project.

13 A. VVO is a set of voltage management capabilities, which  
14 includes both Conservation Voltage Optimization ("CVO")  
15 and reactive power management. The primary purpose of  
16 VVO is to maintain the proper voltage levels along  
17 distribution feeders under different loading conditions.  
18 Currently, there may be a higher level of voltage at the  
19 beginning of a feeder closest to the substation, and a  
20 lower level of voltage towards the end of the feeder.  
21 AMI data will provide voltage level visibility at the  
22 customer meter. This information will advise the Company  
23 where equipment, hardware, and communication upgrades  
24 will be required to optimally manage voltage under  
25 various loading conditions and greater DER penetration.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please continue.

2 A. Optimally managing system voltage levels increases system  
3 efficiency by regulating the voltage to adequately serve  
4 the points at the grid edge, while not oversupplying the  
5 points closer to the substations. VVO enhances control  
6 of voltage along distribution feeders, which, in turn,  
7 provides GHG reductions, customer energy usage savings,  
8 and allows for greater penetration of DER on the system,  
9 particularly in non-network areas where solar potential  
10 is greater and improved voltage control may increase  
11 hosting capacity.

12 Q. Does VVO assist with other technologies?

13 A. Yes. VVO functionality supports the penetration of solar  
14 photovoltaic ("PV") systems with smart inverters. The  
15 smart inverters are able to control the output of the PV  
16 system's active and reactive power. This can help  
17 balance active and reactive power, which protects  
18 customer and utility equipment, and improves grid  
19 efficiency by reducing line losses.

20 Q. How is VVO enabled?

21 A. This investment uses granular AMI data along with IT  
22 systems interfacing with the AMI platform. It also is  
23 enabled by system electrical equipment, hardware, and  
24 communications upgrades. Using this information helps

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 determine if additional equipment is necessary to improve  
2 voltage levels.

3 Q. Please continue.

4 A. The full execution of VVO involves an evolution of  
5 capabilities in several phases that extend beyond the  
6 rate period. The first phase, and the focus of this rate  
7 period, comes from receiving the AMI data from the grid  
8 edge to set baselines across various load areas, and this  
9 will be done in parallel with equipment upgrades  
10 described below. Later phases involve more dynamic and  
11 distributed voltage control, and require additional  
12 voltage control equipment, real-time data analysis, and  
13 system integration.

14 Q. What VVO work has been completed to date?

15 A. Hardware and communication upgrades at 4kV Unit  
16 Substations have begun and all 224 of these substations  
17 will be completed by December 2019.

18 Q. What VVO work will take place during the rate period?

19 A. Work enabling VVO during the rate period involves:

- 20 • Installing additional VVO equipment at targeted area  
21 substations,
- 22 • Integrating this equipment to the back-end systems as  
23 more VVO-driven Supervisory Control and Data  
24 Acquisition ("SCADA") endpoints are created for  
25 operators to consume and visualize the VVO data, and



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           • Monitoring area substation meters for voltage and  
2           current levels at the area substation bus provides  
3           visibility to system operators so they can adjust  
4           voltage as required, keeping it within specifications.

5 Q.   Why is visibility important?

6 A.   Visibility is important because an understanding of the  
7       voltage at the grid edge is one of many inputs for  
8       optimizing voltage using VVO on the distribution system.  
9       In addition, as DER penetration increases, the Company  
10      will require dynamic capabilities to maintain optimal  
11      voltage and reactive power under various load conditions.  
12      To provide more granular voltage measurements necessary  
13      to enable VVO, the Company will target metering and SCADA  
14      equipment replacements at older (pre-1980) substations.  
15      This work is also required to verify the energy savings  
16      achieved through AMI-enabled VVO capabilities.

17 Q.   What are the benefits of implementing VVO?

18 A.   VVO benefits are closely related to the CVO benefits that  
19      will be achieved through the AMI implementation, as  
20      outlined in the AMI business plan.<sup>17</sup> The CVO benefits in  
21      AMI target a 1.5 percent aggregate energy savings,

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<sup>17</sup> Case 15-E-0050, Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Consolidated Edison Company of New York, Inc. for Electric Service, Con Edison Advanced Metering Infrastructure Business Plan, filed November 16, 2015.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           however, in local pockets taking action on AMI data is  
2           not possible without the SCADA monitoring and metering  
3           equipment installed under this initiative.

4   Q.   Please describe the Modernize Network Protector Relays  
5           project.

6   A.   The Modernize Network Protective Relays project continues  
7           and scales up the installation of these relays, which  
8           started in 2017, to complete approximately 400  
9           installations per year in 2018 and 2019.  Simply put, and  
10          as more fully explained in Exhibit \_\_ (CES-4), upgrading  
11          the network protector relays allows DER to safely  
12          backfeed into, *i.e.*, export, to the grid, and provides  
13          communications capability that is not available on  
14          existing network protector relays.  Network protector  
15          relays on network transformers were originally designed  
16          for one purpose: to interrupt (commonly referred to as  
17          "clear") "backfeed," or stop the flow of power, from the  
18          associated low voltage network back onto the faulted  
19          portion of the grid.  In a traditional electric  
20          distribution system, this uni-directional power flow  
21          design was a check so that backfeed from fault conditions  
22          would be cleared or stopped so as to avoid system or  
23          safety issues.  However, when DER are providing power to  
24          the grid, they too can backfeed and open the network  
25          protector relay, *i.e.*, disconnect the DER from the grid.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 To avoid these DER-related network protector relay  
2 operations, the DERs' size was previously constrained so  
3 they could not export to the grid. The modernized,  
4 communicating network protector relays enable bi-  
5 directional power flow, afford the Company greater  
6 operational flexibility, and expand DER hosting capacity.  
7 As DER penetration increases, this capability becomes  
8 more important.

9 This project represents an opportunity to further use the  
10 AMI network in transformer vaults, which house the  
11 network protectors. The Company is currently testing the  
12 performance of AMI network communications for SCADA  
13 operations. Pending successful testing, through  
14 developing a robust SCADA system using AMI  
15 infrastructure, the Company gains an ability to implement  
16 advanced monitoring and remote control of its 27,000+  
17 network protectors. This provides several fault  
18 identification and DER enablement benefits, discussed  
19 later.

20 Q. What is the scope of the Modernize Protective Relays  
21 project?

22 A. As mentioned above, this is a continuation and scale up  
23 of a multi-year program begun in 2017. To date, the  
24 Company has installed approximately 500 modernized  
25 network protector relays and 30 relays with SCADA

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 capabilities, and projects the installation of an  
2 additional 400 by the end of 2019. During 2020-2022, the  
3 Company will complete approximately 600 network protector  
4 relay installations per year and an additional 200 relay  
5 upgrades per year with SCADA capabilities. In addition  
6 to the installations, enhancements to the back-end SCADA  
7 systems will be required to consume the data and provide  
8 visualization for engineers and operators. Because the  
9 total population of network protector relays is over  
10 27,000, the Company prioritized installation in the  
11 locations where DER potential is highest, or where the  
12 load area is most constrained.

13 Q. Please describe the benefits associated with this  
14 project.

15 A. The benefits include increased system visibility, faster  
16 identification of feeder faults, reduced secondary  
17 faults, SCADA enablement, and soft transfer trip  
18 capability - which allows a trip signal to be sent to the  
19 respective network protectors on a feeder, and can reduce  
20 the number of times a feeder remains alive on backfeed  
21 ("ABF"). These benefits promote employee and public  
22 safety and well as enable resiliency.  
23 Additionally, by installing these relays proactively in  
24 prioritized areas, this approach increases hosting

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 capacity, facilitates lower cost interconnection, and  
2 enables DG customers to supply more energy to the system.

3 **Market Services**

4 Q. Please describe the Market Services category.

5 A. Market Services refers to functionality that enables  
6 greater access to market value through DER procurement,  
7 programs, and pricing. As described in the Company's  
8 2018 DSIP filing, the Company has divided market services  
9 in four categories: procurement, market coordination,  
10 wholesale tariff, and settlement and billing. There are  
11 four projects that fulfill goals in one or more of these  
12 categories providing market services: DERMS, DMTS, DRMS,  
13 and DMAP. The DERMS and DMTS projects are described  
14 further below and the other two projects are discussed in  
15 Exhibit \_\_ (CES-4).

16 Q. Please describe the DERMS project.

17 A. DERMS is a software solution designed to provide DER  
18 asset management, planning and forecasting, and  
19 monitoring and dispatch capabilities.

20 Q. Please describe DERMS efforts to date.

21 A. The Company has begun its implementation of DERMS. In  
22 2017, the Company performed a benchmarking assessment of  
23 how peer utilities were thinking about DERMS  
24 implementations. The benchmarking effort, combined with  
25 a market assessment of vendor offerings, demonstrated

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 that there was no available COTS offering suitable for  
2 the Company's network design. The Company also undertook  
3 requirements gathering to identify DERMS use cases, and a  
4 current and future state assessment based on those  
5 requirements.

6 Q. Please describe the next steps for DERMS during the rate  
7 years.

8 A. Based on the fit gap assessment, DERMS functionalities  
9 were divided into four phases: (i) DER Asset Management,  
10 (ii) DER Planning and Forecasting, (iii) DER Monitoring  
11 and Dispatch, and (iv) DER Markets and Settlement. For  
12 the rate period, work is focusing on phases (i) and (ii),  
13 to integrate planning functions with DER data  
14 capabilities in a DERMS environment. The Company will  
15 also pilot reliability and market optimization/dispatch  
16 work that will commence between 2020 and 2022. This  
17 phase of DERMS will include investments in software as  
18 well as communications, monitoring, and control  
19 infrastructure that will be vital to the real-time  
20 operation of DERMS.

21 Q. Please describe the benefits of DERMS.

22 A. DERMS will enable a holistic view of the various types of  
23 DER on the system and provide an automated process for  
24 visualizing and understanding DER as it is considered in  
25 the Company's planning process. DERMS will enable the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Company to understand the status and capabilities of DER  
2 on its system and will provide important data to the  
3 Company's Distribution Management System, and other key  
4 applications, such as GIS and DRMS. These capabilities  
5 will help the Company better manage an increasingly  
6 complex and bi-directional electric system.

7 The DERMS will also leverage many of the investments made  
8 between 2016 and 2018 in Hosting Capacity and IOAP  
9 projects as well as investment to be made through GIS,  
10 through registration of DER and mapping and visualizing  
11 that DER to real-world coordinates (described in the EIOP  
12 testimony, Grid Innovation section). This means that  
13 much of the valuable work already completed relative to  
14 the point registration and visualization of DER will be  
15 used for DERMS.

16 Q. Please describe the DMTS project.

17 A. DMTS currently tracks and records the performance of the  
18 Company's EEDM portfolio achievements. The DMTS serves  
19 as an important system of record and results in improved  
20 data governance related to reported achievements such as  
21 EE savings published in quarterly scorecards. Since it  
22 was put in production in 2014, the Company has  
23 increasingly relied on DMTS to track, record, and verify  
24 EE savings.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please describe the Company's plans for DMTS during the  
2 three year rate period.

3 A. The Company will expand DMTS capabilities, including  
4 enhancing Customer Relationship Manager functionality,  
5 developing and implementing an EE Measurement and  
6 Verification module, developing and expanding financial  
7 forecasting tools, and implementing new EEDM programs  
8 that are developed to reach EE targets. This work will  
9 also include maintaining DMTS as a repository and the  
10 system of record for reporting information related to EE  
11 and demand side programs, measures, and individual  
12 customer project data.

13 Q. Are there O&M costs associated with DMTS during the rate  
14 plan?

15 A. Yes. Four employees currently part of DSP capital  
16 funding authorized in the current rate plan will be moved  
17 to O&M as they will maintain and further develop the  
18 DMTS.

19 **Information Sharing**

20 Q. Please describe the Information Sharing category.

21 A. Information sharing refers to information technology  
22 enhancements that enable customer choice and  
23 participation of third-party vendors and aggregators in  
24 markets for DER. These investments either leverage or  
25 improve upon existing assets or are allocated for new



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 systems that support required DSP functionality. The  
2 initial investments focus on building the necessary  
3 interfaces to engage customers, increase the volume and  
4 granularity of data, and enable greater DER penetration.  
5 There is one project in this category, Web Services  
6 Interface, described in further detail in Exhibit \_\_  
7 (CES-4).

8 **Targeted Initiatives to Defer Electric Infrastructure**

9 Q. How do targeted initiatives to defer electric  
10 infrastructure support the overarching CES objectives?

11 A. In addition to meeting locational load relief and  
12 reliability needs, the deployment of NWS can contribute  
13 to (i) reducing GHG and other emissions; (ii) enabling  
14 customers to leverage DERs to better manage their energy  
15 use; and (iii) providing valuable experience about the  
16 integration, implementation, and use of aggregations of  
17 DER, including use of advanced technologies, such as  
18 batteries and building management systems capable of  
19 delivering peak load reductions.

20 Q. Could you briefly describe what an NWS is and the  
21 benefits it provides?

22 A. An NWS is a cost-effective portfolio of non-traditional,  
23 typically customer-side solutions, that enable the  
24 elimination or deferral of a traditional asset that would  
25 be required to meet a reliability need. The Company

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 implements NWS in an identified area of locational need  
2 where the NWS portfolio serves as an alternative to a  
3 traditional infrastructure solution. We develop NWS  
4 portfolios that are generally comprised of a variety of  
5 DER solutions that collectively satisfy the Company's  
6 ability to meet the customers' electric need in that  
7 area. In addition to deferring or eliminating the  
8 traditional solution, benefits can include decreased  
9 energy and capacity costs from the wholesale market,  
10 reductions in GHG emissions, marginal cost reductions to  
11 upstream transmission and distribution equipment as well  
12 as others described in the Benefit Cost Analysis Handbook  
13 ("BCAH").<sup>18</sup>

14 Q. Is the Company implementing NWS projects?

15 A. Yes. Con Edison remains committed to identifying and  
16 implementing cost-effective NWS projects. To date, in  
17 addition to the 41 MW of customer-sited solutions  
18 originally sought under the BQDM program, the Company is  
19 pursuing two new NWS projects representing 34 MW of  
20 required load relief, and is continually evaluating all  
21 suitable traditional projects for additional NWS  
22 opportunities.

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<sup>18</sup> Case 16-M-0411, In the Matter of Distributed System Implementation Plans, Con Edison Benefit Cost Analysis Handbook, issued July 31, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Are there any NWS projects planned during the three rate  
2 years?

3 A. Yes. We have two NWS projects that the Company plans to  
4 implement to defer or eliminate traditional projects that  
5 would have been built within the rate plan years.

6 Q. Please briefly describe the BQDM program and its  
7 successes to date.

8 A. On December 12, 2014, the Commission issued its Order  
9 approving the Company's BQDM Program. Con Edison  
10 designed the BQDM Program to address a forecasted  
11 overload condition of the electric sub-transmission  
12 feeders serving the Brownsville No. 1 and 2 substations  
13 with a combination of traditional utility-side and non-  
14 traditional customer and utility side solutions.  
15 Since then, the Company has been implementing the BQDM  
16 Program and achieving demand reductions while remaining  
17 under budget. The Company has achieved over 50 MW of  
18 peak hour non-traditional utility side and customer-side  
19 solutions.

20 We have achieved a majority of this load relief through  
21 installation of efficiency and DM measures at more than  
22 6,900 small businesses, 1,770 multi-family buildings,  
23 24,000 one-to-four family residences, and various  
24 commercial properties in the community.

25 Q. Is the Company proposing to alter cost recovery for BQDM?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. No. The Company proposes to continue the existing BQDM  
2 cost recovery mechanism, which provides for recovery over  
3 ten years and a reconciliation subject to an overall  
4 program cap. BQDM implementation has been successful and  
5 the Company anticipates that the total cost of BQDM  
6 measures will be under the cap. As a result, the amount  
7 of requested BQDM recovery has decreased in this rate  
8 filings.

9 Q. Turning back to NWS, how does the Company identify NWS  
10 opportunities?

11 A. The Company performs the following as part of the  
12 distribution planning and NWS identification process:

13 i. The Company reviews load forecasts at least annually  
14 to identify areas on the electrical system with  
15 forecasted overloads where there is a projected need  
16 for load relief to maintain reliability.

17 ii. The Company performs an engineering analysis to  
18 identify and evaluate the traditional utility  
19 infrastructure solution.

20 iii. Separately, if the Company considers the need to be a  
21 suitable candidate for an NWS, the Company conducts a  
22 competitive solicitation for non-traditional solutions  
23 to determine if an NWS is feasible.

24 iv. If an NWS appears feasible for meeting the load relief  
25 need, the Company analyzes solicitation responses to

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 determine if there is potential for a cost-beneficial  
2 NWS.

3 v. If the Company identifies a feasible, cost-beneficial  
4 NWS, it implements the portfolio and defers or  
5 eliminates the need for the traditional solution.

6 Q. How does the Company evaluate whether an NWS portfolio is  
7 cost-effective?

8 A. The Company evaluates an NWS portfolio using the Societal  
9 Cost Test ("SCT") defined in the BCAH. When the Company  
10 has reasonable certainty regarding NWS portfolio costs,  
11 it makes a BCA filing in accordance with its BCAH.

12 Q. Once cost-effectiveness of the portfolio is established,  
13 when does the Company begin implementation of an NWS?

14 A. The Company begins implementation after it has reasonable  
15 certainty that the portfolio passes the BCAH SCT. As the  
16 project progresses, the Company also updates  
17 implementation plans if a material increase or decrease  
18 of the amount of load-relief is warranted, or if there is  
19 a change in the length of the deferral period. As  
20 discussed below, the Company does not need Commission  
21 approval to implement a specific NWS project.

22 Q. How does the Company determine an NWS term?

23 A. The Company defines the beginning of an NWS to be the  
24 time when the Company has identified a viable cost-  
25 effective portfolio with reasonable certainty. The

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Company defines the end of an NWS as the time when it has  
2 achieved the deferral or elimination of the traditional  
3 project that the original NWS portfolio had sought. If  
4 the Company determines that there are additional deferral  
5 opportunities for the same, or a new, reliability need in  
6 the same area where a prior NWS has ended, the Company  
7 will seek to develop a new NWS to enable that deferral.

8 Q. How does the Company classify an NWS as either a deferral  
9 or elimination of traditional infrastructure?

10 A. The Company classifies an NWS to be a deferral, and not  
11 elimination, if the traditional solution is still needed  
12 within the Company's 20-year plan. For those NWS that we  
13 forecast to defer the traditional infrastructure need  
14 beyond the Company's 20-year plan, the Company will use  
15 its best engineering judgment and, in consultation with  
16 Staff, either classify it as a deferral or elimination.  
17 If such an NWS is classified as a deferral, the Company  
18 will consider the traditional asset to be deferred to the  
19 21<sup>st</sup> year, the first year beyond the Company's 20-year  
20 plan. Further, in the specific instance when a  
21 traditional project is needed for a certain number of  
22 years, i.e., the traditional project temporarily serves a  
23 reliability need and functions as a bridge to another  
24 traditional project further into the future, the Company  
25 will classify an NWS as elimination when that NWS enables

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 the entire elimination of the need for the temporarily  
2 needed traditional project.

3 Q. Has the Company identified any NWS opportunities to  
4 implement in the near term that could potentially defer  
5 or eliminate otherwise necessary capital expenditures for  
6 traditional electric infrastructure?

7 A. Yes. The Company had identified two potential NWS  
8 opportunities that it had begun implementing as outlined  
9 in the table below. We will pursue the Water and  
10 Plymouth Street projects as one project as the load  
11 relief needs at both stations are required to eliminate  
12 common work at the supply station. As such, the  
13 portfolio will be pursued as one 32 MW portfolio.  
14 The Company has made the appropriate filings for these  
15 NWS and has moved ahead with them in accordance with the  
16 terms of its current rate plan.

17 Q. How is the Company proposing to recover the costs of  
18 these projects?

19 A. The Company is planning to recover the carrying costs for  
20 these projects in base rates. The Company has not  
21 included the capital costs of the traditional projects in  
22 this rate filing because the Company is planning to  
23 pursue these NWS projects as an alternative to these  
24 projects.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Has the Company included the costs of these NWS projects  
2 in this rate filing?

3 A. No. The Company will include the costs of these projects  
4 in its preliminary update, after it has more certainty of  
5 the amount and timing of the payments for customer-side  
6 solutions. We are currently evaluating the RFP responses  
7 for development of a viable NWS portfolio this project.  
8 If, however, the Company determines that any of these NWS  
9 projects are not feasible, then the Company will include  
10 the cost of the traditional project in its preliminary  
11 update. Further, if the Company determines it is unable  
12 to fully implement the NWS during the rate plan period  
13 and instead needs to implement the traditional project,  
14 the Company proposes to adjust the electric net plant  
15 reconciliation, as discussed in the Accounting Panel  
16 testimony.

17 Q. Is the Company seeking approval for the costs of these  
18 NWS in this rate filing?

19 A. No. Under the Commission's NWS framework as approved in  
20 the Targeted Demand Side Management Order on December 17,  
21 2015 in Case 15-E-0229, and as incorporated into the  
22 Company's current rate plan, the Commission does not  
23 approve individual NWS portfolios.

24 Q. Please provide a brief description of the Water Street  
25 and Plymouth Street NWS project.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The Water Street Substation, located in Brooklyn,  
2 supplies power to the Williamsburg and Prospect Park  
3 networks. The Plymouth Street Substation, located in  
4 Brooklyn, supplies power to the Borough Hall network.  
5 Per the Company's analysis, the substations will need a  
6 total of up to approximately 43 MW and 30 MW of load  
7 relief respectively, over the next 10 years.  
8 To alleviate the projected deficiency using traditional  
9 infrastructure enhancements, a combination of two  
10 necessary traditional solutions were identified. The  
11 first traditional project would require installing  
12 cooling systems on the transformers at both substations  
13 as well their supply station, Farragut Substation. The  
14 second project would be to upgrade the supply feeders  
15 from Farragut to Plymouth. Since the constraint at the  
16 Farragut Substation would require load relief at both  
17 Water and Plymouth Substations, the Company will pursue  
18 these projects as one portfolio.  
19 When the need for load relief was identified in 2016, the  
20 planned traditional projects described above were the  
21 best solution available that could be implemented within  
22 the required timeline. However, a more robust solution  
23 that will eliminate the constraint beyond the 20-year  
24 planning horizon, the Hudson Avenue Distribution  
25 Switching Station ("HADSS") was subsequently identified.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please describe that solution.

2 A. The traditional project comprises two new 138/27 kV  
3 transformers supplied by regulated 138 kV tie feeders  
4 from the Hudson Avenue East transmission station. The  
5 HADSS cannot be built in time to address the need in  
6 2019, with the earliest in-service date possible by the  
7 summer of 2022. With a three-year NWS deferring the need  
8 for upgrades until 2022, the new plan is to eliminate the  
9 cooling and feeder upgrade projects entirely with a 32 MW  
10 portfolio, giving time to design and build the HADSS.  
11 The Company has currently developed a cost-effective  
12 portfolio of solutions to provide at least 32 MW of load  
13 relief that would defer the need for traditional upgrades  
14 from 2019 through 2021.

15 A white paper describing the HADSS is provided as Exhibit  
16 \_\_\_ (EIOP-4) and will be evaluated for additional deferral  
17 with a separate NWS.

18 Q. Please provide a brief description of the Company's other  
19 potential NWS opportunities.

20 A. Additional details about other NWS projects Con Edison  
21 may pursue, if viable portfolios can be developed  
22 following market solicitations, are available in the most  
23 recent quarterly report filed by the Company in Case 16-  
24 E-0060. White papers for the traditional projects that

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 these NWS would displace, can be found in Exhibit \_\_  
2 (EIOP-4). They include the following:

3 Table 6 - Other Potential NWS Opportunities

Project	Project Type	Required Load Relief (MW)	NWS Need-by-Date
W42 St. Load Transfer	Large	TBD	TBD
Newtown	Large	TBD	TBD
Hudson Avenue Distribution Switching Station	Large	TBD	TBD

4  
5 Q. What is the Company's plan for implementing future NWS  
6 projects?

7 A. The Company is seeking to continue the current NWS  
8 framework into this rate period. The Company intends to  
9 continue the current practice of developing NWS  
10 implementation plans on an annual basis or more  
11 frequently when new NWS opportunities are determined to  
12 be viable. The Company will also develop and file BCAs  
13 as viable NWS are identified and continue to provide  
14 reports on a quarterly basis for NWS that are being  
15 implemented. As discussed in the Accounting Panel, the  
16 Company is proposing to continue the cost recovery  
17 mechanism approved for the current rate plan for these  
18 kinds of NWS.

19 Q. Does the Company propose to add any personnel to support  
20 current and potential future NWS projects?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes, two incremental employees to support all aspects of  
2 the DM programs such as NWS. Additionally, the  
3 Department is currently charging four of the FTEs working  
4 on Targeted DM to the BQDM Program and is moving them  
5 into O&M in order to uniformly categorize all labor  
6 expenses.

7 Q. How does the Company propose to recover the costs of  
8 additional NWS opportunities that it identifies?

9 A. The Company proposes to continue the current rate plan  
10 provision for the recovery of such costs. That provision  
11 has proven effective to date and should be continued as  
12 is.

13 **New CSS Implementation**

14 Q. Please explain the background of the Company's proposal  
15 to replace its current CSS.

16 A. The Company, Staff, and rate case parties discussed a new  
17 CSS system in the last two rate cases, Cases 13-E-0030  
18 and 16-E-0060. In addition, the current Commission-  
19 approved rate plan requires the Company to begin to  
20 replace the system. Specifically, the Commission  
21 approved the rate plan's recommendation that "the Company  
22 will begin to implement its plan to replace its current"  
23 CSS in 2019.

24 Since then, the Company has been working towards  
25 implementing a new CSS system by 2023, through a process

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 that to date has included pre-implementation planning.  
2 Con Edison is conducting these pre-implementation  
3 planning activities jointly with its regulated affiliate,  
4 O&R. This work aligns with NorthStar's 2016 Management  
5 Audit recommendation to explore the potential synergies,  
6 cost savings, and operational and customer benefits of  
7 jointly developing a new CSS. The O&R portion of CSS was  
8 addressed in the recent O&R electric and gas proposal.  
9 That Joint Proposal provides that the replacement of the  
10 O&R legacy CSS in conjunction with Con Edison has an  
11 estimated cost of \$34 million, compared to an estimated  
12 cost of \$66 million to complete the replacement project  
13 independent of Con Edison.  
14 The result of this effort will consolidate the respective  
15 system environments of the Con Edison legacy CSS, O&R's  
16 legacy Customer Information Management System, as well as  
17 the Con Edison Oracle Customer Care and Billing ("CC&B")  
18 environment for complex electric billing, onto a single  
19 CSS platform.

20 Q. How does the new CSS implementation support State policy  
21 goals and Con Edison's objectives?

22 A. The new CSS will enhance our customers' experience and  
23 optimize our systems to better integrate DER by serving  
24 as a scalable and flexible IT platform and billing system  
25 of record that, in combination with AMI, will provide a

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 foundation for billing alternatives designed to meet the  
2 needs of our customers. As customers choose to adopt DER  
3 or elect to participate in other EE programs, this system  
4 will enable billing for those options.

5 In addition, the new CSS will provide critical support  
6 for facilitating public policy objectives. While the  
7 Companies have previously made significant customizations  
8 to their legacy billing systems (e.g., Oracle CC&B off-  
9 system billing) to support State policies, such as  
10 Community Net Metering, Recharge New York, Mandatory  
11 Hourly Pricing, Reactive Power, and low-income program  
12 changes, the new CSS will make such changes easier and  
13 quicker.

14 Q. Has the Company developed a business plan for replacing  
15 CSS?

16 A. Yes, CECONY is including its CSS Business Plan as Exhibit  
17 \_\_ (CES-5).

18 MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (CES-5)

19 Q. Was the exhibit titled "Customer Service System Business  
20 Plan" prepared under the Panel's direction and  
21 supervision?

22 A. Yes, it was.

23 Q. Does the CSS Business Plan provide an explanation of the  
24 Company's process for implementing a new CSS?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. The CSS Business Plan explains Company's process  
2 for determining that a system was necessary, the new  
3 system's needs, which system the Company chose, the  
4 implementation plan for the new system and a cost benefit  
5 analysis for the new CSS.

6 Q. What are the expected benefits of the new CSS system?

7 A. As explained in the CSS Business Plan, the replacement of  
8 key business and billing processes with the proposed CSS  
9 solution is cost effective and will provide significant  
10 customer benefits. These benefits include enabling  
11 CECONY to implement new customer programs, creating new  
12 rate options, and providing customers with an improved,  
13 customer-centric service experience. The financial and  
14 non-financial benefits are further explained in the CSS  
15 Business Plan, Exhibit \_\_ (CES-5).

16 Q. Are there non-financial customer benefits?

17 A. Yes. As explained in more detail in the CSS Business  
18 Plan, a new CSS will directly benefit our customers as it  
19 will lead to the development of enabling tools and  
20 services that can help them better understand and manage  
21 their energy usage, costs, and needs.

22 Q. Please describe non-financial customer benefits  
23 associated with the technology innovations in customer  
24 service and their relevance to CSS.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The new CSS will play an important enabling role in  
2 providing the necessary data to analyze customer energy  
3 profiles to provide targeted DER and EE offerings to  
4 customers.

5 Q. Did the Company prepare a formal Cost Benefit Analysis to  
6 support the new CSS project?

7 A. Yes. Con Edison completed a comprehensive assessment of  
8 the costs and benefits associated with a new CSS. The  
9 current cost/benefit analysis is included in Exhibit \_\_  
10 (CES-5) and incorporates a range of benefits to our  
11 customers.

12 In addition to the benefits discussed above and detailed  
13 in the business plan, the Companies forecast a total  
14 project cost of \$505 million as shown in the Table 7  
15 below.

16



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

Table 7 - CSS Cost Allocation

Cost allocation	O&R	CECONY	Total Cost (\$M)
Capital	\$34	\$421	\$455
O&M	\$4	\$46	\$50
<b>Total</b>	<b>\$38</b>	<b>\$467</b>	<b>\$505</b>

Key factors that are embedded into the CSS cost estimate include an assessment of the current state business processes, integration and technical architectures, labor resources, non-labor costs, such as hardware and software, and indirect costs.

The capital and O&M determination for the labor costs were driven by an analysis of the activities that would be performed by resource type and role, for each phase of the project, to determine whether the effort for that phase should be capitalized or expensed. Similarly, for the non-labor costs, the capital and O&M determination followed Plant Accounting rules and Generally Accepted Accounting Principles.

The CSS Business Plan provides further information on how the Company developed this cost estimate.

Q. What is the Company's capital funding request for its CSS project during the rate period?

A. The table below shows the projected expenditures for Con Edison during the rate period.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1            Table 8 - Projected CSS Expenditures (2020-2022)

2

Three year summary (millions)				
Year	2020	2021	2022	Total <sup>3</sup>
Capital	130	100	119	349 <sup>4</sup>
O&M	7	6	10	23

5

6            The Company expended approximately \$12 million in 2018

7            and expects to expend \$16 million in 2019 in capital.

8    Q.        Please describe the Company's estimated operating

9            expenses for the new CSS.

10   A.        The following table provides information on the expected

11            O&M work associated with the new CSS.

12            Table 9 - Expected O&M work for CSS

O&M Category	O&M Description
Labor	IT and Customer Operations support <ul style="list-style-type: none"> <li>• Includes O&amp;M labor associated with maintaining the CSS system</li> <li>• Temporary employees to assist in call center operations post go-live</li> </ul>
Change Management	Implementation O&M: This includes costs for training development, training delivery, and communications, to design and develop training materials and methodology to prepare the organizations for the transition to the new CSS
Facilities	Facilities rental, maintenance and tax charges for project working space and associated communal areas

13

14            The CSS Business Plan describes the total O&M expenditure

15            of approximately \$23 million over the rate period.

16            **Advanced Metering Infrastructure**

17    Q.        Please describe the components of AMI.

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CUSTOMER ENERGY SOLUTIONS PANEL

1 A. AMI consists of three major components: (i) smart meters  
2 and associated gas modules (gas modules are installed on  
3 gas meters to provide smart meter and communications  
4 functionalities), (ii) a communications network that  
5 enables two-way communication with the smart meters, and  
6 (iii) AMI back office IT systems to integrate with legacy  
7 systems and new AMI-related applications.

8 Q. Please explain the status of the Company's AMI  
9 implementation.

10 A. The Commission approved the Company's AMI program in the  
11 AMI Order.<sup>19</sup> The Company is deploying AMI across the  
12 service territory. AMI program deployment is on schedule  
13 and on budget with deployment expected to be complete in  
14 2022. At a high level, the AMI status is:

- 15 • The AMI Operations Control Center ("AOCC"), that  
16 monitors both the AMI communications network and the  
17 electric and gas endpoints, has been established and  
18 operates around the clock.

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<sup>19</sup> Case 15-E-0050, Proceeding on Motion of the Commission as to the Rates, Charges, Rules and Regulations of Consolidated Edison Company of New York, Inc. for Electric Service, *Order Approving Advanced Metering Infrastructure Business Plan Subject to Conditions*, issued March 17, 2016.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

- 1           • The communications network installation is on schedule  
2           to be completed across our service territory prior to  
3           mass meter/module deployment.
- 4           • A number of the AMI back-office software systems ("AMI  
5           Systems") are in service.
- 6           • As of year end 2018, the Company has installed nearly  
7           800,000 AMI meters across the service territory.
- 8           • The Company has implemented a robust Customer  
9           Education Plan dedicated to increasing customer  
10          acceptance of AMI, facilitating implementation, and  
11          engaging customers to maximize the benefits of AMI.

12 Q.    Has the Company updated the Commission on both the status  
13        of AMI implementation and the metrics previously approved  
14        for AMI?

15 A.    Yes. The Company filed two metrics reports with the  
16        Commission in April and October 2018, including  
17        explaining the progress of AMI and updating metrics  
18        status for AMI Meter Deployment, Customer Engagement,  
19        Billing, Outage Management, and System Operation and  
20        Environmental Benefits.

21 Q.    What does AMI do for the Company and customers?

22 A.    AMI enhances our customers' experience by providing them  
23        with detailed information about their energy usage and  
24        tools that empower them to manage their energy use. AMI

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 eliminates manual meter reading and the need for customers  
2 to provide access to read meters. As noted throughout  
3 this testimony, AMI enables the Company to better  
4 understand and operate the distribution system more  
5 efficiently. The visibility into the grid provided by  
6 AMI data enables further integration of DER as well as  
7 other benefits, including efficient outage management and  
8 restoration efforts.

9 Q. Please explain how AMI has helped in restoration efforts.

10 A. As an example, during Winter Storms Reilly and Quinn  
11 (March 2018), the Company used the AMI system then in  
12 place to perform pings and remotely read meters on  
13 impacted AMI meters to verify outage status and deploy  
14 crews where needed, instead of sending a crew to  
15 determine whether an area was impacted by the outage.  
16 In fact, since October 2017, the Company has been able to  
17 avoid over 800 truck rolls based on information received  
18 from AMI.

19 Q. Are the projected AMI costs in line with the prior  
20 forecasts?

21 A. Yes, the projected AMI costs are in line with prior  
22 forecasts.

23 Q. What are the forecasted AMI expenditures for the rate  
24 plan?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The AMI Program forecasted expenditures during the rate  
2 period are \$573 million in capital and \$145 million in  
3 O&M. Below is a summary of the total project capital  
4 expenditures and O&M projected in this rate period:

5 Table 10 - AMI Capital and O&M (2020-2022)

<b>AMI Requirements (\$M)</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>AMI Project Capital</b>	\$322.00	\$231.00	\$20.00
<b>AMI Project O&amp;M</b>	\$46.13	\$52.14	\$46.18

6

7 Q. What is the status of the Customer Engagement activities?

8 A. The Company has a robust Customer Education Plan that is  
9 dedicated to increasing customer acceptance of AMI,  
10 facilitating implementation, and engaging customers to  
11 maximize the benefits of AMI. Detailed information on  
12 the other Customer Engagement activities, including the  
13 Company's Innovative Pricing Pilot, are provided below.

14 Q. Please provide an update on the AMI program's capital  
15 investment spending and provide a summary of funds  
16 included in this filing.

17 A. The Company's AMI program continues into this rate plan.  
18 Among other related AMI investments, the Company is  
19 planning to spend previously approved expenditures of an  
20 estimated \$573 million between 2020 - 2022, shown in  
21 Table 10.

22 Q. Please describe the O&M costs that will be incurred to  
23 complete territory-wide AMI deployment.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The AMI Program O&M expenditures are separated into two  
2 overarching categories:

- 3 • AMI project
- 4 • Customer Engagement

5 We have an exhibit entitled, "Advanced Metering  
6 Infrastructure" prepared under the Panel's direction and  
7 supervision, which describes these costs in detail.

8 MARK FOR IDENTIFICATION AS EXHIBIT \_\_ (CES-6)

9 Q. Please describe the AMI project expenditures.

10 A. AMI implementation required that the Company put new  
11 metering and computing infrastructure in place. As such,  
12 implementation and ongoing maintenance expenses are  
13 incurred to maintain the new infrastructure and systems  
14 that support AMI. These systems include, among others,  
15 Meter Asset Management System, Meter Data Management  
16 System, Head End System, Enterprise Data Analytics  
17 Platform, and the communications network.

18 During RY1-RY3, the Company has additional O&M program  
19 costs for AMI related infrastructure and systems that  
20 include:

- 21 • software system maintenance and hosting fees
- 22 • communication costs
- 23 • personnel to support both the internal AMI Systems and  
24 the deployed smart meters

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           • AOCC O&M costs

2   Q.   Please discuss the customer engagement costs related to  
3       AMI.

4   A.   The Company plans to continue its AMI customer engagement  
5       activities described in its Customer Engagement Plan  
6       filed with the Commission in July 2016 and the subsequent  
7       filed status reports. Customer Engagement activities  
8       include:

- 9           • work related to AMI customer education,  
10          • identifying innovative rate structures that can  
11           enhance customer benefits resulting from AMI in a  
12           cost-effective manner, and  
13          • evaluating potential third party applications to  
14           leverage the AMI network.

15   Q.   Please describe what the Company intends to do for AMI  
16       customer education.

17   A.   The Company has a broad education plan before, during and  
18       after AMI implementation. The plan includes educating:  
19       (1) elected officials, community resources and business  
20       leaders and (2) customers about AMI as well as using  
21       media channels to advertise AMI.

22       Prior to AMI deployment in each region, the Company will:

- 23           • engage with local elected officials, community  
24           resources, and business leaders through email and



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CUSTOMER ENERGY SOLUTIONS PANEL

1 presentations to provide information about AMI and the  
2 benefits of smart meters, and

3 • advertise in various formats (e.g., social media) to  
4 create regional public awareness of the project.

5 Customer-focused activities will be scheduled prior,  
6 during, and post-installation including:

- 7 • customer surveys and focus groups  
8 • pre-installation direct mail notifications  
9 • mailers with energy reports and alerts  
10 • door hangers

11 The Company's website and call center provide other  
12 resources to customers with more information, including  
13 information for residential customers regarding the option  
14 to opt-out of receiving a smart meter. As customer  
15 insights are gained, customer messaging and channels will  
16 be adjusted to fit customer preferences and needs.

17 Informational materials, promotional items, and  
18 presentations have been developed and will be provided to  
19 the community to raise customer awareness and serve as a  
20 resource to customers.

21 Regional energy forums will be used to reach current and  
22 potential third-party vendors in areas where smart meter  
23 deployment is in progress. Community activities will  
24 continue after deployment as a means of continuing to  
25 engage our customers.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 The Company will continue to provide information on  
2 customer engagement activities in its semi-annual AMI  
3 Metrics reports.

4 Q. Does the Company have any new rate pilot programs as a  
5 result of AMI?

6 A. Yes. As a part of the AMI Order, the Commission required  
7 the Company to test new and innovative rate structures  
8 leveraging the functionality of AMI smart meters, including  
9 developing a pilot program to test new rate designs, such  
10 as demand-metered delivery rates, hourly supply pricing,  
11 peak rebate pricing, or other time and location-sensitive  
12 designs. On July 6, 2018, the Company filed a proposed  
13 Innovative Pricing Pilot for residential and small  
14 commercial customers.<sup>20</sup> The Commission approved the  
15 Innovative Pricing Pilot on December 13, 2018,<sup>21</sup> pending  
16 compliance filings.

17 The pilot is in the implementation phase and the Company  
18 expects to start enrolling customers to participate in the  
19 pilot in 2019.

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<sup>20</sup> Case 18-E-0397 - Tariff filing by Consolidated Edison Company of New York, Inc. to Make Revisions to its Electric Tariff Schedule, P.S.C. No. 10, to Add New Riders Z (Residential) and AA (Small Commercial) Innovative Pricing Pilot to Implement Rate Structures for Residential and Small Commercial Customers, filed July 6, 2018.

<sup>21</sup> Case 18-E-0397 - Order Approving Tariff Amendments with Modifications, issued December 13, 2018.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 In the rate years, the Company intends to implement other  
2 pricing pilots, such as the Company's Smart Home Rate REV  
3 Demonstration Project.

4 Q. What are the expected AMI O&M expenditures for both AMI  
5 project and customer engagement activities?

6 A. Total O&M costs anticipated to support the AMI Program  
7 and Customer Engagement activities are estimated to be  
8 \$145 million from 2020 - 2022. The table below  
9 summarizes the O&M costs, and additional details for the  
10 O&M costs can be found in Exhibit \_\_ (CES-6).

11 Table 11 - AMI Program O&M Costs (2020-2022)

<b>AMI O&amp;M Requirements</b>	<b>\$M</b>	<b>Request</b>	<b>Request</b>	<b>Request</b>
<b>Year</b>	<b>\$M</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>AMI Project O&amp;M</b>	AMI Project O&M	\$36.13	\$42.14	\$41.18
<b>Customer Engagement</b>	Customer Education	\$5.80	\$5.50	\$2.70
<b>Customer Engagement</b>	Rate Pilots	\$3.00	\$3.30	\$1.40
<b>Customer Engagement</b>	New Revenue Opportunities	\$1.20	\$1.20	\$1.20
<b>Total Costs</b>	Total Costs	\$46.13	\$52.14	\$46.48
<b>Incremental Costs</b>	From Test Year \$18.53	\$27.60	\$6.01	\$(5.66)

12

13 Q. Is there a reconciliation mechanism associated with the  
14 AMI Customer Engagement efforts under the current rate  
15 plan?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. We reconcile actual customer engagement costs to  
2 the level allowed in rates over the three year term of  
3 the rate plan.

4 Q. Does the Company intend to continue this reconciliation?

5 A. Yes. The customer engagement effort is still underway  
6 and it is appropriate to continue this mechanism.

7 Q. Are there O&M expenditure savings discussed in other  
8 testimonies associated with the AMI Program?

9 A. Yes. The Company anticipates O&M cost reductions in both  
10 Customer Operations and Electric Operations. These  
11 savings are discussed in Customer Operations and EIOP  
12 testimonies and in the Exhibits titled O&M White Paper -  
13 AMI Customer Operations, Exhibit \_\_ (CO-11) and O&M White  
14 Paper - AMI Electric Operations, Exhibit \_\_ (EIOP-07).

15 **Con Edison's Innovation Initiative**

16 Q. Please describe the Company's Innovation Initiative.

17 A. The Company is establishing a corporate-wide Innovation  
18 Initiative to strengthen our existing capability to  
19 identify and facilitate the development of transformative  
20 innovation projects. The initiative complements and  
21 builds upon the Company's existing innovation efforts,  
22 REV Demonstration Projects and Research and Development  
23 ("R&D"). Under this initiative, the Company will develop  
24 and scale innovative ideas that are technically mature  
25 enough to not require further R&D investigation but whose

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 path to customer and commercial success remains  
2 uncertain. We are requesting funding to establish an  
3 innovation center of excellence ("Innovation Hub") with  
4 associated O&M ("Innovation Common Fund").

5 Q. How will this work?

6 A. A small team of Innovation Hub employees will lead the  
7 effort to identify innovative ideas with the potential  
8 for growth, and provide support and oversight of the  
9 initiatives targeted. Innovative ideas that will need  
10 assistance from the Innovation Hub are those which  
11 require cross-departmental collaboration, do not have a  
12 natural "home" in any single Con Edison department, and  
13 whose outcome are uncertain. The Innovation Common Fund  
14 is the funding mechanism to provide resources for  
15 "owners" of these initiatives, subject matter experts and  
16 any required third-party support teams (e.g., IT,  
17 contract services), and to facilitate the development and  
18 testing of the ideas prior to scaling.

19 Q. Please explain why these types of projects may be  
20 different from other innovative projects that may be  
21 funded through R&D or by Demonstration Projects.

22 A. Con Edison's R&D team tests novel technological solutions  
23 in early-stage research and product development, with a  
24 focus on technology that has the potential to provide  
25 core operational and safety value. The results of R&D

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 projects are typically prototypes that do not go into  
2 commercial, productive use, but rather provide the  
3 underlying specifications for purchase orders of new  
4 equipment to be built by third-party manufacturers for  
5 procurement by various Company operating departments.  
6 REV Demonstration Projects test new technologies and  
7 innovative business models which meet the approved  
8 regulatory definition.

9 Q. Please provide more detail concerning Innovation Hub  
10 projects.

11 A. The Innovation Hub will evaluate projects that either:  
12 (1) have successfully completed an R&D effort and show  
13 potential for wider business model development and  
14 customer-focused innovation but do not warrant  
15 development into a Demonstration Project, or (2) do not  
16 have a natural home in any single business operating  
17 group. In addition, the Innovation Hub will look for  
18 ideas and applications of existing products coming from  
19 non-R&D sources that do not require further investigation  
20 from R&D. Finally, the Innovation Hub provides  
21 initiatives with the support and resources required to  
22 maximize the chances of the product creating the  
23 necessary customer and business value.

24 Q. Is there a document that further explains the Innovation  
25 Initiative?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Yes. There is a white paper entitled "Innovation  
2 Initiative."

3 MARK FOR IDENTIFICATION AS EXHIBIT \_\_\_ (CES-7)

4 Q. Was this exhibit prepared under the Panel's direction and  
5 supervision?

6 A. Yes.

7 Q. Are you requesting funding for the Innovation Initiative?

8 A. Yes. The Innovation Initiative program will require O&M  
9 funding to institute the elements described above for RY1  
10 through RY3. In total, the Company estimates that the  
11 expenses for this initiative will be \$2.3 million in RY1  
12 1, \$2.5 million in RY2 and \$3.5 million in RY3.

13 **Demonstration Projects**

14 Q. Please describe how the Company's Demonstration Projects  
15 are playing an important role in allowing the Company to  
16 test new technologies, prove conceptual business models,  
17 and inform DSP development.

18 A. Demonstration Projects adapt and explore innovative  
19 business models. These projects are a key means of  
20 advancing State policy goals including increased DER  
21 penetration, reduction of GHG emissions, increased EE,  
22 and enhanced customer engagement. Demonstration Projects  
23 allow the Company to test new business models that will  
24 help pave the way for a customer-centric, DER-enabled  
25 future.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. What is the Company authorized to spend on REV  
2 Demonstration Projects and what has it spent to date?

3 A. The REV Track One Order authorized the Company to spend  
4 an amount to "not exceed 0.5 percent of its delivery  
5 service revenue requirement."<sup>22</sup> Con Edison's total  
6 authorized amount was \$135 million. As of December 31,  
7 2018, the Company has spent \$31.0 million and plans to  
8 spend an additional \$43.8 million during 2019.

9 Q. What is the forecasted expenditure for Demonstration  
10 Projects through the rate period?

11 A. The Company projects to spend \$34.6 million during the  
12 upcoming three year period on the existing and planned  
13 Demonstration Projects. These costs are currently  
14 expected to be \$20.3 million, \$9.4 million, and \$4.9  
15 million for 2020, 2021, and 2022, respectively. Though  
16 not developed at this time, if the Company plans new or  
17 expanded Demonstration projects, the Company would  
18 address the need for additional funding under the  
19 provisions included in the REV Track One Order (pp. 116-  
20 117).

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<sup>22</sup> Case 14-M-0101, Proceeding on Motion of the Commission in Regard to Reforming the Energy Vision, *Order Adopting a Regulatory Policy Framework and Implementation Plan*, issued February 26, 2015.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Does the Company currently have a reconciliation  
2 mechanism for the REV Demonstration costs?

3 A. Yes. The Company will continue to defer annually the  
4 revenue requirement associated with program expenditures  
5 above or below the expected expenditures noted above.  
6 Given the nature of these projects and expenditures, the  
7 Company believes the existing reconciliation mechanism  
8 should continue.

9 **Earnings Adjustment Mechanisms**

10 Q. Please describe the background for the Panel's EAM  
11 proposal in this proceeding.

12 A. We developed the Company's EAMs proposal to align with  
13 the Commission's *Order Adopting a Ratemaking and Utility*  
14 *Revenue Model Policy Framework* in Case 14-M-0101, and the  
15 State's clean and distributed energy resource policy  
16 goals. The Company developed this proposed set of EAMs  
17 in advance of the December 2018 Commission NE:NY and  
18 energy storage orders, discussed earlier.

19 Q. Based on the EE Order and the Storage Order, will there  
20 be any proposals regarding EAMs in the preliminary  
21 update?

22 A. We do not plan to make changes to the EAMS proposed here  
23 but in its preliminary update, the Company may propose  
24 the two new earnings mechanisms discussed in those  
25 orders:



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

- 1           • Electric EE
- 2           • System Peak Reduction
- 3           • DER Utilization
- 4           • Energy Intensity Reduction
- 5           • GHG Emissions Reduction
- 6           • AMI Customer Awareness
- 7           • Interconnection

8           In 2017, the Company achieved the maximum EAM for  
9           Electric EE and System Peak Reduction, and did not  
10          achieve the minimum levels for the DER Utilization,  
11          Energy Intensity, and Interconnection EAMs. Also in  
12          2017, the Company did not yet have sufficient AMI  
13          deployment to consider AMI Customer Awareness EAM  
14          achievement, and the GHG Emissions Reduction EAM is new  
15          for 2019.

16   Q.     Are the results available for the Company's 2018 EAM  
17          performance?

18   A.     Not yet. The Company will report on its 2018 EAM  
19          achievements in March 2019 except that it will report on  
20          the AMI customer awareness EAM in April 2019 as part of  
21          the Company's semi-annual AMI Metrics Report.

22   Q.     Please describe how the current EAMs and the Company's  
23          performance under those EAMs have informed the Company's  
24          proposal in this rate filing.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. Overall, the Company supports continuing the EAM  
2 construct, as it has demonstrated to be successful as an  
3 appropriate mechanism to spur utility action and drive  
4 achievement of outcomes in alignment with State policy.  
5 The Company's current EAMs and the Company's performance  
6 under those EAMs have informed the proposal in this rate  
7 filing as follows:

- 8 • As reflected in the Company's 2017 results, the EE and  
9 System Peak Reduction EAMs are well-designed,  
10 straightforward metrics under which the Company's  
11 actions and influence are appropriately linked to EAM  
12 achievement.
- 13 • The DER Utilization, GHG Emissions Reduction, and AMI  
14 Customer Awareness EAMs tie key State environmental  
15 and customer engagement outcomes with a reasonable  
16 level of Company influence toward EAM achievement.
- 17 • The Energy Intensity EAM is not designed to allow  
18 market participants and the Company to meaningfully  
19 influence the desired outcome and we do not propose to  
20 continue it.
- 21 • The intent of the Interconnection EAM may be better  
22 achieved through different means, and now DPS Staff

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 has recommended that the Interconnection EAM be  
2 eliminated.<sup>23</sup> (We are not proposing to continue the  
3 Company's existing Interconnection EAM in this rate  
4 filing and instead urge that bases points identified  
5 thereunder be allocated to other EAMs as proposed  
6 below).

7 Q. Please describe how you developed the Company's EAM  
8 proposal.

9 A. The Company's proposed EAMs build on progress to date  
10 under the Company's 2017-2019 EAMs structure and on the  
11 experience the Company has gained from engagement with  
12 stakeholders through collaboratives for both electric and  
13 gas.

14 The Company's proposed EAMs appropriately balance  
15 multiple objectives important to the State and  
16 stakeholders:

- 17 • supporting advancement of important State and  
18 municipal policy objectives, such as (i) growth of EE  
19 and DERs, including beneficial electrification  
20 technologies, such as heat pumps, and advanced  
21 technologies, including storage, (ii) lowering system

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<sup>23</sup> Case 14-M-0429, In the Matter of Earnings Adjustment Mechanism and Scorecard Reforms Supporting the Commission's Reforming the Energy Vision, Interconnection Earnings Adjustment Mechanisms Staff Proposal, issued October 24, 2018, p.6.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 peak to achieve State-wide delivery system  
2 efficiencies, and (iii) reducing GHG emissions,  
3 • driving utility behavior with measurable outcomes by  
4 appropriately accounting for the Company's ability to  
5 both facilitate positive outcomes as well as directly  
6 influence these outcomes through the Company's  
7 portfolio of programs, and  
8 • signaling to utilities and their third-party vendors  
9 the State's intent to drive real and measurable change  
10 annually and over the longer-term.

11 Q. Please summarize the Company's proposed EAMs.

12 A. The Company proposes to implement the following Electric  
13 EAMs:

14 • The Electric Energy Efficiency EAM ("E3 EAM") measures  
15 the energy savings achieved through increased  
16 efficiency of electricity use by our customers. The  
17 Company proposes the E3 EAM to be based on the total  
18 incremental, annual MWh reductions achieved through  
19 the Company's electric EE programs.  
20 • The Electric Peak Reduction EAM ("EPR EAM") measures  
21 customers' reduction of system peak period electricity  
22 usage through both adoption of EE as well as DER, such  
23 as battery storage and clean cooling solutions.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

- 1           • The DER Utilization EAM ("DER EAM") measures the  
2           amount of incremental, annual MWh the Company's  
3           customers do not need to rely on the grid for, through  
4           generating locally or through reductions by  
5           participation in the Company's DR programs.
- 6           • The Electric GHG Emissions Reduction EAM ("EGHG EAM")  
7           measures the amount of incremental lifetime GHG  
8           emissions reductions resulting from increasing  
9           adoption of beneficial electrification technologies,  
10          based on the technologies in the Company's existing  
11          GHG Emissions Reduction EAM.

12          The Company proposes to implement the following Gas EAMs:

- 13          • The Gas Energy Efficiency EAM ("GE2 EAM") measures the  
14          incremental annual energy savings achieved through  
15          increased efficiency or avoidance of natural gas use  
16          by our customers. The Company proposes to base the  
17          GE2 EAM on the total Dth reduction achieved by the  
18          Company and its customers through its portfolio of EE  
19          and four Smart Solutions programs.
- 20          • The Gas Peak Reduction EAM ("GPR EAM") measures  
21          customers' reduction of peak day gas usage. The  
22          Company proposes to base the GPR EAM on incremental,  
23          annual peak day gas usage reduction or avoidance by

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1           our gas customers achieved through the Company's  
2           programs.

- 3           • The Natural Gas GHG Emissions Reduction EAM ("GGHG  
4           EAM") measures the amount of incremental lifetime GHG  
5           emissions reductions resulting from increasing  
6           adoption of technologies that reduce, replace, or  
7           avoid technologies that use natural gas, based on some  
8           of the technologies in the Company's existing GHG  
9           Emissions Reduction EAM.

10          The Company is not proposing any changes to the existing  
11          authorized AMI Customer Awareness EAM that measures  
12          customer awareness of AMI technology, features, and  
13          benefits.

14   Q.     Please describe the Company's overall proposal regarding  
15          EAM earnings opportunities.

16   A.     The Company proposes positive earnings adjustments,  
17          calculated as return on equity basis points, for each of  
18          the EAMs. Our proposed EAM earnings opportunities are at  
19          100 basis points annually for the electric business. We  
20          also propose 70 basis points annually for the gas  
21          business. The allocation of these earnings opportunities  
22          is shown in Tables 12 and 13 below. As shown, the EAMs  
23          would be effective for RY1 through RY3.

24



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1

Table 12 - Electric EAM Basis Points

		2020	2021	2022
Electric Energy Efficiency (E3 EAM)	Min	7.0	7.0	7.0
	Mid	21.0	21.0	21.0
	Max	35.0	35.0	35.0
Electric Peak Reduction (EPR EAM)	Min	5.0	5.0	5.0
	Mid	15.0	15.0	15.0
	Max	25.0	25.0	25.0
DER Utilization (DER EAM)	Min	4.0	4.0	4.0
	Mid	12.0	12.0	12.0
	Max	20.0	20.0	20.0
Electric Greenhouse Gas Emissions Reduction (EGHG EAM)	Min	4.0	4.0	4.0
	Mid	12.0	12.0	12.0
	Max	20.0	20.0	20.0
<b>TOTALS</b>	Min	20.0	20.0	20.0
	Mid	60.0	60.0	60.0
	Max	100.0	100.0	100.0

2

3

Table 13: Natural Gas EAM Basis Points

		2020	2021	2022
Natural Gas Energy Efficiency (GE2 EAM)	Min	7.0	7.0	7.0
	Mid	21.0	21.0	21.0
	Max	35.0	35.0	35.0
Natural Gas Peak Reduction (GPR EAM)	Min	4.0	4.0	4.0
	Mid	12.0	12.0	12.0
	Max	20.0	20.0	20.0
Natural Gas Greenhouse Gas Emissions Reduction (GGHG EAM)	Min	3.0	3.0	3.0
	Mid	9.0	9.0	9.0
	Max	15.0	15.0	15.0
<b>TOTALS</b>	Min	14.0	14.0	14.0
	Mid	42.0	42.0	42.0
	Max	70.0	70.0	70.0

4

5

6 Q. What EAM targets is the Company proposing in this  
7 testimony?

- 8 • The Company proposes that the mid-point targets for E3  
9 EAM, EPR EAM, GE2 EAM, and GPR EAM be equal to or

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 directly derived from the Company's proposed targets,  
2 or updated targets following any changes made by the  
3 Company in its preliminary update as noted earlier in  
4 this testimony for its EE programs and consistent with  
5 the Company's existing electric EAMs in the 2017-2019  
6 rate period. The Company is proposing a minimum level  
7 at 75 percent of the mid-point target and a maximum  
8 level at 125 percent of the mid-point target for these  
9 four EAMs.

- 10 • For the DER EAM, EGHG EAM, and GGHG EAM, the Company  
11 proposes to file in its preliminary update baseline  
12 levels for 2020 that are to be derived from the  
13 formulas and forecast sources in Exhibit \_\_\_\_ (CES-8),  
14 and that the minimum targets be set at the baseline  
15 level, mid-point targets be set 10 percent above the  
16 baseline, and the maximum targets be set at 20 percent  
17 above the baseline. We also propose to file baseline,  
18 mid-point, and maximum target levels for these three  
19 EAMs annually by August 31, 2020 and August 31, 2021  
20 for RY2 and RY3, respectively.

21 Q. Please continue.

22 A. The EAMs as described above would provide the Company  
23 with a meaningful incentive to undertake additional  
24 efforts to drive achievement consistent with State policy

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 objectives that will also benefit our customers and  
2 stakeholders.

3 Q. Please describe how the Company will measure the E3 EAM.

4 A. The Company will measure the E3 EAM by calculating EE  
5 savings from the Company's EE programs.

6 Q. How would the Company calculate the midpoint target for  
7 this EAM?

8 A. The Company will use the EE targets developed in this  
9 rate proceeding as the mid-point target for this EAM.

10 Q. Please describe how the Company will measure the EPR EAM.

11 A. The Company will measure the EPR EAM through electric  
12 peak-coincident MW reductions at the customer level from  
13 EE technologies included in the Company's portfolio of  
14 programs and beneficial electrification technologies.  
15 The Company's EE programs' contribution to peak demand  
16 reduction will be calculated using the NYISO coincident  
17 system peak for each EE measure from the New York TRM and  
18 engineering analyses where the TRM does not provide peak  
19 coincidence values.

20 Q. How will the Company calculate the midpoint target for  
21 this EAM?

22 A. The Company will calculate the midpoint target for this  
23 EAM by calculating the expected peak coincidence of the  
24 Company's portfolio of EE and beneficial electrification  
25 programs authorized in this proceeding.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please describe how the Company will measure the proposed  
2 DER EAM.

3 A. For the DER EAM, the Company will track installations and  
4 calculate annualized MWh from air- and ground-source heat  
5 pumps, battery storage, battery and plugin hybrid light-  
6 duty EVs, Combined Heat and Power ("CHP"), electric DR,  
7 fuel cells, electric buses, ice energy storage, solar PV,  
8 and distributed wind energy. This tracking and  
9 measurement methodology will build on the Company's  
10 tracking methods for its 2019 DER Utilization EAM. We  
11 will measure DERs in terms of their rated capacity and  
12 related capacity factors, except for DR for which we will  
13 use the number of DR events and actual performance. To  
14 standardize across technologies, all measurements will be  
15 in annualized MWh using the formulae described in Exhibit  
16 \_\_\_(CES-8). For each DER type, Con Edison will determine  
17 MWh produced, consumed, discharged, or reduced from  
18 incremental resources. MWh are treated as positive values  
19 with the sum of produced, consumed, and reduced (in the  
20 case of DR and heat pump efficiency), energy determining  
21 achievement against a target; that is, one MWh produced  
22 is equivalent to one MWh consumed (or one MWh reduced in  
23 the case of DR and heat pump efficiency) for the purpose  
24 of the DER EAM.

25 Q. How will the Company calculate the baseline for this EAM?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The Company will calculate the baseline for this EAM as  
2 developed through stakeholder consensus in the Company's  
3 2018-19 EAM collaboratives, i.e., by using a combination  
4 of (i) the MW of customer projects in the Standardized  
5 Interconnection Requirements ("SIR") inventory adjusted  
6 for historical cancellation rates, delay rates, and other  
7 historical trends by technology; (ii) for technologies  
8 not required to enter the SIR process (e.g., EVs, heat  
9 pumps, DR, electric buses, and ice energy storage), the  
10 Company will forecast expected DER adoption levels that  
11 would be reasonably expected to be reached absent Company  
12 efforts beyond initiatives identified in this testimony  
13 with the sources of forecast and formulas to convert  
14 forecasted technologies to annualized MWh identified in  
15 Exhibit \_\_ (CES-8).

16 Q. Please describe how the Company will measure the EGHG  
17 EAM.

18 A. The Company will measure contributions to the EGHG EAM by  
19 tracking installations and calculating lifetime metric  
20 tons of carbon dioxide equivalent ("CO<sub>2</sub>e" includes CO<sub>2</sub>,  
21 CH<sub>4</sub>, N<sub>2</sub>O) emissions reduced from the following measures:  
22 battery storage, electric buses, electric DR, ice energy  
23 storage, medium-duty light-duty battery and plugin hybrid  
24 EVs, solar PV, the cooling efficiencies from air- and  
25 ground-source heat pumps, distributed wind energy, and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 voluntary renewable energy certificates ("VRECs"). To  
2 standardize measurement across technologies, all  
3 measurements will be in lifetime avoided metric tons CO<sub>2e</sub>  
4 using the formulae described in Exhibit \_\_ (CES-8).  
5 Metric tons CO<sub>2e</sub> are treated as positive values with the  
6 sum of avoided kg CO<sub>2e</sub> emissions, converted after initial  
7 calculation to metric tons CO<sub>2e</sub> emissions, determining  
8 achievement. The avoided emissions measurements use  
9 electricity emissions factors of Grid kg CO<sub>2e</sub> per MWh  
10 and/or Peak kg CO<sub>2e</sub> per MWh, and other technology-  
11 specific factors, to determine lifetime avoided metric  
12 tons CO<sub>2e</sub>. For the purposes of the EGHG EAM, the Grid kg  
13 CO<sub>2e</sub> value is the New York City electricity emissions  
14 factor from the most recently published New York City GHG  
15 Inventory. The Peak kg CO<sub>2e</sub> per MWh value is sourced  
16 from the Environmental Protection Agency ("EPA")  
17 Emissions & Generation Resource Integrated Database  
18 ("eGRID") for the Northeast Power Coordinating Council  
19 ("NPCC") NYC/Westchester sub region.

20 Q. How will the Company calculate the baseline for this EAM?

21 A. The Company will calculate the baseline for this EAM as  
22 developed through stakeholder consensus in the Company's  
23 2019 EAM collaborative, i.e., by using a combination of  
24 (i) the MW of customer projects in the SIR inventory  
25 adjusted for historical cancellation rates, delay rates,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 and other historical trends by technology; (ii) for  
2 technologies not required to enter the SIR process (e.g.,  
3 EVs, heat pumps, DR, electric buses, and ice energy  
4 storage), the Company will forecast expected DER adoption  
5 levels that would be reasonably expected to be reached  
6 absent Company efforts beyond initiatives identified in  
7 the CES panel testimony with the sources of forecast and  
8 formulas to convert forecasted technologies to lifetime  
9 avoided CO<sub>2</sub>e emissions identified in Exhibit \_\_ (CES-8).

10 Q. What data sources will the Company use for DER, EGHG, and  
11 GGHG EAM baseline development?

12 A. The Company will use the following for DER, EGHG, and  
13 GGHG EAM baseline development for: (i) battery storage,  
14 CHP, fuel cells, solar PV, and distributed wind energy,  
15 the Company will use historical SIR inventory and project  
16 tracking data, including cancellation rates, delay rates,  
17 and other historical trends by technology; (ii) battery  
18 and plugin hybrid EVs, the Company will use historical  
19 registration trends from the Department of Motor  
20 Vehicles; (iii) electric buses, the Company will receive  
21 data from the MTA and Westchester County; (iv) ice energy  
22 storage, the Company will utilize its own program data  
23 and customer project data; (v) air- and ground-source  
24 heat pumps, the Company will use its own program data;  
25 (vi) DR, the Company will use its own program data; and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 (vii) VRECs, the Company will utilize its own program  
2 data and the New York Generation Attribute Tracking  
3 System.

4 Q. How are incremental resources defined for the Company's  
5 EAMs?

6 A. For each technology under the DER EAM, EGHG EAM, and GGHG  
7 EAM, incremental resources, for the purposes of  
8 determining achievement under these EAMs, are defined as  
9 all DERs belonging to the respective technology that  
10 becomes electrically connected to the Con Edison delivery  
11 system during the rate year.

12 Q. Please describe how the Company will measure the GE2 EAM.

13 A. The Company will measure contributions to the GE2 EAM by  
14 calculating energy savings achieved through increased  
15 efficiency or avoidance of natural gas use by our  
16 customers. Customers throughout the Company's gas  
17 service territory are eligible to participate in the  
18 Company's portfolio of gas EE and Smart Solutions  
19 programs.

20 Q. How will the Company calculate the midpoint target for  
21 this EAM?

22 A. The Company will use the EE targets developed in this  
23 rate proceeding as the mid-point target for this EAM,  
24 while considering any additional EE efforts approved as  
25 part of Smart Solutions' NPS portfolio.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 Q. Please describe how the Company will measure the GPR EAM.

2 A. The Company will measure contributions to the GPR EAM by  
3 measuring customers' reduction or avoidance of peak day  
4 gas usage through both adoption of EE as well as DER  
5 installed as part of the programs authorized in this  
6 proceeding while also considering Smart Solutions  
7 initiatives.

8 Q. How will the Company calculate the midpoint target for  
9 this EAM?

10 A. The Company will calculate the midpoint target for this  
11 EAM through a combination of gas peak day reduction  
12 values from its Smart Solutions programs, gas EE program  
13 experience, and market research with its most recent gas  
14 EE potential study.

15 Q. Please describe how the Company will measure the GGHG  
16 EAM.

17 A. The Company will measure contributions to the GGHG EAM by  
18 tracking installations and calculate lifetime metric tons  
19 of CO<sub>2</sub>e emissions reduced from air-source and ground-  
20 source heat pump heating loads, and heat pump water  
21 heaters that replace natural gas. To standardize  
22 measurement across technologies, all measurements will be  
23 in lifetime avoided metric tons CO<sub>2</sub>e using the formulae  
24 described in Exhibit \_\_ (CES-8). Metric tons CO<sub>2</sub>e are  
25 treated as positive values with the sum of avoided kg

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 CO<sub>2</sub>e emissions, converted after initial calculation to  
2 metric tons CO<sub>2</sub>e emissions, determining achievement. The  
3 avoided emissions measurements may use electricity  
4 emissions factors of Grid kg CO<sub>2</sub>e per MWh and/or Peak kg  
5 CO<sub>2</sub>e per MWh, and other technology-specific factors, to  
6 determine lifetime avoided metric tons CO<sub>2</sub>e. For the  
7 purposes of the GGHG EAM, the Grid kg CO<sub>2</sub>e value is the  
8 New York City electricity emissions factor from the most  
9 recently published New York City GHG Inventory. The Peak  
10 kg CO<sub>2</sub>e per MWh value is sourced from the EPA Emissions &  
11 eGRID for the NPCC NYC/Westchester sub region.

12 Q. How will the Company calculate the baseline for this EAM?

13 A. The Company will calculate the baseline for this EAM  
14 consistent with the stakeholder consensus developed  
15 through the Company's 2019 EAM collaborative, i.e.,  
16 through a combination of (i) forecasting expected DER  
17 adoption levels that would be reasonably expected to be  
18 reached absent Company efforts beyond initiatives  
19 identified in the CES panel testimony with (ii) the  
20 formulas to convert forecasted technologies to lifetime  
21 avoided CO<sub>2</sub>e emissions identified in Exhibit \_\_ (CES-8).

22 Q. Please describe how the AMI EAM is measured.

23 A. As described in the Company's current rate plan, the  
24 Company measures its performance based on pre- and post-  
25 deployment surveys of customers in each of the six

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 deployment regions (i.e., Staten Island, Westchester,  
2 Brooklyn, Manhattan, the Bronx, and Queens).  
3 Specifically, the Company conducts an initial survey  
4 three months prior to the deployment of AMI in each  
5 region to establish a baseline of customer  
6 AMI awareness, and then uses this baseline to establish  
7 with DPS Staff a regional post-deployment target for  
8 customer AMI awareness. At the end of AMI deployment in  
9 each region the Company conducts a post-deployment survey  
10 that measures customer AMI awareness using the same  
11 questions as the baseline survey. If the results of the  
12 post-deployment survey meet or exceed the established  
13 target, the Company receives a positive earnings  
14 adjustment of \$250,000 per region.

15 Q. With respect to the measurement of AMI awareness, how  
16 many regions have established a baseline for AMI  
17 awareness?

18 A. The Company has established pre-deployment baselines for  
19 all regions except Queens, as provided in the semi-annual  
20 AMI Metrics Report. As of this filing, the Company has  
21 also established post-deployment awareness targets with  
22 DPS Staff for all of our regions except the Bronx and  
23 Queens: Staten Island (75 percent), Westchester (80  
24 percent), Brooklyn (80 percent), and Manhattan (80  
25 percent). The Company expects to finalize a target for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 the Bronx with Staff in the first quarter of 2019. The  
2 Queens pre-deployment survey is scheduled to be conducted  
3 in March 2019, after which the Company will agree upon a  
4 regional target with DPS Staff.

5 Q. Will the Company complete deployment in any regions  
6 during the current rate plan that would potentially be  
7 eligible for earnings adjustments during the proposed  
8 rate plan under this EAM?

9 A. Yes. The Company expects deployment in Westchester to be  
10 completed in December 2019. The Company will conduct a  
11 post-deployment survey in Westchester in or around  
12 January 2020 and expects to report the results in its  
13 April 30, 2020 AMI Metrics Report.

14 Q. Does the Company propose to continue the AMI Customer  
15 Awareness EAM for the 2020-2022 period for its remaining  
16 regions?

17 A. Yes. The Company proposes to continue the AMI Customer  
18 Awareness EAM for the 2020-2022 period, subject to the  
19 same methodology, regional incentive amounts, terms, and  
20 conditions as applied in the 2017-2019 rate period. We  
21 expect that the EAM will cover the following regions  
22 during the potential rate plan period: Bronx, Brooklyn,  
23 Manhattan, and Queens.

24 Q. How does the Company propose to report and collect EAM  
25 achievements?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.  
CUSTOMER ENERGY SOLUTIONS PANEL

1 A. The Company proposes to continue to report and collect  
2 EAM achievements consistent with the current rate plan  
3 provisions.

4 Q. Does the Company propose any changes to the Tariff?

5 A. Yes, the Company proposes to update Electric Tariff Leaf  
6 26.1 and 343.1 related to the proposed electric EAMs. The  
7 Company also proposes to update Gas Tariff Leaf 183.5  
8 related to the proposed gas EAMs.

9 Q. Does this conclude the Panel's initial testimony?

10 A. Yes, it does.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

TABLE OF CONTENTS

	Page
<b>INTRODUCTION</b> .....	1
<b>DEFINITION AND SIGNIFICANCE OF INTERFERENCE</b> .....	7
<b>MUNICIPAL INFRASTRUCTURE EXPENDITURES - RESOURCE DATA</b> .....	15
<b>FORECASTING METHODOLOGY</b> .....	19
<b>INTERFERENCE - O&amp;M</b> .....	40
<b>INTERFERENCE - CAPITAL</b> .....	42
<b>MITIGATION</b> .....	44
Strengthening Public Improvement Engineering .....	44
Coordinate interference work with other Company capital projects .....	45
Maximize Number of Section U Projects .....	46
Joint Bid Protocol .....	48
Negotiating Team .....	48
Evaluate field conditions to create new work units .....	49
Maximize Lump Sum Agreements .....	50
Opportunities to reduce project costs by performing advanced relocation .....	50
<b>RECONCILIATION</b> .....	51



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1       Engineering. I graduated from Columbia University in 2013  
2       with a Master's of Science degree in Construction  
3       Management.

4       (**Minucci**) I graduated from St. John's University in New  
5       York City with a Bachelor's degree in Accounting in 2001  
6       and a Master's degree in Accounting in 2002.

7       Q. Please describe your work experiences.

8       A. (**Boyle**) I have been employed by Con Edison since 1986 when  
9       I joined the Company as a management intern. Since then, I  
10      have held various management positions of increasing  
11      responsibility, including Section Manager of Contract  
12      Administration and Inspection, General Manager of Public  
13      Improvement and Engineering, General Manager of Substation  
14      Operations Planning, General Manager of Substation and  
15      Transmission Construction, General Manager of Steam  
16      Distribution, General Manager of Gas Operations. In  
17      December 2015, I assumed my present position as the Vice  
18      President of Construction.

19      (**Kong**) I joined Con Edison in 2003 as a management intern  
20      in the Company's Growth Opportunities for Leadership  
21      Development ("GOLD") program. Since then I have held  
22      positions of increasing responsibility in Public



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Improvement. Starting In 2005, I held the role of Chief  
2 Construction Inspector and then Project Specialist in  
3 Public Improvement. In 2013, I assumed the role as the  
4 Section Manager of Public Improvement Engineering in  
5 Regional Engineering ("Public Improvement Engineering") and  
6 in 2017 I assumed my present position as General Manager of  
7 Public Improvement.

8 (**Minucci**) I joined Con Edison in 2002 as a management  
9 intern in the Company's GOLD program. Since then I have  
10 held positions of increasing responsibility all within  
11 Public Improvement. Starting in 2004 as an Analyst, Senior  
12 Analyst, Chief Construction Inspector, Project Specialist  
13 and in 2015 I assumed my present position as Construction  
14 Manager in Public Improvement.

15 Q. Do you belong to any professional organizations?

16 A. (**Boyle**) I am a member of the American Society of Civil  
17 Engineers.

18 (**Kong**) No.

19 (**Minucci**) No.

20 Q. Please generally describe your current responsibilities.

21 A. (**Boyle**) My current responsibilities as Vice President of  
22 Construction are to oversee the installation of electric

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 and gas facilities in the streets and capital improvements  
2 to our generating, substation and other facilities.  
3 Additionally, I have responsibility to maintain the  
4 integrity of our electric, gas and steam systems during  
5 municipal construction projects.

6 (**Kong**) My current responsibilities as General Manager of  
7 Public Improvement are to oversee all work in Public  
8 Improvement and maintain the integrity of Con Edison's  
9 electric, gas and steam systems during the course of  
10 municipal construction projects. This requires planning,  
11 coordinating, engineering and negotiating with  
12 municipalities and their contractors to facilitate the  
13 completion of municipal projects.

14 (**Minucci**) My current responsibilities as Construction  
15 Manager of Public Improvement are to oversee the  
16 operational support for all municipal projects that impact  
17 Con Edison in the service territory. This requires  
18 planning, coordinating, operational support and negotiating  
19 with contractors to facilitate the administration of  
20 projects.

21 Q. Have you previously testified before the New York State  
22 Public Service Commission ("Commission")?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. (**Boyle**) Yes, I have provided testimony to the Commission  
2 in the Company's electric, gas and steam rate filings (03-  
3 G-1671, 03-S-1672, 04-E-0572, 16-E-0060, and 16-G-0061)  
4 with regards to Municipal Infrastructure programs and steam  
5 rate filing 13-S-0032 with regards to Steam Operations.

6 (**Kong**) No.

7 (**Minucci**) No.

8 Q. What is the purpose of your testimony?

9 A. Our testimony provides the Company's forecast for  
10 interference cost during the rate year, and we also provide  
11 forecasts for rate years two and three to provide a basis  
12 for settlement negotiations if the parties decide to seek a  
13 three-year rate plan settlement. In providing this  
14 forecast, we demonstrate the material costs the Company  
15 incurs to comply with its obligations to perform  
16 interference work. We will describe the nature of  
17 interference and the challenges faced in forecasting costs  
18 because this work is largely driven by factors outside of  
19 the Company's control. Accordingly, while we provide a  
20 forecast based on the best available information, because  
21 the Company's interference expenditures are significant and  
22 largely driven by the infrastructure work performed by the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 City, State and other municipalities, the Company proposes  
2 a full, bi-lateral reconciliation for these costs.

3 Finally, we will describe how the Company, within the  
4 limited ability it has to control interference work, has  
5 implemented an array of cost-mitigation measures.

6 Q. Please summarize the areas your testimony addresses.

7 A. Our testimony addresses:

8 (1) The definition and significance of "interference" as it  
9 relates to Con Edison's system;

10 (2) Interference Forecasting Methodologies;

11 (3) Projected Operation and Maintenance ("O&M")  
12 interference costs associated with the Company's  
13 electric and gas facilities for the 12 months ending  
14 December 31, 2020 ("Rate Year" or "RY1"), and for two  
15 additional 12-month periods ending December 31, 2021 and  
16 December 31, 2022 (which we will refer to as RY2 and  
17 RY3, respectively, for ease of reference);

18 (4) Projected Capital interference costs associated with  
19 the Company's electric and gas facilities for calendar  
20 years 2020 to 2022 (*i.e.*, RY1 through RY3);

21 (5) Mitigation measures the Company undertakes to reduce  
22 its interference costs; and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 (6) A proposal for reconciliation of interference capital  
2 and O&M expenses.

3 **DEFINITION AND SIGNIFICANCE OF INTERFERENCE**

4 Q. Please explain the term "interference" as it pertains to  
5 the Company.

6 A. Con Edison has an extensive system of gas mains, gas  
7 services, electric cables, conduits, structures and poles,  
8 in addition to electric services and appurtenances of  
9 various sizes and operating voltages, within the streets of  
10 its gas and electric service territories, respectively.  
11 These service territories include Manhattan, Bronx, Queens,  
12 Brooklyn, Staten Island and Westchester County. These  
13 facilities share the space under the streets with  
14 privately-owned facilities such as telephone and cable TV,  
15 and municipal owned facilities such as water, sewer,  
16 transit and traffic facilities. In addition, electric  
17 overhead facilities share space above the streets with  
18 private and municipal facilities such as telephone, cable  
19 TV, fire alarm, street lighting and traffic signals. When  
20 a municipality plans to perform work, either underground or  
21 overhead, and is unable to complete the proposed plan

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 absent our relocating or supporting Company facilities that  
2 are "in the way," the term "interference" is used.

3 Q. Why is the Company required to perform interference work  
4 associated with municipal projects and some state projects?

5 A. On advice of counsel, it is our understanding that courts  
6 have held that Con Edison's right to lay and maintain its  
7 facilities pursuant to a franchise granted by a  
8 municipality is subject to the municipality's right to  
9 require Con Edison to remove or relocate its facilities at  
10 the Company's expense whenever public health, safety, or  
11 convenience requires. If the Company fails to comply with  
12 such a request by the municipality, the Company may be  
13 liable for damages caused by its failure. The City of New  
14 York has enhanced its right to require utilities to perform  
15 interference work by enacting New York City Administrative  
16 Code sections 19-143 (Excavations for Public Works), 24-521  
17 (Excavations for Public Works), and 19-150 (Civil  
18 Penalties) that, along with court decisions interpreting  
19 these franchise provisions, impose financial penalties up  
20 to \$5,000 on the Company on a per day, per location basis,  
21 if the Company does not timely relocate or protect its  
22 facilities located at the site of public works projects

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1       undertaken for the benefit, health or safety of the  
2       residents of the City. New York State also has provisions  
3       for public utilities in New York Highway Law Article 52,  
4       and Part 131 of NYSDOT Rules and Regulations - NYCRR Title  
5       17 (Accommodation of Utilities within State Highway Right-  
6       Of-Way) that specify the facility owners are required to  
7       maintain their facilities.

8   Q.   Is there more than one kind of interference?

9   A.   Yes. Interference can be "direct" or "indirect." A direct  
10       interference is that in which an existing Con Edison  
11       facility occupies the space of a proposed municipal  
12       facility and must be located, identified, and relocated to  
13       a new location in order to accommodate and provide space  
14       for a new municipal facility.

15       An indirect interference is that in which Con Edison  
16       facilities do not occupy the space of the proposed  
17       municipal facilities, but requires the Company to identify  
18       the location of its facilities, monitor construction work  
19       by the municipality's contractor, and take steps necessary  
20       to support and protect its facilities by compensating the  
21       contractor for utility work performed and any incremental  
22       changes to the construction means and methods that may be

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 incurred. This includes, for example, a change to the  
2 proposed trench sheeting and shoring system to accommodate  
3 Company facilities.

4 Q. Please describe the cost responsibility for Company  
5 interference related to work by or for private entities as  
6 distinguished from work performed by or on behalf of  
7 municipal entities.

8 A. If a private developer performs work in the vicinity of the  
9 Company's facilities, and the Company determines that any  
10 component of its electric or gas systems needs to be  
11 supported, protected, adjusted or relocated to accommodate  
12 the work, then the private entity is required to reimburse  
13 the Company for costs the Company incurs.

14 If, however, the City of New York ("City") or another  
15 municipality performs work, such as installing or repairing  
16 a sewer or water main in the vicinity of the Company's  
17 facilities, then the Company bears all the costs to locate,  
18 move, support, protect and/or relocate the facilities  
19 affected by the municipality's construction activity.

20 There are some exceptions to this general rule. For  
21 example, certain governmental authorities, such as the New  
22 York City Transit Authority and Port Authority of New York



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1           & New Jersey, may reimburse the Company for interference  
2           costs.

3    Q.    Apart from the installation of municipal facilities, are  
4           there any other types of governmental activities that  
5           affect the Company's interference expenses?

6    A.    Yes.    For example, when a City street is repaved or the  
7           pavement around Con Edison's facilities is modified, the  
8           Company may need to raise or lower its structures (e.g.,  
9           castings of manholes).  The costs that the Company incurs  
10          to raise or lower these castings or modify these structures  
11          are also considered to be an interference expense.  
12          State projects also may have an impact on Company  
13          facilities.  For example, when a New York State bridge is  
14          repaired, replaced or modified and the existing Company  
15          infrastructure is required to be supported, relocated or  
16          replaced.

17   Q.    What types of municipal construction activities typically  
18          result in interference with Company facilities?

19   A.    The typical municipal activities that affect Company  
20          facilities are the installation of water, sewer and  
21          drainage facilities, reconstruction of roads, highway

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 bridges, curbs and sidewalks, and, as mentioned above, the  
2 repaving of roadways.

3 Q. How often does the Company have to support, protect and/or  
4 relocate its facilities due to interferences?

5 A. On any given day, there are hundreds of municipal projects  
6 being planned, engineered, or constructed within the  
7 Company's service area. These projects are initiated by  
8 various New York City organizations such as the Department  
9 of Design and Construction ("DDC"), Department of  
10 Transportation ("DOT"), Department of Environmental  
11 Protection ("DEP"), Department of Parks, Bureau of Bridges,  
12 and the Economic Development Corporation ("EDC"), in  
13 addition to various Westchester County municipalities. The  
14 projects may be planned or they may be the result of an  
15 emergency, such as responding to a water main break. In  
16 either case, any resulting municipal activities will  
17 typically impact Con Edison facilities located in that area  
18 and, therefore, may present interference issues.

19 Q. Does the Company coordinate with municipalities in order to  
20 mitigate interference costs?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. Yes. The Company coordinates with municipalities to  
2 mitigate interference costs both during the design and the  
3 construction phases of municipal projects.

4 Q. Please explain further how the Company coordinates with  
5 municipalities.

6 A. During the municipal design phase, the Public Improvement  
7 Engineering section of the Company's Regional Engineering  
8 Department works closely with City and municipal agencies  
9 to minimize the impact on Company facilities. The Company  
10 may request design changes and accommodations that minimize  
11 or eliminate Company interferences. For example, if an  
12 electric facility is identified to be either in direct or  
13 indirect interference with the proposed location of a water  
14 main and if a municipal design change is viable, the  
15 Company and the municipality would work together to  
16 implement an alternate design for the municipal facility.  
17 This will reduce or eliminate the interference. The  
18 Company would then pay the municipality for the incremental  
19 cost of their design changes with the goal of achieving an  
20 overall project synergy among all stakeholders and reducing  
21 the project's duration and/or cost to the Company.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Similarly, the Public Improvement department continues to  
2 work closely with City and municipal agencies during the  
3 project construction phase to further minimize any impact  
4 on Company facilities. For example, if during construction  
5 a gas facility not previously identified is found to be in  
6 direct or indirect interference with the proposed municipal  
7 plan, the Company and the municipality work together and  
8 where viable, the municipality would approve and implement  
9 an alternate plan or a field modification to eliminate or  
10 mitigate the interference.

11 Q. Is it possible to avoid or mitigate all interference  
12 conditions through City and municipal design changes and  
13 construction-phase accommodations?

14 A. No, it is not. Despite best coordinated efforts, due to  
15 the heavy congestion of various underground facilities  
16 within the streets, relocating or supporting Company  
17 facilities is generally unavoidable.

18 Q. Is the City the primary municipality that drives the level  
19 of the Company's interference expenditures?

20 A. Yes. The City's Capital Infrastructure Improvement Program  
21 is the primary driver of the Company's interference  
22 expenditures, both for capital and O&M. Other

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 municipalities in Westchester County and certain New York  
2 State projects also results in interference costs, but  
3 generally on a smaller scale.

4 **MUNICIPAL INFRASTRUCTURE EXPENDITURES - RESOURCE DATA**

5 Q. Does the City develop a forecast for its infrastructure  
6 expenditures?

7 A. Yes. The City of New York Office of Management and Budget  
8 ("OMB") publishes its four-year Capital Commitment Plan  
9 ("Commitment Plan") three times a year, usually in May,  
10 September and February. This plan describes anticipated  
11 infrastructure projects to which the City expects to commit  
12 funding in the current fiscal year and each of the three  
13 upcoming fiscal years for the different categories of  
14 reconstruction work. The City's fiscal year runs from July  
15 1<sup>st</sup> to June 30<sup>th</sup>.

16 Q. Is the Commitment Plan the primary resource document used  
17 by the Company to identify City projects for the purpose of  
18 forecasting interference expenditures?

19 A. Yes, the Capital Commitment Plan is the primary resource  
20 document because it includes the most current and the best  
21 available information relating to the forecasted City  
22 expenditures that impact the Company's interference costs.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. Where is the Capital Commitment Plan published?

2 A. The OMB publishes the report on the official website of the  
3 City of New York. The OMB's web address is:

4 [https://www1.nyc.gov/site/omb/publications/publications.pag](https://www1.nyc.gov/site/omb/publications/publications.page)  
5 [e](https://www1.nyc.gov/site/omb/publications/publications.page)

6 Q. Are there any particular categories of City infrastructure  
7 work listed in the Commitment Plan that typically involve  
8 interference work?

9 A. Yes. The categories of City infrastructure work that  
10 typically result in interference work are Highways, Highway  
11 Bridges, Water Main 1, Water Main 6 and Sewers.

12 Q. Explain the funding sources for the projects comprising the  
13 Commitment Plan.

14 A. Projects under the Commitment Plan may be funded by the  
15 City ("City Cost") or by other sources ("Non-City Cost" or  
16 "NC Cost"). The Commitment Plan identifies both City Cost  
17 and Non-City Cost funding sources.

18 Q. Do the projects funded by Non-City sources reduce the  
19 Company's interference expenditures?

20 A. No. The impact is the same for City and Non-City funding  
21 sources. The aggregate of the two sources is the driver of  
22 the Company's expenditures.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. What is the forecasted City OMB Budget for City fiscal  
2 years 2020, 2021 and 2022 as it relates to the categories  
3 of City infrastructure work described above (*i.e.*,  
4 Highways, Highway Bridges, Water Main 1, Water Main 6 and  
5 Sewers)?

6 A. The OMB Capital Commitment Plan published in October 2018  
7 forecasts \$2.8 billion for 2020, \$3.5 billion for 2021 and  
8 \$3.6 billion for 2022 for these categories of City  
9 infrastructure work.

10 Q. Does the Company also review the City's actual spending on  
11 infrastructure?

12 A. Yes, the Company reviews the OMB's "Monthly Transaction  
13 Analysis" reporting for the infrastructure categories,  
14 Highways, Highway Bridges, Sewers & Water Mains, to review  
15 and track City and Non-City expenditures.

16 Q. Was Exhibit \_\_\_ (MISP-1), entitled "NYC OMB EXPENDITURES  
17 2014-2018" prepared under your supervision or direction?

18 A. Yes, it was.

19 Q. What does this exhibit show?

20 A. Exhibit \_\_\_ (MISP-1) shows actual OMB expenditures for City  
21 fiscal years 2014 to 2018 for these interference-type

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 categories, as well as the City's current commitment  
2 forecast for 2019 to 2022.

3 Q. Why does the Company review the City's actual expenditures?

4 A. The Company compares its actual O&M expenditures to the  
5 City's infrastructure expenditures in order to validate the  
6 historical correlation between these expenditures. This  
7 correlation is discussed in more detail later in our  
8 testimony.

9 Q. Are there other resources of information used by the  
10 Company to identify projects other than the City's  
11 Commitment Plan that impact interference costs?

12 A. Yes, the Company actively communicates with other key  
13 municipalities/agencies, such as various Westchester  
14 municipalities, NYSDOT, NYCDOT, EDC, NYC Parks Department,  
15 DEP and DDC to obtain additional project information and  
16 other details that impact the Company's interference  
17 expenditures.

18 Q. What additional details are provided by these other  
19 resources?

20 A. For example, in Westchester, there are over forty  
21 independent municipalities who provide project specific



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 information that the Company uses to develop its forecast  
2 for interference expenditures.

3 Q. Are there particular categories of infrastructure work  
4 listed by these resources that typically involve  
5 interference work?

6 A. Yes. Similar to New York City, the categories of  
7 infrastructure work that typically involve interference  
8 work are highways, highway bridges, parks, water mains, and  
9 sewers.

10 **FORECASTING METHODOLOGY**

11 Q. Did the Company modify the methodology used in its last  
12 rate filings (Cases 16-E-0060 & 16-G-0061) to forecast  
13 interference costs for the Rate Year in this filing?

14 A. Yes, the Company has expanded upon the existing methodology  
15 and incorporated additional analyses.

16 O&M Forecasting Methodology

17 Q. Please list the different analyses the Company used to  
18 develop its approach for forecasting O&M expenditures  
19 relating to municipal interference work.

20 A. The Company's O&M forecast was calculated using the  
21 following four methods of analyses:

22 1. Project-By-Project Analysis,

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

- 1                   2. NYC Budget Calculation,  
2                   3. Exponential Growth Analysis, and  
3                   4. Regression Analysis.

4 Q. Please explain the Project-by-Project method.

5 A. The Company's O&M Project-by-Project forecast is comprised  
6 of costs associated with: (1) recurring annual programs  
7 ("Annuals"); (2) municipal projects with defined scopes  
8 ("Defined"); and (3) design phase municipal projects with  
9 undefined locations or scopes ("Design Phase").

10 Q. Please explain these Project-by-Project categories of  
11 expenditures and the different methodologies employed to  
12 forecast expenditures in these categories.

13 A. The first category includes annual programs that consist of  
14 recurring work. Examples of these programs are the  
15 excavation of test pits to locate facilities and the  
16 adjustment or replacement of manhole castings. The  
17 forecast of annual programs is based on the prior year's  
18 (*i.e.*, 2017) annual cost. This method of forecasting is  
19 used for this type of work because these items are fairly  
20 predictable and repeat annually.

21 Q. How is this approach different from the Company's past  
22 approach?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. This approach is different because it uses a single year's  
2 costs rather than a three-year average. Due to the  
3 progressive cost escalations experienced in recent fiscal  
4 years, the use of a three-year average would have set a  
5 target lower than the reasonably anticipated costs. The  
6 annual programs after RY1 were then escalated three percent  
7 annually to account for anticipated year-over-year growth.

8 Q. Please continue with your description of the second  
9 category of Project-by-Project costs.

10 A. The second category includes projects with defined scopes,  
11 which include projects in construction, out for bid or  
12 awarded by the municipality. These projects are evaluated  
13 based on infrastructure design plans. The Company then  
14 develops a project specific scope of work and cost estimate  
15 using established unit work items and pricing.

16 Q. What is the third category of Project-by-Project costs?

17 A. The third category includes municipal projects in the  
18 design phase. The Company's cost estimates for this  
19 category of projects are developed taking into  
20 consideration a variety of factors and using two separate  
21 methods. The first method for developing a cost estimate  
22 is for projects with a defined location and undefined

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 scope. For these projects, the Company evaluates the  
2 potential impact based on a variety of factors: the type of  
3 Company facilities existing within the project area, the  
4 location (*i.e.*, borough and specific geographic work area),  
5 the type of interferences anticipated (*i.e.*, support,  
6 protect, alter), the type of the municipal project (*i.e.*,  
7 water mains, sewers, drainage, curbs, sidewalk, roadway)  
8 and the cost estimate of the municipal project. These  
9 factors are then evaluated based on historical experience  
10 to develop the Company's "impact cost estimates" for these  
11 types of projects.

12 The second method is for developing a Company "impact cost  
13 estimate" for projects with undefined locations and defined  
14 scopes, (*e.g.*, Pedestrian ramp installations, catch basin  
15 replacements). For these projects, the Company  
16 extrapolates expenditure trends from available completed  
17 projects of a similar type.

18 Q. Please explain the NYC Budget Calculation analysis.

19 A. Using NYC OMB publications, the Company analyzes the  
20 Monthly Transaction Analysis for prior expenditures and the  
21 Capital Commitment Plan to identify future forecasts. In  
22 short, the Company extracts the categories of Highway,

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MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Highway Bridge, Sewers, Water Mains 1, and Water Mains 6 to  
2 identify the correlation between City forecasts and City  
3 actual expenditures.

4 Q. Please explain the Exponential Growth analysis for  
5 forecasting.

6 A. The Exponential Growth analysis forecasts both City  
7 liquidations (*i.e.*, actual City expenditures) and Company  
8 expenditures. Using NYC OMB Monthly Transaction Analysis  
9 reports from prior fiscal years, the Company calculated the  
10 ten, seven and five-year growth rates of actual City  
11 liquidations. The Company used these growth rates to  
12 forecast future City liquidations.

13 Q. What were the growth rates for the ten, seven and five-year  
14 calculations?

15 A. As shown in the table below, the Company calculated the  
16 growth rates as follows:

Year Range	Span of City FY	Growth Rate
10 Year	2008-2018	7.26%
7 Year	2011-2018	7.90%
5 Year	2013-2018	10.27%

17 Q. What growth rate did the Company use to forecast City  
18 expenditures and why?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. The Company used a seven-year growth rate to forecast City  
2 liquidations. The seven-year growth rate was selected  
3 because it accounts for both short and long term economic  
4 variables.

5 Q. How did the Company apply the forecasted City expenditures  
6 as it relates to Company expenditures?

7 A. To forecast City expenditures using a seven-year growth  
8 rate, the Company took the average of Company expenditures  
9 divided by City liquidations over the same seven-year  
10 period and applied that factor to the forecasted City  
11 liquidations from years 2020 to 2022.

12 Q. Please explain the Regression Analysis used for  
13 forecasting.

14 A. The Regression Analysis assumes that Company expenditures  
15 are dependent on City liquidations. The model runs a  
16 regression from forecasted City liquidations which in turn  
17 are used to forecast Company expenditures.

18 Q. How does the Company forecast future City liquidations?

19 A. The City liquidation forecast for years 2020 to 2022 is  
20 based on the analysis as explained in the Exponential  
21 Growth Rate method.

22 Q. Please explain the results of the Regression Analysis?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. Assuming a perfect correlation between the City and the  
2 Company there would be a 1.0 correlation coefficient. A  
3 perfect one-to-one relationship would mean that the two  
4 variables move in the same direction. In fact, the Company  
5 derived a correlation between Company expenditures and City  
6 liquidations to be .90.

7 Q. Did the Company rely on one single analysis to develop its  
8 O&M forecast?

9 A. No. The Company used all four methods described above to  
10 develop its forecast, which also reflects aspirational cost  
11 mitigating efforts and initiatives, discussed later, that  
12 are within the range of the models.

13 Q. Please show how the results of the various analyses are  
14 used to calculate your Rate Year forecast.

15 A. Exhibit MISP-2 shows the four O&M methodologies and the  
16 total O&M forecast for fiscal years 2019 to 2023.

17 Q. Was Exhibit \_\_\_ (MISP-2), entitled "O&M Methodologies"  
18 prepared under your supervision?

19 A. Yes, it was.

20 Q. What does this exhibit show?

21 A. Exhibit \_\_\_ (MISP-2) shows the four O&M methods and the O&M  
22 forecast on a line chart to demonstrate the conclusions.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1        Capital Forecast Methodology

2        Q.    How did you develop the Company's capital forecast?

3        A.    The Company's capital forecast is derived from three of the  
4        four methods used in the O&M forecast: Project-By-Project,  
5        Exponential Growth Analysis and Regression Analysis.

6        The Company developed the cost estimates for the capital  
7        projects using the same methodologies as described earlier  
8        in the document.

9        Q.    Please explain the challenges associated with relying  
10       solely on a Project-by-Project analysis to develop a  
11       forecast.

12      A.    In recent years this methodology has resulted in forecasts  
13       that turned out to be lower than the actual costs incurred.

14      Q.    Please explain.

15      A.    From 2014 through 2018, the Company frequently incurred  
16       costs higher than forecast under the Project-by-Project  
17       methodology. For example, the Electric Capital forecast  
18       for 2017 was \$91.2 million. Actual costs incurred were  
19       \$127.9 million.

20      Q.    Was Exhibit \_\_\_\_ (MISP-3), entitled "Forecasts versus  
21       Capital Expenditures" prepared under your supervision?

22      A.    Yes, it was.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. What does this exhibit show?

2 A. Exhibit \_\_\_\_ (MISP-3) shows the Company's prior capital  
3 forecasts compared to actual costs from 2014 to 2018. As  
4 illustrated in this exhibit, material changes in municipal  
5 infrastructure forecasts may impact the Company's  
6 expenditures.

7 Q. How does the Company propose to mitigate these potential  
8 forecast variances from the Project-by-Project forecast  
9 analysis?

10 A. The Company seeks to improve on the Project-by-Project  
11 analyses by adding two additional methods to develop better  
12 financial estimates than would otherwise result from solely  
13 relying on a Project-by-Project approach. As discussed  
14 later, material changes in recent years have left the  
15 Company under-estimating costs relating to municipal  
16 projects when relying solely on the Project-by-Project  
17 approach.

18 Q. Why is the NYC Budget Calculation method that is used in  
19 the O&M forecast not used for the capital forecast?

20 A. Historically, the Company has applied this methodology to  
21 O&M forecasting only. There is no internal history to  
22 validate using this method for capital forecasting.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. Have there been any modifications in the gas capital  
2 program that have reduced MISP forecasts?

3 A. Yes, modifications were made to the Encroachments Program  
4 within the Company's gas capital budget that have reduced  
5 this Panel's forecasts. The Encroachment Program costs  
6 will be discussed by the Gas Infrastructure, Operations and  
7 Supply Panel ("GIOSP").

8 Additional Challenges

9 Q. What influence, if any, does the Company exercise over the  
10 scope and/or timing of the work performed by the City and  
11 other municipalities?

12 A. While the Company employs measures to mitigate the costs  
13 related to municipal interference work (as discussed in  
14 detail in the Mitigation section below), the Company has no  
15 control over project and contractor selection, bidding  
16 methodologies, availability of municipal contractor  
17 resources, start dates or the duration of City/municipal  
18 projects. Moreover, we do not control a municipal  
19 contractor's construction means and methods and we cannot  
20 forecast the resulting incremental cost impact.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. Are the projects identified by the City, State and other  
2 municipalities in their plans the only projects they  
3 execute in the target year?

4 A. No, projects are regularly added or delayed by the City and  
5 other municipalities as compared to their proposed  
6 municipal plans.

7 Q. Why is it reasonable to assume that the City and other  
8 municipalities will generally execute the projects  
9 reflected in the Company's forecast for the Rate Year?

10 A. The majority of the Company's forecast for RY1 is based on  
11 projects already in construction/design and recurring work.

12 Q. What do the City's actual expenditures, as set forth in  
13 Exhibit \_\_\_ (MISP-1), demonstrate with regard to the City's  
14 spending trends?

15 A. Exhibit \_\_\_ (MISP-1) demonstrates that the City's actual  
16 expenditures have been steadily increasing.

17 Q. Has the Company identified any trends in tracking the  
18 City's Capital Commitment plan forecasts that further  
19 supports anticipated increased spending?

20 A. Yes, in City FY-2014 to 2018, the City progressively  
21 increases its forecasts as it approaches the actual City  
22 fiscal year. For example, the City's October 2014

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 projection for fiscal year 2018 was \$884 million. In  
2 September 2015, the target for fiscal year 2018 was \$1.6  
3 billion. In May 2017, two months before the 2018 City  
4 fiscal start, the projection had nearly tripled to \$2.8  
5 billion.

6 Q. Was Exhibit \_\_\_\_ (MISP-4), entitled "NYC-Historical Review  
7 of Capital Commitment Plan" prepared under your  
8 supervision?

9 A. Yes, it was.

10 Q. What does this exhibit show?

11 A. Exhibit \_\_\_\_ (MISP-4) shows the OMB's commitment plans for  
12 FYs 2014 through 2019 extracted from prior Capital  
13 Commitment Plans starting in September 2010 through October  
14 2018.

15 Q. Let's turn our attention to commitments versus actual  
16 municipal expenditures. Was Exhibit \_\_\_\_ (MISP-5), entitled  
17 "NYC Initial Commitment versus NYC Actual Expenditures"  
18 prepared under your supervision or direction?

19 A. Yes, it was.

20 Q. What does this exhibit compare?

21 A. Exhibit \_\_\_\_ (MISP-5) compares the initial municipal  
22 commitment to actual municipal expenditures.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. What does this exhibit show?

2 A. This exhibit illustrates that a comparison of the City's  
3 initial commitments for fiscal years 2014 to 2018  
4 (published in the Commitment Plans) versus the City  
5 expenditures for this same period, has resulted in average  
6 actual expenditures that are approximately 71.6% above  
7 initial forecasts.

8 Q. Does the Company assume that this relationship between  
9 projected and actual expenditures will change in the coming  
10 years?

11 A. Yes, but the exact scope of the change will remain  
12 uncertain. Based on some of the major initiatives  
13 currently planned by the City, as described elsewhere in  
14 our testimony, the Company expects actual expenditures to  
15 be above current levels for the foreseeable future.

16 Q. In past proceedings, Staff has proposed basing the forecast  
17 for O&M and capital interference expenditures on a five-  
18 year average of recent actual Company costs. Is a forecast  
19 based upon a five-year average of recent actual costs a  
20 reasonable basis for setting rates?

21 A. No, it is not.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. Please explain why using an average of recent actual costs  
2 is not reasonable.

3 A. From 2014 to 2018, Company costs have been increasing  
4 materially because municipal spending has been increasing  
5 materially. The five-year (2014-2018) average is \$104.9  
6 million for electric O&M and \$95.6 million for electric  
7 capital. In contrast, the forecasts for the Rate Year are  
8 \$129.6 million in electric O&M and \$193 million in electric  
9 capital, with no reasonable expectation that actual  
10 spending would, under any circumstance, be anywhere near  
11 the five-year average. Accordingly, using an average  
12 approach would not be reflective of current municipal  
13 infrastructure spending and would result in interference  
14 being significantly underfunded.

15 Q. Aside from the use of an average formula, have actual  
16 expenditures resulted in underfunding for past periods?

17 A. Yes. Under the adopted electric and gas rate plans,  
18 capital expenditure targets have consistently been less  
19 than incurred costs. As demonstrated in MISP-3, in  
20 Electric and Gas, the actual costs incurred over this  
21 period were significantly higher than the targets set as  
22 shown in the tables below:

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

Electric	2014	2015	2016	2017	2018
Capital					
Target	\$69.3	\$63.7	\$60.6	\$91.2	\$103.5
Actual	\$77.0	\$78.6	\$92.6	\$127.9	\$101.8

1 Note: Dollars in Millions and rounded

Gas	2014	2015	2016	2017	2018
Capital					
Target	\$76.0	\$72.8	\$61.0	\$82.4	\$82.1
Actual	\$73.6	\$85.3	\$115.4	\$123.1	\$120.9

2 Note: Dollars in Millions and rounded

3 Q. Please explain further the challenges of exclusively using  
4 the historic average methodology and why using an historic  
5 average is unreasonable?

6 A. It is not reasonable to ignore the cost estimates and  
7 timing of planned municipal projects when forecasting  
8 future expenditures.

9 The Company is required to respond to City/municipality  
10 timetables for the projects that the City and other  
11 municipalities design and choose to execute and is subject  
12 to penalties for failure to respond.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1           Accordingly, for all of the foregoing reasons, using a  
2           simple average of recent Company expenditures is not a  
3           reasonable basis for forecasting expenditures for a future  
4           period in an environment where costs have been increasing  
5           and are expected to remain above the historic average.

6    Q.    What is the percentage of actual City expenditures compared  
7           to actual Company O&M expenditures?

8    A.    From 2011 to 2018, the Company's actual expenditures have  
9           ranged between 9.7% and 13.7% of the City's actual  
10          expenditures. Exhibit \_\_\_\_ (MISP-6) illustrates the  
11          correlation between escalating City expenditures and  
12          similarly increasing Company O&M expenditures.

13   Q.    Was Exhibit \_\_\_\_ (MISP-6), entitled "NYC EXPENDITURES VERSUS  
14          CON EDISON EXPENDITURES" prepared under your supervision or  
15          direction?

16   A.    Yes, it was.

17   Q.    Has the correlation been closer to the middle of the  
18          historical range, 9.7% and 13.7%, in recent years?

19   A.    Yes, in 2015 to 2018 the average was 11.5%. Although the  
20          Company has had higher expenditures year-over-year there  
21          has been a decrease in the ratio of City expenditures to  
22          Company O&M.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. What decrease has the Company seen?

2 A. The ratio of City expenditure to Company O&M expenditure  
3 has decreased progressively in recent years;

Year	Ratio
2015	12.3%
2016	11.8%
2017	11.3%
2018	10.5%

4 Q. Does the Company expect to continue this downward trend?

5 A. This will depend on several different factors. As  
6 mentioned elsewhere in this document, costs associated with  
7 interference work are directly impacted by the type of  
8 projects selected by the municipality, the location of the  
9 projects and the Company facilities identified to be in  
10 interference. For example, in Staten Island, the Company  
11 only has an electric system that is comprised of an  
12 overhead system and underground system that shares the  
13 street with other subsurface facilities with limited  
14 congestion. By contrast, in Manhattan, the Company has an  
15 extensive electric and gas underground system that shares  
16 heavily congested streets with other subsurface facilities.  
17 Therefore, there is a direct relationship between the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 location and types of projects selected by the municipality  
2 and the resulting facility impact to interference costs.

3 In addition to heavily congested subsurface infrastructure  
4 in Manhattan, there are other work conditions such as:  
5 restrictive work-hours, extensive maintenance and  
6 protection of traffic requirements, and high volume of  
7 vehicular and pedestrian traffic that are also factors  
8 impacting interference costs that are not conditions  
9 indicative to Staten Island.

10 Q. Upon what basis is the Company forecasting that the City's  
11 capital expenditures will continue at the current high  
12 levels?

13 A. Based on current City project plans, various publications  
14 and confirmations by municipal agencies, the Company  
15 anticipates the City's capital expenditures to be above the  
16 current levels over the next several years.

17 Q. Are there other emerging programs that could affect  
18 interference costs during the rate years, which cannot be  
19 fully evaluated at this time?

20 A. Yes. The most significant example is that the City  
21 continues to be in active design on a coastal resiliency  
22 program to reinforce the southern perimeter coast line of

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Manhattan from East 23<sup>rd</sup> Street to the Battery to West 23<sup>rd</sup>  
2 Street. The City states that it plans the first phase of  
3 the coastal resiliency program for construction starting in  
4 2020 in the area along the East River from East 23<sup>rd</sup> Street  
5 to Montgomery Street to the south. The program goal is to  
6 provide flood protection by installing a coastal barrier to  
7 protect the surrounding neighborhood from future storm  
8 surges, while simultaneously providing new community space,  
9 recreational and economic opportunities.

10 Q. Are there published resources from the City regarding this  
11 project?

12 A. Yes, please see the NYC.gov web site for The East Side  
13 Coastal Resiliency Project at:  
14 <https://www1.nyc.gov/site/escr/index.page>

15 Q. Has the Company been communicating with the City regarding  
16 this project?

17 A. Yes. The Company has been in joint discussions with City  
18 representatives and their design consultant to complete the  
19 design plans. The Company has provided information as to  
20 the location of its existing transmission and distribution  
21 facilities incorporating Company infrastructure support and  
22 protection requirements into the City project.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. What is the current design status of this project?

2 A. The City announced on September 28th 2018, that it is

3 pursuing an alternative design for part of the East Side

4 Coastal Resiliency project. See

5 <https://www1.nyc.gov/office-of-the-mayor/news/493-18/fact->

6 [sheet-de-blasio-administration-faster-updated-plan-east-](https://www1.nyc.gov/office-of-the-mayor/news/493-18/fact-sheet-de-blasio-administration-faster-updated-plan-east-)

7 [side-coastal](https://www1.nyc.gov/office-of-the-mayor/news/493-18/fact-sheet-de-blasio-administration-faster-updated-plan-east-side-coastal)

8 Q. Has the Company included this in its five-year forecast?

9 A. Yes, the Company has included this project in its five-year

10 forecast with a preliminary forecast totaling approximately

11 \$250 million in capital electric transmission and

12 distribution work combined based on the original design.

13 Q. What is the Company's revised cost estimate for this

14 project?

15 A. The Company is in the design phase with the City and

16 therefore has not finalized the cost estimate for this

17 project.

18 Q. Are the other interference costs that are currently

19 included in the Company's financial projections also

20 subject to material changes?

21 A. Yes. The Company's forecasts are based on the best

22 information available at the time the forecasts are

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 developed. However, there are many variables that may  
2 affect the Company's expenditures that cannot be reasonably  
3 forecasted.

4 Some examples are:

- 5 • Unanticipated large-scale emergency sewer or water  
6 main breaks beyond what is already included in the  
7 current financial projections.
- 8 • Critical infrastructure projects, such as the Van Wyck  
9 project, pose a risk to the Company because the  
10 design-build project model is fluid and the final  
11 design that is ultimately selected could have a  
12 significant cost impact on the Company.
- 13 • Should additional State or City design-build projects  
14 emerge during the rate period the Company will not  
15 have these projects included in current forecasts.
- 16 • Fast-track projects by City agencies, expansion of  
17 shared costs between the Company and the municipality  
18 (e.g., City Engineering costs, Traffic Enforcement  
19 Agents, Pedestrian Managers), are other conditions  
20 that the Company cannot reasonably forecast at this  
21 time.

22

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 **INTERFERENCE - O&M**

2 Q. Please describe O&M interference costs.

3 A. As described earlier in our testimony, the Company's O&M  
4 interference costs are the maintenance expenditures  
5 incurred when the Company is required to support, protect  
6 or maintain facilities due to interference with proposed  
7 City or other municipal facilities. O&M interference costs  
8 are most often associated with indirect interference and  
9 there can be some associated with direct interferences.

10 Q. Please provide the Company's recent actual O&M interference  
11 costs for electric and gas (excluding Company labor) by  
12 calendar year and for the 12 months ended September 30,  
13 2018 ("Historic Year").

14 A. The total O&M cost in 2014 to 2017 and the Historic Year  
15 ("H.Y.") were as follows:

O&M	2014	2015	2016	2017	2018	H.Y.
Electric	\$99.9	\$84.1	\$92.3	\$126.1	\$122.2	\$128.7
Gas	\$27.6	\$28.6	\$31.1	\$26.9	\$27.2	\$28.5

16 Notes: Excludes Company Labor, Dollars in Millions and  
17 rounded.

18 Q. Why has interference O&M spending increased between 2014  
19 and 2018?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 A. As noted above, the City's actual infrastructure  
2 expenditures in the project categories that typically  
3 generate interference work for the Company have increased  
4 during the period 2014 to 2018. As demonstrated by the  
5 historic data set forth in Company Exhibit \_\_\_\_ (MISP-6),  
6 the level of Company O&M costs are directly related to the  
7 level of City capital infrastructure costs, and have  
8 therefore increased accordingly.

9 Q. What are the Company's O&M cost projections for  
10 interference in the Rate Year (excluding Company labor)?

11 A. The Company is forecasting \$129.6 million in electric O&M  
12 and \$27.1 million in gas O&M expenditures in the Rate Year.

13 Q. Has the Company forecasted O&M interference expenses for  
14 periods beyond the Rate Year?

15 A. Yes. The Company has forecasted O&M interference expenses  
16 for two annual periods beyond the Rate Year. The Company  
17 is forecasting O&M expenditures (excluding Company labor)  
18 of \$140.0 million in electric O&M and \$28.1 million in gas  
19 O&M expenditures for RY2. For RY3, the Company has  
20 forecasted O&M expenditures (excluding Company labor) of  
21 \$146.2 million in electric O&M and \$28.9 million in gas O&M  
22 expenditures.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Q. Was Exhibit \_\_\_\_ (MISP-7), entitled "ACTUAL AND FORECASTED  
2 O&M EXPENDITURES" prepared under your supervision or  
3 direction?

4 A. Yes, it was.

5 Q. What does this exhibit show?

6 A. Exhibit \_\_\_\_ (MISP-7) shows actual electric and gas O&M  
7 expenditures for 2014 to 2018, as well as the historical  
8 year O&M expenditures. This exhibit also shows forecasted  
9 O&M expenditures for 2019 to 2023.

10 **INTERFERENCE - CAPITAL**

11 Q. Please describe the capital costs associated with  
12 interference.

13 A. As described earlier in our testimony, the Company's  
14 capital interference costs are expenditures incurred when  
15 the Company is required to relocate its facilities to a new  
16 location due to interference with proposed municipal  
17 facilities. Capital interference costs are most often  
18 associated with direct interference.

19 Q. What were the total capital interference costs incurred  
20 between calendar years 2014 and 2018?

21 A. The total capital costs incurred from 2014 to 2018 were as  
22 follows:



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

Capital	2014	2015	2016	2017	2018
Electric	\$77.0	\$78.6	\$92.6	\$127.9	\$101.8
Gas	\$73.6	\$85.3	\$115.4	\$123.1	\$120.9

1 Note: Dollars in Millions rounded

2 Q. What is the forecast for capital expenditures related to  
3 interference going forward?

4 A. The Company is forecasting from 2019 to 2023 the following  
5 expenditures:

Capital	2019	2020	2021	2022	2023
Electric	\$131.0	\$193.0	\$201.0	\$210.0	\$225.0
Gas	\$126.0	\$101.3	\$109.3	\$116.8	\$127.0

6 Note: Dollars in Millions and rounded

7 Q. Was Exhibit \_\_\_ (MISP-8), entitled "ACTUAL AND FORECASTED  
8 CAPITAL EXPENDITURES" prepared under your supervision or  
9 direction?

10 A. Yes, it was.

11 Q. What does this exhibit show?

12 A. Exhibit \_\_\_ (MISP-8) shows actual capital expenditures for  
13 2014 to 2018 for Electric and Gas. This exhibit also shows  
14 forecasted capital expenditures for 2019 to 2023 for  
15 Electric and Gas.

16

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 **MITIGATION**

2 Q. What measures has the Company undertaken to mitigate  
3 interference costs?

4 A. In addressing interference costs, the Company is required  
5 to adhere to state and municipal statutes, codes,  
6 regulations and other established protocols. Given the  
7 nature of interference work and that this work (and related  
8 expenditures) is driven by factors outside of the Company's  
9 control, our opportunities for mitigation measures are  
10 limited. As part of the Company's initiative to promote a  
11 cost conscious culture, while improving external  
12 relationships with the numerous municipal agencies, the  
13 Public Improvement department has implemented the following  
14 initiatives to mitigate interference costs:

15 Strengthening Regional Engineering:

16 Engineering is the first opportunity for cost mitigation  
17 when interfacing with various municipal agencies during the  
18 initial design and planning phases of a project.

19 Engineering takes the opportunity to study the agencies'  
20 scopes of work and perform an in-depth analysis to  
21 determine the type, nature, and extent of the  
22 interferences. During the planning phase of agency

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 projects, Engineering may suggest, request and/or discuss  
2 with the municipal agency possible scope changes to  
3 minimize interferences and request design accommodations,  
4 as discussed earlier in our testimony. The engineering  
5 group also provides consulting support to the field that  
6 assists to mitigate the impact of unanticipated, as-found  
7 subsurface field conditions during construction.

8 Additionally, when the municipality determines the street  
9 will be excavated, Con Edison uses this opportunity to  
10 consolidate existing infrastructure and reduce maintenance  
11 costs while still providing the same level of service  
12 capacity. For example, when multiple service boxes or  
13 manholes exist on a block, the Company's engineering group  
14 may redesign, consolidate and reduce the number of  
15 structures, thereby lessening future maintenance costs.

16 Moreover, consolidating structures provides for additional  
17 space in the streets for future use by the Company, the  
18 City and other utilities.

19 Coordinate interference work with other Company capital  
20 projects for synergies and cost savings:

21 The Company incorporates interference work with other  
22 Company capital project work to the greatest extent

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 practicable that the municipal schedule allows. Our effort  
2 to coordinate the interference work with other Company  
3 capital projects is accomplished during the municipal  
4 engineering design phase or during the construction phase  
5 of the municipal projects.

6 When the Interference group receives notice from the City  
7 that a new municipal project is planned, it issues a  
8 notification of the project scope and locations to the  
9 Company's Electric, Gas and Steam Engineering groups.

10 During the municipal project design phase, internal Company  
11 meetings are scheduled between the Public Improvement  
12 Engineering section and other Company engineering groups  
13 that review the potential to include Company capital  
14 project work, (such as new business, system upgrades, gas  
15 main replacement program, and/or other system reliability  
16 work) with the proposed municipal project work. This  
17 effort results in minimizing adverse impacts to the  
18 community by reducing street opening redundancies and  
19 minimize delays to municipal projects.

20 Maximize Number of Section U Projects:

21 The protocol for Section U is established jointly by the  
22 City and the major utilities operating in the City. The

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Section U protocol provides the Company with certain  
2 limited leverage to negotiate a fair market price with the  
3 City agency contractors for the Company's portion of  
4 interference work. Under the Section U protocol, the  
5 contractor of record for the Section U project negotiates  
6 in an attempt to reach an agreement with the utilities  
7 prior to the start of the project. If an agreement cannot  
8 be reached, the matter is submitted for arbitration to the  
9 American Arbitration Association and the result is final  
10 and binding.

11 Projects are not automatically classified as Section U  
12 until approved by the DDC. Through efforts undertaken by  
13 the Company's engineering department while meeting City  
14 requirements, the Company has been able to maximize the  
15 number of interference projects categorized under Section  
16 U. Benefits include early coordination and participation  
17 between the City and the utilities in the development of  
18 the overall project scope, resulting in municipal design  
19 changes and accommodations to minimize utility  
20 interferences.

21

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1        Joint Bid Protocol:

2        For work performed under the Joint Bid protocol, the  
3        Company's interference work is included in the City bid  
4        documents and is bid along with the City work. The City  
5        and the various utilities jointly coordinate their work  
6        from the outset of the project and both City and utility  
7        work is managed under singular project oversight, which  
8        generally results in improved project scheduling and more  
9        efficient construction management providing for an overall  
10       enhanced customer experience. The program has evolved from  
11       Lower Manhattan in 2004 to Citywide today.

12       Negotiating Team:

13       The Company uses a negotiating team concept when entering  
14       into agreements. The team consists of the estimator, the  
15       project engineer, the borough manager and the borough  
16       project specialist. The negotiating team has been  
17       extremely successful since its inception by facilitating  
18       pricing uniformity for work items throughout the boroughs  
19       thereby reducing prices for commonly used items that  
20       resulted from estimating time studies. Additionally, time  
21       studies support challenges from contractors in arbitration

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 if the pricing offered by the company is perceived to be  
2 inconsistent with fair market value.

3 Unit Price Agreements

4 The Company has also used multi-year and multi-borough  
5 contractor agreements for macro work units to establish  
6 consistent pricing across its service area. This effort  
7 may also reduce Company administrative costs that would  
8 normally be associated with multiple negotiations for  
9 different projects with the same vendor.

10 Evaluate field conditions to create new macro work units:

11 Since the mid-1990s, Con Edison has been working with the  
12 communication utilities Time Warner (Time Warner is  
13 currently doing business as, Spectrum, a brand of Charter  
14 Communications Inc.) and Empire City Subway ("ECS"), which  
15 owns and maintains underground facilities for Verizon. The  
16 Company has worked with Time Warner and Empire City Subway  
17 to develop a list of common work units as a means of  
18 standardizing municipal field work. These standardized  
19 units are referred to as Con Edison, ECS and Time Warner  
20 ("C.E.T.") specification items. The list has expanded over  
21 time and presently includes more than 250 items that cover  
22 common utility work tasks.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Maximize Lump Sum Agreements:

2 The Company promotes lump sum agreements, which are single  
3 price agreements that encompass all labor, material and  
4 equipment to complete the defined work. This creates  
5 financial incentive for efficient construction management  
6 by the contractor instead of negotiating for extra work on  
7 a piecemeal basis. The agreements also reduce the  
8 Company's risk by minimizing adverse impact on Company  
9 facilities and potential costs associated with project  
10 schedule delays. These project agreements also aid the  
11 Company in forecasting future budget years, but cannot  
12 remove the overall uncertainty.

13 Opportunities to reduce project costs by performing  
14 advanced relocation:

15 When feasible, the Company utilizes advanced relocation of  
16 Company facilities to avoid interferences with City  
17 facilities. The Company utilizes predominately in the  
18 outer boroughs where it is more feasible than in  
19 Manhattan's congested streets. Recently and where  
20 operational flexibility has been afforded, the Company has  
21 been more aggressive in attempting to perform advance work  
22 in Manhattan to minimize the impact on the City schedule,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 the community, and reduce the financial exposure from  
2 having to negotiate pricing with the City's contractor.  
3 The Company uses the Company's existing contractors to  
4 perform the work in advance at a lower overall cost when  
5 compared to the costs of using the municipal City  
6 contractors to perform interference work. The advance work  
7 will result in less interferences, which in turn will  
8 minimize overall interference costs and potential delays.

9 **RECONCILIATION**

- 10 Q. Does the Company's current electric and gas plans provide  
11 for reconciliation of capital and O&M expenditures related  
12 to interference?
- 13 A. For O&M expenses, the plans provide for full downward  
14 reconciliation of actual expenses below the targeted level  
15 of expenses and reconciliation of amounts (other than  
16 Company labor) for up to 30 percent above the target level  
17 of expenses, shared on an 80/20 basis between customers and  
18 the Company, respectively, with three exceptions as set  
19 forth in the rate plan.
- 20 For electric capital expenditures, Municipal Infrastructure  
21 Support costs are not subject to separate reconciliation.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 They are part of electric net plant, which is subject to  
2 downward-only reconciliation.

3 For gas capital expenditures, Municipal Infrastructure  
4 Support costs are subject to full downward reconciliation  
5 as part of gas operations net plant with a limited upward  
6 reconciliation for certain interference capital costs.

7 Q. Is the Company proposing any modifications to these  
8 mechanisms as they apply to either capital or O&M  
9 expenditures?

10 A. Yes. The Company is proposing a full reconciliation of  
11 Municipal Infrastructure Support capital expenditures and  
12 O&M expenses, in the manner proposed by the Company's  
13 Accounting Panel.

14 Q. Why should the Commission adopt full reconciliation of  
15 Municipal Infrastructure Support capital expenditures and  
16 O&M expenses?

17 A. As we have explained in this testimony, interference costs  
18 are beyond the Company's direct control, are not subject to  
19 reasonable estimation, are driven by the infrastructure  
20 work performed by the City, State and other municipalities,  
21 and constitutes work the Company is required to perform  
22 pursuant to a schedule established by the municipality that

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 often requires a significant diversion of Company resources  
2 and significant incremental costs. Moreover, there are a  
3 number of major City infrastructure initiatives under  
4 consideration that are not yet included in the Company's  
5 forecast, but which could potentially have significant cost  
6 impacts.

7 Accordingly, the Company believes that rates should reflect  
8 a reasonable estimate of these expenses and then be subject  
9 to full reconciliation, as further explained by the  
10 Company's Accounting Panel.

11 Q. Should there be a concern that the Company will not seek to  
12 minimize its interference costs if there is full  
13 reconciliation of these expenses?

14 A. There should be no concern. The Company has demonstrated a  
15 long-standing and consistent approach to mitigating these  
16 costs, to the extent practicable, and continued  
17 coordination between the City and the Company during the  
18 design phase, which is a critical component of the  
19 continued success in controlling rising costs. The Company  
20 has consistently followed this approach, including during  
21 periods when a bilateral reconciliation mechanism for  
22 interference expenses was in place (e.g., as adopted in the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

MUNICIPAL INFRASTRUCTURE SUPPORT PANEL  
ELECTRIC & GAS

1 Commission's April 2009 rate order in Case 08-E-0539).

2 Moreover, these cost mitigation efforts are ingrained in

3 the Company's efforts to implement cost management

4 improvements.

5 Q. Do you have any concluding remarks?

6 A. Yes. For all of the foregoing reasons, the Commission

7 should adopt the Company's forecasted O&M and capital

8 expenditure levels for the Rate Year and the proposed

9 reconciliation mechanisms for capital and O&M interference

10 expenses.

11 Q. Does this conclude your direct testimony?

12 A. Yes, it does.

CUSTOMER OPERATIONS PANEL

TABLE OF CONTENTS

	Page
I. INTRODUCTION.....	1
II. SUMMARY OF TESTIMONY.....	6
III. NEXT GENERATION CUSTOMER EXPERIENCE INITIATIVE.....	11
A. BUSINESS INTELLIGENCE.....	15
1. DATA AND ANALYTICS.....	15
B. OMNI-CHANNEL OPTIMIZATION.....	20
1. DIGITAL CUSTOMER EXPERIENCE.....	20
2. JOURNEY MAPPING.....	26
3. VIRTUAL ASSISTANTS.....	30
4. BILL REDESIGN.....	33
C. BACK OFFICE AUTOMATION AND AGENT TOOLS.....	37
IV. BUSINESS COST OPTIMIZATION SAVINGS.....	40
V. ADVANCED METERING INFRASTRUCTURE SAVINGS.....	48
VI. CREDIT AND DEBIT CARD FEES.....	50
VII. CUSTOMER EXPERIENCE CENTER DISASTER HARDENING.....	56
VIII. OFF-SYSTEM BILLING.....	59
IX. REVENUE PROTECTION ANALYTICS.....	63
X. ELECTRONIC CORRESPONDENCE EXPANSION.....	66
XI. CUSTOMER OUTREACH AND EDUCATION.....	70
XII. ELECTRIC AND GAS LOW INCOME PROGRAMS.....	73
XIII. ELECTRIC RECONNECTION FEES.....	84
XIV. CUSTOMER SERVICE PERFORMANCE MECHANISM.....	88
XV. RESIDENTIAL SERVICE TERMINATIONS & UNCOLLECTIBLE BILLS	89

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 I. INTRODUCTION

2 Q. Would the members of the Customer Operations Panel please  
3 state their names and business addresses?

4 A. Marilyn Caselli, Christopher Grant, Hollis Krieger,  
5 Michael Murphy, Christine Osuji, and Matthew Sexton. The  
6 business address of Ms. Caselli, Ms. Krieger, Mr. Murphy,  
7 and Mr. Sexton, is 4 Irving Place, New York, NY 10003;  
8 the business address of Ms. Osuji is 30 Flatbush Avenue,  
9 Brooklyn, NY 11217; and the business address of Mr. Grant  
10 is 1601 Bronxdale Avenue, Bronx, NY 10462.

11 Q. By whom are the Panel members employed?

12 A. We are employed by Consolidated Edison Company of New  
13 York, Inc. ("Con Edison" or the "Company").

14 Q. In what capacity are the panel members employed and what  
15 are their professional backgrounds and qualifications?

16 A. **(Caselli)** I am the Senior Vice President of Customer  
17 Operations. I have overall responsibility for the  
18 Company's customer service programs, including customer  
19 outreach, meter reading, billing, and answering customer  
20 inquiries. I also oversee the administration of the  
21 Company's retail choice program that supports the  
22 competitive energy marketplace. I began my employment  
23 with Con Edison in 1974. From 1974 to 1989, I held  
24 positions of increasing responsibility within the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Company, rising to the position of General Manager,  
2 Customer Operations for Queens. In 1992, I took the  
3 position of General Manager, Customer Operations for  
4 Brooklyn and then, in 1996, I took the position of  
5 General Manager, Gas Operations for Queens. In October  
6 1997, I took the position of Vice President, Customer  
7 Services for Staten Island and, in May 2005, I was  
8 promoted to my current role of Senior Vice President,  
9 Customer Operations. I hold a Bachelor of Science degree  
10 in Business Administration from the State University of  
11 New York.

12 **(Grant)** I am the General Manager of Field Operations in  
13 Customer Operations. I am responsible for meter reading  
14 and field collections throughout the service territory.  
15 I am also responsible for theft-of-service investigations  
16 and the Field Operations Performance Management Group. I  
17 have been employed by Con Edison for almost 21 years and  
18 have held a variety of management positions within  
19 Customer Operations, in addition to a position in the  
20 Steam Business Unit. In 2014, I was promoted to General  
21 Manager, Field Operations. I earned a Bachelor of  
22 Science degree in Business Management from Cornell  
23 University.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           **(Krieger)** I am the Department Manager for Customer  
2           Outreach and Education. I am responsible for the  
3           Company's outreach and education program, including  
4           outreach to customers, community groups, and officials.  
5           I have held this position since January 2015. I joined  
6           Con Edison in 1980 and have held positions of increasing  
7           responsibility. The Customer Operations positions held  
8           prior to my current position include: Section Manager in  
9           Regulatory and Performance Analysis, Section Manager in  
10          Retail Choice, and Senior Specialist in various Customer  
11          Operations departments. I have a Bachelor of Arts in  
12          English from Queens College, City University of New York  
13          and a Masters of Arts in Creative Writing from Queens  
14          College, City University of New York. I also attended  
15          the Program for Manager Development at the Fuqua School  
16          of Business, Duke University.

17          **(Murphy)** I am General Manager of Strategic  
18          Applications. My current responsibilities include  
19          oversight of various operating components: the Final  
20          Bills collection group, Public Assistance processing  
21          group, and the replevin processing group. My  
22          organization also provides subject matter expertise and  
23          operational support in the areas of system design and  
24          implementation, metering and billing systems,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 credit/collections, and oversees analysis and  
2 improvements in the area of Customer Experience,  
3 including our Digital Customer Experience ("DCX")  
4 program. I have been employed by Con Edison for over 18  
5 years and have held a variety of positions within  
6 Customer Operations, in addition to an assignment as  
7 Section Manager Stores Operations in Supply Chain. My  
8 prior positions in Customer Operations include Department  
9 Manager Digital Customer Experience, Department Manager  
10 Operations and Applications Support, Section Manager  
11 Retail Choice Operations, Senior Specialist Corporate  
12 Customer Group, and Supervisor Specialized Activities. I  
13 earned a Bachelor of Science degree in Business  
14 Administration from the University at Albany. I also  
15 earned a Masters of Business Administration from Fordham  
16 University in Management of Information Systems.  
17 **(Osuji)** I am General Manager of the Customer Assistance  
18 group in Customer Operations. My group includes the  
19 Company's Customer Experience Centers (formerly known as  
20 the Call Center), back office functions including  
21 billing, credit operations, and customer investigations,  
22 as well as the Company's Walk-in Centers. I joined Con  
23 Edison in 2000 as a specialist in Human Resources. I have  
24 held positions of increasing responsibility in Human

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Resources Employee and Labor Relations, Leadership and  
2 Career Development, and Customer Operations. I earned a  
3 Bachelor of Science degree in Business Administration  
4 from State University at Buffalo.

5 **(Sexton)** I am the General Manager of Specialized  
6 Activities in Customer Operations. Specialized  
7 Activities includes the Corporate Customer Group, Retail  
8 Choice Operations, Executive Action Group, and Meter  
9 Action/Unmetered Services Group. I have held this  
10 position since December 2017. I joined Con Edison in 2004  
11 as a Supervisor in Customer Operations, and have held a  
12 variety of positions within Customer Operations, in  
13 addition to an assignment as Section Manager for the  
14 NorthStar Management Audit in Business Finance. My prior  
15 positions in Customer Operations include: Department  
16 Manager Digital Customer Experience, Section Manager  
17 Accounting/Personal Service, Section Manager Process  
18 Excellence, Section Manager Off-Hours Call Center, and  
19 Senior Specialist Off Hours Call Center. I have a  
20 Bachelor of Business Administration degree in Financial  
21 Accounting from Baruch College and a Master of Business  
22 Administration in Human Resource Management from Baruch  
23 College.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Have you previously submitted testimony or testified  
2 before the New York State Public Service Commission the  
3 "Commission")?

4 A. Ms. Caselli, Mr. Grant, Ms. Krieger, Mr. Murphy and Ms.  
5 Osuji have submitted testimony in previous cases. Mr.  
6 Sexton has not submitted testimony before the Commission.

7 **II. SUMMARY OF TESTIMONY**

8 Q. What is the purpose of the Panel's testimony?

9 A. This Panel's testimony presents an overview of planned  
10 programs for Customer Operations that are necessary, in  
11 conjunction with other Company programs addressed by  
12 other witnesses/panels, to achieve the following core  
13 objectives: 1) strategically transform operations to  
14 provide customers with a 'Next Generation Customer  
15 Experience,' 2) address ongoing operational priorities,  
16 including elimination of customer-funded credit and debit  
17 card transaction fees, increased resiliency of our  
18 customer care infrastructure, expanded use of electronic  
19 delivery ("e-delivery") for written correspondence, and  
20 leveraging Automated Metering Infrastructure ("AMI") data  
21 to achieve greater success in the revenue protection  
22 area, and 3) meet our Operations and Maintenance ("O&M")  
23 savings targets identified as part of the Company's  
24 Business Cost Optimization ("BCO") initiative. The Panel

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 will also discuss continuation of the Company's Off-  
2 System Billing program and Electric and Gas Low Income  
3 programs, plans for Customer Outreach and Education, and  
4 a proposal to eliminate reconnection fees for some  
5 customers to reflect new operating procedures enabled by  
6 AMI technology.

7 Q. Please expand on the core objectives you outlined above  
8 and how they are addressed in this rate filing.

9 A. First and foremost, Customer Operations is committed to  
10 enhancing the customer experience. Customer Operations  
11 will achieve this through its Next Generation ("Next  
12 Gen") Customer Experience ("CX") initiative by meeting  
13 rising customer expectations, facilitating New York's  
14 clean energy policy goals and programs, and driving  
15 operational efficiencies. The Company is working to  
16 provide industry-leading CX by listening to our  
17 customers, continuing to close the technology gap between  
18 utilities and other industries (e.g., telecommunications  
19 and banking), and implementing a comprehensive CX  
20 strategy to increase customer satisfaction and drive cost  
21 efficiency.

22 The Company will continue addressing ongoing  
23 operational priorities that will enable us to provide  
24 quality customer service. In this testimony, we discuss

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 planned programs to address the sustainability of our  
2 infrastructure, the use revenue protection analytics,  
3 expanded electronic communications with customers, and  
4 elimination of credit and debit card transaction fees for  
5 residential and small business customers.

6 We are working to meet our O&M savings targets  
7 identified as part of the Company's BCO initiative by  
8 improving operational efficiencies and managing costs.  
9 Through the Next Gen CX initiative, the Company will  
10 invest in programs that will expand self-service  
11 resources and tools designed to meet customer needs and  
12 expectations, which we expect will lead to cost savings  
13 due to reduced calls to our Customer Experience Centers.

14 Finally, many of the programs described below  
15 support the Company's efforts to implement the  
16 Commission's Reforming the Energy Vision ("REV") goals.  
17 The Company aims to continue to be a trusted energy  
18 advisor and facilitate REV goals by building trust with  
19 customers through excellent service and providing  
20 customers with choice, control, and convenience in the  
21 tools and products provided as part of its Next Gen CX  
22 initiative.

23 Q. What period does your testimony cover?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The Panel will present the programs planned for the 12  
2 month period ending December 31, 2020 ("Rate Year" or  
3 "RY1"). While, as discussed by the Company's Accounting  
4 Panel, the Company is not proposing a multi-year rate  
5 plan in this rate case, the Company is interested in  
6 pursuing, through settlement discussions with Staff and  
7 interested parties, a multi-year rate plan. To  
8 facilitate settlement discussions, we also address  
9 capital plant additions and other programs and  
10 initiatives for the two years following the Rate Year.  
11 We will refer to the 12 month periods ending December 31,  
12 2021 and December 31, 2022 as "RY2" and "RY3,"  
13 respectively.

14 Q. What is the aggregate projected spending for Customer  
15 Operations activities described in this testimony?

16 A. In total, the Company projects expenditures of \$26.69  
17 million in RY1, \$22.975 million in RY2, and \$20.8 million  
18 in RY3 on customer-service related capital programs  
19 described in this testimony. The Company projects the  
20 programs discussed by this Panel will require additional  
21 incremental O&M expenditures of \$7.419 million in RY1,  
22 \$2.516 million in RY2, and \$1.088 in RY3. We note that  
23 these expenditures do not include the O&M costs to  
24 achieve BCO savings, which are netted out of the Customer

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           Operations' total BCO savings targets as discussed in the  
2           Accounting Panel. Customer Operations also anticipates  
3           O&M savings across the three Rate Years resulting from  
4           the Company's ongoing AMI program. AMI-driven savings  
5           for Customer Operations are described below and in  
6           EXHIBIT\_\_(CO-11).

7    Q.    Are some of your programs applicable to both electric and  
8           gas services?

9    A.    Yes. We note that the programs described in our  
10           testimony address the needs of both electric and gas  
11           customers and, therefore, the associated costs are  
12           allocated as common programs. The Accounting Panel  
13           describes and applies the allocation of these costs  
14           between electric and gas service.

15   Q.    Does your testimony address any other topics?

16   A.    Yes. Our testimony also addresses continuation of the  
17           Company's Customer Service Performance Mechanism ("CSPM")  
18           and the Residential Service Terminations and  
19           Uncollectible Bills performance mechanism established in  
20           the Company's 2016 rate proceeding.

21   Q.    Does your testimony propose any new incentives or  
22           mechanisms?

CUSTOMER OPERATIONS PANEL

1 A. No. The Clean Energy Solutions Panel discusses  
2 continuation of the AMI Customer Awareness Earnings  
3 Adjustment Mechanism.

4 **III. NEXT GENERATION CUSTOMER EXPERIENCE INITIATIVE**

5 Q. Please summarize the Company's Next Gen CX initiative.

6 A. The Next Gen CX initiative is a portfolio of investments  
7 that will allow the Company to continue to meet  
8 customer's rising expectations, facilitate policy goals,  
9 and drive operational efficiencies. To achieve these  
10 objectives, the Company plans to make investments in  
11 proven technologies that will allow for the development  
12 of new customer services during this rate plan and lay  
13 the foundation for the future. We developed the Next Gen  
14 CX investments described below with a leading customer  
15 experience consultant that works across several  
16 industries, including banking, telecommunications, and  
17 retail. We incorporated current cross-industry customer  
18 expectations and technology investment trends.

19 The three major categories of investments included  
20 in the Company's Next Gen CX initiative are Business  
21 Intelligence, Omni-Channel Optimization, and Back Office  
22 Automation and Agents Tools, described below:

- 23 o Business Intelligence - invest in a Data and  
24 Analytics program that uses advanced data and



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           analytics to drive new customer and business  
2           insights;

- 3           o Omni-Channel Optimization - enable a seamless multi-  
4           channel self-service experience for customers with  
5           investments in DCX, Journey Mapping, Virtual  
6           Assistants, and Bill Redesign; and
- 7           o Back Office Automation and Agent Tools - develop  
8           intelligent tools designed to improve processes and  
9           operational efficiency, and concentrate on value-add  
10          customer focused activities.

11 Q.    Please elaborate on the practical or real-world benefits  
12       that customers will see from the Next Gen CX investments.

13 A.    Next Gen CX has two overarching benefits for customers.  
14       First, customers will see more streamlined, prompt, and  
15       accurate customer service in the customer's channel of  
16       choice (e.g., web, phone, text, chat). This includes,  
17       for example, new enhanced self-service tools for managing  
18       payments and faster resolution of inquiries when  
19       interacting with the Company. Overall, customers will  
20       see more choice, control, and convenience when managing  
21       their energy and interacting with the Company. Second,  
22       customers will benefit from cost savings realized through  
23       operational efficiencies such as resolution of issues on

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 lower-cost self-service channels, and automation of back  
2 office work.

3 Q. When will the Company be making these investments?

4 A. These investments are planned during the Rate Years 1-3.  
5 However, each investment will be foundational and we will  
6 use an iterative approach. This allows for continued  
7 value-based investment beyond the rate years to address  
8 rising customer expectations and the required services  
9 associated with new programs supporting the State's clean  
10 energy goals.

11 Q. How does this initiative intersect with other programs  
12 that the Company is proposing in this rate filing?

13 A. This initiative intersects with a number of programs and  
14 projects including AMI, the new Customer Service System  
15 ("CSS"), the Information Technology ("IT") Technology  
16 Enabler known as Data Analytics, and our Energy  
17 Efficiency and Demand Management ("EEDM") programs. Each  
18 of these initiatives impact customer facing processes,  
19 and therefore proper coordination will be essential. We  
20 have considered them in each initiative's development. In  
21 addition, this initiative supports the BCO initiative  
22 through cost savings, as explained in the BCO Savings  
23 section of this testimony.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1 Q. How will the Next Gen CX initiative advance the State's  
2 clean energy and REV goals?
- 3 A. The Next Gen CX initiative supports advancement of the  
4 State's clean energy and REV goals through the  
5 development of an overall flexible technology platform  
6 that can be cost effectively modified to support emerging  
7 program needs. For example, the Data and Analytics  
8 program will deepen the Company's understanding of  
9 customer needs and behavior and will inform how different  
10 REV programs influence and impact different customer  
11 groups, enabling a deeper analysis for the expected  
12 success of each REV program. The DCX program will  
13 facilitate greater customer engagement and provide  
14 convenient, seamless experiences for customers to sign up  
15 and participate in demand-side management (including  
16 EEDM), distributed energy resources, new time-variant  
17 rates and other advanced energy technologies and  
18 programs. The DCX program is already supporting the  
19 State's policy goals through the development of a new  
20 Home Energy Analysis tool that enables customers to  
21 better understand their energy usage and suggest actions  
22 to achieve savings. The Journey Mapping program will  
23 help deliver consistent, positive experiences, creating  
24 the potential for increased engagement in EEDM and other

CUSTOMER OPERATIONS PANEL

1 clean energy programs. Finally, the Bill Redesign  
2 program will provide customers with a paper bill that is  
3 available electronically and easy to read, provides  
4 graphics for a quick understanding of their energy usage,  
5 and has a flexible format that allows for customized  
6 product suggestions and program offerings directly on the  
7 bill, further encouraging customer adoption of innovative  
8 solutions that make sense for their home or business.

9 Q. Has the Company already begun to incur costs associated  
10 with the Next Gen CX initiative?

11 A. Yes - the Company conducted benchmarking and research to  
12 develop the business cases outlined below, and  
13 established a Customer Experience Center of Excellence  
14 ("CX COE") to oversee and coordinate implementation of  
15 the Next Gen CX initiative across the enterprise. Further  
16 information on this preliminary work is included in the  
17 program descriptions that follow.

18 **A. BUSINESS INTELLIGENCE**

19 **1. DATA AND ANALYTICS**

20 Q. Please summarize this Panel's Data and Analytics program.

21 A. The Data and Analytics program, a foundational component  
22 of the Business Intelligence category of investment for  
23 the Next Gen CX, will provide the Company with customer  
24 insights through the development and use of advanced data

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 analytical tools that will help improve the customer  
2 experience and reduce operating costs. With this  
3 program, the Company seeks to gain a deeper understanding  
4 of our customers and unlock the business intelligence  
5 that is an enabler for the entire Next Gen CX initiative.

6 The Company already has a significant amount of data  
7 about its customers that resides in numerous internal  
8 systems and databases, including but not limited to,  
9 energy consumption, payment history, rate/program  
10 enrollment (e.g., EEDM programs, time of use ("TOU")  
11 rates, low income discounts), and the type and channel of  
12 historical interactions with the Company (including  
13 detailed interactive voice response ("IVR"), chat and web  
14 logs). The Data and Analytics program will connect these  
15 disparate data sources, and enable Con Edison to sort  
16 through the resulting data to identify patterns, trends,  
17 and correlations.

18 Q. What are the overall goals and objectives for the Data  
19 and Analytics program?

20 A. The Data and Analytics program seeks to:

- 21 • Develop a deep understanding of customer's needs  
22 through analysis of customer segmentation, program  
23 adoption, and interaction pain points;

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1           •     Recommend programs and services to customers through  
2                   propensity analytics of customer behavior, resulting  
3                   in actionable recommendations;  
4           •     Create actionable insights for employees such as  
5                   cross channel usage analytics, operational  
6                   analytics, and natural language analytics; and  
7           •     Enhance quality assurance through insights based on  
8                   analysis of customer inquiry resolution at initial  
9                   contact, operational efficiency and compliance  
10                  analytics, and employee or customer fraud reviews.

11           Additional details and the work that will be done to  
12           achieve these goals are provided in EXHIBIT\_\_(CO-1).

13   Q.    Please describe the status of the Company's efforts  
14           related to the Data and Analytics program.

15   A.    Con Edison conducted a study to define the business  
16           requirements, technical design, and architecture of the  
17           Data and Analytics platforms and tools. The Company also  
18           launched a pilot project in 2018 using data profiling and  
19           advanced analytics to identify outliers or anomalous  
20           behavior related to employee processing of customer  
21           related transaction such as customer refunds and  
22           transfers of funds between accounts.

23   Q.    What benefits will the Data and Analytics program provide  
24           for customers?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The Data and Analytics program will analyze customer data  
2 to identify patterns, trends, and correlations, which  
3 will enable the Company to better identify customer pain  
4 points and future needs. Using these insights, the  
5 Company can anticipate and preemptively address customer  
6 pain points and future needs, resulting in more positive  
7 customer interactions. As the program matures, Con Edison  
8 expects to provide customers with more tailored  
9 recommendations on how to meet their energy usage and  
10 cost savings goals. Additionally, Con Edison will use  
11 customer interaction insights to provide front-line  
12 employees and customers with personalized real-time  
13 customer-specific assistance.

14 Q. Why is it important that these investments are made at  
15 this time?

16 A. Insights from the Data and Analytics program are  
17 essential to the successful execution of the Next Gen CX  
18 initiative. This program will be able to answer critical  
19 questions for other investment programs including, but  
20 not limited to:

- 21 • How customers interact with Con Edison across  
22 multiple channels and transaction types (Journey  
23 Mapping)

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1 • Communication delivery preferences and engagement
- 2 analysis for electronic delivery (Bill Redesign)
- 3 • Next best action identification engines and natural
- 4 language analytics (Agent Tools)

5 Q. What is the projected capital cost of this project?

6 A. The capital costs for the Data and Analytics program is  
7 estimated to be \$5 million for each Rate Year 1-3.

8 Capital funding requested for this program will  
9 cover the costs to incorporate data into platforms. The  
10 Company will be able to use these platforms to develop  
11 data models, and integrate these models with customer-  
12 facing and employee-facing systems to perform functions  
13 such as the creation of executive-level dashboards.

14 Q. Are there any cost savings projected from this program?

15 A. Yes. The Data and Analytics program will contribute to  
16 achieving Customer Operations' BCO Savings targets.  
17 Additional details regarding these savings are provided  
18 in the BCO section of this testimony and presented in  
19 Exhibit AP-3, Schedule 16.

20 Q. Have you prepared, or had prepared under your  
21 supervision, exhibits that detail the Company's proposed  
22 investment in the Data and Analytics program?



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. Yes. We have prepared two exhibits, entitled "DATA AND  
2 ANALYTICS" EXHIBIT\_\_(CO-1) and "DATA AND ANALYTICS USE  
3 CASES" EXHIBIT\_\_(CO-2).

4 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-1) and  
5 EXHIBIT\_\_(CO-2).

6 **B. OMNI-CHANNEL OPTIMIZATION**

7 **1. DIGITAL CUSTOMER EXPERIENCE**

8 Q. Please summarize the Company's DCX program.

9 A. The DCX program is a core program for Omni-Channel  
10 Optimization, one of the three major categories of  
11 investments included in the Company's Next Gen CX  
12 initiative, as explained above. The DCX program was  
13 established in 2016 to improve the digital experience for  
14 customers through a redesign that covered the  
15 www.conedison.com and www.coned.com external websites,  
16 with a new mobile-enabled design, My Account portal, and  
17 mobile apps (IOS and Android). Quarterly reports filed by  
18 the Company in Cases 16-E-0060 and 16-G-0061 provide  
19 additional implementation details.

20 Q. Have these digital investments been well-received by  
21 customers?

22 A. Yes. As a result of customers' engagement with the new  
23 My Account features and positive customer experience, the  
24 Company's Net Promoter Score ("NPS" - a common metric for

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 websites that is also referred to as an online user's  
2 'likelihood to return' with a range from -100 to 100) has  
3 increased from -28.6 to +26.7. The average NPS score  
4 overall for utility websites is listed by Esource, an  
5 independent market research and consulting company, as -  
6 3.

7 Customers have also responded well to the Company's  
8 new mobile applications for Apple and Android devices  
9 launched in 2018, with ratings of 4.8 and 4.6 (out of 5),  
10 respectively. Additionally, Esource ranked the new  
11 applications as the second best utility mobile  
12 applications, behind Florida Power & Light.

13 Q. Has the DCX program resulted in increased customer use of  
14 self-service tools and other benefits as outlined in the  
15 DCX business plan?

16 A. Yes. The DCX program has already begun is already  
17 successfully delivering improved customer satisfaction,  
18 customer engagement, and reduced costs because customers  
19 have their problems resolved without the need for a phone  
20 call. Since the launch of the new My Account experience  
21 in July 2017, the Company has seen monthly average users  
22 (i.e., the number of Con Edison and Orange & Rockland  
23 Utilities, Inc. users who log in at least once in a

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 month) dramatically increase from approximately 99,000 to  
2 376,000.

3 The Company has also seen positive trends in  
4 online/digital transactional activity that support the  
5 conclusion that increased customer engagement on digital  
6 platforms is, in fact, resolving issues without calls. An  
7 example of this is the positive performance of the  
8 recently-released Start/Stop/Transfer functionality,  
9 which has enabled over 250,000 completed transactions  
10 online since its launch in July 2017.

11 Q. Does the Company propose to continue investing in the DCX  
12 program through 2022?

13 A. Yes. Customers' expectations of digital customer service  
14 will continue to rise based on interactions with  
15 companies outside of the energy industry. Examples of  
16 these rising expectations include customer-focused  
17 simplicity, mobile access, and real-time tracking and  
18 notifications. Over time, customers' rising expectations  
19 will iteratively escalate base-level service  
20 expectations, making what was once extraordinary,  
21 ordinary. In recognition of this rapidly evolving digital  
22 landscape, the Company has made continued investment in  
23 DCX a foundational component of its Company Omni-Channel  
24 Optimization strategy, which, in turn, will help us

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           achieve our goals of delivering a Next Gen CX. We,  
2           therefore, propose to extend the DCX program through 2022  
3           to refine and build upon the digital platforms that we  
4           have developed to date.

5   Q.   Does the Company intend to maintain the same guiding  
6       principles and project management approach for the DCX  
7       program if these digital investments continue through  
8       2022?

9   A.   Yes. The Company intends to maintain the same guiding  
10      principles for the DCX program during Rate Years 1-3,  
11      which are available in EXHIBIT\_\_(CO-3).

12                The Company will also continue to use a customer-  
13      centric, "Agile" project management approach (i.e., an  
14      iterative and incremental method of managing the design  
15      and build of digital platform) that adapts project scopes  
16      to changing priorities based on customer feedback and  
17      analytics. The Company will continue to update Staff and  
18      stakeholders on the evolution of the DCX program by  
19      filing quarterly reports with the Commission as it has  
20      since 2017.

21   Q.   Please describe the proposed scope and objectives of the  
22       DCX program for the 2020-2022 time-period.

23   A.   The Company will continue to optimize and expand its  
24       digital platforms in order to offer additional online

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 self-service tools, enhance mobile app functionality,  
2 provide customers with more personalization and control,  
3 consolidate additional existing digital channels into the  
4 DCX program scope (e.g., text and email), and expand  
5 customer payment options, among other things. Please  
6 refer to EXHIBIT\_\_(CO-3) for a comprehensive description  
7 of each of the DCX program's key focus areas during Rate  
8 Years 1-3.

9 Q. What is the Company's forecasted capital cost to continue  
10 this program?

11 A. The Company proposes to spend \$13 million in capital per  
12 year for Rate Years 1-3, for a total of \$39 million.

13 Q. Is the Company planning to increase the amount of O&M  
14 associated with the DCX program?

15 A. Yes. The Company requests an increase of \$79,000 for RY1  
16 and additional increases of \$152,000 and \$159,000  
17 respectively for RY2 and RY3. As the DCX program will  
18 contribute to achieving Customer Operations' BCO Savings  
19 targets, fifty percent of the incremental O&M costs  
20 associated with this program are treated as costs to  
21 achieve those targets. As such, the O&M costs shown have  
22 been adjusted to reflect this treatment.

23 The DCX program has introduced new IT infrastructure  
24 to support the experience on the Company's various

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 digital platforms. As such, associated implementation  
2 and ongoing O&M funds are needed to maintain the new  
3 systems brought online. Non-labor expenses for this  
4 program include software-related fees charged by vendor  
5 support and ongoing costs for related technology  
6 solutions deployed by the DCX program. Labor expenses  
7 will fund additional full time equivalent ("FTE")  
8 resources to provide day-to-day maintenance and  
9 management of the new digital architecture, manage the  
10 customer experience, and create and introduce new  
11 creative content. Additional information on these  
12 expenses are included in EXHIBIT\_\_(CO-3) and  
13 EXHIBIT\_\_(CO-4).

14 Q. Are there any cost savings projected from this program?

15 A. Yes. The DCX investments described in EXHIBIT\_\_(CO-3)  
16 are part of the BCO savings described later in this  
17 Panel's testimony.

18 Q. Have you prepared, or had prepared under your  
19 supervision, exhibits that detail the Company's proposed  
20 investment in the DCX program?

21 A. Yes. We have prepared two exhibits, entitled "DIGITAL  
22 CUSTOMER EXPERIENCE" EXHIBIT\_\_(CO-3) and "DIGITAL  
23 CUSTOMER EXPERIENCE WORKSHEET" EXHIBIT\_\_(CO-4).

CUSTOMER OPERATIONS PANEL

1           MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-3) and  
2           EXHIBIT\_\_(CO-4).

3           **2.     JOURNEY MAPPING**

4    Q.    Please summarize the Company's Journey Mapping program.

5    A.    Journey mapping, another component of the Company's Next  
6           Gen CX Omni-Channel Optimization investment category, is  
7           a process improvement method that explores the full sum  
8           of a customer's experience when interacting with a  
9           company, not just discrete interactions or transactions.  
10          Unlike other process improvement techniques, journey  
11          mapping focuses on the customer and is grounded in what  
12          is commonly referred to as Voice of the Customer ("VOC")  
13          data, which is an amalgam of customer research,  
14          benchmarking data, and operational data.

15                 Con Edison's Journey Mapping program will undertake  
16                 seven core customer journeys during Rate Years 1-3: Sign  
17                 up for Service and Onboarding, Outage Communications,  
18                 Billing and Payment Assistance, Billing and Payment  
19                 Process, Energy Efficiency and Management, Emergency  
20                 Services, and Account Changes.

21   Q.    What are the overall goals and objectives for the Journey  
22          Mapping program?

23   A.    The goals and objectives of the Journey Mapping program  
24          are:

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1 • Meet the current and future expectations of Con  
2 Edison's diverse customer base.
- 3 • Define and redesign customer interactions for  
4 experiences associated with each of the journeys.
- 5 • Improve customer satisfaction through identification  
6 and prioritization of pain points in each journey.
- 7 • Drive customer loyalty by delivering consistent and  
8 satisfying experiences across all channels.
- 9 • Build trust in Con Edison by redesigning journeys  
10 based on customer feedback, customer research, and  
11 external benchmarking.

12 Q. Please describe the status of the Company's efforts  
13 related to Journey Mapping.

14 A. To date, Con Edison has started journey mapping efforts  
15 for two of the seven core journeys. The first effort  
16 began in January 2018 for the 'Sign Up for Service and  
17 Onboarding' journey. This journey seeks to improve the  
18 overall experience for customers requesting service  
19 regardless of whether they use a self-service channel or  
20 speak to a Customer Service Representative ("CSR"). This  
21 includes streamlining the process to make it more simple,  
22 and providing clear and timely notifications of the  
23 status of the customer's request to initiate service.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           The second effort began in March 2018 for Outage  
2           Communications, and focuses on delivering clear and more  
3           frequent Estimated Time of Restoration ("ETR")  
4           communications on customer's most preferred communication  
5           channels, and providing additional outage resources to  
6           customer facing employees.

7    Q.    Has the Company already learned valuable information from  
8           the journey mapping done to date?

9    A.    Yes.    The Outage Communications journey mapping team  
10           conducted a survey of customers that experienced an  
11           outage in the past year.    The findings indicated that a  
12           majority of customers want to communicate with Con Edison  
13           more frequently, via text message.    As a result, the  
14           Outage Communications journey mapping team has created a  
15           series of new messages and revised wording to improve  
16           clarity and empathy of existing messages.    In addition,  
17           the journey mapping team is working on a project to  
18           enable over one million customers to have the ability  
19           report an outage via text message.    By expanding the text  
20           notification program, the Company expects to improve  
21           customer satisfaction and reduce the volume of emergency-  
22           related calls during a major outage event.

23   Q.    Briefly explain the work involved in Journey Mapping.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The work involved for the Journey Mapping program can be  
2 categorized into five main process steps, which are  
3 detailed in EXHIBIT\_\_(CO-6). Journey mapping follows a  
4 lifecycle of continuous improvement, which means that the  
5 journey mapping teams do not move linearly from step to  
6 step. This flexibility is necessary because customers  
7 and external influences are always changing.

8 Q. What is the projected capital cost of this project?

9 A. The estimated capital costs for the program are \$1.19  
10 million in RY1, \$975,000 in RY2, and \$600,000 in RY3.  
11 The estimated total capital cost of this program for the  
12 2020-2022 period is \$2.765 million. The capital funding  
13 requested for this program will fund capital improvement  
14 projects identified by each of the journey mapping teams,  
15 such as new processes and technology investments in new  
16 systems.

17 Q. Are there any cost savings projected from this program?

18 A. Yes. The Journey Mapping program will contribute to  
19 achieving Customer Operations' BCO Savings targets.  
20 Additional details regarding these savings are provided  
21 in the BCO section of this testimony and presented in  
22 Exhibit AP-3, Schedule 16.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Have you prepared, or had prepared under your  
2 supervision, exhibits that detail the Company's proposed  
3 capital investment in the Journey Mapping program?

4 A. Yes. We have prepared two exhibits, entitled "JOURNEY  
5 MAPPING" EXHIBIT\_\_(CO-5) and "JOURNEY MAPPING PROCESS  
6 OVERVIEW AND BENEFITS" EXHIBIT\_\_(CO-6).

7 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-5) and  
8 EXHIBIT\_\_(CO-6).

9 **3. VIRTUAL ASSISTANTS**

10 Q. Please summarize the Company's Virtual Assistants  
11 program.

12 A. The Virtual Assistants program, another component of  
13 Omni-Channel Optimization, will deploy a conversational  
14 virtual assistant, or bot, to provide unique,  
15 interactive, and personal assistance to customers across  
16 the chat, IVR, web/mobile web, mobile app, social media,  
17 and text platforms. Virtual assistants will provide  
18 customers with a new form of frontline support that  
19 automates many simple interactions, such as  
20 Start/Stop/Transfer service, payment, and payment  
21 assistance, currently performed by a CSR on the phone or  
22 through the existing live chat tool. With this program,  
23 the Company will expand the channels of interactions that

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 are already available to customers across a variety of  
2 industries.

3 Q. How will virtual assistants provide frontline support to  
4 customers?

5 A. Virtual assistants will use artificial intelligence  
6 ("AI") to learn Company processes and interact with  
7 customers to answer customer inquiries. The bots are  
8 also programmed to detect customer frustration, respond  
9 appropriately, and initiate seamless transfers to live  
10 agents when necessary.

11 The Company will invest in a virtual assistant AI  
12 program that will integrate with all of the systems that  
13 manage customer data or serve as an interface for  
14 customer interactions. Once we integrate the virtual  
15 assistant AI program with these systems, the bots will be  
16 able to suggest Next Best Actions or communicate directly  
17 to CSRs or customers on behalf of the Company.

18 Q. What are the overall goals and objectives for the Virtual  
19 Assistants program?

20 A. The overall goals of the Virtual Assistants program are  
21 to improve the customer experience and achieve  
22 operational efficiencies that result in cost savings.  
23 Virtual assistants will provide an interactive and  
24 personal way for customers to obtain answers and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 assistance across multiple channels, 24 hours a day, 7  
2 days a week, and 365 days a year without having to wait  
3 for a CSR to become available. Virtual assistants will  
4 also augment human capabilities and proactively solve a  
5 range of customer inquiries at every touchpoint, at any  
6 hour of the day or night, which will reduce the  
7 likelihood of a digitally-oriented customer needing to  
8 speak or chat with a CSR.

9 Q. Please describe the status of the Company's efforts  
10 related to Virtual Assistants.

11 A. Con Edison conducted a study to define the use cases,  
12 technical architecture, and suggested software for the  
13 Virtual Assistants program. Additional details are in  
14 EXHIBIT\_\_(CO-7).

15 Q. Are there any cost savings projected resulting from this  
16 program?

17 A. Yes, the Virtual Assistant program will help the Company  
18 achieve its BCO savings targets associated with self-  
19 service optimization, which is described in the BCO  
20 section of this testimony and presented in Exhibit AP-3,  
21 Schedule 16.

22 Q. What is the projected capital cost of this program?

23 A. The estimated capital costs for the program are \$2  
24 million each rate year. The estimated total capital cost

CUSTOMER OPERATIONS PANEL

1 of this program for the 2020-2022 period is \$6 million.  
2 The capital funding requested for this program will cover  
3 the purchase and installation of a virtual assistant AI  
4 program, and integrating that program with systems that  
5 manage customer data and act as an interface with  
6 customer interactions.

7 Q. Have you prepared, or had prepared under your  
8 supervision, exhibits that detail the Company's proposed  
9 investment in the Virtual Assistants program?

10 A. Yes. We have prepared one exhibit, entitled "VIRTUAL  
11 ASSISTANTS" EXHIBIT\_\_(CO-7).

12 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-7).

13 **4. BILL REDESIGN**

14 Q. Please describe the Company's Bill Redesign program.

15 A. We established in 2017 the Bill Redesign program, the  
16 final component of Omni-Channel Optimization, to  
17 implement changes to the customer bill and increase  
18 electronic delivery ("eDelivery") adoption. The Bill  
19 Redesign program will update and modernize the paper bill  
20 to highlight key customer information, such as bill  
21 amount and payment due, and align the paper bill with the  
22 Company's digital platform for consistent presentment of  
23 bill-related information. Aligning the bill with our  
24 digital platform is becoming increasingly important as

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 more than 46% of customers are currently receiving their  
2 bill electronically. The program will also use insights  
3 drawn from the Journey Mapping and Data and Analytics  
4 programs proposed in this panel to encourage eDelivery  
5 adoption.

6 Q. Please elaborate on how the Journey Mapping and Data and  
7 Analytics programs support the Bill Redesign program.

8 A. The Company will begin a Billing and Payments journey  
9 mapping exercise in 2019, which will review the customer  
10 experience for customers on eDelivery, explore barriers  
11 to adoption, and identify solution or tools to encourage  
12 eDelivery adoption. The proposed Data and Analytics  
13 program proposed will also play a role in developing  
14 propensity models to identify customers with a high  
15 likelihood to enroll in eDelivery, which will be used to  
16 develop targeted messaging to encourage eDelivery  
17 adoption among select customer groups.

18 Q. What customer research has the Company completed or  
19 reviewed to support the need for the Bill Redesign  
20 program?

21 A. As part of Phase 1 of the Bill Redesign program, the  
22 Company conducted extensive research and benchmarking  
23 within the utility and telecom industries (e.g.,  
24 Accenture, Info Trends, Chartwell, CS Week) to identify

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 bill design best practices. Findings from the research  
2 are available in EXHIBIT\_\_(CO-8).

3 The Company also conducted online customer surveys  
4 using the Con Edison Advisory Community to gather  
5 feedback on billing and bill prototypes. The Company  
6 performed a survey in 2017 for feedback on the bill and  
7 its contents, and one in 2018 for feedback on a bill  
8 prototype with our initial modifications that was  
9 developed based on the 2017 survey results and broader  
10 industry research discussed above. The Company will  
11 continue to seek this type of iterative customer feedback  
12 throughout the Bill Redesign program with additional  
13 customer surveys and focus groups.

14 Q. Please describe the status of the Company's efforts  
15 related to Bill Redesign.

16 A. Phase 1 of the program focused on researching bill design  
17 trends, analyzing customer feedback about the current  
18 bill and identifying bill enhancements that were easy to  
19 implement. This included migrating from a bill printed  
20 on paper with background images to plain white paper,  
21 introducing color, and highlighting certain key  
22 information with boxes. The Company also procured add-on  
23 modules for its software platform that generates customer



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 bills, to increase operational flexibility to modify the  
2 bill design.

3 The Company also began Phase 2 of the Bill Redesign  
4 program in January 2019. In Phase 2, the Company is  
5 applying the insights gained from the Phase 1 research to  
6 develop new bill design prototypes, testing the new  
7 design with the Advisory Community surveys and customer  
8 focus groups, and coordinating with internal and external  
9 stakeholders to gain additional feedback and affirm  
10 compliance with regulatory requirements.

11 Q. What is the projected capital cost of this project?

12 A. The estimated total capital cost associated with the Bill  
13 Redesign program is \$1 million in RY 1.

14 Q. What is the estimated level of incremental O&M costs  
15 associated with the Bill Redesign program?

16 A. The incremental O&M request for the Bill Redesign program  
17 is \$200,000 in RY1, and \$8,000 for RY2.

18 These O&M costs include staff time to manage the  
19 project, expenses to support customer surveys and focus  
20 groups for feedback on bill changes, customer  
21 communications to encourage eDelivery adoption,  
22 contractors to maintain the software, and training for  
23 CSRs on changes made as part of the Bill Redesign  
24 program.

CUSTOMER OPERATIONS PANEL

1           The Bill Redesign program will also contribute to  
2           achieving Customer Operations' BCO Savings targets. By  
3           migrating from pre-printed paper forms to a plain, white  
4           paper form, the Company will save in back office costs  
5           and materials. The efforts to increase customer  
6           eDelivery adoption can help the Company reduce costs  
7           associated with postage from paper bill mailings.

8   Q.   Have you prepared, or had prepared under your  
9           supervision, exhibits that detail the Company's proposed  
10          investment in the Bill Redesign program?

11   A.   Yes. We have prepared two exhibits, entitled "BILL  
12          REDESIGN" EXHIBIT\_\_(CO-8) and "BILL REDESIGN WORKSHEET"  
13          EXHIBIT\_\_(CO-9).

14                 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-8) and  
15          EXHIBIT\_\_(CO-9).

16   **C.   BACK OFFICE AUTOMATION AND AGENT TOOLS**

17   Q.   Please describe the Company's Back Office Automation and  
18          Agent Tools program.

19   A.   The Back Office Automation and Agent Tools program is one  
20          of the major categories of investments included in the  
21          Company's Next Gen CX. With this program, the Company  
22          seeks to improve the customer experience by streamlining  
23          processes and providing enhanced CSR tools. The program  
24          encompasses a collection of investments that include:

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1           o Robotic Process Automation ("RPA") - automate
- 2           repetitive back office tasks
- 3           o Exception Management Tool - improve and streamline
- 4           the resolution process for discrepancies identified
- 5           by the system or raised by customers requiring
- 6           additional internal review
- 7           o CSR Tools - implement enhancements to tools CSRs
- 8           use when responding to customer inquiries and
- 9           invest in a single system knowledge management tool
- 10          that can be used by all employees for quick access
- 11          to information, procedures, and policies relating
- 12          to customer queries.

13 Q.   Why is it important for the Company to make these  
14       improvements now?

15 A.   Currently, the Company uses a number of manual processes  
16       to resolve back office work that is time intensive,  
17       creates risk associated with employee error, and is  
18       operationally inefficient. With RPA, the Company will be  
19       able to automate back office processes more quickly and  
20       accurately, and be confident that the results will be  
21       consistent. Improvements in RPA have also now made it  
22       feasible to automate processes that incorporate multiple  
23       business rules and encompass actions across several  
24       software programs.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           The Company also maintains exception management  
2           system tools that are outdated and no longer supported by  
3           the vendor. Not only is the system outdated, but also  
4           has limited functionality, which requires manual  
5           assignment and tracking of work. Upgrading to a new  
6           exception management reporting tool will result in  
7           improved overall management of exceptions including  
8           prioritizing and assigning work to employees.

9           Finally, with REV and the expansion of clean energy  
10          programs and the AMI pilot program(s), the Company needs  
11          to invest in CSR tools that enable CSRs to respond  
12          effectively to customer inquiries. Enhancements to the  
13          desktop tool will provide CSRs with a quick reference to  
14          critical customer information as well as past  
15          interactions. Development of a knowledge management tool  
16          will enable the integration of information in an  
17          organized and easy to access format, allowing for faster  
18          creation and management of new information, such as new  
19          clean energy programs associated with EEDM and  
20          distributed generation.

21          Additionally, the operationally efficiencies gained  
22          from this program will help the Company meet its BCO  
23          savings goals, as described below. For details on the  
24          BCO savings achieved through Back Office Automation and

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Agent Tools, please refer to the BCO section of this  
2 testimony and Exhibit AP-3, Schedule 16.

3 Q. What is the projected capital cost of this program?

4 A. The estimated total capital costs associated with the  
5 Back Office Automation and Agent Tools program are \$2  
6 million in RYs 1 and 2, and \$200,000 in RY3. The total  
7 capital cost for the program over the 2020-2022 period is  
8 \$4.2 million.

9 Q. Have you prepared, or had prepared under your  
10 supervision, exhibits that detail the Company's proposed  
11 investment in the Back Office Automation and Agent Tools  
12 program?

13 A. Yes. We have prepared one exhibit, entitled "BACK OFFICE  
14 AUTOMATION AND AGENT TOOLS" EXHIBIT\_\_(CO-10).

15 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-10).

16 **IV. BUSINESS COST OPTIMIZATION SAVINGS**

17 Q. Are you familiar with the Company's BCO program as  
18 discussed in the direct testimony of the Company's Policy  
19 Panels?

20 A. Yes, we are. The Company has implemented the BCO program  
21 to enhance its cost optimization efforts. Following a  
22 comprehensive review of business processes, the Company's  
23 various business teams, including the Customer Operations

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 organization, identified specific cost savings  
2 initiatives.

3 Q. Please discuss the types of O&M costs that the Customer  
4 Operations organization will incur.

5 A. Company labor accounts for approximately 90 percent of  
6 the Customer Operations organization's O&M expenses.  
7 Company labor within Customer Operations consists  
8 primarily of CSRs who handle customer inquiries across  
9 multiple channels, as well as those CSRs who process back  
10 office transactions in support of these inquiries and  
11 other customer needs. For the purposes of the BCO  
12 program, reduced labor costs provides the greatest  
13 opportunity for cost reduction within the Customer  
14 Operations organization. However, the Company also  
15 identified savings opportunities in its postage and  
16 uncollectible bill costs, and has factored these  
17 additional savings into the Company's revenue requirement  
18 calculation.

19 Q. Please describe the main cost reduction opportunities  
20 that Customer Operations identified as part of the BCO  
21 program.

22 A. Customer Operations separated the broader goal of cost  
23 optimization into three cost savings initiatives that  
24 present opportunities to reduce O&M costs: Self-Service

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Optimization, Workforce Management, and Back Office  
2 Automation.

3 The Self-Service Optimization initiative serves to  
4 identify opportunities to allow customers to self-serve  
5 through channels, rather than using a CSR, and to reduce  
6 the need for customers to call the Company. Within this  
7 initiative, projects typically fall into one of two  
8 categories. The first category is an effort to direct  
9 customers to our digital platforms. Through technology  
10 enhancements, internal training, and customer awareness,  
11 we intend to broaden the services available through our  
12 digital platforms (as well as the convenience and  
13 accessibility of such services), thereby encouraging  
14 customers to self-serve on these platforms. The second  
15 category is an effort to improve the likelihood that  
16 customers will be able to meet their transaction  
17 objectives using the Company's IVR system, thereby  
18 avoiding the need to speak with a CSR. Projects in this  
19 category are designed to identify and eliminate points in  
20 our IVR system that may lead to customer frustration or  
21 transaction failures. Customer Operations has formed  
22 several teams tasked with identifying specific projects  
23 that would support both efforts, including a full-time  
24 Self-Service Optimization team.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           The Workforce Management cost savings initiative  
2 focuses on providing CSRs with the proper training and  
3 tools to respond to customer inquiries and meet customer  
4 expectations effectively and efficiently. This effort  
5 involves identifying and using data analytics, call  
6 volume forecasting and scheduling efficiencies to  
7 decrease the staffing required to handle customer inquiry  
8 demand. In parallel, CSR enablement projects in the form  
9 of skillset refinement and tool delivery will enhance the  
10 quality and efficiency of customer service so as to  
11 reduce the need for future calls, as well as the duration  
12 of each call. The Company also may realize further  
13 improvements in efficiency in the form of greater  
14 productivity per CSR. The initiatives in this category  
15 will result in labor expense savings through reduced  
16 overtime and staffing at the Company's Customer  
17 Experience Centers.

18 Q. Please continue.

19 A. In addition to front-line CSRs, Customer Operations also  
20 employs a substantial back office workforce of  
21 approximately 150 FTEs. Our Back Office Automation  
22 initiatives will streamline and automate back office  
23 processes, consolidate work functions and eliminate  
24 manual tasks, thereby reducing labor and other expenses.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Key to achieving the savings identified for this category  
2 will be investment in RPA and a new exception management  
3 tool to facilitate workflows and enable back office areas  
4 to become more efficient. RPA will provide advanced  
5 process robotics that can handle specific billing errors  
6 or exceptions without requiring human intervention. A new  
7 exception management tool will allow the Company to  
8 process those back office exceptions that cannot be  
9 automated using RPA tools. This tool will allow  
10 supervisors to efficiently identify, prioritize, and  
11 route exception work to employees, and manage pending  
12 work with dashboards that provide a complete picture of  
13 work streams.

14 In addition to the BCO savings categories identified  
15 above, Customer Operations will achieve additional  
16 savings in postage and uncollectible bill charge-offs. We  
17 plan to achieve these savings through investments in Bill  
18 Redesign and continued work to limit uncollectible bills.

19 Q. Did you quantify the expected savings from these  
20 initiatives for Rate Years 1, 2 and 3?

21 A. Yes, the forecasted savings from the Self-Service  
22 Optimization, Back Office Automation and Workforce  
23 Management initiatives are presented in Exhibit AP-3,  
24 Schedule 16.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Please explain how you arrived at these savings  
2 projections.

3 A. As noted above, we expect to realize Customer Operations'  
4 BCO cost savings primarily through lower staffing  
5 requirements. Within each of the three cost saving  
6 initiatives, Customer Operations assessed baseline  
7 projections of CSR count over the three Rate Years, as  
8 well as historical customer inquiry volume as compared  
9 with the projected inquiry volume once the aforementioned  
10 process and technology improvements are implemented. The  
11 Company then calculated the BCO savings amount based on  
12 the delta between the baseline CSR count (from end of  
13 year 2017) and future number of CSRs required to field  
14 the projected inquiry volume.

15 Q. Do your BCO costs savings account for any O&M costs that  
16 must be incurred to achieve your savings? If so, please  
17 explain.

18 A. Yes. As described in the Accounting Panel testimony, the  
19 BCO savings included in these rate filings are net values  
20 that reflect the total expected savings minus any O&M  
21 costs to achieve. As noted throughout this testimony, the  
22 O&M costs to achieve are not reflected in the program  
23 requests outlined in Customer Operations' white papers.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Do any of the capital programs proposed in the Customer  
2 Operations Panel testimony support these BCO savings? If  
3 so, please explain.

4 A. Yes. The following table lays out the programs that  
5 support our BCO cost savings initiatives.

<b>Customer Operations Capital Program</b>	<b>BCO Cost Savings Initiative(s) Supported</b>
Digital Customer Experience (DCX)	Self-Service Optimization
Journey Mapping	Self-Service Optimization
Data & Analytics	Self-Service Optimization Workforce Management
Virtual Assistants	Self-Service Optimization
Back Office Automation and Agent Tools	Back Office Automation Workforce Management

6  
7 Q. In addition to the direct BCO savings discussed above,  
8 are there other savings that the Company may realize  
9 within the Customer Operations function?

10 A. Yes. The Company has identified "influenced savings"  
11 associated with the Customer Operations function.  
12 "Influenced savings" refer to savings driven by  
13 initiatives implemented by Utility Shared Services, but  
14 that are allocated to another organization. For more  
15 detail on such savings, please see the direct testimony  
16 of the Shared Services Panel.

17 Q. What challenges does Customer Operations face in  
18 implementing its BCO-driven initiatives and realizing its  
19 cost savings?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. External factors that drive customer inquiry volume are a  
2 constant challenge for Customer Experience Center  
3 staffing. For example, customer reaction to smart meter  
4 deployment and unexpected trends in weather all represent  
5 headwinds that may affect Customer Operations' ability to  
6 achieve projected results from the BCO cost savings  
7 initiatives. In addition, as the Company implements more  
8 complex rates and distributed energy resource solutions,  
9 and opens new channels of customer interaction, our  
10 customers' expectations will grow and evolve as well.

11 While the Company has endeavored to estimate the  
12 reduction in customer inquiry volume stemming from each  
13 of our cost savings initiatives, forecasts by their  
14 nature include certain assumptions that will vary from  
15 actual experience. The degree of variation will have a  
16 corresponding impact on the resulting savings. A piloted  
17 program may produce a smaller return than predicted  
18 because of the factors above. This poses risks to  
19 realizing our projected savings. Customer Operations'  
20 primary means of managing such risks is through data-  
21 intensive baselining of our current state, paired with  
22 ongoing analysis of the results of our myriad  
23 initiatives, with the expectation that we will identify

CUSTOMER OPERATIONS PANEL

1 methods to close any gaps between expected and actual  
2 results on an ongoing basis.

3 **V. ADVANCED METERING INFRASTRUCTURE SAVINGS**

4 Q. Does the Company anticipate continued savings to O&M  
5 expenditures associated with the AMI smart meter  
6 initiative?

7 A. Yes. The Company expects continued O&M cost reductions  
8 from AMI deployment. O&M cost reductions are driven by  
9 labor savings in the following areas in Customer  
10 Operations: Meter Operations, Field Services, the  
11 Customer Experience Center, Billing, and Replevin.

12 Anticipated O&M labor cost reductions take into  
13 consideration the following:

- 14 • Meter Operations: Reduction in meter reader FTE  
15 staffing
- 16 • Field Services: Reduction in FTE staffing - includes  
17 turn-on / turn-off ("T&T") staff, Special Forces  
18 staff (includes Replevin), Collections staff, and  
19 supervisory staff
- 20 • Customer Experience Center: Reduction in call volume  
21 translated into FTE staffing - includes reduction in  
22 account investigation listings ("AILs"), meter

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 reading and estimated read calls, T&T calls, and  
2 high bill complaint calls

- 3 • Billing: Reduction in call volume and work  
4 associated with billing AILs, and avoided PSC  
5 complaint costs, translated into FTE staffing

6 Q. What other O&M cost reductions are anticipated in the  
7 Customer Operations organization because of AMI?

8 A. The Company also expects the AMI program to result in  
9 non-labor reductions in O&M costs associated with  
10 Replevin through reductions in administrative fees  
11 associated with Replevin.

12 The incremental O&M cost savings associated with  
13 Customer Operations as a result of AMI deployment are  
14 summarized in the table below.

('000s)	<b>RY1 2020</b>	<b>RY2 2021</b>	<b>RY3 2022</b>
<b>Labor</b>	\$(19,316)	\$(12,120)	\$(7,315)
<b>Non-Labor</b>	\$(183)	\$(75)	\$(35)
<b>Total</b>	\$(19,499)	\$(12,195)	\$(7,350)

15

16 Q. Are the AMI Savings identified included in the BCO  
17 savings described in this testimony?

18 A. No. The AMI-related O&M savings identified in this  
19 testimony are separate and distinct from the BCO savings  
20 described in this testimony and in the Accounting Panel  
21 testimony.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Have you prepared, or had prepared under your  
2 supervision, exhibits that detail the Company's AMI  
3 Savings for Customer Operations?

4 A. Yes. We have prepared two exhibits, entitled "ADVANCED  
5 METERING INFRASTRUCTURE SAVINGS" EXHIBIT\_\_(CO-11) and  
6 "ADVANCED METERING INFRASTRUCTURE SAVINGS WORKSHEET"  
7 EXHIBIT\_\_(CO-12).

8 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-11) and  
9 EXHIBIT\_\_(CO-12).

10 **VI. CREDIT AND DEBIT CARD FEES**

11 Q. Please describe the Company's current policy regarding  
12 payments made using prepaid, credit, and debit cards  
13 (collectively "CC/DC").

14 A. Currently, customers can pay their Con Edison bills using  
15 CC/DC on the phone or through the Company's website or  
16 mobile app. Residential and small commercial customers  
17 pay a \$3.35 transaction fee each time they pay using the  
18 CC/DC option. This fee is assessed and collected by the  
19 Company's CC/DC payment processing vendor and has no  
20 impact on the Company's revenues. Large commercial  
21 customers that choose to pay via CC/DC are subject to a  
22 transaction fee equal to 2.6 percent of the payment  
23 amount; the fee for large commercial customers is also  
24 assessed and collected by the vendor and does not impact

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Company revenues. The Company does not currently accept  
2 recurring CC/DC payments because customers must actively  
3 accept the vendor's transaction fee at the time of each  
4 transaction.

5 Q. Does the Company propose to change its policy regarding  
6 CC/DC payments?

7 A. Yes. The Company proposes to include in base rates the  
8 estimated cost of residential and small commercial  
9 customers making CC/DC payments. This will eliminate the  
10 per-transaction cost to our customers, and the Company  
11 will become responsible for the aggregate costs of  
12 processing CC/DC payments. This is referred to as a "no-  
13 fee model." The Company proposes to recover the costs  
14 under the no-fee model in base rates.

15 Q. Please explain why the Company is making this proposal.

16 A. Credit and debit cards have become one of the most common  
17 payment methods for a variety of reasons, including  
18 convenience to customers. According to a 2016 Federal  
19 Reserve Payments Study, card payments (including credit,  
20 debit, and pre-paid cards) accounted for 72 percent of  
21 the total number of non-cash payments in the United  
22 States in 2015, up from 39 percent in 2000.  
23 EXHIBIT\_\_(COP-1) demonstrates this economy-wide trend.



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           Customers expect the Company to provide billing and  
2           payment options on par with the options available to  
3           customers for their other day-to-day transactions, such  
4           as paying a wireless bill or a medical bill. Indeed,  
5           through its quarterly customer experience surveys, the  
6           Company has consistently received feedback from customers  
7           that they would like the ability to make CC/DC payments  
8           without a fee, or the ability to schedule recurring  
9           payments. This proposal will, therefore, bring the  
10          Company in line with what customers have come to expect,  
11          and will improve customer satisfaction.

12          Once this program is implemented, residential and  
13          small commercial customers will have the opportunity to  
14          pay their bills using all of our accepted methods without  
15          a fee. This will enhance the customer experience and  
16          allow customers to choose the payment option that best  
17          meets their needs.

18          The Company also expects that the number of  
19          customers using CC/DC payment options will increase with  
20          this program, and will lead to operational benefits  
21          including a reduction in returned payments and faster  
22          same-day payments. Additionally, a 2014 study by Fiserv,  
23          a CC/DC payment-processing vendor, showed that across 105  
24          utilities, transitioning to a no-fee model led to

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 increased use of self-service payment options,  
2 specifically more web payments and recurring payments.

3 The Company also believes transitioning to a no-fee  
4 model will benefit customers who receive public  
5 assistance benefits via pre-paid debit cards. Under the  
6 current model, such customers can pay their utility bill  
7 with their pre-paid debit card, but must use a portion of  
8 the benefits to cover the vendor fee for CC/DC payments,  
9 resulting in an added economic disadvantage. Adopting a  
10 no-fee model will eliminate the need for a portion of  
11 public assistance benefits to pay this administrative  
12 fee.

13 Q. Has the Commission approved utility proposals to shift to  
14 the no-fee model?

15 A. Yes. The Commission has approved similar models at New  
16 York State Electric and Gas Corporation, Rochester Gas  
17 and Electric Corporation, and Central Hudson Gas and  
18 Electric Corporation. Similarly, Orange and Rockland  
19 Utilities, Inc.'s pending Joint Proposal in its most  
20 recent base rate case provides for transition to the no-  
21 fee model. Con Edison's proposal in this testimony is  
22 consistent with the proposals made by other utilities and  
23 approved by the Commission and there are no particular

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           circumstances in Con Edison's service territory that  
2           warrant different treatment.

3   Q.    Has the Company sought more competitive CC/DC transaction  
4           fees from vendors?

5   A.    Yes.  The Company recently completed a Request for  
6           Proposals seeking competitive CC/DC transaction fee rates  
7           from payment processing vendors and selected a vendor for  
8           the proposed no-fee model.

9   Q.    What are the per-transaction costs under the no-fee  
10          model?

11  A.    Upon Commission approval of the no-fee model, the  
12          Company's cost per transaction for these customers will  
13          be \$2.10 beginning in RY1, which translates to a  
14          reduction of 37% over the current fee of \$3.35 paid by  
15          customers per transaction.  The cost of large commercial  
16          CC/DC payments would remain unchanged at 2.6 percent of  
17          the payment amount.

18  Q.    Does the Company anticipate seeing an increase in  
19          payments made via CC/DC under a no-fee model?

20  A.    Yes.  Based on benchmarking data provided by the vendor,  
21          the Company expects to see a 47% increase in CC/DC  
22          payments with the no-fee model in RY1, and incremental  
23          increases of 31% and 10% in RY2 and RY3, respectively.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. What are the Company's estimated total annual O&M costs  
2 that would result from a transition to the no-fee model?

3 A. The Company estimates that the total annual O&M costs  
4 associated with this new program would be \$6.3 million in  
5 RY1, \$8.2 million in RY2, and \$9.0 million in RY3.

6 Q. How does the Company propose to recover these incremental  
7 costs?

8 A. The Company proposes that any costs incurred by the  
9 Company associated with this payment option be considered  
10 among the general costs of doing business similar to fees  
11 paid for other payment methods (such as direct debit) and  
12 be included in the Company's revenue requirement.

13 Q. Have you prepared, or had prepared under your  
14 supervision, an exhibit that details the Credit and Debit  
15 Card Fee proposal?

16 A. Yes. We have prepared three exhibits, entitled "CREDIT  
17 AND DEBIT CARD FEE ELIMINATION" EXHIBIT\_\_(CO-13), "2016  
18 FEDERAL RESERVE PAYMENTS STUDY" EXHIBIT\_\_(CO-14), and  
19 "CREDIT AND DEBIT CARD FEE ELIMINATION WORKSHEET"  
20 EXHIBIT\_\_(CO-15).

21 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-13),  
22 EXHIBIT\_\_(CO-14), and EXHIBIT\_\_(CO-15).

CUSTOMER OPERATIONS PANEL

1           **VII. CUSTOMER EXPERIENCE CENTER DISASTER HARDENING**

2   Q.   Please summarize the Company's Customer Experience Center  
3       Disaster Recovery program.

4   A.   The Company proposes to harden its Internet Protocol  
5       ("IP") telephony system to maintain operational  
6       reliability when multiple events occur, such as cyber  
7       attacks or physical disasters, which might affect the  
8       Company's network infrastructure.  Currently, the IP  
9       telephony system is supported by two physically separated  
10      server farms, and if one of the server farms supporting  
11      the IP telephony system experiences an outage, all call  
12      traffic is automatically processed via the alternate  
13      location.  However, the IP telephony system is not  
14      designed to endure two simultaneous events ("double  
15      contingency events") that might damage or compromise  
16      operation of both server farms at the same time.

17           In total, the IP telephony system processes nearly  
18      100 million minutes of voice traffic annually, and  
19      millions of customer interact with the system each year.  
20      While double contingency events are unlikely, they would  
21      severely impede the Company's ability to effectively  
22      assist customers with system related emergencies, such as  
23      power outages or gas leaks, and receive customer service  
24      inquiries.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           In light of the growing threat of cyber security  
2 attacks, which could shut down multiple server farms at  
3 once, the current IP telephony system's single  
4 contingency configure is a risk that requires additional  
5 hardening to protect against double contingency events  
6 that would prevent the Company from learning about or  
7 responding to situations that threaten public safety and  
8 result in substantially lower volumes of customer-  
9 reported outages that aid in damage assessment and  
10 restoration planning.

11 Q.   Please explain how the Company will harden the IP  
12 telephony system against double contingency events.

13 A.   The Company will perform a comprehensive analysis of  
14 potential solutions in 2019 - including a combination of  
15 off-premises telephony design options - and will select a  
16 technology solution based on project feasibility, cost,  
17 time to implement, and integration compatibility with  
18 existing systems. The off-premises disaster recovery  
19 solution (e.g., cloud-based or software as a service)  
20 will be hosted by a qualified vendor and will integrate  
21 with the Company's customer information systems.

22 Q.   What is the overall goal of the program?

23 A.   The goal of the Customer Experience Center Disaster  
24 Recovery program is to harden the IP telephony system to

CUSTOMER OPERATIONS PANEL

1 maintain operational reliability in the event of  
2 simultaneous incidents that might damage or compromise  
3 operations of both server farms at the same time.

4 By hardening the IP telephony system, the Company  
5 will be able to maintain reliable access to the Call  
6 Center and IVR self-service during double contingency  
7 events, providing continuous system availability to  
8 service customers, and, provide uninterrupted flow of  
9 critical outage and public safety-related information.

10 Q. Why is it important that these improvements are made at  
11 this time?

12 A. The Company is taking a proactive stance to maintain  
13 reliable operation of its mission-critical IP telephony  
14 system. In the worst-case scenario of a double  
15 contingency event, the impact on customers would be  
16 particularly far-reaching and prevent the Company from  
17 learning about or responding to situations that threaten  
18 public safety.

19 Also, cyber attacks on utilities have become more  
20 prevalent in recent years, raising significant concerns  
21 among corporations and governments alike because of the  
22 impact such attacks could have on the power grid as well  
23 as utility customer service infrastructure. The

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Information Technology Panel provides additional details  
2 on cybersecurity risks.

3 Q. What is the projected capital cost of this project?

4 A. The estimated total capital costs associated with the  
5 Customer Experience Center Disaster Recovery program is  
6 \$1.5 million for Rate Year 1.

7 Q. Have you prepared, or had prepared under your  
8 supervision, exhibits that detail the Company's proposed  
9 investment in the Customer Experience Center Disaster  
10 Recovery program?

11 A. Yes. We have prepared one exhibit, entitled "CUSTOMER  
12 EXPERIENCE CENTER DISASTER RECOVERY" EXHIBIT\_\_(CO-16).

13 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-16).

14 **VIII. OFF-SYSTEM BILLING**

15 Q. Please explain what is meant by "off-system" billing and  
16 why the Company uses such processes.

17 A. The Company uses a number of billing processes to perform  
18 complex billing that occur outside of CIS, the front-end  
19 mainframe application for the existing CSS. These  
20 complex billing processes, which include new or modified  
21 rate structures and calculations, cannot be handled by  
22 CIS and instead are performed in the Company's satellite  
23 Customer Care and Billing ("CC&B") application to



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 automate certain rates and programs, such as the Value of  
2 Distributed Energy Resources ("VDER") tariffs.

3 As the Commission continues to approve and refine  
4 complex rate designs and expand REV clean energy programs  
5 that rely on new billing approaches, the Company must  
6 adapt to new billing requirements. If the Company were  
7 to rely on manual billing processes for complex rates,  
8 the experience of participating customers would diminish  
9 and increase the risk of billing errors and delays in the  
10 application of bill credits and/or charges.

11 Q. Please describe the status of the Company's efforts  
12 related to off-system billing.

13 A. The Company continues to automate billing processes such  
14 as Standby Offset billing automation, Standby Reliability  
15 credit calculations, Distributed Generation Gas Load  
16 Factor Validation, Standby Multi-party Offset billing and  
17 Rider Q billing. Additionally, as a result of the  
18 Commission's *Order on Net Energy Metering Transition,*  
19 *Phase One of Value of Distributed Energy Resources and*  
20 *Related Matters* (issued March 9, 2017) in Case 15-E-0751,  
21 which among other things established the value stack  
22 paradigm for compensating distributed generation sources  
23 and directed the utilities to file VDER tariffs, the  
24 Company made upgrades to CC&B to automate the calculation

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 of complex value stack credits and the application of  
2 those credits to customer bills.

3 Q. Why is it important that these improvements are made at  
4 this time?

5 A. The Company anticipates that the Commission will continue  
6 to approve new programs and rate designs under REV and  
7 other clean energy proceedings in conjunction with  
8 broader AMI deployment. The Commission has expressed its  
9 intent to make additional improvements to the VDER  
10 program, such as addressing rate design issues, in its  
11 September 14, 2017 *Order on Phase One Value of*  
12 *Distributed Energy Resources Implementation Proposals,*  
13 *Cost Mitigation Issues, and Related Matters.* In that  
14 Order, the Commission clearly stated that it had only  
15 taken the "first steps in the necessary evolution of  
16 compensation for Distributed Energy Resources (DER)..."  
17 While specific upgrades have not yet been defined,  
18 continued investment in off-system billing processes is  
19 necessary for the Company to deliver timely, accurate  
20 bills to customers participating in innovative new rates  
21 and programs. Delaying investments to update systems and  
22 automate processes will not only lead to poor customer  
23 experiences because of late or incorrect bills, but also  
24 stifle customer adoption of REV programs because of poor

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 customer experiences. Continued work on billing  
2 automation will afford the Company greater flexibility to  
3 develop and modify billing processes to comply with  
4 future regulatory and /or legislative mandates and enable  
5 the Company to be responsive to evolving customer needs  
6 and interests.

7 Q. Will continued investment in off-system billing result in  
8 any stranded costs with the New CSS?

9 A. No. Continued investment in off-system billing  
10 automation will not result in any stranded costs as both  
11 programs use the CC&B platform. Customer Operations is  
12 working closely with the CSS team. Based on the  
13 technology used, the existing CC&B system will seamlessly  
14 integrate with the New CSS, allowing for a smooth  
15 transition for customers billed under complex rates and  
16 programs.

17 Q. What is the proposed capital cost for this project?

18 A. The Company proposes to make \$1 million capital  
19 investment for RY1 to implement additional modifications  
20 and upgrades to its off-system billing processes to  
21 accommodate anticipated changes.

22 Q. Have you prepared, or had prepared under your  
23 supervision, exhibits that detail the Company's proposed  
24 investment in off-system billing automation?

CUSTOMER OPERATIONS PANEL

1 A. Yes. We have prepared one exhibit, entitled "OFF-SYSTEM  
2 BILLING" EXHIBIT\_\_(CO-17).

3 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-17).

4 **IX. REVENUE PROTECTION ANALYTICS**

5 Q. Please explain the Revenue Protection Analytics program.

6 A. The Revenue Protection Analytics program will use data  
7 from multiple data sources to analyze customer accounts  
8 for indications of potential theft of services or other  
9 irregular metering conditions. These data sources  
10 include our CSS, AMI Head-End System ("HES"), Meter Data  
11 Management System ("MDMS"), and the Revenue Protection  
12 Operations Optimizer system on the Company's Enterprise  
13 Data Analytics Platform ("EDAP").

14 Q. Please describe the role of the Revenue Protection Unit  
15 ("RPU") in Customer Operations.

16 A. The RPU's primary function is to investigate instances of  
17 possible theft of the Company's gas and electric  
18 services. RPU conducts these investigations by visiting  
19 customer premises and conducting inspections on the  
20 Company's metering equipment. Upon discovery of theft or  
21 other irregular metering conditions such as  
22 malfunctioning meters, RPU will work with Customer  
23 Operations' Unmetered and Metered Services group to

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 correct the condition and backbill customers in  
2 accordance with Commission regulations.

3 Q. How does RPU determine which customer(s) to investigate?

4 A. RPU receives leads for investigation from a variety of  
5 sources, including, but not limited to, reports from  
6 Company employees conducting other job functions,  
7 customers, local law enforcement, the Department of  
8 Buildings, and CSS-generated leads for account  
9 investigations.

10 Q. What will the Revenue Protection Analytics software do?

11 A. The Revenue Protection Analytics software will leverage  
12 the software used by the Company's EDAP to generate leads  
13 for investigation based on analyzing data from a variety  
14 of sources. The Revenue Protection module will use  
15 machine learning to evaluate prior thefts or other  
16 irregular metering conditions to identify and flag  
17 accounts that have similar consumption patterns. It will  
18 also prioritize investigations based on the success and  
19 failure of investigations on an ongoing basis. The  
20 software module can incorporate data from a variety of  
21 sources, including AMI data, outage data, work  
22 management, or any other data accessible to the analytics  
23 platform.

24 Q. Why is this program necessary for RPU?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The Company expects that the Revenue Protection Analytics  
2 program will offset the loss of investigative leads that  
3 will result from the AMI implementation, as described  
4 below. One of the primary sources of leads for  
5 investigation is from the Customer Field Representatives  
6 ("CFRs"), our meter reading employees. Beginning in  
7 2018, the Company began reducing CFR staffing due to the  
8 deployment of AMI meters. As AMI meter deployment  
9 progresses, the Company will further reduce the number of  
10 CFRs it employs. As a result, RPU will receive fewer  
11 leads from these resources. Reports from CFRs are among  
12 the highest in terms of successfully finding theft or  
13 other irregular metering conditions, because CFRs can  
14 visually confirm these conditions in the field. RPU will  
15 need to find an alternative means to determine which  
16 locations to investigate if it is to continue in its  
17 efforts to find theft of services.

18 Q. How much will this program cost?

19 A. This program will cost approximately \$201,000 in RY1, and  
20 \$509,000 each for RY2 and RY3. In addition to software,  
21 the program will require the addition of two FTEs. These  
22 two FTEs will be responsible for analyzing data, working  
23 with field forces to verify and report on investigation

CUSTOMER OPERATIONS PANEL

1 findings, and working with the software vendor to refine  
2 the machine learning models as needed.

3 Q. Have you prepared, or had prepared under your  
4 supervision, exhibits that detail the Company's proposed  
5 investment in the Revenue Protection Analytics program?

6 A. Yes. We have prepared two exhibits, entitled "REVENUE  
7 PROTECTION ANALYTICS" EXHIBIT\_\_(CO-18) and "REVENUE  
8 PROTECTION ANALYTICS WORKSHEET" EXHIBIT\_\_(CO-19).

9 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-18) and  
10 EXHIBIT\_\_(CO-19).

11 X. ELECTRONIC CORRESPONDENCE EXPANSION

12 Q. Please summarize the Company's proposal regarding  
13 electronic correspondence with customers.

14 A. The Company proposes to evolve its delivery practices for  
15 regulatory-required correspondence to match its existing  
16 practices for bills, customer education and other  
17 discretionary outreach. Specifically, the Company  
18 proposes to establish a pilot e-delivery/electronic  
19 document program applicable to all documents for  
20 customers who have indicated their preference to receive  
21 their bill electronically ("ebill"). With this pilot, the  
22 Company would deliver all communications, including those  
23 required by Commission directive, electronically in lieu  
24 of providing a paper copy via mail. The Company will

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 monitor the success of this pilot and, based on the  
2 findings, expand the pilot to provide electronic  
3 documents for non-ebill customers that have provided the  
4 Company an email address.

5 Q. What led to the current state of correspondence delivery  
6 where some items are delivered electronically and others  
7 are mailed in hard copy format?

8 A. The Company has successfully moved a number of pieces of  
9 correspondence to electronic format over the past five  
10 years. This includes customer bills and bill inserts,  
11 non-regulatory required correspondence, and general  
12 customer education notices (e.g., information on energy  
13 efficiency programs, storm preparation tips, and gas  
14 safety messages). However, historically, the Company has  
15 continued to send certain forms of correspondence  
16 required by the Home Energy Fair Practices Act ("HEFPA"),  
17 such as credit-related disconnect notice, via regular  
18 mail.

19 Q. Does the Company believe that this differential treatment  
20 for certain kinds of correspondence has a meaningful  
21 impact on customer experience?

22 A. Yes, the Company believes its current practices are  
23 inefficient and diminish the customer experience for a  
24 number of reasons. Sending documents through both



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 channels (email and U.S. mail) is duplicative and costly.  
2 As a result, the Company currently sends these mailings  
3 to U.S. mail. Where a customer has elected to enroll in  
4 ebill, they expect to receive communications through the  
5 email address provided (in many cases customers have  
6 elected to receive all of their bills and correspondence  
7 from all of the companies they do business with  
8 electronically, such as banking, retail and telecom, to  
9 this same email address) and the practice of then sending  
10 regulatory mandated correspondence via U.S. mail may make  
11 these customers less likely to respond timely (or respond  
12 at all) to important notices.

13 Additionally, delivering documents differently  
14 across different types of correspondence for the same  
15 customer is confusing for customers that prefer to  
16 receive all of their correspondence via digital channels.  
17 For instance, they might receive the email first, make  
18 immediate payment resolve a credit action, and then  
19 subsequently receive the same notice via U.S. mail. The  
20 customer could then be confused that their payment made  
21 after receipt of the initial email did not satisfy the  
22 issue. As described in the Next Gen CX section above, the  
23 Company wants to meet its digitally-oriented customers  
24 where they are, and encourage use of lower-cost self-

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 service options. Continuing to send regulatory-mandated  
2 correspondence via mail is counter-productive to this  
3 goal and prevents the Company from achieving deeper  
4 savings on postage costs.

5 Q. Why does the Company feel that this is the right time for  
6 proposing this change?

7 A. The Company is proposing this change now for a number of  
8 reasons. First, the number of customers requesting to  
9 receive documents electronically has grown over the last  
10 five years from 8% in 2013 to 47% in 2018. This growth  
11 reflects the changing expectations of customers with  
12 respect to being able to choose the delivery method of  
13 all correspondence.

14 Also, as a result of these changing expectations,  
15 the Company has enhanced its e-delivery processes over  
16 the last few years to improve the experience.  
17 Specifically, today the Company has the ability to send  
18 any customer correspondence to a customer's email address  
19 through a pin-protected pdf document. This means that the  
20 customer receives a secure copy of the exact same  
21 document in terms of content and look and feel that would  
22 otherwise be sent via U.S. mail. Finally, the Company  
23 received approval of an Electronic Deferred Payment  
24 Agreement Signature program that acknowledges the

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 opportunity to improve engagement with customers by  
2 delivering important documents electronically.

3 Q. Please describe the actions that the Company proposes to  
4 take to assure proper consumer protections associated  
5 with the proposed change.

6 A. The Company proposes to track whether the customer has  
7 opened an email containing regulatory-mandated  
8 correspondence within three days of receipt. If the  
9 Company cannot confirm that the customer opened the  
10 email, a duplicate correspondence would be sent via U.S.  
11 mail. This process is identical to the process approved  
12 by the Public Service Commission as part of the Company's  
13 Electronic Deferred Payment Agreement filing.

14 Q. Has the Company conducted a risk assessment associated  
15 with this new pilot?

16 A. Yes. This pilot has the potential to pose the following  
17 risks: risk of human error in obtaining electronic mail  
18 addresses, risk of intrusion by an unauthorized third  
19 party; risk of repudiation; and risk of fraud. The  
20 Company is planning to implement the same risk mitigation  
21 measures for this pilot as it is for its Electronic  
22 Deferred Payment Agreement program.

23 **XI. CUSTOMER OUTREACH AND EDUCATION**

24 Q. Please explain the role of Customer Outreach.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The Company established Customer Outreach to develop and  
2 provide outreach and education activities and programs  
3 and materials to educate the Company's customers  
4 regarding their rights, responsibilities and options as  
5 utility customers. Over the years, its mission has  
6 expanded to include educating customers on safety,  
7 billing and payment options, programs and services  
8 available to help customers manage their energy costs,  
9 special services for elderly, blind and disabled  
10 customers, and options available for interacting with the  
11 Company. Customer Outreach activities include interacting  
12 with customers at community events and meetings where  
13 Outreach Advocates distribute literature and present  
14 information to customers and community organizations on  
15 various topics.  
16 In addition, the Company develops outreach and education  
17 plans for new Company initiatives, including the AMI  
18 deployment project, the Company's AMI Innovative Pricing  
19 Pilot and Shared Solar pilot described in the Customer  
20 Energy Solutions Panel testimony. The annual report  
21 filed by the Company in Case 16-E-0060 provides more  
22 detailed information on the Company's Outreach and  
23 Education Plan.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Is the Company planning to increase the amount spent on  
2 outreach initiatives?

3 A. Yes. An increase of \$666,000 is needed for Rate Year 1.  
4 Additional increases of \$103,000 and \$107,000  
5 respectively are needed in Rate Year 2 and Rate Year 3.

6 Q. How will this funding be used?

7 A. Funding will pay for the following activities:

- 8 1. Development of personalized online (website), offline  
9 (email), and mobile engagement (mobile app) campaigns  
10 that provide customer specific and actionable  
11 information to targeted audiences;
- 12 2. Expansion of email campaigns, including those  
13 associated with key customer journeys and Company work  
14 notifications;
- 15 3. Increased spending on customer research;
- 16 4. Expanded training for Company employees in CX and  
17 other topics, including REV initiatives and diversity  
18 and inclusion competency; and
- 19 5. Increased costs for postage and materials involved in  
20 direct mail campaigns and educational awareness  
21 materials.

22 Q. Have you prepared or supervised the preparation of an  
23 exhibit describing the Company's planned expenses for  
24 general outreach and education programs?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. Yes. We have prepared two exhibits. These are entitled  
2 "CUSTOMER OUTREACH AND EDUCATION," EXHIBIT\_\_\_\_(CO-20), and  
3 "OUTREACH AND EDUCATION WORKSHEET," EXHIBIT\_\_\_\_(CO-21).

4 MARK FOR IDENTIFICATION AS EXHIBIT\_\_\_\_(CO-20)and  
5 EXHIBIT\_\_\_\_(CO-21).

6 **XII. ELECTRIC AND GAS LOW INCOME PROGRAMS**

7 Q. What is the purpose of the Panel's testimony related to  
8 the Electric and Gas Low Income Programs?

9 A. This testimony discusses the continuation of the  
10 Company's Low Income Programs, in accordance with the  
11 Commission's Orders issued in its Proceeding on Motion of  
12 the Commission to Examine Programs to Address Energy  
13 Affordability for Low Income Utility Customers in Case  
14 14-M-0565 ("Low Income Proceeding"). In particular, the  
15 Commission's May 2016 *Order Adopting Low Income Program*  
16 *Modifications and Directing Utility Filings* ("May 2016  
17 Order") established a standard framework for all New York  
18 State utilities' low income programs. The Commission  
19 established a method to set the low income discount to  
20 achieve an average target energy burden (i.e., the  
21 percentage of a household's income that is spent on  
22 energy) of six percent of monthly household income - or  
23 three percent for customers taking electric or gas  
24 service only. The Commission also established a tiered

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 discount system, with four levels of discounts for  
2 customers based on level of need. The framework also  
3 established a funding limit so that the total budget for  
4 each utility cannot exceed two percent of total electric  
5 and/or gas revenues for sales to end-use customers.  
6 Additionally, utilities are now required to enroll  
7 eligible low income customers in budget billing (referred  
8 to as a "Level Payment Plans" by the Company) on an opt-  
9 out basis. The Commission also established certain rules  
10 for utilities that choose to offer reconnection fee  
11 waivers to customers participating in low income discount  
12 programs, and set forth a new standardized quarterly  
13 reporting format for all utilities. In accordance with  
14 the May 2016 Order, the Company submitted an  
15 Implementation Plan outlining its proposal to conform its  
16 Electric and Gas Low Income Programs with the new  
17 framework as part of the 2017-2019 rate plan.

18 Q. Was the Company's Implementation Plan approved by the  
19 Commission?

20 A. Yes, the Commission approved the Implementation Plan and  
21 the Electric and Gas Low Income Programs were revised as  
22 part of the 2016 Joint Proposal adopted by the  
23 Commission. Since 2017, the low income programs are in  
24 line with the Commission's new framework for low income

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 programs. Importantly, this includes an annual  
2 adjustment to discounts levels, if necessary, in  
3 accordance with the Commission's *Order Approving*  
4 *Implementation Plans with Modifications* (issued February  
5 17, 2017). On December 1, 2017 and November 30, 2018,  
6 the Company filed Annual Low Income Program Update  
7 Reports in the Low Income Proceeding and the 2016 Rate  
8 Proceeding informing parties of updated discount amounts.

9 Q. Please describe the current Electric Low Income Program.

10 A. Effective January 1, 2019, the Company offers discounts  
11 to eligible low income electric customers as shown in the  
12 following table. Discounts were calculated pursuant to  
13 the formulas established by the Commission in the Low  
14 Income Proceeding.

15 Electric Low Income Discounts Effective 1/1/2019

<b>Income Level</b>	<b>Electric Non-Heat</b>	<b>Electric Heating</b>
Tier 1	\$10	10
Tier 2	\$10	10
Tier 3	\$27	\$27
Tier 4	\$12	\$12

16  
17 Customers participating in the Electric Low Income  
18 Program are also eligible to receive a waiver of the  
19 reconnection fee if their electric service is terminated  
20 for non-payment - limited to one waiver per rate year as  
21 outlined in the Company's 2016 Rate Plan - and are



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 automatically enrolled in the Company's Level Payment  
2 Plan ("LPP") on an opt-out basis.

3 Q. How do customers qualify for the Company's Electric Low  
4 Income Program?

5 A. Customers are eligible for electric bill discounts if  
6 they participate in one or more qualifying public  
7 assistance programs. Qualifying programs include the  
8 Home Energy Assistance Program ("HEAP"), Medicaid, Safety  
9 Net Assistance, Supplemental Nutrition Assistance Program  
10 ("SNAP"), Supplemental Security Income ("SSI") and the  
11 Temporary Assistance to Needy Persons/Families ("TANF")  
12 program. Customers are also eligible for the Low Income  
13 Programs if they are enrolled in a Direct Vendor or  
14 Utility Guarantee Program ("DV/UG Program"). All  
15 customers that the Company learns are participating in  
16 these qualifying programs are enrolled in the Electric  
17 Low Income Program, without limit.

18 Q. How does the Company assign eligible customers to each  
19 tier in the Electric Low Income Program?

20 A. The Company's tier-based system has the following  
21 eligibility criteria:

- 22 • Tier 1 - Customers who are participating in  
23 one or more qualifying public assistance  
24 programs - including Medicaid, Safety Net

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Assistance, SNAP, SSI, and TANF - and/or have  
2 received a HEAP benefit in the preceding 12  
3 months.

4 • Tier 2 - Customers who have received one HEAP  
5 "add-on"<sup>1</sup> benefit.

6 • Tier 3 - Customers who have received two HEAP  
7 "add-on" benefits.

8 • Tier 4 - Customers who are receiving utility  
9 bill payment assistance as part of the DV/UG  
10 programs. Note that when Tier 4 customers are  
11 no longer receiving bill payment assistance,  
12 their eligibility for the Company's Electric  
13 Low Income Program will be re-evaluated and,  
14 if warranted, assigned to a different tier.

15 Q. Is the Company proposing to continue the Electric Low  
16 Income Program?

17 A. Yes. The Company proposes to continue the Electric Low  
18 Income Program with the same terms.

19 Q. Is the Company proposing any updates to the Electric Low  
20 Income Program target cost or budgets for the Rate Year?

---

<sup>1</sup> An "add-on benefit", as defined in the Commission's Low Income Program Order, is an incremental payment that is provided to HEAP recipients if their household income is at or below 130% of the federal poverty level, or if their household contains a vulnerable individual (i.e., household member who is age 60 or older, under age 6, or permanently disabled). A customer can receive two add-on benefits if both of these conditions apply to their household.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. Yes. The Company is proposing to update the targeted  
2 annual aggregate amounts for electric low income  
3 discounts and reconnection fee waivers, respectively,  
4 that are included in base rates. Specifically, the  
5 Company proposes a target amount of \$52,782,102 for  
6 electric low income discounts for the Rate Year, and a  
7 target amount of \$527,821 for electric reconnection fee  
8 waivers for the Rate Year.

9 Q. Why does the Company need to update the targeted amount  
10 for electric low income discounts?

11 A. Customer participation in the Electric Low Income Program  
12 is projected to decrease relative to the participation  
13 levels assumed in the 2017-2019 rate plan; additionally,  
14 the electric discount levels have increased slightly for  
15 Tiers 3 and 4, as indicated in the Company's November 30,  
16 2018 Annual Low Income Program Update Report. The Company  
17 is proposing to update the discount target amounts to  
18 reflect both of these changes. Please refer to  
19 EXHIBIT\_\_(CO-22) for supplemental information.

20 Q. Why is the Company updating the targeted amount for  
21 reconnection fee waivers?

22 A. The May 2016 Order specified that utilities offering  
23 reconnection fee waivers as part of a low income program

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 must limit spending on such waivers to 1% of the budget.<sup>2</sup>  
2 Since the Company is proposing to revise its target  
3 discount amounts as described above, it is also proposing  
4 to decrease the reconnection fee waiver target amount. It  
5 should be noted that for the first two years of the 2017-  
6 2019 rate plan, the Company granted waivers equivalent to  
7 64% and 49% of its annual target amount (\$547,000). As  
8 such, we do not expect this reduction to have a material  
9 impact on our Low Income Program participants.

10 Q. Does the Company propose to continue funding up to  
11 \$50,000 per year of administrative costs for the New York  
12 City Human Resources Agency and Westchester Department of  
13 Social Services?

14 A. Yes.

15 Q. Does the Company propose any form of reconciliation if  
16 actual participation in the Electric Low Income Program  
17 is higher or lower than the Company's forecast, or if the  
18 annual updates to discount levels result in increased or  
19 decreased spending on electric bill discounts?

20 A. Yes. Consistent with the 2017-2019 electric rate plan,  
21 all over and under-recoveries associated with the  
22 electric low income discounts and the waiver of

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<sup>2</sup> May 2016 Order, p. 38.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 reconnection fees will be reconciled through the Revenue  
2 Decoupling Mechanism ("RDM") from all customers subject  
3 to the RDM for the Electric Low Income Program. The  
4 Company proposes to continue this reconciliation without  
5 modification.

6 Q. Please describe the Company's Gas Low Income Program.

7 A. Effective January 1, 2019, the Company offers discounts  
8 to eligible low income gas customers as shown in the  
9 following table. Discounts were calculated pursuant to  
10 the formulas established by the Commission in the Low  
11 Income Proceeding.

12 Gas Low Income Discounts Effective 1/1/2019

<b>Income Level</b>	<b>Gas Non-Heat</b>	<b>Gas Heating</b>
Tier 1	\$3	\$50
Tier 2	\$3	\$50
Tier 3	\$3	\$56
Tier 4	\$3	\$50

13

14 Customers participating in the Gas Low Income Program are  
15 also eligible to receive a waiver of the reconnection fee  
16 if their gas service is terminated for non-payment -  
17 limited to one waiver per rate year as outlined in the  
18 2016 Joint Proposal - and are automatically enrolled in  
19 the Company's LPP on an opt-out basis.

20 Q. How do customers qualify for the Company's Gas Low Income  
21 Program?

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 A. The eligibility requirements for participation in the Gas  
2 Low Income Program are the same as those outlined above  
3 for the Electric Low Income Program. All customers that  
4 the Company learns are participating in the qualifying  
5 programs listed above and taking gas service are enrolled  
6 in the Gas Low Income Program, without limit.

7 Q. How does the Company assign eligible customers to each  
8 tier in the Gas Low Income Program?

9 A. The Company's tier-based system for gas discounts has the  
10 same eligibility requirements as those outlined above for  
11 electric discounts.

12 Q. Is the Company proposing to continue the Gas Low Income  
13 Program?

14 A. Yes. The Company proposes to continue the Gas Low Income  
15 Program with the same terms.

16 Q. Is the Company proposing any updates to the targets or  
17 budgets for the Gas Low Income Program?

18 A. Yes. The Company is proposing to update the target budget  
19 amount for gas low income discounts that are included in  
20 base rates. Specifically, the Company proposes a target  
21 budget amount of \$15,935,526 for gas low income discounts  
22 for the Rate Year. The Company proposes to keep the  
23 target budget amount for gas reconnection fee waivers

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 flat relative to the 2017-2019 rate plan (i.e., up to  
2 \$75,000 per rate year).

3 Q. Why is the Company updating the targeted amount for gas  
4 low income discounts?

5 A. Customer participation in the Gas Low Income Program is  
6 projected to increase relative to the participation  
7 levels assumed in the 2017-2019 rate plan; additionally,  
8 the gas discount levels have increased slightly, as shown  
9 in the Company's November 30, 2018 Annual Low Income  
10 Program Update Report. The Company is proposing to update  
11 the discount target amounts to reflect these changes.  
12 Please refer to EXHIBIT\_\_(CO-23) for supplemental  
13 information.

14 Q. Does the Company propose any form of reconciliation if  
15 actual participation in the Gas Low Income Program is  
16 higher or lower than the Company's forecast, or if the  
17 annual updates to discount levels result in increased or  
18 decreased spending on gas bill discounts?

19 A. Yes. Consistent with the 2017-2019 electric rate plan,  
20 all over and under-recoveries associated with the gas low  
21 income discounts and the waiver of reconnection fees  
22 will be reconciled through the Monthly Rate Adjustment  
23 ("MRA") from all customers subject to the MRA for the Gas

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Low Income Program. The Company proposes to continue this  
2 reconciliation without modification.

3 Q. What are the forecasted combined costs of the Electric  
4 and Gas Low Income Programs for the Rate Year, including  
5 both bill discounts and reconnection fee waivers?

6 A. The forecasted costs of the Electric and Gas Low Income  
7 Programs for the Rate Year are outlined below.

8 Projected Cost of Electric and Gas Low Income Programs (\$  
9 millions)

Period	Electric	Gas
January 1 - December 31, 2020	\$53,329,102	\$16,010,526

10

11 Q. Is it possible that the actual costs of the Electric and  
12 Gas Low Income Programs may change in subsequent years if  
13 the Commission approves a multi-year rate plan in this  
14 proceeding?

15 A. Yes. Based on past experience and the Commission's  
16 required annual review and potential reset of low income  
17 discounts in each tier, actual participation in the  
18 Company's Low Income Programs will vary over the course  
19 of a multi-year rate plan. However, the target amounts  
20 for both bill discounts and reconnection fee waivers  
21 outlined above will not be modified in RY 2 or RY3 of a  
22 multi-year rate plan. It should be noted that this method  
23 of recovering program costs in a second and third rate



CUSTOMER OPERATIONS PANEL

1 year is consistent with how the Company's Low Income  
2 Programs were funded during the 2017-2019 rate period.

3 Q. Does the Company plan to continue its existing enrollment  
4 reconciliation and reporting requirements from the 2016  
5 Joint Proposal?

6 A. Yes.

7 Q. Have you prepared or supervised the preparation of an  
8 exhibit describing the Company's Low Income Program?

9 A. Yes. We have prepared two exhibits. These are entitled  
10 "LOW INCOME PROGRAM-ELECTRIC" EXHIBIT\_\_(CO-22), and "LOW  
11 INCOME PROGRAM-GAS" EXHIBIT\_\_(CO-23).

12 MARK FOR IDENTIFICATION AS EXHIBIT\_\_(CO-22)and  
13 EXHIBIT\_\_(CO-X3).

14 **XIII. ELECTRIC RECONNECTION FEES**

15 Q. Please explain the Company's proposal with respect to  
16 reconnection fees for electric customers with AMI meters.

17 A. As proposed on page 44 of the November 2015 AMI Business  
18 Plan, the Company is in the process of installing  
19 electric AMI meters that are capable of connecting and  
20 disconnecting from the distribution system via a remote  
21 wireless signal. (For the remainder of this testimony we  
22 refer to this functionality as "RCD-capable.") The vast  
23 majority of electric AMI meters installed through 2022  
24 will be RCD-capable, with the exception being some

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 commercial customers and customers that opt-out of  
2 receiving electric AMI meters.

3 There are a number of benefits to RCD-capable  
4 metering, including (but not limited to) faster service  
5 initiation and restoration after disconnections. RCD  
6 functionality also helps to reduce costs because in many  
7 cases it will obviate the need for an in-person visit to  
8 restore service following a disconnection for non-payment  
9 or tampering-related reasons.

10 As outlined in General Rule 15.2 of the Company's  
11 Schedule for Electricity Service ("Tariff"), the Company  
12 currently charges a fee of \$26-28 to reconnect service at  
13 the meter. This fee helps to defray the cost of sending a  
14 field representative out to the customer premises for  
15 reconnection purposes. Given that RCD-capable metering  
16 will significantly reduce the number of reconnection-  
17 related work orders, the Company proposes to eliminate  
18 the aforementioned reconnection fees for electric  
19 customers with RCD-capable meters whose service was shut  
20 off for non-payment or tampering-related reasons, if the  
21 customer's service is able to be restored remotely.  
22 Reconnection fees will still apply for customers whose  
23 service restoration requires an in-person visit from  
24 Company personnel - including customers whose service is

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 cut in the street as well as customers whose service  
2 cannot be restored remotely despite the presence of an  
3 RCD-capable meter.

4 It should be noted that the Company does not  
5 currently plan to install RCD-capable gas meters, so the  
6 above proposal is only applicable to electric customers.  
7 The Electric Rate Engineering Panel testimony describes  
8 the associated Tariff changes.

9 Q. What impact will this proposal have on the Company's  
10 revenue during the Rate Year?

11 A. The Company projects that other operating revenue will be  
12 reduced by \$224,000 in the Rate Year as a result of this  
13 proposal.

14 Q. Please explain how you developed this projection.

15 A. The Company reviewed data from October 1, 2017 -  
16 September 30, 2018 and determined that it collected  
17 \$672,000 in fees for electric service reconnections at  
18 the meter (not including instances where low income  
19 customers received fee waivers and therefore the \$26/\$28  
20 charges were reversed).

21 Given the uncertainty as to how many remote  
22 reconnections there will be in any given year, the  
23 Company reduced the \$672,000 by 33 percent to estimate  
24 the loss of revenue associated with these charges.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Does this proposal impact the reconnection fee waiver  
2 component of the Company's Electric Low Income program?

3 A. This proposal does not directly impact the reconnection  
4 fee waiver benefit for electric low income customers. It  
5 is true that if one assumes that a disconnected low  
6 income electric customer has an RCD-capable AMI meter and  
7 their service is successfully restored via remote signal,  
8 then this proposal would eliminate the need for that  
9 customer to receive a reconnection fee waiver. However,  
10 due to the timing of the Company's AMI meter deployment  
11 there will still be low income electric customers that  
12 are assessed reconnection fee waivers during Rate Years  
13 1-3. The Company believes it is important to continue  
14 providing these customers relief from reconnection fees.  
15 As such, any customer participating in the Electric Low  
16 Income Program that is charged a reconnection fee during  
17 the rate plan will still be granted a fee waiver  
18 according to the terms outlined in the Electric and Gas  
19 Low Income Programs section of this Panel's testimony.

20 Q. Is this proposal reflected in any other testimony or  
21 exhibits included in this rate filing?

22 A. Yes. This proposal is reflected in the Accounting Panel  
23 testimony, Exhibit E-3, Schedule 5.

CUSTOMER OPERATIONS PANEL

1                   **XIV. CUSTOMER SERVICE PERFORMANCE MECHANISM**

2   Q.   Do you have any proposals with respect to the Customer  
3       Service Performance Mechanism ("CSPM")?

4   A.   The current rate plan provides for the CSPM to continue  
5       unless and until changed by the Commission. For purposes  
6       of this proceeding, the Company is not proposing to  
7       eliminate the CSPM.

8   Q.   Is the Company proposing any changes to the CSPM?

9   A.   No. Assuming continuation of a CSPM during the Rate  
10       Year, the Company is not proposing to modify the terms of  
11       the current CSPM.

12   Q.   Has the Company incurred any revenue adjustments under  
13       the current CSPM?

14   A.   No. The Company has not incurred any revenue adjustments  
15       in the last two rate years.

16   Q.   Other than surveys required by the CSPM, is the Company  
17       conducting any other surveys?

18   A.   Yes. Pursuant to the Commission's Order Authorizing  
19       Implementation of a Pilot Statewide Customer Satisfaction  
20       Survey, in 2019 the Company began a one-year transaction-  
21       based customer satisfaction survey. The Company will  
22       file quarterly reports with the results of this survey  
23       and will reconvene with Staff and the other electric and  
24       gas utilities after one year.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 Q. Is this transaction-based survey part of the CSPM?

2 A. No, the pilot survey is not part of the CSPM and,  
3 although the Company will report its results, there are  
4 no metrics associated with this survey.

5 **XV. RESIDENTIAL SERVICE TERMINATIONS & UNCOLLECTIBLE BILLS**

6 Q. Please describe the Company's current performance metric  
7 related to residential service terminations and  
8 uncollectible bills ("UB metric").

9 A. The 2016 Joint Proposal established a UB metric for the  
10 2017-2019 time period where the Company would earn a  
11 positive revenue adjustment for achieving certain targets  
12 for residential service terminations and bad debt write-  
13 offs. Any positive revenue adjustment earned will be  
14 allocated between electric and gas based on the common  
15 cost allocation for Customer Accounting Expenses  
16 (84%/16%).

17 Q. Did the Company meet the metric in 2017 and 2018?

18 A. Yes, in both years, the Company achieved performance  
19 levels below the targets listed under part (a) in the  
20 above excerpt (i.e., Terminations < or = 62,000 and Bad  
21 debt write-offs < or = \$45.7M), thereby earning a two-  
22 year total of \$12 million in incentives (\$6 million for  
23 each year). Specifically, in 2017 the Company had 50,135  
24 residential terminations and recorded a total of \$37.8

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1 million in residential UB. In calendar year 2018, the  
2 Company had 38,147 residential service terminations and  
3 residential UB of \$37.9 million.

4 Q. What factors contributed to the Company's successful  
5 performance in 2017 and 2018?

6 A. There are a variety of factors that contributed to the  
7 ability of the Company to achieve the targets established  
8 for this metric. Some of those factors are within the  
9 Company's control, and others are not. For example, the  
10 Company is committed to working with customers early on  
11 in the arrears process in a variety of ways to help  
12 reduce the likelihood that they are terminated for non-  
13 payment. A few examples help to illustrate this point:

- 14 o Be flexible on deferred payment agreement ("DPA")  
15 terms and we give them multiple chances before we  
16 pursue credit action.
- 17 o Offer customers a variety of convenient ways to  
18 enter into a DPA, including on the phone with a CSR,  
19 in the IVR, at any of our Walk-in Centers, or online  
20 using the My Account portal. In 2018 we also began  
21 proactively offering customers most likely to call  
22 because they were eligible to be turned off for non-  
23 payment DPAs via e-mail. Results thus far have been  
24 positive.

CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

- 1           o The Company goes above and beyond the terminations-  
2           related requirements of the Home Energy Fair  
3           Practices Act (HEFPA) by providing customers extra  
4           notices regarding the status of their account.
- 5           o If a customer's account is ultimately fielded for  
6           service termination, the Company accepts all forms  
7           of payment at the customer's premises and attempts  
8           to enter into a DPA with the customer prior to  
9           locking the meter.

10           In addition to the above efforts to work with customers,  
11           in 2018, the Company implemented a risk-based routing  
12           approach in fielding service terminations. Specifically,  
13           we began to field accounts for termination with a higher  
14           likelihood of writing off to UB. The new strategy has  
15           shown positive results thus far.

16           Also, it should be noted that the overall economy  
17           continued to improve over the 2017-2018 time period,  
18           which generally leads to fewer customers in arrears,  
19           lower volume of service terminations, and lower final  
20           bill balances.

21   Q.   Does the Company propose to continue this performance  
22           mechanism in the coming Rate Year?

23   A.   Yes. The Company recognizes that the Commission has  
24           established a UB Metric for all utilities. Therefore,



CONSOLIDATED EDISON COMPANY OF NEW YORK, INC.

CUSTOMER OPERATIONS PANEL

1           despite the uncertainty associated with the ability to  
2           achieve these targets because it is, in part, dependent  
3           on factors outside the Company's control, the Company is  
4           not proposing to eliminate the UB Metric.

5    Q.    Does this conclude your testimony?

6    A.    Yes.